THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 1319 Session of 2015

INTRODUCED BY MARSHALL, O'NEILL, STEPHENS, D. MILLER, MURT, BARRAR, COHEN, D. COSTA, CUTLER, DAVIS, DRISCOLL, GIBBONS, GODSHALL, GROVE, A. HARRIS, HEFFLEY, KINSEY, KORTZ, LONGIETTI, McNEILL, MULLERY, PETRARCA, ROSS, ROZZI, SABATINA, SAMUELSON, SCHLOSSBERG, SCHWEYER, THOMAS, WHEATLEY, YOUNGBLOOD, FREEMAN, DAVIDSON, BRADFORD, WATSON, WARD, MICCARELLI, BARBIN AND D. PARKER, JUNE 10, 2015

SENATOR EICHELBERGER, FINANCE, IN SENATE, AS AMENDED, SEPTEMBER 29, 2015

AN ACT

Providing for the establishment of a savings program by the

Treasury Department to encourage eligible individuals with disabilities to save private funds from which the expenses related to their disabilities may be paid to assist them in maintaining health, independence and quality of life. PROVIDING FOR THE TAXATION OR THE EXEMPTION FROM TAXATION OF 6 <--AMOUNTS AND EVENTS RELATING TO THE PENNSYLVANIA ABLE SAVINGS 8 PROGRAM. 9 The General Assembly of the Commonwealth of Pennsylvania 10 hereby enacts as follows: Section 1. Short title. 11 <--12 This act shall be known and may be cited as the Achieving a 13 Better Life Experience (ABLE) Act. Section 2. Definitions. 15 The following words and phrases when used in this act shall have the meanings given to them in this section unless the context clearly indicates otherwise:

1	"ABLE account contract." An agreement between the program-
2	manager or the department and the account owner.
3	"Account." An individual savings account held in trust for a
4	designated beneficiary established within the department in
5	accordance with this act.
6	"Account owner." A person or legal entity permitted to be an
7	ABLE account owner under IRC § 529A and who enters into an ABLE
8	account contract under this act.
9	"Contracting state." A state that has not set up an eligible
10	ABLE savings account program and contracts with this
11	Commonwealth to manage accounts for the state's residents.
12	"Department." The Treasury Department of the Commonwealth.
13	"Designated beneficiary." An eligible individual at the time
14	the account is established or the eligible individual who
15	replaces a designated beneficiary, who is the beneficiary of the
16	account and whose qualified expenses may be paid from the
17	account.
18	"Disability certification." A certification which:
19	(1) meets the satisfaction of the Secretary of the
20	Treasury of the United States by an eligible individual or
21	the eligible individual's parent or guardian that certifies
22	that the eligible individual:
23	(i) has a medically determinable physical or mental
24	impairment that results in marked and severe functional
25	limitations and that can be expected to result in death-
26	or that has lasted or can be expected to last for a
27	continuous period of not less than 12 months or is blind;
28	and
29	(ii) that the blindness or disability occurred
30	before the date on which the eligible individual attained

- 1 age 26; and
- 2 (2) is accompanied by a copy of the diagnosis relating
- 3 to the eligible individual's relevant impairment that is-
- 4 signed by a physician.
- 5 "Eliqible individual." A person who:
- 6 (1) is entitled to Social Security benefits based on
- 7 blindness or disability under Title II of the Social Security
- 8 Act (49 Stat. 620, 42 U.S.C. § 401 et seq.) or Title XVI of
- 9 the Social Security Act (42 U.S.C. § 1381 et seq.) and whose
- 10 blindness or disability occurred before the date on which the
- 11 eligible individual attained age 26; or
- 12 (2) has filed a disability certification with the
- 13 Secretary of the Treasury of the United States for the
- 14 taxable year.
- 15 "Fund." The ABLE Savings Program Fund.
- 16 "IRC § 529A." Section 529A of the Internal Revenue Code of
- 17 1986 (Public Law 99-514, 26 U.S.C. § 529A) and any successor
- 18 legislation. The term includes any regulations or guidance-
- 19 issued under section 529A of the Internal Revenue Code of 1986.
- 20 "Management contract." The contract executed by the
- 21 department and a person or legal entity to serve as investment
- 22 managers, program managers and trustees to the department on
- 23 behalf of the program.
- 24 "Nonqualified withdrawal." A withdrawal from an account-
- 25 which is not:
- 26 (1) A qualified withdrawal.
- 27 (2) A rollover distribution.
- 28 "Qualified ABLE Program." An ABLE account program
- 29 established and maintained by the Commonwealth or an agency or
- 30 instrumentality of the Commonwealth.

