

THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 1141 Session of  
2015

INTRODUCED BY SAYLOR, GROVE, WARD, PHILLIPS-HILL, MILLARD,  
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FEBRUARY 2, 2016

REFERRED TO COMMITTEE ON LABOR AND INDUSTRY, FEBRUARY 2, 2016

AN ACT

1 Amending the act of June 2, 1915 (P.L.736, No.338), entitled, as  
2 reenacted and amended, "An act defining the liability of an  
3 employer to pay damages for injuries received by an employe  
4 in the course of employment; establishing an elective  
5 schedule of compensation; providing procedure for the  
6 determination of liability and compensation thereunder; and  
7 prescribing penalties," in interpretation and definitions,  
8 further providing for definitions; in liability and  
9 compensation, further providing for schedule of compensation;  
10 and, in procedure, further providing for compensation with or  
11 without agreement and for reporting of injuries by employers.

12 The General Assembly of the Commonwealth of Pennsylvania  
13 hereby enacts as follows:

14 Section 1. The definition of "health care provider" in  
15 section 109 of the act of June 2, 1915 (P.L.736, No.338), known  
16 as the Workers' Compensation Act, reenacted and amended June 21,  
17 1939 (P.L.520, No.281) and added July 2, 1993 (P.L.190, No.44),  
18 is amended and the section is amended by adding definitions to  
19 read:

20 Section 109. In addition to the definitions set forth in  
21 this article, the following words and phrases when used in this  
22 act shall have the meanings given to them in this section unless

1 the context clearly indicates otherwise:

2 \* \* \*

3 "Case management" means the planning and coordination of  
4 health care services by a medical case manager or coordinator  
5 with the goal of assisting an injured worker to restore as  
6 nearly as possible the worker's pre-injury level of physical  
7 function. The term includes any of the following:

8 (1) Case assessment.

9 (2) Development, implementation and coordination of a care  
10 plan with health care providers, the injured worker and the  
11 injured worker's family.

12 (3) Evaluation of treatment results.

13 (4) Planning for community reentry and return to work.

14 (5) Management of health care treatment and utilization  
15 control.

16 (6) Referral for further vocational rehabilitation services,  
17 including the participation and educational retraining.

18 \* \* \*

19 "Health care provider" means any person, corporation,  
20 facility or institution licensed or otherwise authorized by the  
21 Commonwealth to provide health care services and which has  
22 obtained a valid National Provider Identifier, including, but  
23 not limited to, any physician, coordinated care organization,  
24 hospital, health care facility, dentist, nurse, optometrist,  
25 podiatrist, physical therapist, psychologist, chiropractor or  
26 pharmacist and an officer, employe or agent of such person  
27 acting in the course and scope of employment or agency related  
28 to health care services. The term does not include any person,  
29 partnership, association or corporation which is not licensed by  
30 an agency of the Commonwealth to perform health care services

1 and has not obtained a National Provider Identifier.

2 \* \* \*

3 "National Provider Identifier" means a unique identification  
4 number obtained by a health care provider from the Centers for  
5 Medicare and Medicaid Services of the United States Department  
6 of Health and Human Services, or a successor agency, in  
7 accordance with the Health Insurance Portability and  
8 Accountability Act of 1996 (Public Law 104-191, 110 Stat. 1936).

9 \* \* \*

10 Section 2. Section 306(f.1)(1)(i) and (iii), (2), (3)(i) and  
11 (ii) and (5) of the act, amended June 24, 1996 (P.L.350, No.57),  
12 are amended and the subsection is amended by adding paragraphs  
13 to read:

14 Section 306. The following schedule of compensation is  
15 hereby established:

16 \* \* \*

17 (f.1) (1) (i) The employer shall provide payment in  
18 accordance with this section for reasonable surgical and medical  
19 services, services rendered by physicians or other health care  
20 providers, including an additional opinion when invasive surgery  
21 may be necessary, medicines and supplies, as and when needed.

