THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 486

Session of 2013

INTRODUCED BY BOSCOLA, HUGHES, FONTANA, BROWNE, FARNESE, WOZNIAK, BREWSTER AND WASHINGTON, FEBRUARY 13, 2013

REFERRED TO JUDICIARY, FEBRUARY 13, 2013

AN ACT Amending Title 42 (Judiciary and Judicial Procedure) of the Pennsylvania Consolidated Statutes, providing for 2 registration of domestic violence predators; establishing the 3 Domestic Violence Predator Assessment Board; and imposing 4 powers and duties on the Pennsylvania State Police and on the Pennsylvania Board of Probation and Parole. 6 7 It is the intention of the General Assembly that this act be known as Robin's Law. 9 The General Assembly of the Commonwealth of Pennsylvania 10 hereby enacts as follows: 11 Section 1. Title 42 of the Pennsylvania Consolidated 12 Statutes is amended by adding a chapter to read: 13 CHAPTER 96 REGISTRATION OF DOMESTIC VIOLENCE PREDATORS Sec.

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- 9601. Scope of chapter. 16
- 17 9602. Definitions.
- 18 9603. Registration of certain offenders for ten years.
- 19 9604. Designation of domestic violence predators.
- 9605. Other registration requirements. 20

- 1 9606. Verification of residence.
- 2 9607. Victim notification.
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- 4 <u>9609. Duties of Pennsylvania State Police.</u>
- 5 9610. Duties of Pennsylvania Board of Probation and Parole.
- 6 9611. Board.
- 7 9612. Domestic violence predators.
- 8 <u>9613. Exemption from notification.</u>
- 9 § 9601. Scope of chapter.
- 10 This chapter relates to registration of domestic violence
- 11 <u>criminal offenders.</u>
- 12 § 9602. Definitions.
- 13 The following words and phrases when used in this chapter
- 14 shall have the meanings given to them in this section unless the
- 15 context clearly indicates otherwise:
- 16 "Board." The Domestic Violence Predator Assessment Board
- 17 established in section 9611 (relating to board).
- 18 "Conviction." An adjudication of guilt by a court of
- 19 competent jurisdiction whether upon a verdict or plea of guilty
- 20 or plea of nolo contendere, notwithstanding a pending appeal or
- 21 habeas corpus proceeding arising from the adjudication.
- 22 "Domestic violence offense." An offense, under the laws of
- 23 <u>this Commonwealth or any other jurisdiction:</u>
- 24 (1) an element of which is the use or attempted use of
- 25 physical force;
- 26 (2) which is punishable by a term of imprisonment
- 27 exceeding two years; and
- 28 (3) which was committed by:
- 29 <u>(i) the current or former spouse, parent or guardian</u>
- 30 of the victim;

1	<u>(ii) an individual with whom the victim shares a</u>
2	child in common;
3	(iii) an individual who cohabits with or has
4	cohabited with the victim as a spouse, parent or
5	guardian; or
6	(iv) an individual similarly situated to a spouse,
7	parent or guardian of the victim.
8	The relationship specified in this paragraph need not be an
9	element of the offense to meet the requirements of this
10	definition.
11	The term includes an attempt, a solicitation or a conspiracy to
12	commit the offense.
13	"Domestic violence predator." An individual who:
14	(1) has been convicted of a domestic violence offense;
15	<u>and</u>
16	(2) is determined to be a domestic violence predator
17	under section 9604 (relating to designation of domestic
18	violence predators) due to a mental abnormality or
19	personality disorder that makes the individual likely to
20	engage in predatory domestic violence offenses.
21	"Mental abnormality." A congenital or acquired condition of
22	an individual that affects the emotional or volitional capacity
23	of the individual in a manner as to predispose the individual to
24	commit violent criminal offenses to a degree that makes the
25	individual a menace to the health and safety of other persons.
26	"Municipality." A city, borough, incorporated town or
27	township.
28	"Personality disorder." A personality disorder as defined in
29	the fourth edition of the Diagnostic and Statistical Manual of
30	Mental Disorders adopted by the American Psychiatric

