## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## SENATE BILL

No. 227

Session of 2013

INTRODUCED BY KITCHEN, COSTA, WASHINGTON, HUGHES, FARNESE, FONTANA, WILLIAMS, TEPLITZ, FERLO, STACK, YUDICHAK, BREWSTER, TARTAGLIONE AND RAFFERTY, APRIL 3, 2013

REFERRED TO LABOR AND INDUSTRY, APRIL 3, 2013

## AN ACT

- Amending the act of July 9, 2008 (1st Sp.Sess., P.L.1873, No.1), 1 entitled "An act providing for alternative sources of energy; 2 establishing the Alternative Energy Development Program, the 3 Consumer Energy Program, the Home Energy Efficiency Loan Program, the Home Energy Efficiency Loan Fund and the 5 Alternative Energy Production Tax Credit Program; and 6 providing for the powers and duties of the Department of Environmental Protection," further providing for pollution 7 8 control technology projects; and providing for energy service 9 project grants, for green work force training and for a 10 transfer of funds. 11 The General Assembly of the Commonwealth of Pennsylvania 12 hereby enacts as follows:
- 13
- 14 Section 1. Section 304(a) of the act of July 9, 2008 (1st
- 15 Sp.Sess., P.L.1873, No.1), known as the Alternative Energy
- 16 Investment Act, is amended to read:
- Section 304. Pollution control technology projects. 17
- 18 Allocation.--The sum of [\$25,000,000] \$10,000,000 shall
- be transferred by the authority to the department for pollution 19
- 20 control technology projects. The funds shall be utilized for
- grants to electric generating units or cogeneration units, as 21
- 22 defined under 25 Pa. Code § 123.202 (relating to definitions),

- 1 that utilize coal, as defined under 25 Pa. Code § 123.202, as
- 2 their primary fuel source, and that have an installed capacity
- 3 of less than 500 megawatts, located in this Commonwealth.
- 4 \* \* \*
- 5 Section 2. The act is amended by adding a section to read:
- 6 <u>Section 308</u>. <u>Green work force training</u>.
- 7 The sum of \$15,000,000 shall be transferred by the department
- 8 to the Department of Labor and Industry in accordance with
- 9 section 907 for purposes of providing green work force training
- 10 grants under Chapter 9.
- 11 Section 3. The act is amended by adding a chapter to read:
- 12 CHAPTER 9
- 13 <u>GREEN WORK FORCE TRAINING</u>
- 14 <u>Section 901. Scope of chapter.</u>
- 15 This chapter relates to green work force training.
- 16 Section 902. Definitions.
- 17 The following words and phrases when used in this chapter
- 18 shall have the meanings given to them in this section unless the
- 19 context clearly indicates otherwise:
- 20 "Applicant." An eligible entity that applies for a grant
- 21 under section 903.
- 22 <u>"Area vocational-technical schools and technical institutes."</u>
- 23 As used under Article XVIII of the act of March 10, 1949
- 24 (P.L.30, No.14), known as the Public School Code of 1949.
- 25 "Authority." The Commonwealth Financing Authority.
- 26 "Community college." As defined in section 2001-C of the act
- of March 10, 1949 (P.L.30, No.14), known as the Public School
- 28 Code of 1949.
- 29 "Crime of violence." As defined in 42 Pa.C.S. § 9714(q)
- 30 (relating to sentences for second and subsequent offenses).

- 1 <u>"Educational institution."</u> Any of the following:
- 2 (1) An area vocational-technical school and technical
- 3 institute.
- 4 (2) A community college.
- 5 <u>(3) A junior college.</u>
- 6 (4) An intermediate unit.
- 7 (5) A private licensed school.
- 8 (6) An independent institution of higher education.
- 9 <u>(7) A State-owned institution of higher education.</u>
- 10 (8) A State-related institution of higher education.
- 11 <u>"Eligible entity." An educational institution or a labor</u>
- 12 <u>organization</u>.
- "Eligible individual." Any of the following who is a
- 14 resident of this Commonwealth:
- 15 (1) A worker in an industry impacted by national and
- 16 <u>State energy and environmental policy.</u>
- 17 (2) An individual in need of updated training related to
- 18 the energy efficiency and renewable energy industries.
- 19 (3) A veteran or a past or present member of a reserve
- 20 component of the armed forces.
- 21 (4) An unemployed individual.
- 22 (5) A low-income individual.
- 23 (6) A formerly incarcerated or adjudicated nonviolent
- offender.
- 25 "Eligible industry." An energy efficiency or renewable
- 26 energy industry, including:
- 27 (1) the energy-efficient building, construction and
- 28 retrofits industries;
- 29 <u>(2) the renewable electric power industry;</u>
- 30 (3) the biofuels industry;

