THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL No. 1977 Session of 2015

| INTRODUCED BY NEUMAN, DERMODY, HANNA, GOODMAN, CARROLL, |
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| YOUNGBLOOD, STURLA, FRANKEL, MARKOSEK, J. HARRIS, MCNEILL, |
| D. COSTA, SCHWEYER, KIM, BULLOCK, DELUCA, DEAN, GIBBONS, |
| FREEMAN, PASHINSKI, SCHLOSSBERG, BARRAR, MACKENZIE, MULLERY, |
| TRUITT, D. MILLER, SANTARSIERO, CONKLIN, DAVIS AND KAVULICH, |
| APRIL 11, 2016 |

REFERRED TO COMMITTEE ON STATE GOVERNMENT, APRIL 11, 2016

AN ACT

| 1 2 3 4 | Amending Title 62 (Procurement) of the Pennsylvania Consolidated Statutes, in ethics in public contracting, providing for definitions and for disclosure of contributions by contractors. |
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| 5 | The General Assembly of the Commonwealth of Pennsylvania |
| 6 | hereby enacts as follows: |
| 7 | Section 1. Title 62 of the Pennsylvania Consolidated |
| 8 | Statutes is amended by adding sections to read: |
| 9 | <u>§ 2301.1. Definitions.</u> |
| 10 | The following words and phrases when used in this chapter |
| 11 | shall have the meanings given to them in this section unless the |
| 12 | context clearly indicates otherwise: |
| 13 | "Affiliate." Any of the following: |
| 14 | (1) A parent, subsidiary or otherwise affiliated entity |
| 15 | of an applicant or a contractor. |
| 16 | (2) An officer, director, associate, controlling |
| 17 | shareholder, individual owner, partner or limited partner of |

| 1 | an applicant or a contractor. |
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| 2 | (3) An officer, director, associate, controlling |
| 3 | shareholder, individual owner, partner or limited partner of |
| 4 | a parent, subsidiary or otherwise affiliated entity of an |
| 5 | applicant or a contractor. |
| 6 | (4) A political committee controlled by an applicant or |
| 7 | <u>a contractor.</u> |
| 8 | (5) A political committee controlled by a parent, |
| 9 | subsidiary or otherwise affiliated entity of an applicant or |
| 10 | <u>a contractor.</u> |
| 11 | (6) A lobbyist or lobbying firm identified on an |
| 12 | applicant's disclosure statement or a contractor's updated |
| 13 | <u>disclosure statement.</u> |
| 14 | "Applicant." A bidder, offeror or other person seeking a |
| 15 | contract, which is to be awarded under section 513 (relating to |
| 16 | competitive sealed proposals), 514 (relating to small_ |
| 17 | procurements), 515 (relating to sole source procurement), 516 |
| 18 | (relating to emergency procurement), 518 (relating to |
| 19 | competitive selection procedures for certain services) or 519 |
| 20 | (relating to selection procedure for insurance and notary |
| 21 | bonds). |
| 22 | "Elected official." An individual elected by the public to |
| 23 | serve a term in an elective office. The term shall include an |
| 24 | individual appointed to fill an unexpired term in an elective |
| 25 | <u>office.</u> |
| 26 | "Elective office." A position in a governmental body to |
| 27 | which an individual is required under the Constitution of |
| 28 | Pennsylvania or by State law to be elected by the public. |
| 29 | "Lobbying." As defined in 65 Pa.C.S. § 13A03 (relating to |
| 30 | <u>definitions).</u> |
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| 1 | "Lobbying firm." As defined in 65 Pa.C.S. § 13A03 (relating |
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| 2 | to definitions). |
| 3 | "Lobbyist." As defined in 65 Pa.C.S. § 13A03 (relating to |
| 4 | definitions). |
| 5 | "Reportable contribution." Any of the following: |
| 6 | (1) A contribution made by an applicant or a contractor |
| 7 | or an affiliate of an applicant or a contractor to: |
| 8 | (i) a candidate for nomination or election to an |
| 9 | elective office or to the candidate's political |
| 10 | <u>committee;</u> |
| 11 | (ii) an elected official or to the elected |
| 12 | official's candidate political committee; or |
| 13 | (iii) a political committee not described in |
| 14 | subparagraph (i) with the purpose and intent that the |
| 15 | political committee will, directly or indirectly, make |
| 16 | the contribution available to a candidate for nomination |
| 17 | or election to an elective office or to the candidate's |
| 18 | political committee, or to an elected official or the |
| 19 | elected official's candidate political committee. |
| 20 | (2) A contribution made by a person to a candidate for |
| 21 | nomination or election to an elective office or to the |
| 22 | candidate's political committee, or to an elected official or |
| 23 | to the elected official's candidate political committee, for |
| 24 | which a person who is an applicant or a contractor or any of |
| 25 | their respective affiliates acts as an intermediary. |
| 26 | <u>§ 2304. Disclosure of contributions by contractors.</u> |
| 27 | <u>(a) Initial disclosure requirements</u> |
| 28 | (1) A Commonwealth agency may not award a contract to an |
| 29 | applicant under section 513 (relating to competitive sealed |
| 30 | proposals), 514 (relating to small procurements), 515 |

