## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## **HOUSE BILL**

No. 1360 Session of 2017

INTRODUCED BY M. QUINN, ELLIS, D. COSTA, DeLUCA, DOWLING, EVERETT, PHILLIPS-HILL, McNEILL, MILLARD, NEILSON, C. QUINN, READSHAW, ROEBUCK AND WATSON, MAY 11, 2017

REFERRED TO COMMITTEE ON COMMERCE, MAY 11, 2017

## AN ACT

Amending the act of December 19, 1990 (P.L.1200, No.202), 1 entitled "An act providing for the registration and 2 regulation of solicitations by charitable organizations, 3 professional fundraisers and other solicitors; imposing additional powers on the Department of State and the Office 5 of Attorney General; prescribing civil and criminal penalties; and making a repeal," further providing for 7 definitions, for powers and duties of secretary and for 8 9 registration of charitable organizations, financial reports, fees and failure to file; providing for supplemental 10 financial disclosure and for financial statements for 11 specific disaster relief solicitations; further providing for 12 exemptions from registration, for short form registration, 13 for registration of professional fundraising counsel and 14 contracts and for registration of professional solicitors, 15 contract and disclosure requirements, bonds, records and 16 17 books; providing for individual registration of professional solicitor officers, employees and agents; further providing 18 19 for limitation on activities of charitable organizations and disclosure requirements, for investigation, subpoenas, 20 injunctions and court orders, for administrative enforcement 21 and penalties and for criminal penalties; and establishing 22 23 the Charitable Organization Regulation Account. 24 The General Assembly of the Commonwealth of Pennsylvania 25 hereby enacts as follows: 26 Section 1. The definition of "net proceeds" in section 3 of the act of December 19, 1990 (P.L.1200, No.202), known as the 27 28 Solicitation of Funds for Charitable Purposes Act, is amended

- 1 and the section is amended by adding definitions to read:
- 2 Section 3. Definitions.
- 3 The following words and phrases when used in this act shall
- 4 have the meanings given to them in this section unless the
- 5 context clearly indicates otherwise:
- 6 \* \* \*
- 7 "Crisis." An event which garners widespread national or
- 8 <u>global media coverage due to an actual or perceived threat or</u>
- 9 <u>harm to an individual, group or community.</u>
- 10 \* \* \*
- "Disaster." A natural, technological or civil event,
- 12 <u>including</u>, but not limited to, an explosion, chemical spill,
- 13 <u>earthquake</u>, tsunami, landslide, volcanic activity, avalanche,
- 14 wildfire, tornado, hurricane, drought or flood, which affects
- 15 one or more countries and causes damage of sufficient severity
- 16 and magnitude to result in:
- 17 (1) an official declaration of a state of emergency; or
- 18 (2) an official request for international assistance.
- 19 \* \* \*
- 20 "Gross national contributions." The total gross amount of
- 21 contributions received by a charitable organization from all
- 22 sources inside and outside Pennsylvania without any deduction or
- 23 <u>reduction of costs incurred in the solicitation.</u>
- 24 \* \* \*
- 25 "Net proceeds." The total proceeds received from the
- 26 solicitation of gross national contributions reduced by the
- 27 direct cost of merchandise or other goods sold or fundraising
- 28 events of any kind.
- 29 \* \* \*
- 30 "Program service costs." The costs of services or activities

