THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 1376 Session of 2015

INTRODUCED BY MURT, BISHOP, BOBACK, BRADFORD, COHEN, D. COSTA, DeLUCA, DRISCOLL, DUNBAR, FEE, GIBBONS, HARHART, A. HARRIS, JOZWIAK, KILLION, MAHONEY, McNEILL, READSHAW, ROZZI, SAYLOR, SNYDER, TOEPEL AND WARNER, JUNE 24, 2015

REFERRED TO COMMITTEE ON VETERANS AFFAIRS AND EMERGENCY PREPAREDNESS, JUNE 24, 2015

AN ACT

1 2 3 4	Amending Title 35 (Health and Safety) of the Pennsylvania Consolidated Statutes, providing for incentives for municipal volunteers of fire companies and nonprofit emergency medical services agencies; and imposing penalties.
5	The General Assembly of the Commonwealth of Pennsylvania
6	hereby enacts as follows:
7	Section 1. Title 35 of the Pennsylvania Consolidated
8	Statutes is amended by adding a chapter to read:
9	CHAPTER 79A
10	INCENTIVES FOR MUNICIPAL VOLUNTEERS OF FIRE COMPANIES AND
11	NONPROFIT EMERGENCY MEDICAL SERVICES AGENCIES
12	<u>Subchapter</u>
13	A. Preliminary Provisions
14	B. Tax Credits
15	C. Volunteer Service Credit
16	D. Miscellaneous Provisions
17	SUBCHAPTER A

PRELIMINARY PROVISIONS

2 Sec.

1

- 3 79A01. Scope of chapter.
- 4 <u>79A02</u>. Purpose.
- 5 79A03. Definitions.
- 6 § 79A01. Scope of chapter.
- 7 This chapter relates to incentives for municipal volunteers
- 8 of fire companies and nonprofit emergency medical services
- 9 <u>agencies.</u>
- 10 § 79A02. Purpose.
- 11 The purpose of this chapter is to authorize municipalities to
- 12 enact a tax credit against an active volunteer's earned income
- 13 and property tax liability as a financial incentive to:
- 14 (1) Acknowledge the value of and the absence of any
- 15 <u>public cost for volunteer fire protection and nonprofit</u>
- 16 emergency medical services provided by active volunteers.
- 17 (2) Encourage individuals to volunteer, or former
- 18 volunteers to consider rejoining as active volunteers, in a
- 19 <u>volunteer fire company or nonprofit emergency medical</u>
- 20 <u>services agency.</u>
- 21 § 79A03. Definitions.
- The following words and phrases when used in this chapter
- 23 shall have the meanings given to them in this section unless the
- 24 context clearly indicates otherwise:
- 25 "Active volunteer." A volunteer for a volunteer fire company
- 26 or nonprofit emergency medical services agency who has complied
- 27 <u>with the requirements of the volunteer service credit program</u>
- 28 and who is certified under section 79A23 (relating to
- 29 certification).
- 30 "Commissioner." The State Fire Commissioner of the

- 1 <u>Commonwealth.</u>
- 2 "Earned income tax." A tax on earned income and net profits
- 3 levied under Chapter 3 of the act of December 31, 1965
- 4 (P.L.1257, No.511), known as The Local Tax Enabling Act.
- 5 "Governing body." A county council, county board of
- 6 commissioners, city council, borough council, incorporated town
- 7 <u>council</u>, <u>board of township commissioners</u>, <u>board of township</u>
- 8 <u>supervisors</u>, <u>governing council of a home rule municipality or</u>
- 9 optional plan municipality, a school district board of directors
- 10 or a governing council of any similar purpose government that
- 11 may be created by statute after the effective date of this
- 12 <u>section and that has adopted a tax credit under this chapter.</u>
- "Local Tax Enabling Act." The act of December 31, 1965
- 14 (P.L.1257, No.511), known as The Local Tax Enabling Act.
- 15 "Municipality." A city, borough, incorporated town or
- 16 township located in this Commonwealth.
- 17 "Nonprofit emergency medical services agency." An emergency
- 18 medical services agency as defined in section 8103 (relating to
- 19 <u>definitions</u>) and chartered as a nonprofit corporation.
- 20 "Tax credit." The tax credit granted under section 79A11
- 21 (relating to program authorization) or 79A13 (relating to real
- 22 property tax credit).
- 23 "Volunteer." A member of a volunteer fire company or a
- 24 nonprofit emergency medical services agency.
- 25 "Volunteer fire company." A nonprofit chartered corporation,
- 26 association or organization located in this Commonwealth that
- 27 provides fire protection services and may offer other voluntary
- 28 emergency services within this Commonwealth.
- 29 <u>"Volunteer service credit program." The program established</u>
- 30 under section 79A21 (relating to volunteer service credit

