## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## SENATE BILL No. 535 Session of 2013

INTRODUCED BY LEACH, FONTANA, SMITH, RAFFERTY, FERLO, BLAKE, BROWNE AND FARNESE, FEBRUARY 21, 2013

REFERRED TO EDUCATION, FEBRUARY 21, 2013

## AN ACT

Amending the act of March 10, 1949 (P.L.30, No.14), entitled "An 1 act relating to the public school system, including certain 2 provisions applicable as well to private and parochial 3 schools; amending, revising, consolidating and changing the 4 laws relating thereto," further providing for referendum or 5 public hearing required prior to construction or lease and 6 for approved reimbursable rental for certain leases and 7 approved reimbursable sinking fund charges on indebtedness. 8 9 The General Assembly of the Commonwealth of Pennsylvania hereby enacts as follows: 10 11 Section 1. Section 701.1 of the act of March 10, 1949 12 (P.L.30, No.14), known as the Public School Code of 1949, 13 amended July 4, 2004 (P.L.536, No.70), is amended to read: 14 Section 701.1. Referendum or Public Hearing Required Prior 15 to Construction or Lease. -- Except where the approval of the 16 electors is obtained to incur indebtedness to finance the 17 construction of a school project, the board of school directors 18 of any school district of the second, third or fourth classes, 19 shall not construct, enter into a contract to construct or enter into a contract to lease a new school building or substantial 20 addition to an existing school building without the consent of 21

the electors obtained by referendum or without holding a public 1 2 hearing as hereinafter provided. In the event that a new school 3 building or a substantial addition to an existing building is to be constructed or leased, the school board shall, by a majority 4 vote of all its members, authorize a maximum project cost and a 5 maximum building construction cost to be financed by the 6 7 district or amortized by lease rentals to be paid by the 8 district. Building construction cost shall consist of the cost of all building construction including general construction 9 10 costs, plumbing, heating, electrical, ventilating and other 11 structural costs, equipment and fixtures and architectural and 12 engineering fees relating thereto, but not including costs for 13 site acquisition and development, rough grading to receive the 14 building, sewage treatment facilities or equivalent capital 15 contributions, and architectural and engineering fees relating 16 thereto. Building construction cost shall not include any additional LEED costs. In all cases, a public hearing shall be 17 18 held not later than thirty (30) days before the school district 19 submits the initial building construction cost and LEED cost 20 estimates to the Department of Education for approval. Notice of the hearing shall be given not later than twenty (20) days 21 before the date of the scheduled hearing. In the event that the 22 maximum building construction cost authorization exceeds the 23 24 aggregate building expenditure standard hereinafter specified, the aforesaid authorization of the school board shall be 25 26 submitted to the electors of the school district for their approval within six (6) months prior to submission of the final 27 28 building construction cost bids to the Department of Education 29 for approval. Such referendum shall be held in the same manner as provided by law for the approval of the incurring of 30

20130SB0535PN0499

- 2 -

indebtedness by referendum. The question as submitted shall 1 2 specify the maximum project cost, the maximum building 3 construction cost and the annual sinking fund charge or lease rental to be incurred by the school district and the portion of 4 such charge or rental expected to be reimbursed by the 5 Commonwealth. If the final building construction cost bids to be 6 7 submitted to the Department of Education for approval are less 8 than the aggregate building expenditure standard hereafter specified but exceed by eight (8) per cent or more the initial 9 10 building construction cost estimates submitted to the Department 11 for approval, a second public hearing shall be held before the 12 Department shall give its final approval.

13 The applicable aggregate building expenditure standard shall 14 be a total amount calculated for each building or substantial 15 addition by multiplying the rated pupil capacity under the 16 approved room schedule by the following: two thousand eight 17 hundred dollars (\$2,800) for each pupil of rated elementary 18 capacity; four thousand two hundred dollars (\$4,200) for each 19 pupil of rated secondary capacity in grades seven, eight and 20 nine and five thousand two hundred dollars (\$5,200) for each pupil of rated secondary capacity in grades ten, eleven and 21 twelve and five thousand two hundred dollars (\$5,200) for each 22 23 pupil of rated vocational-technical capacity in grades ten, 24 eleven and twelve to not include the cost of equipment and 25 fixtures in such vocational-technical schools: Provided, 26 however, That each of the preceding per pupil amounts shall be adjusted by the Department of Education on July 1, 1974; and 27 28 annually thereafter through July 1, 2003, by multiplying said 29 amounts by the ratio of the composite construction cost index 30 compiled and published by the United States Department of

20130SB0535PN0499

- 3 -

Commerce for the preceding calendar year to such index for the 1 2 next preceding calendar year; and Further Provided, however, 3 That each of the preceding per pupil amounts shall be adjusted by the Department of Education on July 1, 2004; and annually 4 thereafter by multiplying said amounts by the ratio of the 5 Building Cost Index published by the McGraw-Hill Companies for 6 7 the preceding calendar year to such index for the next preceding 8 calendar year. Rated elementary pupil capacity or rated secondary pupil capacity for any school building shall be the 9 10 rated pupil capacity determined on the basis of the method used by the Department for school building reimbursement purposes 11 12 during the school year 1971-1972.

