THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 1070 Session of 2018

INTRODUCED BY GREENLEAF, LEACH, VULAKOVICH, HUGHES, SCHWANK, YUDICHAK, BROWNE AND MENSCH, MARCH 12, 2018

REFERRED TO JUDICIARY, MARCH 12, 2018

AN ACT

1 2 3 4 5 6 7 8 9	Amending the act of November 22, 1978 (P.L.1166, No.274), entitled "An act establishing the Pennsylvania Commission on Crime and Delinquency, providing for its powers and duties establishing several advisory committees within the commission and providing for their powers and duties," providing for County Adult Probation and Parole Advisory Committee, for justice reinvestment grants, phase 2 and for continuing county probation and parole grants; making an appropriation; and making a related repeal.
10	The General Assembly of the Commonwealth of Pennsylvania
11	hereby enacts as follows:
12	Section 1. The act of November 22, 1978 (P.L.1166, No.274),
13	referred to as the Pennsylvania Commission on Crime and
14	Delinquency Law, is amended by adding sections to read:
15	Section 6.1. County Adult Probation and Parole Advisory
16	Committee.
17	(a) Establishment The County Adult Probation and Parole
18	Advisory Committee is established within the commission.
19	(b) Composition The committee shall consist of the
20	<pre>following members:</pre>
21	(1) The Chairperson of the Board of Probation and Parole

1	or a designee, who shall serve as an ex officio and nonvoting
2	member.
3	(2) The Chairperson of the Juvenile Court Judges
4	Commission or a designee, who shall serve as an ex officio
5	and nonvoting member.
6	(3) The Executive Director of the Pennsylvania
7	Commission on Sentencing, or a designee, who shall serve as
8	an ex officio and nonvoting member.
9	(4) The Executive Director of the County Commissioners
10	Association of Pennsylvania or a designee.
11	(5) The President of the County Chief Adult Probation
12	and Parole Officers Association of Pennsylvania or a
13	designee.
14	(6) The Victim Advocate.
15	(7) The Court Administrator of Pennsylvania or a
16	designee.
17	(8) A district attorney and a chief defender appointed
18	by the Chief Justice of Pennsylvania.
19	(9) A county chief probation and parole officer
20	appointed by the Chief Justice of Pennsylvania.
21	(10) A county commissioner or a home rule equivalent
22	appointed by the Governor.
23	(11) Seven judges of the courts of common pleas who
24	serve in the criminal court area and are representative of
25	the geographic and demographic diversity of this
26	Commonwealth, appointed by the Chief Justice of Pennsylvania.
27	(c) Initial appointments to committee
28	(1) As designated by the Chief Justice of Pennsylvania
29	at the time of appointment and until successors are
30	appointed, the following shall apply to appointees initially

- appointed under subsection (b) (8), (9) and (11):
- 2 <u>(i) Four appointees shall serve an initial term of</u>
- 3 two years.
- 4 (ii) Three appointees shall serve an initial term of
- 5 <u>three years.</u>
- 6 <u>(iii) Three appointees shall serve an initial term</u>
- 7 <u>of four years.</u>
- 8 (2) An appointment to fill a vacancy created by a member
- 9 <u>appointed in accordance with paragraph (1) shall be for the</u>
- 10 <u>remainder of the unexpired term.</u>
- 11 (3) Members appointed under subsection (b) (1), (2), (3),
- 12 (4), (5), (6) and (7) shall serve by virtue of the member's
- office, and the member's term shall be concurrent with the
- 14 <u>member's service in the office.</u>
- 15 (d) Terms of office. -- Upon the expiration of a term of a
- 16 member appointed under subsection (c)(1), a member may be
- 17 appointed for no more than one additional consecutive term of
- 18 four years.
- 19 (e) Conditions of appointment.--The committee and the
- 20 committee's members are subject to the same limitations and
- 21 conditions imposed upon the commission under section 2(d), (e),
- 22 (h), (i), (m) and (n).
- 23 (f) Quorum. -- A majority of the voting members shall
- 24 constitute a quorum and a vote of the majority of the voting
- 25 members present shall be sufficient for all actions.
- 26 (q) Committee chair. -- The chairperson of the commission
- 27 <u>shall appoint a committee chair from among the judges on the</u>
- 28 committee, who shall serve at the pleasure of the chairperson. A
- 29 vice committee chair shall be designated by the committee chair
- 30 and shall preside at meetings in the chair's absence. The