- 1 (4) the energy efficiency assessment industry;
- 2 (5) manufacturers of energy-efficient or renewable
- 3 energy products or materials; and
- 4 (6) any other industry deemed eligible by the Department
- 5 <u>of Labor and Industry.</u>
- 6 "Grant." A grant issued under this chapter.
- 7 <u>"Independent institution of higher education." As defined in</u>
- 8 <u>section 2001-C of the act of March 10, 1949 (P.L.30, No.14),</u>
- 9 known as the Public School Code of 1949.
- 10 "Junior college." An institution of higher education which:
- 11 (1) offers the first two years of a four-year
- 12 <u>postsecondary educational program; and</u>
- 13 (2) is approved by the Department of Education under 22
- Pa. Code Ch. 42 (relating to program approval).
- 15 <u>"Labor organization." An organization, agency or employee</u>
- 16 <u>representation committee or plan within this Commonwealth:</u>
- 17 (1) in which employees participate; and
- 18 (2) which exists for the purpose, in whole or in part,
- of dealing with disputes between an employer and its
- 20 employees involving grievances, labor disputes, wages, rates
- of pay, hours of employment or conditions of work. The term
- does not include an organization, agency, committee or plan
- 23 which practices discrimination in membership because of race,
- 24 color, creed, national origin, sex or political affiliation.
- 25 "Low-income individual." An individual with monthly income
- 26 at or below 200% of the poverty level established by the Bureau
- 27 of the Census.
- 28 "Nonviolent offender." A person who has not committed a:
- 29 (1) crime of violence; or
- 30 (2) sexual offense enumerated under 42 Pa.C.S. §

- 1 <u>9795.1(a) and (b) (relating to registration).</u>
- 2 "Private company." Any business, professional service
- 3 company or other enterprise. The term includes a group of at
- 4 <u>least two private companies operating as a consortium in order</u>
- 5 to take advantage of a common training program. The term does
- 6 <u>not include a point-of-sale retail business.</u>
- 7 <u>"Private licensed school." As defined in section 2 of the</u>
- 8 <u>act of December 15, 1986 (P.L.1585, No.174), known as the</u>
- 9 Private Licensed Schools Act.
- 10 "Reserve component of the armed forces." The United States
- 11 Army Reserve, United States Navy Reserve, United States Marine
- 12 Corps Reserve, United States Coast Guard Reserve, United States
- 13 Air Force Reserve, Pennsylvania Army National Guard and
- 14 Pennsylvania Air National Guard.
- 15 "Secretary." The Secretary of Labor and Industry of the
- 16 Commonwealth.
- 17 "State-owned institution of higher education." An
- 18 institution of higher education that is part of the State System
- 19 <u>of Higher Education</u>.
- 20 "State-related institution of higher education." The
- 21 <u>Pennsylvania State University, the University of Pittsburgh,</u>
- 22 Temple University and Lincoln University. The term includes a
- 23 branch campus.
- 24 "Trainee." An individual enrolled in a training program
- 25 <u>under this chapter.</u>
- 26 <u>"Training program." A systematic program which is designed</u>
- 27 to provide an eligible individual with the skills and knowledge
- 28 necessary to meet the specifications for an occupation or trade
- 29 within an eligible industry.
- 30 Section 903. Green Work Force Training Program.

- 1 (a) Establishment.--Within six months after the effective
- 2 date of this section, the secretary, in consultation with the
- 3 <u>Secretary of Environmental Protection, shall establish a Green</u>
- 4 Work Force Training Program, which shall be designed to promote
- 5 job training related to the energy efficiency and renewable
- 6 <u>energy industries</u>.
- 7 (b) Requirements. -- The Department of Labor and Industry
- 8 <u>shall establish the minimum training program requirements</u>
- 9 <u>necessary for an applicant to be considered for a grant. In</u>
- 10 setting program requirements, the Department of Labor and
- 11 Industry shall consult with the department, representatives from
- 12 <u>eligible industries and representatives from labor organizations</u>
- 13 <u>representing workers in eligible industries in order to ensure</u>
- 14 that the training programs will teach relevant skills and
- 15 competencies and that any certificates and credentials resulting
- 16 <u>from completed job training are employer recognized.</u>
- 17 <u>(c) Grants.--</u>
- 18 (1) The secretary shall award grants to enable eligible
- 19 <u>entities to carry out training that leads to the development</u>
- of an energy efficiency and renewable energy industries work
- force. Grants shall be awarded so as to ensure geographic
- 22 diversity.
- 23 (2) The secretary shall award grants to approved
- 24 applicants. In awarding a grant, priority shall be given to
- 25 applicants that demonstrate all of the following:
- 26 (i) Experience in implementing and operating worker
- skills training and education programs.
- 28 (ii) Ability to identify and involve in training
- 29 programs eligible individuals who seek or would benefit
- from job training opportunities related to energy