22 Provided an employer establishes a list of at least six  
23 designated health care providers, no more than four of whom may  
24 be a coordinated care organization and no fewer than three of  
25 whom shall be physicians, the employee shall be required to visit  
26 one of the physicians or other health care providers so  
27 designated and shall continue to visit the same or another  
28 designated physician or health care provider for a period of  
29 ninety (90) days from the date of the first visit: Provided,  
30 however, That the employer shall not include on the list any

1 person, partnership, association or corporation, including a  
2 network, which is not licensed by an agency of the Commonwealth  
3 to perform health care services and has not obtained a National  
4 Provider Identifier, or a physician or other health care  
5 provider who is employed, owned or controlled by the employer or  
6 the employer's insurer unless employment, ownership or control  
7 is disclosed on the list. Should invasive surgery for an employee  
8 be prescribed by a physician or other health care provider so  
9 designated by the employer, the employee shall be permitted to  
10 receive an additional opinion from any health care provider of  
11 the employee's own choice. If the additional opinion differs from  
12 the opinion provided by the physician or health care provider so  
13 designated by the employer, the employee shall determine which  
14 course of treatment to follow: Provided, That the second opinion  
15 provides a specific and detailed course of treatment. If the  
16 employee chooses to follow the procedures designated in the  
17 second opinion, such procedures shall be performed by one of the  
18 physicians or other health care providers so designated by the  
19 employer for a period of ninety (90) days from the date of the  
20 visit to the physician or other health care provider of the  
21 employee's own choice. Should the employee not comply with the  
22 foregoing, the employer will be relieved from liability for the  
23 payment for the services rendered during such applicable period.  
24 It shall be the duty of the employer to provide a clearly  
25 written notification of the employee's rights and duties under  
26 this section to the employee. The employer shall further ensure  
27 that the employee has been informed and that he understands these  
28 rights and duties. This duty shall be evidenced only by the  
29 employee's written acknowledgment of having been informed and  
30 having understood his rights and duties. Any failure of the

1 employer to provide and evidence such notification shall relieve  
2 the employee from any notification duty owed, notwithstanding any  
3 provision of this act to the contrary, and the employer shall  
4 remain liable for all rendered treatment. Subsequent treatment  
5 may be provided by any health care provider of the employee's own  
6 choice. Any employee who, next following termination of the  
7 applicable period, is provided treatment from a nondesignated  
8 health care provider shall notify the employer within five (5)  
9 days of the first visit to said health care provider. Failure to  
10 so notify the employer will relieve the employer from liability  
11 for the payment for the services rendered prior to appropriate  
12 notice if such services are determined pursuant to paragraph (6)  
13 to have been unreasonable or unnecessary.

14 \* \* \*

15 (iii) Nothing in this section shall prohibit an insurer or  
16 an employer from contracting with any individual, partnership,  
17 association or corporation to provide case management and  
18 coordination of services with regard to injured employees[.] or  
19 to obtain discounted medical services through a bona fide  
20 provider network arrangement. It shall be unlawful for an  
21 insurer, employer or an agent of an insurer or employer to  
22 reimburse a provider in an amount less than the reimbursement  
23 allowances provided for under paragraph (3)(i) and (ii) unless  
24 the provider has executed a legally binding agreement directly  
25 and exclusively with the insurer or employer, or an agent of the  
26 insurer or employer through a bona fide provider network  
27 arrangement. Any discount or reimbursement reduction imposed  
28 below the allowances set forth under paragraph (3)(i) and (ii)  
29 pursuant to a downstream or third party agreement that is not  
30 executed by the provider directly and exclusively with the

1 insurer, employer, or an agent of the insurer or employer, shall  
2 be null and void, and shall subject the insurer or employer to  
3 sanctions, including, but not limited to, payment of the full  
4 amount due and owing pursuant to paragraph (3)(i) and (ii),  
5 interest at the rate of twenty-five per centum per annum, costs  
6 and attorney fees, if the insurer or employer's position is  
7 determined to be unreasonable at the discretion of the finder of  
8 fact, and a penalty of fifty per centum of the amount due and  
9 owing. A provider shall have the right to enforce this  
10 subparagraph through a petition filed with a workers'  
11 compensation judge pursuant to paragraph (12). In the event an  
12 insurer or employer enters into an arrangement with any  
13 individual or entity pursuant to this subparagraph, the insurer  
14 or employer shall, within seventy-two (72) hours of executing  
15 such arrangement, notify the department of the arrangement and  
16 provide the name, address and a list of all services the person  
17 or organization will provide pursuant to the arrangement. The  
18 department shall have ten (10) days from the date of receipt of  
19 such notice to post the information contained in the notice on  
20 its publicly accessible Internet website in a conspicuous  
21 location. Any individual, partnership, association or  
22 corporation which knowingly receives compensation or anything of  
23 value to refer, recommend, steer or otherwise direct any injured  
24 employee to a health care provider without performing bona fide  
25 case management and coordination of care services for the  
26 injured employee shall be guilty of a felony of the third degree  
27 and, upon conviction thereof, shall be sentenced to pay a fine  
28 of no more than one hundred thousand dollars (\$100,000) or  
29 double the value of the compensation or exchange of anything of  
30 value received, or to undergo imprisonment for a period of not

1 more than seven years, or both.