- 1 performed by the charitable organization which fulfill its\_
- 2 charitable purpose, including, but not limited to, donations,
- 3 grants, scholarships or similar amounts given out in fulfillment
- 4 of the organization's stated purpose. The term includes
- 5 administrative costs which are reasonably allocated to the
- 6 <u>services or activities. The term does not include fundraising</u>
- 7 costs.
- 8 \* \* \*
- 9 Section 2. Section 4 of the act is amended by adding a
- 10 paragraph to read:
- 11 Section 4. Powers and duties of secretary.
- 12 The secretary shall have the following powers and duties to:
- 13 \* \* \*
- 14 (2.1) Provide for the registration of professional
- 15 <u>solicitors and certain employees thereof.</u>
- 16 \* \* \*
- 17 Section 3. Section 5(f), (p) and (q) of the act are amended
- 18 and the section is amended by adding subsections to read:
- 19 Section 5. Registration of charitable organizations; financial
- 20 reports; fees; failure to file.
- 21 \* \* \*
- 22 (f) Audit of certain financial reports. -- The financial
- 23 report of every charitable organization which receives annual
- 24 gross national contributions of \$300,000 or more shall be
- 25 audited by an independent certified public accountant or public
- 26 accountant. Every charitable organization which receives annual
- 27 gross national contributions of at least \$100,000, but less than
- 28 \$300,000, shall be required to have a review or audit of their
- 29 financial statements performed by an independent certified
- 30 public accountant or public accountant. Every charitable

- 1 organization which receives gross national annual contributions
- 2 of at least \$50,000, but less than \$100,000, shall be required
- 3 to have a compilation, review or audit of their financial
- 4 statements performed by an independent certified public
- 5 accountant or public accountant. A compilation, audit or review
- 6 is optional for any charitable organization which receives gross
- 7 <u>national</u> annual contributions of less than \$50,000. Audits shall
- 8 be performed in accordance with generally accepted auditing
- 9 standards, including the Statements on Auditing Standards of the
- 10 American Institute of Certified Public Accountants, whereas
- 11 reviews shall be performed in accordance with the Statements on
- 12 Standards for Accounting and Review Services of the American
- 13 Institute of Certified Public Accountants.
- 14 \* \* \*
- 15 (p) Annual registration fees. -- A charitable organization
- 16 which submits a short form registration statement pursuant to
- 17 section 7 or receives gross national contributions of \$25,000 or
- 18 less during the immediately preceding fiscal year shall pay an
- 19 annual registration fee of [\$15] \$30. A charitable organization
- 20 which receives gross national contributions in excess of \$25,000
- 21 but less than \$100,000 during the immediately preceding fiscal
- 22 year shall pay an annual registration fee of [\$100] \$200. A
- 23 charitable organization which receives gross national\_
- 24 contributions in excess of \$100,000 but not exceeding \$500,000
- 25 during the immediately preceding fiscal year shall pay an annual
- 26 registration fee of [\$150] \$300. A charitable organization which
- 27 receives gross national contributions in excess of \$500,000
- 28 during the immediately preceding fiscal year shall pay an annual
- 29 registration fee of [\$250] \$500. A parent organization filing on
- 30 behalf of one or more affiliates and a federated fundraising

- 1 organization filing on behalf of its member agencies shall pay a
- 2 single annual registration fee for itself and such other
- 3 affiliates or member agencies included in the registration
- 4 statement.
- 5 (q) Late filing fees. -- In addition to the registration fee,
- 6 an organization failing to file a registration application by
- 7 the due date shall pay an additional fee of [\$25] \$50 for each
- 8 month or part of the month after the date on which the
- 9 registration statement and financial report were due to be filed
- 10 or after the period of extension granted for such filing.
- 11 \* \* \*
- 12 (u) Prohibited conduct. -- An officer, director, trustee,
- 13 <u>employee</u>, volunteer or independent contractor of a charitable
- 14 organization may not solicit contributions on behalf of the
- 15 charitable organization or have control or custody of
- 16 <u>contributions if the officer, director, trustee, employee,</u>
- 17 <u>volunteer or independent contractor has been convicted by a</u>
- 18 Federal or state court of any felony or of any misdemeanor
- 19 <u>involving dishonesty or arising from the conduct of a</u>
- 20 solicitation for a charitable organization or purpose.
- 21 (v) Denial or revocation of registration. -- The department
- 22 may deny or revoke the registration of a charitable organization
- 23 if the charitable organization, or an officer, director or
- 24 trustee thereof, has had the right to solicit contributions
- 25 <u>revoked in a state or has been ordered by a court or</u>
- 26 governmental agency to cease soliciting contributions within a
- 27 <u>state.</u>
- 28 (w) Duty to notify department. -- A charitable organization
- 29 registered under this section which ends solicitation activities
- 30 or participation in charitable sales promotions in this State