1	efficiency and renewable energy industries.
2	(iii) Ability to leverage additional public and
3	private resources to fund training programs, including
4	cash or in-kind matches from private companies. Failure
5	to leverage additional resources shall not disqualify an
6	applicant from receiving a grant.
7	(3) The secretary shall award at least five grants to
8	eligible applicants that agree to provide job training
9	primarily to low-income individuals and formerly incarcerated
10	or adjudicated nonviolent offenders. The following apply:
11	(i) Grants shall be awarded in a manner that ensures
12	geographic diversity and that targets areas of high
13	poverty.
14	(ii) If less than five applicants apply or qualify
15	for a grant under this paragraph, the secretary may award
16	any unused grant as provided under this chapter.
17	(d) Grant applications An eligible entity must submit an
18	application for a grant to the Department of Labor and Industry.
19	The application must be on the form required by the Department
20	of Labor and Industry and must include or demonstrate all of the
21	<pre>following:</pre>
22	(1) The applicant's name and address.
23	(2) The location where the training program will occur.
24	(3) The geographic area of this Commonwealth, identified
25	by county, from which the applicant expects to enroll
26	<u>trainees.</u>
27	(4) A brief history of the applicant's job training
28	experience, if any. Lack of job training history shall not
29	preclude an applicant from receiving a grant.
30	(5) A statement affirming that the applicant will give

	eligible individuals priority for training and other
2	services.
3	(6) A statement identifying the eligible industries for
4	which the job training will be provided.
5	(7) A description of the proposed training or
6	instructional program to be provided.
7	(8) A statement:
8	(i) disclosing whether an applicant intends to
9	contract with other organizations or individuals for the
10	provision of all or a portion of the services to be
11	provided; and
12	(ii) if there is intent to contract under
13	subparagraph (i), requesting allocation of a portion of
14	the grant from the applicant to the contractor.
15	(9) The amount of the grant requested, including an
16	itemized list of intended uses of the grant.
17	(e) Review and approval of grant applications
18	(1) The Department of Labor and Industry shall review
19	the application to determine that all of the following apply:
20	(i) The applicant is an eligible entity.
21	(ii) The applicant has committed to giving priority
22	for training and other service to eligible individuals.
23	(iii) The applicant will provide job training
24	relating to an eligible industry.
25	(iv) The training program proposal submitted by the
26	<pre>applicant:</pre>
27	(A) meets the program requirements established
28	by the Department of Labor and Industry; and
29	(B) will further the public policy goals of this
30	<u>chapter.</u>

1	<u>(v) There is a substantial likelihood that the</u>
2	training program will successfully train individuals for
3	future employment opportunities in an eligible industry.
4	(vi) The amount of the grant request is reasonable.
5	(vii) The applicant complied with all other criteria
6	established by the Department of Labor and Industry.
7	(2) Upon being satisfied that all requirements have been
8	met, the secretary may approve the application. Upon
9	approval, the secretary shall award a grant.
10	(f) Use of grant fundsA grant recipient may not use a
11	grant to do any of the following:
12	(1) Pay wages of trainees during training.
13	(2) Pay costs associated with building construction or
14	renovation or the acquisition, upgrade or installation of
15	equipment or machinery, including computer equipment.
16	(3) Pay for point-of-sale retail job training.
17	(g) Limitation A single grant shall not exceed \$250,000
18	per applicant.
19	Section 904. Reports by grant recipients.
20	(a) Annual report By September 1, each grant recipient
21	shall submit a report to the Department of Labor and Industry
22	summarizing the effectiveness of the recipient's training
23	program for the prior fiscal year. Each report shall be posted
24	by the Department of Labor and Industry on its Internet website
25	and shall remain on the site until the reports for the next year
26	are posted. Each report must contain the following information:
27	(1) The number of program trainees.
28	(2) The demographic characteristics of trainees,
29	including race, gender, age and education level.
30	(3) The services provided by the recipient, including
26 27	are posted. Each report must contain the following infor (1) The number of program trainees.