- 1 "Qualified disability expense." An expense relating to an
- 2 eligible individual's blindness or disability that is made for
- 3 the benefit of the eligible individual as designated
- 4 beneficiary. The term shall include but is not limited to each
- 5 qualified expense enumerated in IRC § 529A.
- 6 "Qualified withdrawal." A withdrawal from an account to pay
- 7 the qualified disability expenses of the designated beneficiary
- 8 of the account.
- 9 "Rollover distribution." A rollover distribution as defined
- 10 in IRC § 529A.
- 11 Section 3. ABLE savings program.
- 12 (a) Establishment. The department may establish and
- 13 maintain a qualified ABLE program. The department may enter into-
- 14 account agreements to provide accounts for the benefit of
- 15 designated beneficiaries. The qualified ABLE account program
- 16 must provide that:
- (1) Family members and other persons may make-
- 18 contributions for a taxable year for the benefit of a
- 19 designated beneficiary to an account that is established to-
- 20 help the designated beneficiary to supplement, not supplant,
- 21 the costs of qualified disability expenses without losing-
- 22 other sources of income.
- 23 (2) An account shall be only for a designated
- 24 beneficiary who is a resident of this Commonwealth or a
- 25 resident of a contracting state.
- 26 (b) (Reserved).
- 27 (c) Contributions. -- Contributions to an account may be-
- 28 accepted only in cash and if the contribution does not result in-
- 29 aggregate contributions to an account from all contributors for
- 30 the taxable year exceeding any limit set forth in IRC § 529A.

- 1 (d) Development and administration. Notwithstanding any
- 2 other provision of law, the department shall develop and
- 3 administer the qualified ABLE program in accordance with IRC §
- 4 529A and this act and in a manner that allows account owners and
- 5 designated beneficiaries to obtain and maintain Federal income-
- 6 tax benefits or treatment provided by the Internal Revenue Code
- 7 and exemptions under Federal securities laws.
- 8 (e) Consultants. The department may engage the services of
- 9 consultants, including organizations with experience in services-
- 10 for people with disabilities, on a contract basis for rendering
- 11 professional and technical assistance.
- 12 (f) Management contracts. The department may enter into-
- 13 management contracts with a legal entity. If the department
- 14 contracts with investment managers, program managers or trustees-
- 15 in order to fulfill the objectives of this act, the investment-
- 16 managers, program managers and trustees must work with the-
- 17 department to create a program, to develop investment portfolios-
- 18 and to supervise investments and the investment programs
- 19 selected.
- 20 (g) Fees. The department may charge administrative and
- 21 other qualified ABLE program fees for services rendered under
- 22 this act.
- 23 (h) Other states. The department may contract with other
- 24 states that do not have qualified ABLE account programs to
- 25 provide qualified ABLE account program services to residents of
- 26 the contracting states.
- 27 (i) Rules. -- The department shall prescribe qualified ABLE-
- 28 program rules that the department determines are necessary or
- 29 appropriate to carry out the purposes of this act, including
- 30 rules to:

- 1 (1) Enforce the account limitation per eligible individual limit as required in IRC § 529A. 2 3 (2) Provide for the information required to be presented to open an account. 4 5 (3) Prevent fraud and abuse with respect to amounts claimed as qualified disability expenses. 6 (4) Allow for transfers from one account to another 7 8 account. 9 (j) Fiduciary. To the extent that Federal law requires an 10 eligible individual to be the account owner, the following mayenter into an ABLE account contract as fiduciary for an eligible-11 12 individual who is a minor or who lacks capacity to enter into an-13 ABLE account contract:
- 14 (1) A parent or guardian.
- 15 (2) A person or legal entity designated in writing by
 16 the parent or guardian.
- 17 (3) A trustee of a trust for which the eligible
 18 individual is a beneficiary.
- (4) For an eligible individual who is receiving benefits