- 1 shall immediately notify the department in writing within 30
- 2 days of the date such activities ceased.
- 3 (x) Accounting method. -- Unless otherwise required by this
- 4 act, the organization shall use the same accounting method for
- 5 reporting information to the department that it uses to prepare
- 6 its Internal Revenue Service Form 990. If no Form 990 is filed
- 7 with the Internal Revenue Service, the organization shall report
- 8 revenue and expenses using the accounting method that it
- 9 regularly uses to keep its books and records. The method of
- 10 accounting must clearly reflect income and expenses.
- 11 Section 4. The act is amended by adding sections to read:
- 12 <u>Section 5.1. Supplemental financial disclosure.</u>
- 13 (a) Duty to file.--If, for the immediately preceding fiscal
- 14 year, a charitable organization had more than \$1,000,000 in
- 15 gross national contributions and spent less than 25% of the
- 16 <u>organization's total expenses on program service costs, in</u>
- 17 addition to a registration statement or financial report
- 18 required under section 5, the charitable organization shall file
- 19 the following supplemental financial information on a form
- 20 prescribed by the department:
- 21 (1) The dollar amount and the percentage of gross
- 22 national contributions received which were allocated to
- funding each of the following functions:
- 24 (i) Total salaries, wages, other compensation and
- 25 employee benefits paid to all fiduciaries, including, but
- 26 not limited to, any officer, director, trustee or
- 27 <u>employee, including compensation reported on Forms W-2</u>
- and 1099.
- 29 <u>(ii) Fundraising costs, including the names of</u>
- professional solicitors, amounts paid to professional

1	solicitors and contributions received from professional
2	solicitors' campaigns.
3	(iii) Travel expenses, including, but not limited
4	<u>to:</u>
5	(A) Transportation costs, including fares,
6	mileage allowances and automobile expenses.
7	(B) Meals.
8	(C) Lodging.
9	(D) Per diem payments.
10	(iv) Administrative costs, including, but not
11	limited to, expenses that relate to the charitable
12	organization's overall operations and management.
13	(v) Program service costs.
14	(2) The names of and specific sums earned by or paid to
15	all employees or consultants who earned or were paid more
16	than \$50,000 during the immediately preceding fiscal year.
17	(3) The names of and specific sums paid to all
18	independent contractors who were paid more than \$50,000
19	during the immediately preceding fiscal year and a brief
20	description of the services provided.
21	(4) A description, dollar amount and percentage of gross
22	national contributions allocated to each of the
23	organization's five largest programs as measured by total
24	expenses incurred. Description of the programs must be clear,
25	<pre>concise and complete.</pre>
26	(5) (i) The details of any economic or business
27	transaction between the charitable organization and:
28	(A) an officer, trustee or director of the
29	<pre>charitable organization;</pre>
30	(B) the immediate family of an officer, trustee

Τ	or director of the charitable organization;
2	(C) an entity controlled by an officer, trustee
3	or director of the charitable organization;
4	(D) an entity controlled by the immediate family
5	of an officer, trustee or director of the charitable
6	organization;
7	(E) an entity that employed or engaged for
8	consultation an officer, trustee or director of the
9	charitable organization; and
10	(F) an entity that employed or engaged for
11	consultation the immediate family of an officer,
12	trustee or director of the charitable organization.
13	(ii) As used in this paragraph, the term "immediate
14	family" means a parent, spouse, child, sibling,
15	grandparent, grandchild, brother-in-law, sister-in-law,
16	son-in-law, daughter-in-law, mother-in-law or father-in-
17	law.
18	(6) Any additional clarifying information.
19	(b) Time period for filing The supplemental financial
20	information required under subsection (a) shall be filed with
21	the department by the charitable organization within 60 days
22	after receiving a request for the information from the
23	<pre>department.</pre>
24	(c) Nature of information All information supplied under
25	subsection (a) must be complete and accurate.
26	Section 5.2. Financial statements for specific disaster relief
27	solicitations.
28	(a) Duty to file A charitable organization which solicits
29	contributions in this Commonwealth for a charitable purpose
30	related to a specific disaster or crisis and receives at least