1	committee shall meet at the call of the committee chair, but not
2	less than four times per year.
3	(h) Powers and duties The County Adult Probation and
4	Parole Advisory Committee, with the review and approval of the
5	<pre>commission, shall:</pre>
6	(1) Review and comment on grant applications for county
7	intermediate punishment programs or discretionary grants.
8	(2) Develop a funding plan for county adult probation
9	and parole departments that includes county intermediate
10	punishment programs, discretionary grants and a funding
11	formula. Counties supervising larger numbers of individuals
12	with significant risk and need scores shall receive greater
13	consideration in grant awards. The committee shall consider
14	the following in developing the funding formula:
15	(i) The number of people in the county that were
16	sentenced to probation supervision in the prior year.
17	(ii) The number of people in the county that were
18	under judicial supervision in pretrial status in the
19	community in the prior year.
20	(iii) The number of people in the county that were
21	placed under county probation supervision following
22	county incarceration in the prior year.
23	(iv) The offense gravity and prior record scores of
24	persons in the county under the supervision of county
25	probation in the prior year.
26	(v) The risk and need scores of persons in the
27	county under the supervision of county probation, as
28	determined through the use of a validated and commission-

approved instrument.

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1	remissivanta commission on sentencing, and the
2	commission's certification of the county's compliance
3	with guidelines and the county's current intermediate
4	punishment plan for imposing restrictive conditions.
5	(3) Advise on all matters pertaining to the
6	administration of the county adult probation and parole
7	system.
8	(4) Analyze data to identify trends and to determine the
9	effectiveness of programs and practices to ensure the
10	reasonable and efficient administration of the county adult
11	probation and parole system.
12	(5) Make recommendations and adopt standards for
13	probation and parole personnel, including standards for
14	services, caseload standards, risk assessment, responses to
15	violations and other evidence-based programs and practices.
16	(6) Assist the commission in the implementation of 42
17	Pa.C.S. Ch. 98 (relating to county intermediate punishment).
18	(7) Within one year of the effective date of this
19	section, absorb the funding, powers and duties of the County
20	Probation Officers' Firearm Education and Training Commission
21	established under 61 Pa.C.S. Ch. 63 (relating to county
22	probation officers' firearm education and training), appoint
23	a subcommittee with expertise comparable to that of the
24	current membership of the County Probation Officers' Firearm
25	Education and Training Commission and assume responsibility
26	and oversight for the education and training of county adult
27	and juvenile probation and parole officers.
28	(8) Report annually to the Governor and General Assembly
29	on the distribution and use of funding under paragraphs (1)
30	and (2).

- 1 (i) Staff.--Staff support shall be made available to the
- 2 committee by the executive director in order to adequately
- 3 perform the duties provided for under this section.
- 4 (j) Authority not diminished. -- This section may not be
- 5 <u>interpreted to diminish the authority of a president judge in</u>
- 6 <u>supervising a county's probation and parole department.</u>
- 7 <u>Section 9.1. Justice reinvestment grants, phase 2.</u>
- 8 <u>(a) Justice Reinvestment Fund.--The Justice Reinvestment</u>
- 9 Fund will be utilized to support programs and activities to
- 10 improve the delivery of criminal justice services within this
- 11 <u>Commonwealth.</u>
- 12 (b) Savings assessment. -- For fiscal years 2019-2020, 2020-
- 13 <u>2021, 2021-2022</u> and 2022-2023, the Office of the Budget shall
- 14 develop a formula to calculate the amount of savings to the
- 15 Department of Corrections in the prior fiscal year. The
- 16 <u>calculation shall include implementation of short sentence</u>
- 17 parole under 42 Pa.C.S. § 9771 (relating to modification or
- 18 revocation of order of probation).
- 19 (c) Deposit. -- The following amounts shall be deposited into
- 20 the Justice Reinvestment Fund:
- 21 (1) In fiscal year 2018-2019, an amount of \$3,700,000.
- 22 (2) In fiscal year 2019-2020, an amount not to exceed
- the greater of \$3,700,000 or 100% of the amount determined to
- be savings in the prior fiscal year.
- 25 (3) In fiscal year 2020-2021, an amount not to exceed
- the greater of \$10,250,000 or 50% of the amount determined to
- 27 <u>be savings in the prior fiscal year.</u>
- 28 (4) In fiscal years 2021-2022 and 2022-2023, an amount
- in each year not to exceed the greater of \$20,250,000 or 50%
- of the amount determined to be savings in the prior fiscal

