THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 1718 Session of 2013

INTRODUCED BY AUMENT, CLYMER, V. BROWN, ROCK, CUTLER, MURT, GINGRICH, PICKETT, GODSHALL, GROVE, WATSON, HICKERNELL AND C. HARRIS, SEPTEMBER 26, 2013

REFERRED TO COMMITTEE ON EDUCATION, SEPTEMBER 26, 2013

AN ACT

1 2 3 4 5 6 7	Amending the act of March 10, 1949 (P.L.30, No.14), entitled "An act relating to the public school system, including certain provisions applicable as well to private and parochial schools; amending, revising, consolidating and changing the laws relating thereto," providing for online education initiative; and establishing the Online Course Clearinghouse Restricted Account.
8	The General Assembly of the Commonwealth of Pennsylvania
9	hereby enacts as follows:
10	Section 1. The act of March 10, 1949 (P.L.30, No.14), known
11	as the Public School Code of 1949, is amended by adding an
12	article to read:
13	ARTICLE XV-H
14	ONLINE EDUCATION INITIATIVE
15	Section 1501-H. Definitions.
16	The following words and phrases when used in this article
17	shall have the meanings given to them in this section unless the
18	<pre>context clearly indicates otherwise:</pre>
19	"Account." The Online Course Clearinghouse Restricted
20	Account established under section 1502-H(f)

- 1 "Clearinghouse." The central online clearinghouse
- 2 established under section 1502-H.
- 3 "Department." The Department of Education of the
- 4 Commonwealth.
- 5 <u>"Home education program." A program conducted in compliance</u>
- 6 with section 1327.1.
- 7 "Institution of higher education." The term includes any of
- 8 the following:
- 9 (1) A community college operating under Article XIX-A.
- 10 (2) A university within the State System of Higher
- 11 <u>Education</u>.
- 12 (3) The Pennsylvania State University.
- 13 <u>(4) The University of Pittsburgh.</u>
- 14 <u>(5) Temple University.</u>
- 15 (6) Lincoln University.
- 16 (7) Any other institution that is designated as "State-
- 17 related" by the Commonwealth.
- 18 (8) The Thaddeus Stevens College of Technology.
- 19 (9) Any accredited private or independent college or
- 20 university.
- 21 (10) Any private licensed school as defined in the act
- 22 of December 15, 1986 (P.L.1585, No.174), known as the Private
- 23 Licensed Schools Act.
- "Keystone Exam." An assessment developed or caused to be
- 25 developed by the department pursuant to 22 Pa. Code §4.51(f)
- 26 (relating to State assessment system).
- 27 "Nonpublic school." A school, other than a public school,
- 28 located within this Commonwealth where a Commonwealth resident
- 29 <u>may legally fulfill the compulsory school attendance</u>
- 30 requirements of this act and that meets the applicable

- 1 requirements of Title VI of the Civil Rights Act of 1964 (Public
- 2 Law 88-352, 78 Stat. 241).
- 3 "Online course." A course of study that uses technology in
- 4 order to provide a significant portion of its curriculum and to
- 5 <u>deliver a significant portion of instruction to students through</u>
- 6 the Internet or other electronic means. The term shall include
- 7 all services and materials related to such course.
- 8 <u>"Pennsylvania School Performance Profile." The Pennsylvania</u>
- 9 School Performance Profile developed by the Department of
- 10 Education pursuant to section 1123.
- 11 "Provider." An individual or a nonprofit or for-profit
- 12 organization, business, institution of higher education or
- 13 <u>school entity which has submitted one or more online courses to</u>
- 14 the Department of Education for inclusion in the clearinghouse
- 15 established under this article.
- 16 <u>"School entity." A school district, joint school district,</u>
- 17 <u>charter school, regional charter school, cyber charter school,</u>
- 18 intermediate unit or area vocational-technical school.
- 19 "Secretary." The Secretary of Education of the Commonwealth.
- 20 Section 1502-H. Clearinghouse for online course offerings.
- 21 (a) Duty to establish. -- Within one year of the effective
- 22 date of this section, the department shall establish a central
- 23 online clearinghouse which shall at a minimum include an online
- 24 database of online courses for students enrolled in grades six
- 25 through twelve and which clearinghouse shall be accessible by
- 26 school entities, nonpublic schools, home education programs and
- 27 the general public. In establishing the clearinghouse the
- 28 department shall:
- 29 (1) Create an online database that catalogs those online
- 30 courses for which an application was approved under