 based on blindness or disability under Title II of the Social

 Security Act (49 Stat. 620, 42 U.S.C. § 401 et seq.) or Title

 XVI of the Social Security Act (42 U.S.C. § 1381 et seq.),

 the representative payee for the benefits.
- 24 (5) Any other person or entity authorized by IRC § 529A to be the person with signature authority over the account.
- 26 Section 4. Interdepartmental cooperation.
- 27 The head of a department, a board, a commission, an agency or
- 28 an instrumentality of the Commonwealth, unless otherwise
- 29 prohibited by law, must assist the department in providing-
- 30 information about the program to potential eligible individuals-

and the eligible individual's families. 1 2 Section 5. ABLE Savings Program Fund. 3 The department may establish a special fund to be known as the ABLE Savings Program Fund. The following shall apply: 4 5 (1) The fund shall consist of: 6 (i) All contributions made to accounts of eligible individuals under an ABLE account contract and all-7 8 interest, earnings and additions to the accounts. 9 (ii) Any fees and charges levied on ABLE accounts to 10 cover expenses in administering the program. 11 (iii) Any other public or private money appropriated 12 or made available to the department for the fund from any-13 source and all interest, earning and additions to the 14 money. 15 (2) All money in the fund, including fees and charges levied on an ABLE account to cover the expenses in 16 administering the program, contributions and increase in-17 18 value on the money for distribution to or on behalf of 19 eligible individuals, is appropriated to the department on a 20 continuing basis to carry out the provisions of this act. 21 (2.1) The department shall prepare, and through the 22 Governor, submit annually to the General Assembly a budget 23 covering the operating and administrative expenses of the 24 program. Upon approval by the General Assembly in an 25 appropriation bill, expenses incurred by the program and the 26 department shall be paid from the fees and charges or from-27 other funds available. 28 (3) The assets of the fund shall be preserved, invested

out this act.

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and expended solely under and for the purposes of carrying

1 (4) The money in the fund shall be invested under

2 policies established by the department to provide for an-

3 appropriate balance of risk, liquidity and return

4 commensurate with the management of a prudent investor. The

5 department and the department's investment managers, program-

managers and trustees may invest and reinvest the funds in

any lawful investments.

Section 6. ABLE accounts.

9 (a) ABLE account contract. An ABLE account may be opened

10 through a contract entered into by an account owner and the

11 department. If the account owner is a fiduciary as enumerated

12 under section 3(j), the account owner shall continue to have-

13 signatory authority over the account until the account owner-

14 relinquishes the authority.

(b) Change of designated beneficiary. -- An account owner may

change the designated beneficiary named in the ABLE account-

17 contract to another eligible individual if permitted under IRC §-

18 529A.

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19 (c) Reports.--

20 (1) The department or the department's investment-

21 managers, program managers and trustees must make monthly

reports to designated beneficiaries with respect to

23 contributions, distributions, the return of excess

24 contributions and any other matters involving the state of a

25 <u>designated beneficiary's account.</u>

26 (2) On or before September 1, 2017, and each September 1

27 thereafter, the department shall issue a report annually to

28 the Governor, the chairman and minority chairman of the

Finance Committee of the Senate, the chairman and minority

chairman of the Finance Committee of the House of

Τ	Representatives, account owners and designated beneficiaries.
2	The report must include the following:
3	(i) The qualified ABLE account program's fiscal
4	transactions during the preceding fiscal year.
5	(ii) The market value of the program as of June 30
6	of the preceding fiscal year.
7	(iii) The asset allocations of the qualified ABLE-
8	program expressed in percentages of stocks, fixed income
9	securities, cash or other financial assets.
10	(iv) The rate of return on the investment of the
11	qualified ABLE program assets during the preceding fiscal
12	year.
13	Section 7. Powers of the department.
14	In addition to any other powers granted under this act, the
15	department shall have the power to carry out this act,
16	including, but not limited to, the power to do any of the
17	following:
18	(1) Administer the program and the ABLE savings program
19	fund.
20	(2) Enter into contracts with individuals for the
21	creation of an ABLE savings account.
22	(3) Pay to an account owner, eligible individual or a
23	third party authorized by the account owner, upon receipt of
24	appropriate documentation if required by the department,
25	funds from the account to pay for the eligible individual's
26	qualified disability expenses.
27	(4) Contract for goods and services and engage and
28	employ personnel, including, but not limited to, the service
29	of private consultants, actuaries, managers, legal counsel-
30	and auditors for rendering professional, managerial and