2       (2) Any provider who treats an injured employee shall be  
3 required to file periodic reports with the employer on a form  
4 prescribed by the department which shall include, where  
5 pertinent, history, diagnosis, treatment, prognosis and physical  
6 findings. The report shall be filed within ten (10) days of  
7 commencing treatment and at least once a month thereafter as  
8 long as treatment continues. The employer shall not be liable to  
9 pay for such treatment until a report has been filed. Beginning  
10 January 1, 2017, an insurer or employer shall accept all reports  
11 submitted by a provider pursuant to this paragraph in an  
12 electronic format. On or before November 1, 2016, the department  
13 shall create and provide an electronic report to be used by  
14 providers and electronic medical record entities to facilitate  
15 electronic submission of the report and electronic submission of  
16 bills pursuant to paragraph (3)(i).

17       (3) (i) For purposes of this clause, a provider shall not  
18 require, request or accept payment for the treatment,  
19 accommodations, products or services in excess of one hundred  
20 thirteen per centum of the prevailing charge at the seventy-  
21 fifth percentile; one hundred thirteen per centum of the  
22 applicable fee schedule, the recommended fee or the inflation  
23 index charge; one hundred thirteen per centum of the DRG payment  
24 plus pass-through costs and applicable cost or day outliers; or  
25 one hundred thirteen per centum of any other Medicare  
26 reimbursement mechanism, as determined by the Medicare carrier  
27 or intermediary, whichever pertains to the specialty service  
28 involved, determined to be applicable in this Commonwealth under  
29 the Medicare program for comparable services rendered. If the  
30 commissioner determines that an allowance for a particular

1 provider group or service under the Medicare program is not  
2 reasonable, it may adopt, by regulation, a new allowance. If the  
3 prevailing charge, fee schedule, recommended fee, inflation  
4 index charge, DRG payment or any other reimbursement has not  
5 been calculated under the Medicare program for a particular  
6 treatment, accommodation, product or service, the amount of the  
7 payment may not exceed eighty per centum of the charge most  
8 often made by providers of similar training, experience and  
9 licensure for a specific treatment, accommodation, product or  
10 service in the geographic area where the treatment,  
11 accommodation, product or service is provided. Beginning January  
12 1, 2017, insurers, employers and their agents shall accept  
13 electronically all submitted bills from a provider for services  
14 rendered by a provider under this subparagraph and subparagraph  
15 (ii) and shall implement standard electronic transactions to  
16 accept electronic bills consistent with regulations relating to  
17 HIPAA transactions and code sets promulgated by the United  
18 States Department of Health and Human Services pursuant to 45  
19 CFR Pt. 162 (relating to administrative requirements), and shall  
20 accept such bills either directly or through the use of a  
21 clearinghouse pursuant to 45 CFR § 162.930 (relating to  
22 additional rules for health care clearinghouses). An insurer or  
23 employer shall include with each payment made to a provider for  
24 services rendered under this act a detailed written explanation  
25 of the benefits paid, delineating the patient name, date of  
26 service, codes submitted by the provider and the amount of  
27 reimbursement applicable to each code for service submitted.

28 (ii) Commencing on January 1, 1995, the maximum allowance  
29 for a health care service covered by subparagraph (i) shall be  
30 updated as of the first day of January of each year. The update,



1 which shall be applied to all services performed after January 1  
2 of each year, shall be equal to the percentage change in the  
3 Statewide average weekly wage. Such updates shall be cumulative.  
4 An insurer or employer who fails to implement the reimbursement  
5 update required by this subparagraph by January 2 of each year  
6 shall be required to reimburse providers the full amount of the  
7 updated fee allowance, interest at the rate of twenty-five per  
8 centum per annum, costs, attorney fees, if the insurer or  
9 employer's position is determined to be unreasonable at the  
10 discretion of the finder of fact, and a penalty of fifty per  
11 centum of the amount due and owing. A provider shall not be  
12 required to file a fee review petition to be entitled to these  
13 payment amounts. A provider shall have the right to enforce this  
14 subparagraph through a petition filed with a workers'  
15 compensation judge pursuant to paragraph (12).