13 For purposes of this section:

14 (1) "Site acquisition" includes the cost of land and mineral 15 rights, demolition and clearing, rights-of-way and related 16 utility relocations, surveys and soils analysis, and the cost of 17 all fees relating thereto.

18 (2) "Site development" includes excavation, grouting or
19 shoring, special foundations for buildings, access roads to
20 site, utilities on site, extension of utilities to site.

21 "Equipment and fixtures" means property fixed or movable (3) which is incidental and necessary to conduct the educational 22 23 program, and includes, but is not limited to movable equipment 24 such as desks, chairs, tables, portable physical education 25 equipment, audio-visual equipment and science, homemaking, 26 industrial art and business equipment and instructional materials and fixtures such as casework, laboratory equipment, 27 28 kitchen equipment, auditorium seating and any other special 29 fixtures or equipment required to conduct a particular 30 educational program.

20130SB0535PN0499

- 4 -

1 "Substantial addition" means more than twenty (20) per (4) 2 centum of the area and replacement value of the structure to 3 which the improvement is to be added. (5) "LEED" means the Leadership in Energy and Environmental 4 Design, a program designed by the United States Green Building 5 Council and committed to designing buildings in an energy-6 7 efficient and environmentally conservative manner. 8 (6) "LEED for schools rating system" means the most current version of the Leadership in Energy and Environmental Design 9 10 (LEED) program designed by the United States Green Building Council (USGBC) to measure the energy and environmental 11 12 performance of K-12 schools. 13 (7) "LEED cost" means the design, construction and 14 registration costs directly attributable to achieving points under the Leadership in Energy and Environmental Design (LEED) 15 for schools rating system, including, but not limited to, energy 16 performance benchmarking, life-cycle cost assessments, low-17 18 impact development stormwater management technologies, energy 19 and lighting modeling, alternative energy technology, building commissioning, and registration with the United States Green 20 21 Building Council (USGBC). 22 Section 2. Section 2574(a) of the act, amended June 30, 2012 23 (P.L.684, No.82), is amended to read: 24 Section 2574. Approved Reimbursable Rental for Leases 25 Hereafter Approved and Approved Reimbursable Sinking Fund 26 Charges on Indebtedness. -- (a) For school building projects for which the general construction contract is awarded subsequent to 27 28 March 22, 1956, and for approved school building projects for which the general construction contract was awarded but for 29 30 which a lease was not approved by the Department of Education

20130SB0535PN0499

- 5 -

prior to March 22, 1956, the Department of Education shall 1 calculate an approved reimbursable rental or approved 2 reimbursable sinking fund charges. Reimbursable sinking fund 3 4 charges may include charges for temporary indebtedness within constitutional limitations, if the indebtedness is incurred for 5 6 approved permanent improvements to the school plant including the cost of acquiring a suitable site for a school building, the 7 cost of constructing a new school building, or the cost of 8 providing needed additions or alterations to existing buildings 9 10 for which no bond issue is provided and for which an approved 11 obligation or obligations other than bonds have been issued and 12 the obligation or obligations are payable within five (5) years from the date of issue of the obligation in equal annual 13 installments. As used in this section, "building" shall include 14 15 a permanent structure that contains or is attached to 16 relocatable or modular classrooms. The term "relocatable or modular classroom" shall mean a classroom not of a permanent 17

18 nature which meets the criteria and specifications of the

19 <u>Department of Education.</u>

20 Nothing in this section or in the Department of Education guidelines shall prohibit a school district from receiving 21 22 reimbursement for approved building improvements, including the 23 cost of acquiring a suitable site for a school building, the 24 cost of constructing a new school building or the cost of providing needed additions or alterations to existing buildings, 25 26 if a school district elects not to remove any relocatable or 27 modular classroom utilized after the completion of a building 28 project. The term "relocatable or modular classroom" shall mean 29 a classroom not of a permanent nature which meets the criteria 30 and specifications of the Department of Education.

20130SB0535PN0499

- 6 -

Approved reimbursable rental or sinking fund charge shall
 consist of that part of the annual rental or sinking fund charge
 attributable to--

The cost of acquiring the land upon which the school 4 (1)buildings are situate, the cost of necessary rough grading to 5 permit proper placement of the building upon said land and the 6 cost of sewage treatment plants, as required by the Department 7 8 of Health, to the extent that such costs are deemed reasonable by the Department of Education and the interest on such costs of 9 acquisition, grading and sewage treatment plants earned 10 subsequent to date the construction contract is awarded, and 11 12 The approved building construction cost and the interest (2) 13 on such construction cost.

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15 Section 3. This act shall take effect in 60 days.

- 7 -