THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 212

Session of 2017

INTRODUCED BY LEACH, FARNESE, HAYWOOD, COSTA AND SCHWANK, JANUARY 26, 2017

REFERRED TO EDUCATION, JANUARY 26, 2017

AN ACT

Amending the act of March 10, 1949 (P.L.30, No.14), entitled "An act relating to the public school system, including certain 2 provisions applicable as well to private and parochial 3 schools; amending, revising, consolidating and changing the laws relating thereto," in grounds and buildings, further 5 providing for referendum or public hearing required prior to construction or lease; and, in reimbursements by Commonwealth 6 7 and between school districts, further providing for approved 8 reimbursable rental for leases hereafter approved and 9 10 approved reimbursable sinking fund charges on indebtedness. 11 The General Assembly of the Commonwealth of Pennsylvania 12 hereby enacts as follows: 13 Section 1. Sections 701.1 and 2574(a) of the act of March 14 10, 1949 (P.L.30, No.14), known as the Public School Code of 1949, are amended to read: 15 16 Section 701.1. Referendum or Public Hearing Required Prior 17 to Construction or Lease. -- Except where the approval of the 18 electors is obtained to incur indebtedness to finance the 19 construction of a school project, the board of school directors 20 of any school district of the second, third or fourth classes, 21 shall not construct, enter into a contract to construct or enter 22 into a contract to lease a new school building or substantial

- 1 addition to an existing school building without the consent of
- 2 the electors obtained by referendum or without holding a public
- 3 hearing as hereinafter provided. In the event that a new school
- 4 building or a substantial addition to an existing building is to
- 5 be constructed or leased, the school board shall, by a majority
- 6 vote of all its members, authorize a maximum project cost and a
- 7 maximum building construction cost to be financed by the
- 8 district or amortized by lease rentals to be paid by the
- 9 district. Building construction cost shall consist of the cost
- 10 of all building construction including general construction
- 11 costs, plumbing, heating, electrical, ventilating and other
- 12 structural costs, equipment and fixtures and architectural and
- 13 engineering fees relating thereto, but not including costs for
- 14 site acquisition and development, rough grading to receive the
- 15 building, sewage treatment facilities or equivalent capital
- 16 contributions, and architectural and engineering fees relating
- 17 thereto. <u>Building construction cost shall not include any</u>
- 18 <u>additional LEED costs.</u> In all cases, a public hearing shall be
- 19 held not later than thirty (30) days before the school district
- 20 submits the initial building construction cost and LEED cost
- 21 estimates to the Department of Education for approval. Notice of
- 22 the hearing shall be given not later than twenty (20) days
- 23 before the date of the scheduled hearing. In the event that the
- 24 maximum building construction cost authorization exceeds the
- 25 aggregate building expenditure standard hereinafter specified,
- 26 the aforesaid authorization of the school board shall be
- 27 submitted to the electors of the school district for their
- 28 approval within six (6) months prior to submission of the final
- 29 building construction cost bids to the Department of Education
- 30 for approval. Such referendum shall be held in the same manner

- 1 as provided by law for the approval of the incurring of
- 2 indebtedness by referendum. The question as submitted shall
- 3 specify the maximum project cost, the maximum building
- 4 construction cost and the annual sinking fund charge or lease
- 5 rental to be incurred by the school district and the portion of
- 6 such charge or rental expected to be reimbursed by the
- 7 Commonwealth. If the final building construction cost bids to be
- 8 submitted to the Department of Education for approval are less
- 9 than the aggregate building expenditure standard hereafter
- 10 specified but exceed by eight (8) per cent or more the initial
- 11 building construction cost estimates submitted to the Department
- 12 for approval, a second public hearing shall be held before the
- 13 Department shall give its final approval.
- 14 The applicable aggregate building expenditure standard shall
- 15 be a total amount calculated for each building or substantial
- 16 addition by multiplying the rated pupil capacity under the
- 17 approved room schedule by the following: two thousand eight
- 18 hundred dollars (\$2,800) for each pupil of rated elementary
- 19 capacity; four thousand two hundred dollars (\$4,200) for each
- 20 pupil of rated secondary capacity in grades seven, eight and
- 21 nine and five thousand two hundred dollars (\$5,200) for each
- 22 pupil of rated secondary capacity in grades ten, eleven and
- 23 twelve and five thousand two hundred dollars (\$5,200) for each
- 24 pupil of rated vocational-technical capacity in grades ten,
- 25 eleven and twelve to not include the cost of equipment and
- 26 fixtures in such vocational-technical schools: Provided,
- 27 however, That each of the preceding per pupil amounts shall be
- 28 adjusted by the Department of Education on July 1, 1974; and
- 29 annually thereafter through July 1, 2003, by multiplying said
- 30 amounts by the ratio of the composite construction cost index