1	subsection (b) and make the database available to school
2	entities, nonpublic schools, home education programs and the
3	general public.
4	(2) Construct the database provided for in paragraph (1)
5	in such a way as to:
6	(i) Provide information on each online course listed
7	in the database, including, but not limited to, a
8	description of the content and applicable grade levels of
9	each online course.
10	(ii) Provide each school entity, nonpublic school or
11	home education program which has utilized an online
12	course from the clearinghouse the opportunity to present
13	feedback and rate the online course. In providing
14	feedback each school entity, nonpublic school or home
15	education program may, with discretion and in compliance
16	with all applicable Federal and State laws, share on the
17	database personal comments received by the school entity,
18	nonpublic school or home education program from parents
19	and students about the online course.
20	(iii) Display feedback and a cumulative rating of an
21	online course as a part of the information provided about
22	the online course.
23	(iv) Facilitate communication between school_
24	entities, nonpublic schools or home education programs
25	and providers of online courses cataloged in the
26	clearinghouse to expedite the purchasing of those online
27	courses.
28	(3) At least annually update the database provided for
29	in paragraph (1) by adding or removing courses as necessary
30	under this article.

Τ	(4) Collect application fees provided for in subsection
2	(c) and deposit the fees into the account.
3	(5) Utilize the funds in the account, including interest
4	on the funds, to pay expenses incurred by the department in
5	carrying out its duties relating to the administration of the
6	clearinghouse.
7	(b) Application development and approval process The
8	department shall develop an application and an application
9	process that specify the time, form and manner by which
10	providers may submit their online course offerings to the
11	department for inclusion in the clearinghouse. The department
12	shall approve applications under one of the following
13	procedures:
14	(1) In the case of an online course which does not
15	provide instruction in a content area assessed by a Keystone
16	Exam and which is not used to provide supplementary
17	instruction relating to a Keystone Exam, a provider may
18	submit an application to the department for approval of the
19	online course through a certification process. The
20	application for this process shall include:
21	(i) A notarized affidavit certifying that the online
22	course being submitted for inclusion in the clearinghouse
23	is aligned to the State academic standards for education.
24	(ii) Evidence that the online course being submitted
25	for inclusion in the clearinghouse fulfills at least one
26	of the following criteria:
27	(A) has been approved by another state for use
28	by its public schools;
29	(B) has been accredited by a national
30	accreditation body recognized by the United States

1	<u>Department of Education;</u>
2	(C) has been designed by an intermediate unit in
3	this Commonwealth and is being utilized by a school
4	<pre>entity; or</pre>
5	(D) has been designed by a school district,
6	joint school district, charter school, regional
7	charter school, cyber charter school or area
8	vocational-technical school that:
9	(I) through the 2015-2016 school year,
10	utilizes the online course or provides the online
11	course to another school entity for its use; or
12	(II) beginning in the 2016-2017 school year
13	and in each school year thereafter, has received
14	a score on the Pennsylvania School Performance
15	Profile of at least 80 for the school year
16	preceding the application and utilizes the online
17	course or provides the online course to another
18	school entity for its use.
19	(2) In the case of an online course which provides
20	instruction in a content area assessed by a Keystone Exam or
21	which is used to provide supplementary instruction relating
22	to a Keystone Exam, a provider shall submit an application to
23	the department for approval of the online course through a
24	department review process. The department shall perform a
25	review of the online course to confirm that the online course
26	meets the following criteria:
27	(i) Is aligned to the State academic standards for
28	education.
29	(ii) Provides a detailed and quality curriculum and
30	accountability plan.