16 \* \* \*

17 (5) The employer or insurer shall make payment and providers  
18 shall submit bills and records in accordance with the provisions  
19 of this section. All payments to providers for treatment  
20 provided pursuant to this act shall be made within thirty (30)  
21 days of receipt of such bills and records unless the employer or  
22 insurer disputes the reasonableness or necessity of the  
23 treatment provided pursuant to paragraph (6). The nonpayment to  
24 providers within thirty (30) days for treatment for which a bill  
25 and records have been submitted shall only apply to that  
26 particular treatment or portion thereof in dispute; payment must  
27 be made timely for any treatment or portion thereof not in  
28 dispute. A provider who has submitted the reports and bills  
29 required by this section and who disputes the amount or  
30 timeliness of the payment from the employer or insurer shall

1 file an application for fee review with the department no more  
2 than thirty (30) days following notification of a disputed  
3 treatment or ninety (90) days following the original billing  
4 date of treatment. If the insurer disputes the reasonableness  
5 and necessity of the treatment pursuant to paragraph (6), the  
6 period for filing an application for fee review shall be tolled  
7 as long as the insurer has the right to suspend payment to the  
8 provider pursuant to the provisions of this paragraph. Within  
9 thirty (30) days of the filing of such an application, the  
10 department shall render an administrative decision. If the  
11 administrative decision of the department upholds, in whole or  
12 in part, the provider's application for fee review, the  
13 department shall award the amount of the unpaid claims, interest  
14 at the rate of twenty-five per centum per annum to the provider,  
15 costs, and attorney fees, if the insurer or employers' position  
16 is determined to be unreasonable at the discretion of the finder  
17 of fact, and a penalty of fifty per centum of the amount due and  
18 owing. The department shall include an award of attorney fees  
19 and interest in the administrative decision and shall authorize  
20 a provider to submit a petition for attorney fees concurrent  
21 with the filing of any document in support of the fee  
22 petition. An administrative decision rendered by the department  
23 in favor of the provider's fee review petition, in whole or in  
24 part, shall be paid in full by the insurer within thirty (30)  
25 days from the date of the department's administrative decision.  
26 Failure to comply with this paragraph by an insurer, absent the  
27 timely filing of an appeal to Commonwealth Court pursuant to 2  
28 Pa.C.S. (relating to administrative law and procedure), shall  
29 create a right inuring to the benefit of the provider to obtain  
30 payment in full consistent with the department's administrative

1 decision through a petition filed with a workers' compensation  
2 judge pursuant to paragraph (12).

3 \* \* \*

4 (11) It shall be unlawful for any insurer, employer, agent  
5 of an insurer or employer, corporation or person to solicit a  
6 provider to accept discounts or reimbursement below the  
7 allowances provided for in paragraph (3)(i) and (ii) by the use  
8 of any threat or coercion in any verbal or written  
9 communications stating or implying the provider will suffer  
10 negative economic, patient access or reimbursement consequences  
11 if the provider does not agree to participate in any agreement  
12 or network at a discounted reimbursement rate.

13 (12) The department shall establish a petition for alleging  
14 violations of paragraphs (1)(iii), (3)(ii) and (5) and section  
15 406.1 to ensure violations of the standards set forth in  
16 paragraphs (1)(iii), (3)(ii) and (5) and section 406.1 are  
17 promptly enforced. A petition filed under this paragraph shall  
18 be assigned to a workers' compensation judge within seven (7)  
19 business days after the filing date. A hearing shall be  
20 conducted on such petition within fourteen (14) business days of  
21 its assignment to a workers' compensation judge. Proper notice  
22 shall be given to all parties as to the time and location of  
23 such hearing. A decision on such petition shall be rendered  
24 within twenty-one (21) days, provided that no continuance has  
25 been granted. The workers' compensation judge's decision shall  
26 include findings of fact, the amount of any administrative fines  
27 to be imposed, the amount of unpaid compensation owed or unpaid  
28 medical bills due, attorney fees, if the workers' compensation  
29 judge determines in the judge's discretion that the insurer or  
30 employer's position is unreasonable, interest at the rate of

twenty-five per centum per annum, costs and a penalty fifty per  
centum of the amount due and owing. Insurers and employers may  
be penalized the sum of not less than twenty-five dollars (\$25)  
nor more than one hundred dollars (\$100) for each day of  
violation. Such administrative penalties shall be paid to the  
department. The administrative penalty may be imposed if the  
violation was flagrant, there has been history of repeat  
violations on the same claim, or where insurers or employers  
acted in bad faith. Any administrative penalty imposed under  
this paragraph shall not be considered as compensation for the  
purpose of any limitation on the total amount of compensation  
payable or reimbursement due to a provider which is set forth in  
this act. This paragraph shall not apply to violations that  
occur beyond the control of insurers or employers.