- 1 \$50,000 in gross national contributions in response to the
- 2 solicitation shall file quarterly disaster relief financial
- 3 statements with the department on a form prescribed by the
- 4 <u>department</u>. The quarterly statements shall detail the
- 5 contributions secured as a result of the solicitation, the
- 6 manner in which the contributions were expended and a
- 7 <u>description of the function served by the expenditure.</u>
- 8 (b) Time period for filing. -- The first quarterly statement
- 9 shall be filed on the last day of the third month following the
- 10 accrual of at least \$50,000 in gross national contributions
- 11 after the commencement of solicitations for the specific
- 12 <u>disaster or crisis. The charitable organization shall continue</u>
- 13 to file quarterly statements with the department until the
- 14 quarter after all contributions raised in response to any
- 15 solicitation are expended.
- 16 (c) Public posting. -- The department shall post notice on its
- 17 publicly accessible Internet website of each disaster or crisis
- 18 subject to the reporting requirements of this section within ten
- 19 days after the disaster or crisis.
- 20 (d) Exemption. -- A charitable organization that has been
- 21 registered with the department for at least four consecutive
- 22 years immediately before soliciting contributions for a
- 23 charitable purpose related to a specific disaster or crisis
- 24 shall be exempt from the reporting requirements of this section.
- 25 Section 5. Sections 6(a)(8) and 7(a)(3) and (4) of the act
- 26 are amended to read:
- 27 Section 6. Exemptions from registration.
- 28 (a) General rule. -- The following charitable organizations
- 29 shall be exempt from the registration requirements of this act:
- 30 \* \* \*

1 (8) Any charitable organization which receives

2 contributions of \$25,000 or less annually, provided that such

3 organization does not compensate any person who conducts

4 solicitations. Charitable organizations which receive more

than \$25,000 in gross national contributions shall file the

appropriate registration statement within 30 days after the

7 contributions are received.

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- 9 Section 7. Short form registration.
- 10 (a) Organizations required to file. -- The following
- 11 charitable organizations shall be required to file short form
- 12 annual registration statements with the department in lieu of
- 13 the registration statement required by section 5:
- 14 \* \* \*
- 15 (3) Charitable organizations whose fundraising
- activities are carried on by volunteers, members, officers or
- permanent employees and which do not receive gross national
- 18 contributions in excess of \$25,000 during a fiscal year, if
- 19 no part of their assets or income inures to the benefit of or
- 20 is paid to any officer or member, professional fundraising
- 21 counsel, professional solicitor or commercial coventurer.
- 22 Charitable organizations which do not intend to solicit and
- receive in excess of \$25,000, but do receive contributions in
- 24 excess of that amount shall file the financial report
- required in section 5 within 30 days after contributions are
- 26 received in excess of that amount.
- 27 (4) Organizations described in section 6(a)(3) which do
- 28 not receive gross national contributions in excess of
- 29 \$100,000 during a fiscal year if no part of their assets or
- 30 income inures to the benefit of or is paid to a professional