- 1 program) to determine the active status of a volunteer.
- 2 <u>SUBCHAPTER B</u>
- 3 TAX CREDITS
- 4 <u>Sec.</u>
- 5 79A11. Program authorization.
- 6 <u>79A12. Claim.</u>
- 7 79A13. Real property tax credit.
- 8 79A14. Limitations.
- 9 § 79A11. Program authorization.
- 10 (a) Establishment. -- A municipality or school district that
- 11 <u>levies an earned income tax may establish by ordinance or</u>
- 12 resolution a tax credit against an individual's liability
- 13 imposed under Chapter 3 of The Local Tax Enabling Act for active
- 14 <u>service as a volunteer.</u>
- 15 (b) Amount. -- A municipality or school district must set
- 16 forth in the ordinance or resolution the amount of the tax
- 17 credit. If the total earned income tax liability is less than
- 18 the amount established, the tax credit shall equal the remaining
- 19 tax liability.
- 20 (c) Public notice. -- At least 30 days prior to adoption of
- 21 the ordinance or resolution, the governing body shall give
- 22 public notice of its intent to adopt an ordinance or resolution
- 23 to establish a tax credit and conduct at least one public
- 24 hearing on the issue.
- 25 (d) Specific notice. -- A municipality or school district that
- 26 establishes a tax credit under this chapter shall notify the
- 27 <u>commissioner in the manner and pursuant to any schedule</u>
- 28 prescribed by the commissioner.
- 29 <u>§ 79A12. Claim.</u>
- 30 (a) Eligibility. -- An individual who satisfies all of the

- 1 <u>following criteria may claim a tax credit established under</u>
- 2 section 79A11 (relating to program authorization):
- 3 (1) The individual is subject to an earned income tax
- 4 that has established a tax credit under section 79A11.
- 5 (2) The individual is certified under section 79A23
- 6 <u>(relating to certification).</u>
- 7 (b) Return. -- An active volunteer may claim a tax credit
- 8 provided for under this subchapter when filing a joint return.
- 9 The tax return form shall provide a mechanism for separating the
- 10 liability of an individual for any earned income tax imposed by
- 11 the school district of residence from the liability of an
- 12 <u>individual for any earned income tax imposed by the</u>
- 13 <u>municipality</u>.
- 14 § 79A13. Real property tax credit.
- 15 (a) School district. -- The governing body of a school
- 16 <u>district may provide</u>, by resolution, for a tax credit against
- 17 real property tax to be granted to an active volunteer. The tax
- 18 credit shall apply to tax levied on residential real property
- 19 owned and occupied by an active volunteer who is certified under
- 20 section 79A23 (relating to certification). The amount of the tax
- 21 credit shall be equivalent to no more than 20% of the tax
- 22 liability of the active volunteer.
- 23 (b) County.--The governing body of a county may provide, by
- 24 resolution, for a tax credit against real property taxes to be
- 25 granted to active volunteer firefighters. The tax credit shall
- 26 apply to taxes levied on residential real property owned and
- 27 <u>occupied by an active volunteer firefighter who is certified</u>
- 28 under section 79A23. The amount of the tax credit shall be
- 29 equivalent to no more than 20% of the tax liability of the
- 30 active volunteer firefighter.

- 1 § 79A14. Limitations.
- 2 A tax credit established under this subchapter may be used
- 3 against the active volunteer's earned income tax or property tax
- 4 <u>liability for the current taxable year and every year</u>
- 5 thereafter. The tax credit established under this subchapter
- 6 shall remain in effect until the governing body repeals the tax
- 7 credit.
- 8 SUBCHAPTER C
- 9 <u>VOLUNTEER SERVICE CREDIT</u>
- 10 Sec.
- 11 79A21. Volunteer service credit program.
- 12 <u>79A22. Service record.</u>
- 13 79A23. Certification.
- 14 79A24. Rejection and appeal.
- 15 § 79A21. Volunteer service credit program.
- 16 (a) Establishment. -- Within 90 days of the effective date of
- 17 this section, the commissioner shall establish a volunteer
- 18 service credit program that establishes the annual requirements
- 19 for the certification of a volunteer in active service at a
- 20 volunteer fire company or a nonprofit emergency medical services
- 21 agency.
- 22 (b) Activities. -- The volunteer service credit program shall
- 23 <u>consider the following activities in determining credit toward a</u>
- 24 certification of active service:
- 25 (1) The number of emergency calls to which a volunteer
- responds.
- 27 (2) The level of training and participation in formal
- training and drills for a volunteer.
- 29 (3) The total amount of time expended by a volunteer on
- 30 administrative and other support services, including