1	(iii) Includes an assessment component for
2	determining student proficiency.
3	(iv) Is adapted to the age, development and needs of
4	the students.
5	(3) In the case of an online course which does not
6	provide instruction in a content area assessed by a Keystone
7	Exam and which is not used to provide supplementary
8	instruction relating to a Keystone Exam, a provider may
9	voluntarily submit an application to the department for
10	approval of the online course through the department review
11	process established in paragraph (2).
12	(c) Fees, application review and approval The
13	establishment of fees and the review and approval of
14	applications shall be as follows:
15	(1) The department may establish a nonrefundable
16	administrative fee not to exceed \$75 for the purpose of
17	reviewing each application submitted by a provider under
18	subsection (b) (1).
19	(2) The department may establish a nonrefundable
20	administrative fee not to exceed \$750 for the purpose of
21	reviewing each application submitted by a provider under
22	subsection (b) (2) and (3).
23	(3) If, after a review of an application, the department
24	determines that the application meets the applicable
25	requirements under subsection (b), the department shall
26	approve the application, notify the provider of the approval
27	and include the online course in the database provided for
28	under subsection (a) (1) until such time as the provider
29	requests that the online course be removed or the department
30	removes the online course under the provisions of paragraph

1 (5).

<u>(4) If, after a review of an application, the department</u>
determines that the application does not meet the applicable
requirements under subsection (b), the department shall
withhold approval of the application and notify the provider
of the reason approval was withheld so that the provider may
revise and resubmit the application. Any application that has
been resubmitted for review shall be subject to the
associated administrative fee authorized by this subsection.

- (5) The department may revisit and review any approved application at any time and remove the associated online course from the database provided for under subsection (a) (1) if the department determines that:
 - (i) the information contained in the application was false or misleading or is no longer accurate;
 - (ii) the online course has been materially changed or revised in such a way that the approval previously granted for the online course should not apply and the provider of the online course has not submitted an application to the department seeking approval of the revisions to the online course in accordance with the application and fee requirements of this section; or

materially changed in such a way that the approval
previously granted for the online course should not apply
and the provider of the online course has not submitted
an application to the department within 30 days seeking
approval of the online course with revisions to address
the revised standards in accordance with the application
and fee requirements of this section.

- 1 (d) Appeal.--A determination by the department that an
- 2 online course which provides instruction in a content area
- 3 assessed by a Keystone Exam or which is used to provide
- 4 <u>supplementary instruction relating to a Keystone Exam does not</u>
- 5 meet the criteria under subsection (b) (2) shall be appealable
- 6 under 2 Pa.C.S. (relating to administrative law and procedure).
- 7 (e) Contracts for the provision of courses cataloged in the
- 8 <u>clearinghouse.--The following shall apply to contracts entered</u>
- 9 into by school entities, nonpublic schools or home education
- 10 programs and providers of online courses cataloged in the
- 11 clearinghouse:
- 12 (1) The purchase price of an online course cataloged in
- the clearinghouse shall be determined by direct negotiations
- 14 <u>between a school entity, nonpublic school or home education</u>
- 15 program and a provider.
- 16 (2) A school entity, nonpublic school or home education
- 17 program shall not be required to pay more than 40% of the
- 18 total purchase price per participating student for an online
- 19 course prior to a student's completion of the online course.
- 20 Upon a student's completion of an online course, the school
- 21 entity, nonpublic school or home education program shall pay
- 22 the provider the remainder of the total purchase price per
- 23 participating student for each student that completed the
- 24 online course.
- 25 (f) Online Course Clearinghouse Restricted Account. --
- 26 (1) There is hereby established a restricted revenue
- 27 <u>account in the General Fund to be known as the Online Course</u>
- 28 Clearinghouse Restricted Account.
- 29 <u>(2) The account shall consist of application fees</u>
- 30 collected under subsection (c), fines collected under section

- 1 1504-H and any interest generated by funds in the account.
- 2 (3) The funds in the account are hereby appropriated to
- 3 the department on a continuing basis for the purposes of
- 4 paying expenses incurred by the department in carrying out
- 5 <u>its duties relating to the administration of the</u>
- 6 <u>clearinghouse under this article.</u>
- 7 Section 1503-H. School entities.
- 8 (a) General rule. -- Beginning in the 2015-2016 school year
- 9 and continuing each school year thereafter, each school entity
- 10 shall offer its students the opportunity to participate in
- 11 online courses according to the following schedule:
- 12 (1) For the 2015-2016 school year through the 2017-2018
- school year, students in grades nine through twelve.
- 14 (2) For the 2018-2019 school year and each school year
- thereafter, students in grades six through twelve.
- 16 (b) School entity responsibilities. -- In providing the
- 17 opportunity required by subsection (a), a school entity may
- 18 utilize any online course made available through a school entity
- 19 through the clearinghouse or through any other source and shall:
- 20 (1) Establish policies and procedures for student
- 21 eligibility and participation, including a policy on the
- 22 selection of online courses made available to students by the
- 23 school entity. The policies and procedures shall be made
- 24 accessible to parents and students and posted on the school
- 25 entity's publicly accessible Internet website.
- 26 (2) Ensure that parents and students are made aware of
- 27 <u>the opportunity for online learning under this article and</u>
- 28 make information about available online courses easily
- 29 accessible to parents and students.
- 30 Section 1504-H. Penalties.