- 1 solicitor.
- 2 \* \* \*
- 3 Section 6. Section 8(b) of the act is amended and the
- 4 section is amended by adding subsections to read:
- 5 Section 8. Registration of professional fundraising counsel and
- 6 contracts.
- 7 \* \* \*
- 8 (b) Registration fee.--The application for registration
- 9 shall be accompanied by a fee of [\$250] \$500. A professional
- 10 fundraising counsel which is a partnership or corporation may
- 11 register for and pay a single fee on behalf of all of its
- 12 partners, members, officers, directors, agents and employees.
- 13 Each registration shall be valid for one year and may be renewed
- 14 for additional one-year periods upon application to the
- 15 department and payment of the registration fee.
- 16 \* \* \*
- 17 (d.1) Prohibited conduct. -- No person may act as a
- 18 professional fundraising counsel if the person, including any
- 19 officer, director, trustee, employee, volunteer or independent
- 20 contractor, has been convicted by a Federal or state court of
- 21 any felony or of any misdemeanor involving dishonesty or arising
- 22 from the conduct of a solicitation for a charitable organization
- 23 or purpose.
- 24 (d.2) Denial or revocation of registration.--The department
- 25 may deny or revoke the registration of a professional
- 26 fundraising counsel if the professional fundraising counsel, or
- 27 any of its officers, directors or trustees, has had the right to
- 28 solicit contributions revoked in a state or has been ordered by
- 29 a court or governmental agency to cease soliciting contributions
- 30 within a state.

- 1 \* \* \*
- 2 Section 7. Section 9(a)(5), (b), (e), (g), (j), (k) and (l)
- 3 of the act are amended to read:
- 4 Section 9. Registration of professional solicitors; contract
- 5 and disclosure requirements; bonds; records; books.
- 6 (a) Registration and approval required. -- No person shall act
- 7 as a professional solicitor before obtaining department approval
- 8 of a registration statement pursuant to subsection (d) or after
- 9 the expiration, suspension or revocation of such registration. A
- 10 registration application shall be signed and made by the
- 11 principal officer of the professional solicitor subject to 18
- 12 Pa.C.S. § 4904 (relating to unsworn falsification to
- 13 authorities) and shall contain all of the following information:
- 14 \* \* \*
- 15 (5) The name of all persons in charge of any
- solicitation activity <u>and the names and license numbers of</u>
- 17 all individuals required to register under section 9.1.
- 18 \* \* \*
- 19 (b) Registration fee. -- The application for registration
- 20 shall be accompanied by a fee of [\$250] \$500. A professional
- 21 solicitor which is a partnership or corporation may register for
- 22 and pay a single fee on behalf of all of its partners, members,
- 23 officers, directors, agents and employees. Each registration
- 24 shall be valid for one year and may be renewed for additional
- 25 one-year periods upon application to the department and payment
- 26 of the registration fee.
- 27 \* \* \*
- 28 (e) Contract filing. -- No less than ten working days prior to
- 29 the commencement of each solicitation campaign, event or
- 30 services, a professional solicitor shall file with the

- 1 department a copy of the contract described in subsection (f)
- 2 and a written solicitation notice. No solicitation or services
- 3 pursuant to the contract shall begin before the department has
- 4 approved the contract pursuant to subsection (g). The
- 5 solicitation notice shall be accompanied by a fee of [\$25] \$50
- 6 and shall be signed and sworn to by the authorized contracting
- 7 officer for the professional solicitor. If more than one event
- 8 or campaign is conducted under a contract, then a solicitation
- 9 notice addendum must be filed no less than ten working days
- 10 prior to the commencement of each additional event or campaign.
- 11 No additional fee is required to file the addendum. The
- 12 solicitation notice and addendum shall contain all of the
- 13 following information:
- 14 (1) A description of the solicitation event or campaign.
- 15 (2) Each location and telephone number from which the solicitation is to be conducted.
- 17 (3) The legal name [and], resident address and

  18 registration number of each person responsible for directing

  19 and supervising the conduct of the campaign and each person

  20 who is to solicit during such campaign.
- 21 (4) A statement as to whether the professional solicitor 22 will at any time have custody or control of contributions.
- 23 (5) The account number and location of each bank account 24 where receipts from the campaign are to be deposited.
- 25 (6) A full and fair description of the charitable
  26 program for which the solicitation campaign is being carried
  27 out.
- 28 (7) The date the solicitation campaign or event will
  29 begin or be held within this Commonwealth and the termination
  30 date for each campaign or event.