- 1 Association.
- 2 <u>"Predatory." Directed at an individual with whom a</u>
- 3 relationship has been established or promoted for the primary
- 4 purpose of victimization.
- 5 § 9603. Registration of certain offenders for ten years.
- 6 (a) Requirement. -- Except as set forth in subsection (b):
- 7 (1) An individual convicted of a domestic violence
- 8 offense shall register a current address with the
- 9 <u>Pennsylvania State Police upon:</u>
- 10 (i) release from incarceration;
- 11 <u>(ii) parole from a State or county correctional</u>
- 12 <u>facility; or</u>
- 13 <u>(iii) commencement of a sentence of intermediate</u>
- 14 <u>punishment or probation.</u>
- 15 (2) The period of registration shall be ten years.
- 16 (b) Exceptions.--
- 17 (1) Subsection (a) does not apply to an individual
- incarcerated in a maximum or medium correctional facility of
- 19 the Department of Corrections, a private correctional
- 20 <u>facility or a correctional facility of another jurisdiction.</u>
- 21 This exception ends upon release from incarceration.
- 22 (2) Subsection (a) does not apply to an individual
- 23 <u>required to register under Subchapter H of Chapter 97</u>
- 24 (relating to registration of sexual offenders).
- 25 (c) Registration information. -- The Pennsylvania State Police
- 26 shall provide the information obtained under sections 9605
- 27 (relating to other registration requirements) and 9606 (relating
- 28 to verification of residence) and this section and the address
- 29 at which the offender will reside after release from
- 30 incarceration, parole or probation to the chief law enforcement

- 1 officer of the police department of the municipality in which
- 2 the offender will reside.
- 3 § 9604. Designation of domestic violence predators.
- 4 (a) Order for assessment. -- Before sentencing, the court
- 5 shall order a person convicted of a domestic violence offense to
- 6 <u>be assessed by the board.</u>
- 7 (b) Presumption. -- There shall be a presumption that an
- 8 <u>offender convicted of a domestic violence offense is a domestic</u>
- 9 violence predator. The presumption may be rebutted by clear and
- 10 convincing evidence at a hearing held under subsection (e).
- 11 (c) Assessment. -- The board shall conduct an assessment of
- 12 the offender to determine if the offender is a domestic violence
- 13 predator. An assessment shall include, but not be limited to,
- 14 the following:
- 15 (1) Age of the offender.
- 16 (2) Offender's prior criminal record of domestic
- violence offenses and any other offenses.
- 18 (3) Age of the victim.
- 19 (4) Whether the domestic violence offense involved
- 20 multiple victims.
- 21 (5) Use of illegal drugs by the offender.
- 22 (6) Whether the offender completed any prior sentence
- and participated in a program for violent offenders.
- 24 (7) Mental illness or mental disability of the offender.
- 25 (8) The nature of the violent contact with the victim
- and whether the contact was part of a demonstrated pattern of
- abuse.
- 28 (9) Whether the domestic violence offense included a
- 29 display of unusual cruelty by the offender during commission
- 30 of the crime.

- 1 (10) Behavioral characteristics that contribute to the
- 2 <u>offender's conduct.</u>
- 3 (d) Submission of report by board.--The board shall submit a
- 4 written report containing its assessment to the court no later
- 5 than 30 days after the assessment was ordered.
- 6 (e) Court review of findings. -- Upon receipt of the board's
- 7 report, the court shall determine if the offender is a domestic
- 8 <u>violence predator. The determination shall be based on evidence</u>
- 9 presented at a hearing held prior to sentencing and before the
- 10 trial judge. The offender and district attorney shall be given
- 11 notice of the hearing and an opportunity to be heard, the right
- 12 to call witnesses, including expert witnesses, and the right to
- 13 <u>conduct cross-examination</u>. The offender shall have the right to
- 14 counsel and to have an attorney appointed to represent the
- 15 offender if he cannot afford one.
- (f) Subsequent review. -- No sooner than one year prior to
- 17 release from a State or county correctional facility and in
- 18 five-year intervals thereafter, an offender designated a
- 19 domestic violence predator may petition a court having original
- 20 jurisdiction in the matter for reconsideration. The court may
- 21 request a new report by the board and enter an order terminating
- 22 the designation, in which case the court shall notify the
- 23 Pennsylvania State Police.
- 24 § 9605. Other registration requirements.
- 25 (a) Registration of domestic violence predators. -- A domestic
- 26 violence predator shall be required to register all current
- 27 addresses with the Pennsylvania State Police upon release from
- 28 incarceration, upon parole from a State or county correctional
- 29 facility or upon commencing a sentence of intermediate
- 30 punishment. Registration shall continue unless a court