- 1 technical assistance and advice.
- 2 (5) Solicit and accept gifts, grants, loans and other
- 3 aid from any person, corporation or other entity or from
- 4 Federal, State or local government and participate in any
- 5 Federal, State or local government program that results in
- 6 additional funds being available to pay for the qualified
- 7 disability expense of eligible individuals with ABLE savings
- 8 accounts.
- 9 (6) Charge and collect administrative fees and charges
- in connection with any transaction, including continued
- 11 participation in the ABLE program.
- 12 (7) Close ABLE savings accounts and return any remaining
- 13 funds, minus any fees, to the account owner.
- 14 (8) Contract for insurance, letters of credit and
- 15 collateral agreements.
- 16 (9) Adjust the terms of contracts with account owners.
- 17 (10) Solicit answers from the appropriate Federal
- 18 agencies regarding the application of security or other-
- 19 Federal laws to the program.
- 20 (11) Consider means by which contributions into an ABLE-
- 21 savings account can be deducted from salary.
- 22 (12) Promulgate regulations.
- 23 (13) Take any other action necessary to carry out the
- 24 purpose of this act and incidental to the duties imposed on
- 25 the Secretary of the Treasury.
- 26 Section 8. Qualified disability expenses.
- 27 Qualified disability expenses shall include but are not-
- 28 limited to the following:
- 29 (1) Education.
- 30 (2) Housing.

- 1 (3) Transportation.
- 2 (4) Employment training and support.
- 3 (5) Assistive technology and personal support services.
- 4 (6) Health, prevention and wellness.
- 5 (7) Financial management and administrative services.
- 6 (8) Legal fees.
- 7 (9) Expenses for oversight and monitoring.
- 8 (10) Funeral and burial expenses.
- 9 (11) Other expenses approved by the Secretary of the
- 10 Treasury of the United States.
- 11 Section 9. Nonqualified withdrawals.
- 12 (a) Value received. Upon a full or partial withdrawal of
- 13 funds from an ABLE account which are not used for qualified
- 14 disability expenses, the account owner or the account owner's
- 15 designee must receive the market value of the account for the
- 16 amount requested.
- 17 (b) Fees. The department may impose fees and charges for
- 18 administrative costs on a nonqualified withdrawal or termination-
- 19 and deduct the fee from the amount otherwise payable.
- 20 (c) Involuntary termination. The department may close an
- 21 account and return remaining funds in the account as a
- 22 nonqualified withdrawal if necessary for compliance with Federal
- 23 law, or if the department, in the department's sole discretion,
- 24 finds that termination is in the best interest of the program or
- 25 the designated beneficiary.
- 26 (d) Taxation of nonqualified withdrawals.—In the event of a
- 27 nonqualified withdrawal, to the extent the amount withdrawn-
- 28 includes earnings on the contributions, or contributions that
- 29 were eligible to be deducted from Pennsylvania income tax for
- 30 the tax year in which the contributions were made, the amount of