- 1 (8) Any other information required by the regulations of
- 2 the department.
- 3 \* \* \*
- 4 (g) Department review of contract.--
- 5 <u>(1)</u> The department shall examine each contract and 6 solicitation notice filed by a professional solicitor and 7 shall determine whether the contract and notice contain the 8 required information.
- 9 (2) If the department determines that the contract and
  10 notice contain the required information, the department shall
  11 notify the professional solicitor within ten working days of
  12 its approval of the contract and notice. The department shall
  13 also post a copy of the contract on its publicly accessible
  14 Internet website.
  - (3) If the department determines that the requirements are not satisfied, the department must notify the professional solicitor within ten working days of its receipt of the contract and notice; otherwise the contract and notice are deemed to be approved.
  - (4) Within seven days after receipt of a notification that the requirements are not satisfied, the professional solicitor may request a hearing. The hearing must be held within seven days of receipt of the request, and a determination must be rendered within three working days of the hearing.
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- 27 (j) Information on disclosure.--
- 28 <u>(1)</u> In the case of a solicitation campaign conducted 29 orally, whether by telephone or otherwise, any written 30 confirmation, receipt, and reminder sent to any person who

1 has contributed or has pledged to contribute shall include a 2 clear and conspicuous disclosure of the information required by subsection (h). 3 (2) If requested by a person being solicited, the 4 professional solicitor shall: 5 (i) (A) provide in writing, within 14 days after 6 receipt of the request, the fixed percentage of the 7 8 gross revenue or the reasonable estimate of the 9 percentage of the gross revenue that the charitable organization will receive as a benefit from the 10 solicitation campaign; or 11 12 (B) immediately notify the person being 13 solicited that the information is available on the 14 department's publicly accessible Internet website or 15 by calling the department's toll-free telephone 16 number; and 17 (ii) provide in writing, within 14 days after 18 receipt of the request, the percentage of the 19 contribution which may be deducted as a charitable 20 contribution under Federal income tax laws. 21 Notice. -- In addition to the information required by subsection (j), any written confirmation, receipt and reminder 22 23 of a contribution made pursuant to an oral solicitation and any 24 written solicitation shall conspicuously state verbatim: 25 The official registration and financial information of 26 (insert the legal name of the charity as registered with 27 the department) may be obtained from the Pennsylvania 28 Department of State by <u>visiting the department's publicly</u> 29 accessible Internet website or by calling toll free,

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within Pennsylvania, 1 (800) 000-0000. Registration does

- 1 not imply endorsement.
- 2 (1) Financial reports. -- Within 90 days after a solicitation
- 3 campaign or event has been completed and on the anniversary of
- 4 the commencement of a solicitation campaign lasting more than
- 5 one year, a professional solicitor shall file with the
- 6 department a financial report for the campaign, including gross
- 7 revenue and an itemization of all expenses incurred. This report
- 8 shall be signed and sworn to by the authorized contracting agent
- 9 for the professional solicitor and two authorized officials of
- 10 the charitable organization. The report shall be posted on the
- 11 department's publicly accessible Internet website.
- 12 \* \* \*
- 13 Section 8. The act is amended by adding a section to read:
- 14 <u>Section 9.1. Individual registration of professional solicitor</u>
- officers, employees and agents.
- 16 (a) General rule. -- No individual shall do any of the
- 17 following without obtaining department approval of a
- 18 registration statement under this section or after the
- 19 expiration, suspension or revocation of such registration:
- 20 (1) Own a professional solicitor.
- 21 (2) Serve as director or officer of a professional
- 22 solicitor.
- 23 (3) Contact prospective contributions on behalf of the
- 24 professional solicitor.
- 25 (4) Collect, process or manage contributions on behalf
- of the professional solicitor.
- 27 (b) Application. -- An individual required to obtain an
- 28 individual solicitor registration shall submit a written
- 29 application in a form prescribed by the department which
- 30 application shall be subject to the penalties under 18 Pa.C.S. §