- 1 terminates designation under section 9604(f) (relating to
- 2 designation of domestic violence predators).
- 3 (b) Court_information for all offenders.--At the time of
- 4 <u>sentencing</u>, the court shall inform offenders designated in
- 5 section 9603 (relating to registration of certain offenders for
- 6 ten years) and domestic violence predators designated in
- 7 <u>subsection (a) of the provisions of this chapter. The court</u>
- 8 shall:
- 9 <u>(1) Specifically inform the offender of the duty to</u>
- 10 <u>register and obtain the information required for each</u>
- 11 <u>registration</u>.
- 12 (2) Specifically inform the offender of the duty to
- inform the Pennsylvania State Police within ten days if the
- offender changes residence.
- 15 (3) Specifically inform the offender of the duty to
- 16 <u>register with a new law enforcement agency not later than ten</u>
- 17 days after establishing residence in another state.
- 18 (4) Order the fingerprints and photograph of the person
- 19 to be provided to the Pennsylvania State Police upon
- 20 sentencing.
- 21 (5) Require the offender to read and sign a form stating
- 22 that the duty to register under this chapter has been
- 23 explained. If the offender is unable to read, the court shall
- 24 certify that the duty to register was explained to the
- 25 <u>offender and the offender indicated an understanding of the</u>
- 26 duty.
- 27 <u>(c) Correctional facilities and parole authorities.--When an</u>
- 28 offender is about to be released from incarceration or paroled
- 29 from a State or county correctional facility, the prison
- 30 official of the State or county correctional facility, no later

- 1 than ten days prior to the release or parole of the offender,
- 2 shall again provide the offender with notice of the duty to
- 3 register with the Pennsylvania State Police under this chapter.
- 4 (d) Penalty. -- An offender who fails to register as required
- 5 in this section commits a felony of the third degree.
- 6 § 9606. Verification of residence.
- 7 (a) Quarterly verification. -- The Pennsylvania State Police
- 8 shall verify the residence of domestic violence predators every
- 9 <u>90 days through use of a nonforwardable verification form to the</u>
- 10 last reported address. The form must be returned by the offender
- 11 within ten days.
- 12 (b) Annual verification. -- The Pennsylvania State Police
- 13 shall verify the residence of offenders designated in section
- 14 9603 (relating to registration of certain offenders for ten
- 15 years), annually through the use of a residence verification
- 16 form. The form must be returned by the offender within ten days.
- 17 (c) Notification of address change. -- A change of address of
- 18 an offender required to register under this chapter reported to
- 19 the Pennsylvania State Police shall be immediately reported by
- 20 the Pennsylvania State Police to the appropriate law enforcement
- 21 agency having jurisdiction over the offender's new place of
- 22 residence. The Pennsylvania State Police shall, if the offender
- 23 <u>changes residence to another state, notify the law enforcement</u>
- 24 agency having jurisdiction of the offender's new place of
- 25 residence.
- 26 (d) Failure to provide verification. -- If an offender fails
- 27 to provide verification of residence within the required ten-day
- 28 period, the Pennsylvania State Police shall immediately notify
- 29 the local municipal police department of the offender's last
- 30 verified residence. The local municipal police shall locate the