- 1 (a) Participation prohibited. -- If the department determines
- 2 that a provider intentionally submitted false or misleading
- 3 <u>information on an application, the provider shall be prohibited</u>
- 4 from participating in the clearinghouse for a period of five
- 5 <u>years.</u>
- 6 (b) Fine. -- In addition to the penalty provided under
- 7 subsection (a), the department may also assess a provider a fine
- 8 of up to \$1,000 for each application on which the provider was
- 9 found by the department to have intentionally submitted false or
- 10 <u>misleading information</u>.
- 11 (c) Deposit of fines. -- Any fines assessed in accordance with
- 12 this section shall be deposited into the account.
- 13 (d) Appeal. -- A determination by the department that a
- 14 provider intentionally submitted false or misleading information
- 15 on an application shall be appealable under 2 Pa.C.S. (relating
- 16 to administrative law and procedure).
- 17 Section 1505-H. Reports.
- 18 (a) Report on grades nine through twelve. -- The secretary
- 19 shall submit an initial report to the Governor, the chairman and
- 20 minority chairman of the Education Committee of the Senate and
- 21 the chairman and minority chairman of the Education Committee of
- 22 the House of Representatives no later than June 30, 2018. The
- 23 report shall at a minimum include all of the following
- 24 information as it pertains to students in grades nine through
- 25 twelve:
- 26 (1) The number of students participating in online
- 27 <u>courses.</u>
- 28 (2) The number of online courses available through the
- 29 <u>clearinghouse</u>.
- 30 (3) A description of the types of online courses

- 1 available through the clearinghouse.
- 2 (4) An assessment of the academic impact of online
- 3 <u>courses on the participating students.</u>
- 4 (5) An assessment of the financial costs incurred by
- 5 <u>school districts in offering online courses to students.</u>
- 6 (6) Recommendations for improving the clearinghouse and
- 7 the requirement in section 1503-H relating to offering
- 8 <u>students the opportunity to participate in online courses.</u>
- 9 (b) Report on grades six through eight. -- The secretary shall
- 10 submit a second report to the Governor, the chairman and
- 11 minority chairman of the Education Committee of the Senate and
- 12 the chairman and minority chairman of the Education Committee of
- 13 the House of Representatives no later than June 30, 2020. The
- 14 report shall at a minimum include all of information required
- 15 under subsection (a) as it pertains to students in grades six
- 16 through eight.
- 17 Section 1506-H. Construction.
- Nothing in this article shall be construed:
- 19 (1) To prevent a school entity from establishing and
- offering its own online course or program.
- 21 (2) To require a student to participate in an online
- 22 course offered by a school entity in compliance with this
- 23 article.
- 24 (3) To supersede or preempt the rights, remedies and
- 25 procedures afforded to school employees or labor
- 26 organizations under Federal or State law, including the act
- of July 23, 1970 (P.L.563, No.195), known as the Public
- 28 Employe Relations Act, or any provision of a collective
- 29 bargaining agreement negotiated between a school entity and
- 30 an exclusive representative of the employees in accordance

- 1 with that act.
- 2 Section 1507-H. Regulations.
- 3 The State Board of Education may promulgate regulations
- 4 pursuant to the act of June 25, 1982 (P.L.633, No.181), known as
- 5 the Regulatory Review Act, necessary to establish approval
- 6 periods for courses approved under section 1502-H(b) and to
- 7 <u>implement this article.</u>
- 8 Section 2. This act shall take effect in 60 days.