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| 1 | (relating to sole source procurement), 516 (relating to |
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| 2 | emergency procurement), 518 (relating to competitive |
| 3 | selection procedures for certain services) or 519 (relating |
| 4 | to selection procedure for insurance and notary bonds), |
| 5 | unless the applicant has submitted to the agency a completed |
| 6 | and signed disclosure statement that sets forth the |
| 7 | information required under subsection (c) and is otherwise in |
| 8 | compliance with this section. |
| 9 | (2) Except as provided in paragraph (3), an applicant |
| 10 | shall submit a completed and signed disclosure statement to |
| 11 | the agency with other bid or proposal materials relating to |
| 12 | the contract on or prior to the time and date established by |
| 13 | the agency for receipt of bids or proposals. |
| 14 | (3) For contracts awarded under section 514, 515 or 516 |
| 15 | that do not require the submission of bids or offers, an |
| 16 | applicant shall submit a completed disclosure statement as |
| 17 | directed by the agency, but prior to the agency's award of |
| 18 | the contract. |
| 19 | (4) A bid or offer made without a completed and signed |
| 20 | disclosure statement may not be considered a responsive bid |
| 21 | <u>or offer.</u> |
| 22 | (b) Requirements to update disclosures |
| 23 | (1) During the term of the contract and for one year |
| 24 | thereafter, a contractor who has been awarded a contract |
| 25 | <u>under section 513, 514, 515, 516, 518 or 519 shall submit an</u> |
| 26 | updated disclosure statement to the agency within five days |
| 27 | following making a reportable contribution or learning that |
| 28 | an affiliate has made a reportable contribution. An updated |
| 29 | disclosure statement shall include the reportable |
| 30 | contributions made since the date of the first disclosure |
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1 <u>statement submitted.</u>

| 2 | (2) A contract awarded under section 513, 514, 515, 516, |
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| 3 | 518 or 519 must contain a provision requiring the contractor |
| 4 | to submit an updated disclosure statement as required under |
| 5 | paragraph (1). |
| 6 | (c) Form of disclosure statements |
| 7 | (1) The department shall develop a form of disclosure |
| 8 | statement to be used by applicants and contractors under this |
| 9 | section. |
| 10 | (2) The invitations for bids, requests for proposals and |
| 11 | other agency communications with prospective contractors |
| 12 | regarding a contract awarded under section 513, 514, 515, |
| 13 | 516, 518 or 519 must include a disclosure statement form and |
| 14 | information regarding the disclosure requirements of this |
| 15 | section. |
| 16 | (3) The department and the Department of State shall |
| 17 | post the disclosure statement form and information regarding |
| 18 | the disclosure requirements of this section on their |
| 19 | respective publicly accessible Internet websites and shall |
| 20 | otherwise make the forms and information available upon |
| 21 | <u>request.</u> |
| 22 | (d) Content of disclosure statements and updatesA |
| 23 | disclosure statement submitted under subsection (a) shall |
| 24 | include the following information: |
| 25 | (1) The name, business address and telephone number of |
| 26 | the applicant or contractor. |
| 27 | (2) The contract number or other identifying information |
| 28 | regarding the contract sought by the applicant or awarded to |
| 29 | the contractor. |
| 30 | (3) The names, business addresses and telephone numbers |
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| 1 | of the lobbyists and lobbying firms paid by the applicant to |
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| 2 | lobby a Commonwealth agency to influence the awarding of a |
| 3 | contract within one year prior to the date of an applicant's |
| 4 | bid, offer or proposal. |
| 5 | (4) A list of the reportable contributions made within |
| 6 | one year prior to the date of the applicant's bid, offer or |
| 7 | proposal. For each reportable contribution made, the |
| 8 | applicant shall identify the recipient of the contribution |
| 9 | and the date and amount of the contribution. |
| 10 | (5) The fundraising events hosted by an applicant or any |
| 11 | of the applicant's affiliates within one year prior to the |
| 12 | date of the applicant's bid, offer or proposal for the |
| 13 | purpose of soliciting or receiving reportable contributions |
| 14 | and the date and amount of reportable contributions solicited |
| 15 | or received at each event. An updated disclosure statement |
| 16 | shall be submitted during the term of a contract within five |
| 17 | days following a fundraising event described in this |
| 18 | paragraph hosted by a contractor or an affiliate of a |
| 19 | contractor. |
| 20 | (6) The name, business address and telephone number of |
| 21 | all subcontractors which the applicant intends to use on the |
| 22 | contract or which the contractor is using on the contract. |
| 23 | (e) Posting of disclosure statements and updates |
| 24 | (1) A Commonwealth agency shall promptly transmit to the |
| 25 | Department of State a copy of the disclosure statement and |
| 26 | each updated disclosure statement it receives from an |
| 27 | applicant or a contractor under this section. |
| 28 | (2) The Department of State shall post each disclosure |
| 29 | statement and each updated disclosure statement received |
| 30 | under this section on its publicly accessible Internet |
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| 1 | website no later than five days after the disclosure |
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| 2 | statement or update has been received by the department. A |
| 3 | disclosure statement and related updates shall remain posted |
| 4 | for a period of time encompassing the length of the contract |
| 5 | and one year thereafter. To the extent practicable, a |
| 6 | disclosure statement and related updates shall be posted |
| 7 | together. |
| 8 | (3) The Department of State shall make disclosure |
| 9 | statements and updated disclosure statements received under |
| 10 | this section available for public inspection and copying. |
| 11 | (f) PenaltiesIn addition to other penalties that may be |
| 12 | assessed under other law, an applicant or a contractor who makes |
| 13 | a material misstatement or omission in a disclosure statement or |
| 14 | updated disclosure statement may be debarred or suspended under |
| 15 | section 531 (relating to debarment or suspension). |
| 16 | (g) Application of sectionThis section shall apply to a |
| 17 | bid, offer or proposal that is solicited on or after the |
| 18 | effective date of this section. |
| 19 | Section 2. This act shall take effect immediately. |

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