- 1 <u>year.</u>
- 2 (d) Distributions.--For fiscal years 2018-2019, 2019-2020,
- 3 2020-2021, 2021-2022 and 2022-2023, the sum of \$250,000 shall be
- 4 <u>distributed to the commission for the purpose of crime victim</u>
- 5 compensation and the sum of \$500,000 shall be distributed to the
- 6 Pennsylvania Commission on Sentencing to implement risk
- 7 <u>assessment and justice reinvestment sentencing features. The</u>
- 8 remaining deposits in subsection (c) shall be distributed to the
- 9 commission for formula funding to county probation and parole
- 10 departments, as advised by the County Adult Probation and Parole
- 11 Advisory Committee under section 6.1.
- 12 <u>(e) Restriction.--Grants awarded under this section shall be</u>
- 13 <u>annual grants and shall be used to supplement and not supplant</u>
- 14 existing funding, including funding provided by county
- 15 governments.
- (f) Expiration. -- This section shall expire July 15, 2023.
- 17 <u>Section 10.1. Continuing county probation and parole grants.</u>
- 18 (a) General rule. -- A county that provides adult probation
- 19 staff shall receive grant funding from the Commonwealth through
- 20 the commission for costs incurred by the county but only to the
- 21 extent that the staff and program meet the qualifications and
- 22 standards established by the commission.
- 23 (b) Appropriation.--
- 24 (1) For fiscal years 2017-2018, 2018-2019, 2019-2020,
- 25 2020-2021, 2021-2022 and 2022-2023, the sum of \$16,222,000
- shall be appropriated to the commission for the purpose of
- formula funding to county probation and parole departments,
- as advised by the County Adult Probation and Parole Advisory
- 29 Committee under section 6.1.
- 30 (2) For fiscal year 2023-2024, the sum of \$35,722,000

- shall be appropriated to the commission for the purpose of
- 2 <u>formula funding to county probation and parole departments</u>,
- 3 <u>as advised by the County Adult Probation and Parole Advisory</u>
- 4 <u>Committee under section 6.1.</u>
- 5 (3) Beginning in fiscal year 2024-2025 and annually
- 6 <u>thereafter</u>, the Commonwealth shall adjust the appropriation
- 7 <u>to reflect the annual percentage change in the Consumer Price</u>
- 8 Index for All Urban Consumers, published by the United States
- 9 Department of Commerce, Bureau of Labor Statistics, occurring
- in the one-year period ending on January 1 immediately
- 11 preceding July 1.
- 12 (4) If insufficient funds are appropriated, each county
- shall receive a prorated reduction in funding.
- 14 Section 2. Repeals are as follows:
- 15 (1) The General Assembly declares that the repeal under
- 16 paragraph (2) is necessary to effectuate the addition of
- 17 section 6.1 of the act.
- 18 (2) 61 Pa.C.S. Ch. 63 is repealed.
- 19 Section 3. Transfers shall be effectuated as follows:
- 20 (1) The functions, personnel, allocations,
- 21 appropriations, equipment, supplies, records, contracts,
- 22 rights and obligations of the County Probation Officers'
- 23 Firearm Education and Training Commission are transferred to
- 24 the County Adult Probation and Parole Advisory Committee. The
- 25 transfer under this paragraph has the same effect as if the
- subjects of transfer had originally been those of the County
- 27 Adult Probation and Parole Advisory Committee.
- 28 (2) Personnel transferred under paragraph (1) shall
- 29 retain the same employment status held prior to transfer.
- 30 This paragraph includes:

- 1 (i) Civil Service classification.
- 2 (ii) Seniority.
- 3 (iii) Benefits.
- 4 (iv) Perquisites.
- 5 (3) Activities initiated under 61 Pa.C.S. Ch. 63 shall continue and remain in full force and effect and may be completed under section 6.1 of the act.
- 8 (4) Orders, regulations, rules and decisions which were 9 made under 61 Pa.C.S. Ch. 63 and which are in effect on the 10 effective date of section 2(2) of this act shall remain in 11 full force and effect until revoked, vacated or modified 12 under section 6.1 of the act.
- 13 (5) Contracts, obligations and collective bargaining 14 agreements entered into under 61 Pa.C.S. Ch. 63 are not 15 affected nor impaired by repeals under this act.
- 16 Section 4. A reference in a statute or regulation to the
- 17 County Probation Officers' Firearm Education and Training
- 18 Commission shall be deemed a reference to the County Adult
- 19 Probation and Parole Advisory Committee.
- 20 Section 5. This act shall take effect in 60 days.