THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE RESOLUTION

No. 571

Session of 2013

INTRODUCED BY SIMMONS, SCHLOSSBERG, READSHAW, HELM, COHEN, COX, SANKEY, R. MILLER, DUNBAR, CUTLER, MUSTIO, REED, KIRKLAND, GROVE, LUCAS, GINGRICH, ROCK, STURLA, JAMES AND EVANKOVICH, DECEMBER 9, 2013

REFERRED TO COMMITTEE ON FINANCE, DECEMBER 9, 2013

A RESOLUTION

Memorializing the Congress of the United States to pass and the 1 President of the United States to sign the Marketplace 2 Fairness Act of 2013 or a similar act to provide uniform measures for the collection of states' sales and use taxes. 5 WHEREAS, As the result of a series of United States Supreme Court cases dealing with state taxation of mail order catalog 7 retailers, including Quill Corp. v. North Dakota, 504 U.S. 298 (1992) and National Bellas Hess, Inc. v. Department of Revenue 8 of Illinois, 386 U.S. 753 (1967), a state is generally unable to 10 require a retailer without a physical presence in that state to collect sales and use tax on its behalf; and 11 12 WHEREAS, Pennsylvania has long imposed a sales tax on each sale at retail of tangible personal property or taxable services 13 14 within this Commonwealth, with the retailer required to collect 15 the tax from the purchaser and to remit the collected tax to the 16 Commonwealth; and 17 WHEREAS, If the retailer does not collect the sales tax on a

taxable sale at retail, and the purchaser uses the purchased

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- 1 item or service within this Commonwealth, the purchaser is
- 2 legally required to pay use tax directly to the Commonwealth;
- 3 and
- 4 WHEREAS, The burden on individual purchasers or consumers to
- 5 track, calculate and remit the correct amount of use tax is
- 6 significant, resulting in low rates of compliance and reduced
- 7 state tax collections; and
- 8 WHEREAS, A 2011 study by Robert Strauss, Professor of
- 9 Economics and Public Policy at the Heinz College, Carnegie
- 10 Mellon University, projected that Pennsylvania would lose
- 11 between \$254 million and \$410 million in sales and use taxes in
- 12 2012 due to the inability to require retailers without a
- 13 physical presence in this Commonwealth to collect sales and use
- 14 taxes; and
- 15 WHEREAS, The Pennsylvania Department of Revenue has taken
- 16 measures to improve the collection of this tax, including the
- 17 addition of a section for the use tax on the standard
- 18 Pennsylvania tax return form (PA-40) and by clarifying the nexus
- 19 standard for retailers with physical presence in this
- 20 Commonwealth through a subsidiary, representative or agent; and
- 21 WHEREAS, While the recent measures by the Department of
- 22 Revenue to improve collections have resulted in increased
- 23 compliance, much remains uncollected; and
- 24 WHEREAS, The inability to collect sales and use tax on
- 25 purchases made from retailers that do not have a physical
- 26 presence in this Commonwealth has created a disadvantage for
- 27 this Commonwealth's brick-and-mortar retailers that are required
- 28 to collect the sales and use tax; and
- 29 WHEREAS, The 2011 study by Professor Strauss projected that
- 30 uniform collection of the sales and use tax across all retailers

- 1 would result in job growth by Pennsylvania-based brick-and-
- 2 mortar retailers of between 1,530 and 2,766 jobs, which would
- 3 generate between \$66 million and \$119 million in wages; and
- 4 WHEREAS, The growth of retail sales on the Internet has
- 5 exacerbated the problem for taxpayers and the Commonwealth far
- 6 beyond the circumstances considered when the Quill case was
- 7 decided; and
- 8 WHEREAS, Congress is in the best position to standardize the
- 9 nationwide collection of sales and use taxes from retailers that
- 10 do not have a physical presence in the state where the tax is
- 11 due; and
- 12 WHEREAS, The United States Supreme Court stated in *Quill* that
- 13 the problem "is not only one that Congress may be better
- 14 qualified to resolve, but also one that Congress has the
- 15 ultimate power to resolve"; and
- 16 WHEREAS, On May 6, 2013, the United States Senate passed the
- 17 Marketplace Fairness Act of 2013, which would provide nationwide
- 18 standards for the collection of sales and use taxes from out-of-
- 19 state retailers, by a vote of 69 to 27; and
- 20 WHEREAS, The Marketplace Fairness Act of 2013 is currently
- 21 being considered by the Committee on the Judiciary in the United
- 22 States House of Representatives; and
- 23 WHEREAS, On September 18, 2013, Chairman Bob Goodlatte (R-
- 24 Va.) and Subcommittee on Regulatory Reform, Commercial and
- 25 Antitrust Law Chairman Spencer Bachus (R-Ala.) issued a
- 26 statement outlining the framework the committee will follow when
- 27 considering the legislation; and
- 28 WHEREAS, The Marketplace Fairness Act of 2013 would simply
- 29 standardize the collection of existing taxes that are already
- 30 due; it would not expand an existing tax nor would it create a

- 1 new tax; and
- 2 WHEREAS, The additional revenue that is already due to the
- 3 Commonwealth that would be collected under the Marketplace
- 4 Fairness Act of 2013 could be used to prevent future tax
- 5 increases and to provide tax relief to all Pennsylvanians; and
- 6 WHEREAS, A 2013 study by economists Arthur B. Laffer and
- 7 Donna Arduin projects that over the next ten years the enactment
- 8 of the Marketplace Fairness Act of 2013 could empower states to
- 9 implement pro-growth tax policies that would result in a
- 10 nationwide increase in gross domestic product (GDP) of \$563.2
- 11 billion and add over 1.5 million new jobs, with \$15.1 billion in
- 12 GDP growth and 43,000 new jobs in Pennsylvania; therefore be it
- 13 RESOLVED, That the House of Representatives memorialize the
- 14 Congress of the United States to pass and the President of the
- 15 United States to sign the Marketplace Fairness Act of 2013, or a
- 16 similar act, to provide uniform measures for the collection of
- 17 states' sales and use taxes; and be it further
- 18 RESOLVED, That copies of this resolution be transmitted to
- 19 the President of the United States, to the presiding officers of
- 20 each house of Congress and to each member of Congress from
- 21 Pennsylvania.