- 1 offender and place the offender under arrest. The Pennsylvania
- 2 State Police shall assume responsibility for locating the
- 3 offender and making the arrest in jurisdictions where there is
- 4 <u>no local municipal police force. The Pennsylvania State Police</u>
- 5 <u>shall assist any local municipal police department requesting</u>
- 6 <u>assistance with locating and arresting an offender who fails to</u>
- 7 <u>verify his residence.</u>
- 8 (e) Penalty. -- An offender who fails to verify his residence
- 9 as required in this section commits a felony of the third
- 10 degree.
- 11 § 9607. Victim notification.
- 12 (a) Duty to inform victim.--
- 13 (1) If an offender is determined to be a domestic
- violence predator by a court order under section 9604(e)
- 15 (relating to designation of domestic violence predators), the
- local municipal police department or, if there is no local
- 17 municipal police department, the Pennsylvania State Police
- 18 shall give written notice to the victim of the offender
- 19 within 72 hours after the offender registers initially or
- 20 notifies the Pennsylvania State Police of an address change.
- 21 The notice shall contain the offender's name and the address
- or addresses where the offender resides.
- 23 (2) A victim may waive the right to be informed under
- 24 paragraph (1) by providing the local municipal police
- 25 department or, if there is no local municipal police
- department, the Pennsylvania State Police with a written
- 27 <u>request.</u>
- 28 (b) Public information. -- Information provided under
- 29 <u>subsection (a) shall be available to the general public upon</u>
- 30 request.

- 1 (c) Offenders not designated as domestic violence
- 2 predators. -- If an offender is not determined to be a domestic
- 3 violence predator, the victim shall be notified under the act of
- 4 November 24, 1998 (P.L.882, No.111), known as the Crime Victims
- 5 Act.
- 6 § 9608. Immunity for good faith conduct.
- 7 The following entities shall not be held liable for damages
- 8 <u>arising from a good faith discretionary release or dissemination</u>
- 9 of or good faith failure to release or disseminate information
- 10 under this section:
- 11 (1) The Pennsylvania State Police and local law
- 12 <u>enforcement agencies and their agents and employees.</u>
- 13 (2) District attorneys and their agents and employees.
- 14 (3) Directors and employees of county children and youth
- 15 <u>agencies</u>.
- 16 (4) The Pennsylvania Board of Probation and Parole and
- its agents and employees.
- 18 § 9609. Duties of Pennsylvania State Police.
- 19 (a) General rule. -- The Pennsylvania State Police shall:
- 20 (1) Create and maintain a State registry of offenders
- 21 <u>pursuant to section 9603 (relating to registration of certain</u>
- 22 offenders for ten years) that will be available on the
- 23 Internet.
- 24 (2) In consultation with the Attorney General and the
- 25 Pennsylvania Board of Probation and Parole, promulgate
- 26 guidelines necessary for administration of this chapter.
- 27 (3) Within 72 hours of receiving a registration, notify
- the chief law enforcement officer of the police department
- 29 <u>having primary jurisdiction of the municipality in which an</u>
- offender resides that the offender is registered with the

- 1 <u>Pennsylvania State Police under this chapter.</u>
- 2 (4) Immediately forward to the Federal Bureau of
- 3 <u>Investigation information received from the Pennsylvania</u>
- 4 <u>Board of Probation and Parole under this chapter and the</u>
- 5 <u>fingerprints of the domestic violence predator.</u>
- 6 (b) Publication. -- Regulations under this chapter shall be
- 7 <u>published in the Pennsylvania Bulletin no later than one year</u>
- 8 after the effective date of this section.
- 9 § 9610. Duties of Pennsylvania Board of Probation and Parole.
- 10 The Pennsylvania Board of Probation and Parole shall:
- 11 (1) Formulate a process to be followed by State and
- county prison and probation and parole personnel when
- informing offenders of their duties and responsibilities
- 14 under this chapter.
- 15 (2) Obtain the following information concerning each
- offender to whom this chapter applies:
- 17 (i) Name, including any aliases.
- 18 (ii) Identifying factors.
- 19 (iii) Anticipated future residence.
- 20 (iv) Offense history.
- 21 (v) Documentation of treatment received for mental
- 22 <u>abnormalities and personality disorders.</u>
- 23 (3) Transmit the information in paragraph (2) to the
- 24 Pennsylvania State Police without delay for immediate entry
- 25 into the State registry of domestic violence offenders and
- the criminal history record of the offender as provided in 18
- 27 Pa.C.S. Ch. 91 (relating to criminal history record
- information).
- 29 § 9611. Board.
- 30 (a) Establishment.--The Domestic Violence Predator