- 1 4904 (relating to unsworn falsification to authorities). The
- 2 application form shall require disclosure of criminal
- 3 convictions as specified in subsection (d), and any consent
- 4 orders, fines or disciplinary action imposed by a registration
- 5 or licensing authority in a state.
- 6 (c) Fees. -- The application shall be accompanied by a fee,
- 7 the amount of which shall be established by regulation by the
- 8 department. An individual solicitor registration shall be valid
- 9 for one year and may be renewed for additional one-year periods
- 10 upon application to the department and payment of the
- 11 <u>registration fee.</u>
- 12 <u>(d) Denial of registration.--The department may deny or</u>
- 13 revoke an individual solicitor registration if the individual
- 14 <u>has been convicted by a Federal or state court of a felony or</u>
- 15 misdemeanor involving dishonesty or arising from the conduct of
- 16 <u>a solicitation for a charitable organization or purpose.</u>
- 17 Section 9. Sections 13(c), 16(f), 17, 18 and 19(a)(6) of the
- 18 act are amended to read:
- 19 Section 13. Limitation on activities of charitable
- 20 organizations; disclosure requirements.
- 21 \* \* \*
- 22 (c) Notice on printed solicitation. -- On every printed
- 23 solicitation or written confirmation, receipt and reminder of a
- 24 contribution, the following statement must be conspicuously
- 25 printed verbatim:
- The official registration and financial information of
- 27 (insert the legal name of the charity as registered with
- the department) may be obtained from the Pennsylvania
- Department of State by <u>visiting the department's publicly</u>
- 30 <u>accessible Internet website or by calling toll free</u>,

- within Pennsylvania, 1 (800) 000-0000. Registration does
- 2 not imply endorsement.
- 3 \* \* \*
- 4 Section 16. Investigation; subpoenas; injunctions; court
- 5 orders.
- 6 \* \* \*
- 7 (f) Compliance. -- Any person upon whom a notice is served
- 8 pursuant to this section shall comply with the terms thereof
- 9 unless otherwise provided by an order of court. Any person who
- 10 fails to appear or, with intent to avoid, evade or prevent
- 11 compliance, in whole or in part, with any civil investigation
- 12 under this act, removes from any place, conceals, withholds or
- 13 destroys, mutilates, alters or by any other means falsifies any
- 14 documentary material in the possession, custody or control of
- 15 any person subject to any notice, or knowingly conceals any
- 16 relevant information, shall be assessed a civil penalty of not
- 17 more than [\$5,000] <u>\$10,000</u>. The Attorney General or the district
- 18 attorney may petition for an order of court for enforcement of
- 19 this section. Additionally, the secretary may take appropriate
- 20 action to petition for an order of court for the enforcement of
- 21 this section in accordance with the act of October 15, 1980
- 22 (P.L.950, No.164), known as the Commonwealth Attorneys Act. Any
- 23 disobedience of any final order entered under this section by
- 24 any court shall be punished as contempt thereof.
- 25 \* \* \*
- 26 Section 17. Administrative enforcement and penalties.
- 27 (a) General rule. -- The secretary may refuse to register or
- 28 may revoke or suspend the registration of any charitable
- 29 organization, professional fundraising counsel or professional
- 30 solicitor whenever he finds that a charitable organization,

- 1 professional fundraising counsel or professional solicitor, or
- 2 an agent, servant or employee thereof:
- 3 (1) Has violated or is operating in violation of any of
- 4 the provisions of this act, the regulations of the
- 5 department, or an order issued by the secretary.
- 6 (2) Has refused or failed or any of its principal
- officers has refused or failed, after notice, to produce any
- 8 records of such organization or to disclose any information
- 9 required to be disclosed under this act or the regulations of
- 10 the department.
- 11 (3) Has made a material false statement in an
- 12 application, statement or report required to be filed under
- 13 this act.
- 14 (b) Additional actions. -- When the secretary finds that the
- 15 registration of any person may be refused, suspended or revoked
- 16 under the terms of subsection (a), the secretary may:
- 17 (1) Revoke a grant of exemption to any of the provisions
- 18 of this act.
- 19 (2) Issue an order directing that the person cease and
- 20 desist specified fundraising activities.
- 21 (3) Impose an administrative fine not to exceed [\$1,000]
- \$2,000 for each act or omission which constitutes a violation
- of this act and an additional penalty, not to exceed [\$100]
- 24 \$200 for each day during which such violation continues.
- 25 Registration will be automatically suspended upon final
- 26 affirmation of an administrative fine until the fine is paid
- or until the normal expiration date of the registration. No
- registration shall be renewed until the fine is paid.
- 29 (4) Place the registrant on probation for such period of
- 30 time and subject to such conditions as he may decide.