- 1 fundraising and facility or equipment maintenance.
- 2 (4) The involvement in other events or projects that aid
- 3 <u>the financial viability, emergency response or operational</u>
- 4 <u>readiness of a volunteer fire company or a nonprofit</u>
- 5 <u>emergency medical services agency.</u>
- 6 (c) Guidelines. -- The commissioner shall adopt guidelines,
- 7 <u>including forms and applications, necessary to implement this</u>
- 8 section.
- 9 (d) Eligibility list.--A notarized list of eligible active
- 10 volunteers shall be submitted to the governing body, no later
- 11 than 45 days before tax notices are to be distributed, by the
- 12 following:
- 13 <u>(1) The chief of a volunteer fire company, where</u>
- 14 <u>applicable</u>.
- 15 (2) The supervisor or chief of a nonprofit emergency
- 16 <u>medical services agency</u>, where applicable.
- 17 § 79A22. Service record.
- 18 (a) Log.--The chief of a volunteer fire company or the
- 19 supervisor or chief of a nonprofit emergency medical services
- 20 agency or their designees shall establish and maintain a service
- 21 log that documents the activities of each volunteer that
- 22 qualifies for credit toward active service under the volunteer
- 23 service credit program and the calculation of the total credits
- 24 earned for each volunteer in the volunteer fire company or
- 25 nonprofit emergency medical services agency.
- 26 (b) Review.--Service logs established and maintained by
- 27 <u>volunteer fire companies or nonprofit emergency medical services</u>
- 28 agencies shall be subject to periodic review by the
- 29 commissioner, the Auditor General, the governing body where the
- 30 volunteer fire company or nonprofit emergency medical services

- 1 agency is located and the governing body where the volunteer
- 2 fire company or nonprofit emergency medical services agency
- 3 provides services.
- 4 § 79A23. Certification.
- 5 (a) Self-certification. -- An active volunteer shall sign and
- 6 submit an application to the chief of the volunteer fire company
- 7 <u>or the supervisor or chief of the nonprofit emergency medical</u>
- 8 <u>services agency where the volunteer serves.</u>
- 9 (b) Local sign-off.--The chief and another officer of the
- 10 volunteer fire company or the supervisor or chief and another
- 11 officer of the nonprofit emergency medical services agency shall
- 12 sign the application attesting to the individual's status as an
- 13 <u>active volunteer. The application shall then be forwarded to the</u>
- 14 county, municipality or school district, as appropriate, for
- 15 final review and processing.
- 16 § 79A24. Rejection and appeal.
- 17 (a) General rule. -- A governing body that establishes a tax
- 18 credit under this chapter shall adopt, by ordinance or
- 19 resolution, a process for rejecting a claim by an active
- 20 volunteer who does not satisfy all of the criteria established
- 21 under this chapter for each type of tax credit provided under
- 22 this chapter.
- 23 (b) Appeal.--An active volunteer shall have the right to
- 24 appeal a claim that has been rejected by a governing body. The
- 25 governing body shall establish, by ordinance or resolution, the
- 26 procedure by which a rejected claim can be appealed.
- 27 <u>SUBCHAPTER D</u>
- 28 MISCELLANEOUS PROVISIONS
- 29 <u>Sec.</u>
- 30 79A31. Penalties for false reporting.

- 1 § 79A31. Penalties for false reporting.
- 2 The following shall apply:
- 3 (1) A person who knowingly makes or conspires to make a
- 4 <u>false service record report under this chapter to the</u>
- 5 <u>commissioner commits a misdemeanor of the first degree</u>
- 6 punishable by a fine of \$2,500.
- 7 (2) A person who knowingly provides or conspires to
- 8 provide false information that is used to compile a service
- 9 record report under this chapter commits a misdemeanor of the
- first degree punishable by a fine of \$2,500.
- 11 Section 2. This act shall take effect in 60 days.