1	job training, education and supportive services.
2	(4) The total amount of the grant received.
3	(5) An itemized list of program expenditures.
4	(6) The amount of program spending per trainee.
5	(7) Program completion rates.
6	(8) The rate of job placement.
7	(9) The average wage at placement, including any
8	benefits.
9	(10) Any post-employment supportive services provided to
10	program trainees.
11	(11) Any other information requested by the Department
12	of Labor and Industry.
13	(b) Duties of Department of Labor and Industry
14	(1) The Department of Labor and Industry shall assist
15	grant recipients in the collection of data under this clause
16	by:
17	(i) making available, where practicable, low-cost
18	means of tracking the labor market outcomes of program
19	trainees; and
20	(ii) providing standardized reporting forms.
21	(2) The Department of Labor and Industry, at its
22	discretion but no less than once every two years, shall
23	collect and analyze labor market data to track work force
24	trends resulting from energy-related job training initiatives
25	carried out under this chapter. The information obtained by
26	the Department of Labor and Industry shall be included in the
27	annual report required to be submitted by the Department of
28	Labor and Industry under section 905.
29	Section 905. Annual report.
30	(a) RequirementBy December 31, the Department of Labor

- 1 and Industry shall complete a written report outlining the
- 2 effectiveness of the training programs for the prior fiscal
- 3 year. The report shall include the following:
- 4 (1) Total number of grants awarded, including the name
- 5 <u>and address of each grant recipient.</u>
- 6 (2) Total amount of grants awarded, including the amount
- 7 <u>each grant recipient received.</u>
- 8 (3) Total number of individuals participating in
- 9 <u>training programs funded by grants during the prior fiscal</u>
- 10 year, including the number of individuals participating
- 11 through each grant recipient.
- 12 (4) Total number of individuals who completed a training
- program funded by a grant during the prior fiscal year.
- 14 (5) Total number of individuals who enrolled in but
- failed to complete a training program funded under this
- 16 <u>chapter during the prior fiscal year.</u>
- 17 (6) Rate of job placement for individuals who completed
- 18 a training program funded under this chapter during the prior
- 19 fiscal year, including the average wage at placement and
- 20 benefits.
- 21 (7) A summary of the information submitted by each grant
- recipient under section 904(a).
- 23 (8) Recommendations for changes to this chapter.
- 24 (9) Other information deemed by the Department of Labor
- 25 <u>and Industry to be relevant or necessary to complete a</u>
- 26 comprehensive review of the program.
- 27 (b) Submission. -- The report shall be submitted to the
- 28 following:
- 29 (1) The Governor.
- 30 (2) The Majority Leader and Minority Leader of the

1	Senate.
2	(3) The Majority Leader and Minority Leader of the House
3	of Representatives.
4	(4) The chairman and minority chairman of each standing
5	committee in the Senate and the House of Representatives with
6	jurisdiction over the Department of Labor and Industry.
7	(5) The chairman and minority chairman:
8	(i) of the Environmental Resources and Energy
9	Committee of the Senate; and
10	(ii) of the Environmental Resources and Energy
11	Committee of the House of Representatives.
12	(c) Posting The Department of Labor and Industry shall
13	post the report on its Internet website. The report shall remain
14	on the site until the report for the next fiscal year is posted.
15	Section 906. Regulations.
16	(a) General rule The Department of Labor and Industry, in
17	consultation with the department, shall promulgate regulations
18	necessary for the administration and enforcement of this
19	<pre>chapter.</pre>
20	(b) Temporary regulations
21	(1) In order to facilitate the prompt implementation of
22	this chapter, initial regulations promulgated by the
23	Department of Labor and Industry shall be deemed temporary
24	regulations which shall expire no later than two years
25	following the effective date of this section.

- 26 (2) Temporary regulations are exempt from all of the
- 27 following:
- (i) Sections 201, 202 and 203 of the act of July 31, 28
- 1968 (P.L.769, No.240), referred to as the Commonwealth 29
- 30 Documents Law.

- 1 (ii) The act of June 25, 1982 (P.L.633, No.181),
- 2 <u>known as the Regulatory Review Act.</u>
- 3 (3) This subsection shall expire one year from the
- 4 <u>effective date of this section.</u>
- 5 <u>Section 907. Funding.</u>
- The sum of \$15,000,000 shall be transferred from the
- 7 <u>Commonwealth Financing Authority to the Department of Labor and</u>
- 8 Industry for purposes of funding grants for job training
- 9 programs. Revenues transferred by the authority shall derive
- 10 from the proceeds of any bonds issued by the authority for
- 11 <u>alternative energy and other energy-related projects and</u>
- 12 previously dedicated to pollution control technology projects
- 13 pursuant to section 304. For a three-year period, the Department
- 14 of Labor and Industry shall annually disburse \$5,000,000 of the
- 15 appropriation for the purpose of funding grants authorized under
- 16 this chapter.
- 17 Section 4. This act shall take effect in 60 days.