- 1 earnings and deductible contributions shall be subject to-
- 2 taxation as income under the laws of this Commonwealth.
- 3 Section 10. Electronic distribution statements.
- 4 The department must submit electronically to the Commissioner
- 5 of Social Security, in the manner specified by the Commissioner
- 6 of Social Security, statements on relevant distributions and
- 7 account balances from each account.
- 8 Section 11. Exemption from securities law.
- 9 The program and accounts shall be exempt from any statute-
- 10 regulating securities.
- 11 Section 12. Treatment of ABLE accounts.
- 12 (a) Levy, execution and security for loans. An ABLE account-
- 13 shall not be subject to attachment, levy or execution by any
- 14 creditor of a contributor, account owner, or designated
- 15 beneficiary and shall not be used as security for a loan.
- 16 (b) Disability or health benefits. Any amount contributed
- 17 to an account and any increase in the value of the account may
- 18 not be used in calculating personal assets of a designated
- 19 beneficiary or an account owner in order to determine-
- 20 eligibility for disability, medical assistance or other health
- 21 benefits conferred by the Commonwealth.
- 22 (c) Student aid. Any amount contributed under an ABLE-
- 23 account contract and any increase in the value of the account
- 24 may not be used in calculating personal asset contributions for-
- 25 determining eligibility and need for student loan programs,
- 26 student grant programs or other student aid programs-
- 27 administered by an agency of the Commonwealth, except as
- 28 otherwise may be provided by Federal law.
- 29 Section 13. Commonwealth as creditor of accounts.
- 30 Subject to any outstanding payments due for qualified

- 1 disability expense and on the death of the designated
- 2 beneficiary, each amount remaining in a designated beneficiary's
- 3 account not in excess of the amount equal to the total medical
- 4 assistance paid for the designated beneficiary after the
- 5 establishment of the account, net of any premiums paid from the
- 6 account or paid by or on behalf of the designated beneficiary to-
- 7 a Medicaid buy-in program under the State Medicaid plan-
- 8 established under Title XIX of the Social Security Act, shall be-
- 9 distributed to the Commonwealth upon the filing of a claim for
- 10 payment by the Commonwealth. For the purpose of this section,
- 11 the Commonwealth shall be a creditor of an account and not a
- 12 beneficiary.
- 13 Section 14. Tax exemptions.
- 14 (a) Property of the program. The property of the ABLE-
- 15 savings program and the earnings from the program shall be-
- 16 exempt from all taxation by the Commonwealth and the political
- 17 subdivisions of the Commonwealth.
- (b) Contributions. Contributions made to an account, any
- 19 increase in the value of the contribution, the retention, or
- 20 transfer during life or as a result of death of any legal-
- 21 interest in an account and payment of qualified disability
- 22 expenses of eligible individuals from an account shall be exempt-
- 23 from all taxation by the Commonwealth and political subdivisions-
- 24 of the Commonwealth.
- 25 Section 15. Limitation.
- 26 An obligation or debt under this act shall not be deemed an
- 27 obligation or debt of the Commonwealth and the Commonwealth
- 28 shall not be liable to pay principal and interest on an-
- 29 obligation or to offset a loss of principal and interest
- 30 earnings on investments made by the department under this act.

- 1 Section 16. Effective date.
- 2 This act shall take effect immediately.
- 3 SECTION 1. SHORT TITLE.

4 THIS ACT SHALL BE KNOWN AND MAY BE CITED AS THE PENNSYLVANIA

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- 5 ABLE SAVINGS PROGRAM TAX EXEMPTION ACT.
- 6 SECTION 2. DEFINITIONS.
- 7 THE FOLLOWING WORDS AND PHRASES WHEN USED IN THIS ACT SHALL
- 8 HAVE THE MEANINGS GIVEN TO THEM IN THIS SECTION UNLESS THE
- 9 CONTEXT CLEARLY INDICATES OTHERWISE:
- 10 "ACCOUNT." AN ABLE SAVINGS ACCOUNT AS DEFINED IN SECTION 102
- 11 OF THE PENNSYLVANIA ABLE ACT.
- 12 "DESIGNATED BENEFICIARY." THE TERM SHALL HAVE THE SAME
- 13 MEANING AS PROVIDED IN SECTION 102 OF THE PENNSYLVANIA ABLE ACT.
- 14 "ELIGIBLE INDIVIDUAL." THE TERM SHALL HAVE THE SAME MEANING
- 15 AS PROVIDED IN SECTION 102 OF THE PENNSYLVANIA ABLE ACT.
- 16 "INTERNAL REVENUE CODE." THE INTERNAL REVENUE CODE OF 1986
- 17 (PUBLIC LAW 99-514, 26 U.S.C. § 1 ET SEQ.).
- 18 "PENNSYLVANIA ABLE ACT." THE ACT OF , 2015 (P.L. ,
- 19 NO.), KNOWN AS THE PENNSYLVANIA ABLE ACT.
- 20 "PENNSYLVANIA ABLE SAVINGS PROGRAM." THE PROGRAM ESTABLISHED
- 21 PURSUANT TO THE PENNSYLVANIA ABLE ACT.
- 22 "QUALIFIED DISABILITY EXPENSE." THE TERM SHALL HAVE THE SAME
- 23 MEANING AS PROVIDED IN SECTION 102 OF THE PENNSYLVANIA ABLE ACT.
- "ROLLOVER DISTRIBUTION." THE TERM SHALL HAVE THE SAME
- 25 MEANING AS PROVIDED IN SECTION 102 OF THE PENNSYLVANIA ABLE ACT.
- 26 SECTION 3. CONTRIBUTIONS AND DISTRIBUTIONS.
- 27 (A) EXEMPTION. -- SUBJECT TO SUBSECTION (B), THE FOLLOWING
- 28 SHALL BE EXEMPT FROM ALL TAXATION BY THE COMMONWEALTH AND ITS
- 29 POLITICAL SUBDIVISIONS:
- 30 (1) CONTRIBUTIONS MADE TO AN ACCOUNT.