\* \* \*

Section 3. Section 407 of the act, amended March 29, 1972  
(P.L.159, No.61), is amended to read:

Section 407. On or after the seventh day after any injury  
shall have occurred, the employer or insurer and employee or his  
dependents may agree upon the compensation payable to the  
employee or his dependents under this act; but any agreement made  
prior to the seventh day after the injury shall have occurred,  
or permitting a commutation of payments contrary to the  
provisions of this act, or varying the amount to be paid or the  
period during which compensation shall be payable as provided in  
this act, shall be wholly null and void. It shall be unlawful  
for any employer to accept a receipt showing the payment of  
compensation when in fact no such payment has been made.

Where payment of compensation is commenced without an  
agreement, the employer or insurer shall simultaneously give

1 notice of compensation payable to the employe or his dependent,  
2 and the employe's treating physician or provider, on a form  
3 prescribed by the department, identifying such payments as  
4 compensation under this act and shall forthwith furnish a copy  
5 or copies to the department as required by rules and  
6 regulations. The employe's treating physician or provider shall  
7 have the right to electronically access the notice of  
8 compensation payable retained by the department applicable to  
9 the treating physician or provider's treatment or services  
10 rendered to the employe. Within thirty (30) days of the  
11 effective date of the amendment of this section, the department  
12 shall develop and implement a procedure to allow the employe's  
13 treating physician or provider electronic access to the notice  
14 of compensation payable consistent with prevailing security  
15 standards. It shall be the duty of the department to examine the  
16 notice to determine whether it conforms to the provisions of  
17 this act and rules and regulations hereunder.

18 All agreements made in accordance with the provisions of this  
19 section shall be on a form prescribed by the department, signed  
20 by all parties in interest, and a copy or copies thereof  
21 forwarded to the department as required by rules and  
22 regulations. It shall be the duty of the department to examine  
23 the agreement to determine whether it conforms to the provisions  
24 of this act and rules and regulations hereunder.

25 All notices of compensation payable and agreements for  
26 compensation and all supplemental agreements for the  
27 modification, suspension, reinstatement, or termination thereof,  
28 and all receipts executed by any injured employe of whatever  
29 age, or by any dependent to whom compensation is payable under  
30 section three hundred and seven, and who has attained the age of

1 sixteen years, shall be valid and binding unless modified or set  
2 aside as hereinafter provided.

3 Section 4. Section 438 of the act, amended July 2, 1993  
4 (P.L.190, No.44), is amended to read:

5 Section 438. (a) An employer shall report all injuries  
6 received by employees in the course of or resulting from their  
7 employment immediately to the employer's insurer. If the  
8 employer is self-insured such injuries shall be reported to the  
9 person responsible for management of the employer's compensation  
10 program.

11 (b) An employer shall report such injuries to the Department  
12 of Labor and Industry by filing directly with the department on  
13 the form it prescribes a report of injury within forty-eight  
14 hours for every injury resulting in death, and mailing within  
15 seven days after the date of injury for all other injuries  
16 except those resulting in disability continuing less than the  
17 day, shift, or turn in which the injury was received. A copy of  
18 this report to the department shall be mailed to the employer's  
19 insurer and the employee's treating physician or provider  
20 forthwith. The employee's treating physician or provider shall  
21 have the right to electronically access injury reports retained  
22 by the department applicable to the treating physician or  
23 provider's treatment or services rendered to the employee. Within  
24 thirty (30) days of the effective date of the amendment of this  
25 section, the department shall develop and implement a procedure  
26 to allow the employee's treating physician or provider electronic  
27 access to the injury reports consistent with prevailing security  
28 standards.

29 (c) Reports of injuries filed with the department under this  
30 section shall not be evidence against the employer or the

1 employer's insurer in any proceeding either under this act or  
2 otherwise. Such reports may be made available by the department  
3 to other State or Federal agencies for study or informational  
4 purposes.

5 Section 5. This act shall take effect in 30 days.