- 1 (c) Administrative procedures.—All actions of the secretary
- 2 shall be taken subject to the right of notice, hearing and
- 3 adjudication and the right of appeal therefrom in accordance
- 4 with Title 2 of the Pennsylvania Consolidated Statutes (relating
- 5 to administrative law and procedure).
- 6 Section 18. Criminal penalties.
- 7 (a) Deceit or fraud violation. -- Any person who willfully and
- 8 knowingly violates any provisions of this act with intent to
- 9 deceive or defraud any charity or individual, commits a
- 10 misdemeanor of the first degree and shall, upon conviction, be
- 11 sentenced to pay a fine not exceeding [\$10,000] \$50,000 or
- 12 imprisonment for not more than five years, or both.
- 13 (b) Other violations. -- Any other violation of this act shall
- 14 constitute a misdemeanor of the third degree punishable, upon
- 15 conviction, by a fine not exceeding [\$2,500] \$5,000 or
- 16 imprisonment for not more than one year, or both.
- 17 (c) Location of offense. -- Any offense committed under this
- 18 act involving a solicitation may be deemed to have been
- 19 committed at either the place at which the solicitation was
- 20 initiated or at the place where the solicitation was received.
- 21 Section 19. Civil penalties.
- 22 (a) General rule. -- Whenever the Attorney General or any
- 23 district attorney shall have reason to believe, or shall be
- 24 advised by the secretary, that the person is operating in
- 25 violation of the provisions of this act, the Attorney General or
- 26 district attorney may bring an action in the name of the
- 27 Commonwealth against such person who has violated this act, to
- 28 enjoin such person from continuing such violation and for such
- 29 other relief as the court deems appropriate. In any proceeding
- 30 under this subsection, the court may make appropriate orders,

- 1 including:
- 2 \* \* \*
- 3 (6) the assessment of a civil penalty not exceeding
- 4 [\$1,000] \$2,000 per violation of the act, which penalty shall
- 5 be in addition to any other relief which may be granted; and
- 6 \* \* \*
- 7 Section 10. The act is amended by adding a section to read:
- 8 <u>Section 22.1. Charitable Organization Regulation Account.</u>
- 9 (a) Establishment. -- The Charitable Organization Regulation
- 10 Account is established as a restricted account within the
- 11 General Fund.
- 12 (b) Funding sources. -- The Charitable Organization Regulation
- 13 Account shall be funded from the following sources:
- 14 (1) Ten percent of the fees collected under sections 5,
- 15 8 and 9.
- 16 (2) All fees collected under section 9.1.
- 17 (3) Any funds appropriated or transferred to the
- 18 Charitable Organization Regulation Account.
- (c) Appropriation. -- The money in the Charitable Organization
- 20 Regulation Account is appropriated to the department on a
- 21 continuing basis for the purpose of enforcement, registration
- 22 requirements and enhanced investigations of charitable
- 23 organizations, professional fundraising counsels, professional
- 24 solicitors and individual solicitors as provided in this act.
- 25 Section 11. This act shall apply as follows:
- 26 (1) No person shall be required to register as an
- 27 individual solicitor under section 9.1 of the act until six
- 28 months after the Department of State has promulgated final
- 29 regulations relating to fees and registration of individual
- 30 solicitors.

- 1 (2) Within 18 months of the effective date of this
- 2 section, the department shall promulgate final regulations to
- 3 implement the addition of section 9.1 of the act.
- 4 Section 12. This act shall take effect in 60 days.