- 1 compiled and published by the United States Department of
- 2 Commerce for the preceding calendar year to such index for the
- 3 next preceding calendar year; and Further Provided, however,
- 4 That each of the preceding per pupil amounts shall be adjusted
- 5 by the Department of Education on July 1, 2004; and annually
- 6 thereafter by multiplying said amounts by the ratio of the
- 7 Building Cost Index published by the McGraw-Hill Companies for
- 8 the preceding calendar year to such index for the next preceding
- 9 calendar year. Rated elementary pupil capacity or rated
- 10 secondary pupil capacity for any school building shall be the
- 11 rated pupil capacity determined on the basis of the method used
- 12 by the Department for school building reimbursement purposes
- 13 during the school year 1971-1972.
- 14 For purposes of this section:
- 15 (1) "Site acquisition" includes the cost of land and mineral
- 16 rights, demolition and clearing, rights-of-way and related
- 17 utility relocations, surveys and soils analysis, and the cost of
- 18 all fees relating thereto.
- 19 (2) "Site development" includes excavation, grouting or
- 20 shoring, special foundations for buildings, access roads to
- 21 site, utilities on site, extension of utilities to site.
- 22 (3) "Equipment and fixtures" means property fixed or movable
- 23 which is incidental and necessary to conduct the educational
- 24 program, and includes, but is not limited to movable equipment
- 25 such as desks, chairs, tables, portable physical education
- 26 equipment, audio-visual equipment and science, homemaking,
- 27 industrial art and business equipment and instructional
- 28 materials and fixtures such as casework, laboratory equipment,
- 29 kitchen equipment, auditorium seating and any other special
- 30 fixtures or equipment required to conduct a particular

- 1 educational program.
- 2 (4) "Substantial addition" means more than twenty (20) per
- 3 centum of the area and replacement value of the structure to
- 4 which the improvement is to be added.
- 5 (5) "LEED" means the Leadership in Energy and Environmental
- 6 Design, a program designed by the USGBC and committed to
- 7 <u>designing buildings in an energy-efficient and environmentally</u>
- 8 <u>conservative manner.</u>
- 9 (6) "LEED for schools rating system" means the most current
- 10 version of the LEED program designed by the USGBC to measure the
- 11 <u>energy and environmental performance of K-12 schools.</u>
- 12 (7) "LEED cost" means the design, construction and
- 13 registration costs directly attributable to achieving points
- 14 under the LEED for schools rating system, including, but not
- 15 limited to, energy performance benchmarking, life-cycle cost
- 16 assessments, low-impact development storm water management
- 17 technologies, energy and lighting modeling, alternative energy
- 18 technology, building commissioning and registration with the
- 19 USGBC.
- 20 (8) "USGBC" means the United States Green Building Council.
- 21 Section 2574. Approved Reimbursable Rental for Leases
- 22 Hereafter Approved and Approved Reimbursable Sinking Fund
- 23 Charges on Indebtedness.--(a) For school building projects for
- 24 which the general construction contract is awarded subsequent to
- 25 March 22, 1956, and for approved school building projects for
- 26 which the general construction contract was awarded but for
- 27 which a lease was not approved by the Department of Education
- 28 prior to March 22, 1956, the Department of Education shall
- 29 calculate an approved reimbursable rental or approved
- 30 reimbursable sinking fund charges. Reimbursable sinking fund

- 1 charges may include charges for temporary indebtedness within
- 2 constitutional limitations, if the indebtedness is incurred for
- 3 approved permanent improvements to the school plant including
- 4 the cost of acquiring a suitable site for a school building, the
- 5 cost of constructing a new school building, or the cost of
- 6 providing needed additions or alterations to existing buildings
- 7 for which no bond issue is provided and for which an approved
- 8 obligation or obligations other than bonds have been issued and
- 9 the obligation or obligations are payable within five (5) years
- 10 from the date of issue of the obligation in equal annual
- 11 installments. As used in this section, the term "building" shall
- 12 include a permanent structure that contains or is attached to
- 13 <u>relocatable or modular classrooms. The term "relocatable or </u>
- 14 modular classroom" shall mean a classroom not of a permanent
- 15 nature which meets the criteria and specifications of the
- 16 Department of Education.
- 17 Nothing in this section or in the Department of Education
- 18 guidelines shall prohibit a school district from receiving
- 19 reimbursement for approved building improvements, including the
- 20 cost of acquiring a suitable site for a school building, the
- 21 cost of constructing a new school building or the cost of
- 22 providing needed additions or alterations to existing buildings,
- 23 if a school district elects not to remove any relocatable or
- 24 modular classroom utilized after the completion of a building
- 25 project. The term "relocatable or modular classroom" shall mean
- 26 a classroom not of a permanent nature which meets the criteria
- 27 and specifications of the Department of Education.
- Approved reimbursable rental or sinking fund charge shall
- 29 consist of that part of the annual rental or sinking fund charge
- 30 attributable to--

- 1 (1) The cost of acquiring the land upon which the school
- 2 buildings are situate, the cost of necessary rough grading to
- 3 permit proper placement of the building upon said land and the
- 4 cost of sewage treatment plants, as required by the Department
- 5 of Health, to the extent that such costs are deemed reasonable
- 6 by the Department of Education and the interest on such costs of
- 7 acquisition, grading and sewage treatment plants earned
- 8 subsequent to date the construction contract is awarded, and
- 9 (2) The approved building construction cost and the interest
- 10 on such construction cost.
- 11 * * *
- 12 Section 2. This act shall take effect in 60 days.