- 1 Assessment Board is hereby established and shall be composed of
- 2 three persons, including a psychiatrist, a psychologist and a
- 3 criminal justice expert, each of whom shall have a minimum of
- 4 ten years of experience and specialized training in the behavior
- 5 and treatment of violent offenders.
- 6 (b) Appointment. -- The Governor shall appoint the
- 7 psychiatrist and psychologist board members, and the Attorney
- 8 General shall appoint the criminal justice expert. All
- 9 appointments shall be made within 30 days of the effective date
- 10 of this section.
- 11 (c) Term of office.--Members of the board shall serve four-
- 12 <u>year terms.</u>
- (d) Compensation. -- Members of the board shall be compensated
- 14 at a rate of \$125 per day and receive reimbursement for their
- 15 actual and necessary expenses while performing the business of
- 16 the board. The chairman shall receive \$500 additional
- 17 compensation per year.
- 18 (e) Staff.--Support staff for the board shall be provided by
- 19 the Pennsylvania Board of Probation and Parole.
- 20 § 9612. Domestic violence predators.
- 21 (a) Lifetime parole; counseling. -- Notwithstanding any other
- 22 provision of law, a person designated as a domestic violence
- 23 predator under this chapter shall remain on lifetime parole when
- 24 released from a State or county correctional facility unless the
- 25 court terminates the designation under section 9604(f) (relating
- 26 to designation of domestic violence predators). The offender
- 27 <u>shall be required to attend at least monthly counseling sessions</u>
- 28 in a program approved by the board and be financially
- 29 responsible for all fees assessed from such counseling sessions.
- 30 If the offender can establish to the satisfaction of the court

- 1 inability to pay for counseling sessions, the offender shall
- 2 attend the sessions and the parole office shall pay the
- 3 requisite fees.
- 4 (b) Lifetime registration.--
- 5 (1) Notwithstanding any other provision of law, an
- 6 <u>offender designated as a domestic violence predator under</u>
- 7 <u>this chapter shall register for life if the offender:</u>
- 8 <u>(i) is convicted of a subsequent domestic violence</u>
- 9 <u>offense requiring registration; or</u>
- 10 (ii) enters this Commonwealth after the effective
- 11 <u>date of this chapter and has a conviction in another</u>
- 12 <u>jurisdiction that would have required registration if</u>
- 13 <u>committed in Pennsylvania.</u>
- 14 (2) If a conviction is vacated and an acquittal or final
- discharge is entered after it has been determined that this
- section applies, the offender shall have the right to
- 17 petition the sentencing court for reconsideration if this
- 18 section would not have applied except for the conviction that
- 19 was vacated.
- 20 (c) Authority of court in sentencing. -- A court may not
- 21 impose on an offender to which this section is applicable any
- 22 lesser sentence than provided for in subsection (b), place the
- 23 offender on probation or suspend the offender's sentence.
- 24 Nothing in this section may prevent the sentencing court from
- 25 imposing a sentence greater than that provided in this section.
- 26 Sentencing quidelines promulgated by the Pennsylvania Commission
- 27 on Sentencing shall not supersede the mandatory sentence
- 28 provided in this section.
- 29 <u>(d) Appeal by Commonwealth.--If a sentencing court refuses</u>
- 30 to apply this section when applicable, the Commonwealth shall

- 1 have a right to appellate review. The appellate court shall
- 2 <u>vacate the sentence and remand the case to the sentencing court</u>
- 3 for the imposition of a sentence in accordance with this section
- 4 <u>if it finds that the sentence was imposed in violation of this</u>
- 5 section.
- 6 § 9613. Exemption from notification.
- Nothing in this chapter may be construed to impose a duty on
- 8 a person licensed under the act of February 19, 1980 (P.L.15,
- 9 No.9), known as the Real Estate Licensing and Registration Act,
- 10 or an employee of the person, to disclose information regarding
- 11 <u>an offender required to register under this chapter.</u>
- 12 Section 2. This act shall take effect in six months.