- 1 (2) ANY INCREASE IN THE VALUE OF A CONTRIBUTION MADE TO
- 2 AN ACCOUNT.
- 3 (3) ANY UNDISTRIBUTED EARNINGS ON AN ACCOUNT.
- 4 (4) THE RETENTION OR TRANSFER DURING LIFE OR AS A RESULT
- 5 OF DEATH OF ANY LEGAL INTEREST IN AN ACCOUNT.
- 6 (5) ANY ROLLOVER DISTRIBUTION THAT IS EXCLUDABLE FROM
- 7 TAX UNDER SECTION 529A(C) OF THE INTERNAL REVENUE CODE.
- 8 (6) PAYMENT OF QUALIFIED DISABILITY EXPENSES OF ELIGIBLE
- 9 INDIVIDUALS FROM AN ACCOUNT.
- 10 (7) ANY AMOUNT DISTRIBUTED FROM AN ACCOUNT THAT IS
- 11 EXCLUDABLE FROM TAX UNDER SECTION 529A(C) OF THE INTERNAL
- 12 REVENUE CODE.
- 13 (B) DEDUCTION.--AN AMOUNT PAID AS A CONTRIBUTION INTO AN
- 14 ACCOUNT SHALL BE DEDUCTIBLE FROM TAXABLE INCOME ON THE ANNUAL
- 15 PERSONAL INCOME TAX RETURN. THE AMOUNT PAID AS A CONTRIBUTION TO
- 16 AN ACCOUNT ALLOWABLE AS A DEDUCTION UNDER THIS SECTION SHALL BE
- 17 SUBJECT TO AN ANNUAL LIMITATION NOT TO EXCEED THE THRESHOLD FOR
- 18 EXCLUSION FROM GIFTS AS PROVIDED IN SECTION 2503(B) OF THE
- 19 INTERNAL REVENUE CODE, PER DESIGNATED BENEFICIARY. THE DEDUCTION
- 20 SHALL NOT RESULT IN TAXABLE INCOME BEING LESS THAN ZERO.
- 21 (C) TAX.--AN AMOUNT THAT IS DISTRIBUTED FROM AN ACCOUNT AND
- 22 NOT DESCRIBED AS EXEMPT FROM TAXATION UNDER THIS SECTION SHALL
- 23 BE TAXABLE UNDER ARTICLE III OF THE ACT OF MARCH 4, 1971 (P.L.6,
- 24 NO.2), KNOWN AS THE TAX REFORM CODE OF 1971.
- 25 SECTION 4. CHANGE OF BENEFICIARY.
- 26 A CHANGE IN DESIGNATED BENEFICIARIES UNDER SECTION 529A(C) OF
- 27 THE INTERNAL REVENUE CODE SHALL NOT CONSTITUTE A TAXABLE EVENT
- 28 UNDER THE PENNSYLVANIA ABLE ACT.
- 29 SECTION 5. EFFECTIVE DATE.
- 30 THIS ACT SHALL TAKE EFFECT IMMEDIATELY.