THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 1557 Session of 2012

INTRODUCED BY KASUNIC, BLAKE, BOSCOLA, COSTA, FONTANA, HUGHES, SOLOBAY, WASHINGTON, WILLIAMS AND YUDICHAK, JUNE 15, 2012

REFERRED TO ENVIRONMENTAL RESOURCES AND ENERGY, JUNE 15, 2012

AN ACT

- 1 Providing for indoor ice arena air quality and for penalties.
- 2 The General Assembly of the Commonwealth of Pennsylvania
- 3 hereby enacts as follows:
- 4 Section 1 Short title.
- 5 This act shall be known and may be cited as the Indoor Ice
- 6 Arena Air Quality Act.
- 7 Section 2. Definitions.
- 8 The following words and phrases when used in this act shall
- 9 have the meanings given to them in this section unless the
- 10 context clearly indicates otherwise:
- 11 "Air contaminant." Carbon monoxide or nitrogen dioxide.
- 12 "Air level." A correction air level as specified in section
- 13 7(a), a notification air level as specified in section 7(b) or
- 14 an evacuation air level as specified in section 7(c).
- 15 "Air monitor." A device, either installed in an indoor ice
- 16 arena or hand-held, that monitors in real time the concentration
- 17 of air contaminants.

- 1 "Air sample." The result of a single measurement of an air
- 2 contaminant in an indoor ice arena.
- 3 "Board." The Environmental Quality Board of the
- 4 Commonwealth.
- 5 "Catalytic converter." An air pollution abatement device
- 6 that removes air contaminants from the exhaust of a combustion
- 7 resurfacing machine, either by oxidizing them into carbon
- 8 dioxide and water or by reducing them to nitrogen.
- 9 "Combustible fuel." Any fuel or power source used to power a
- 10 combustion resurfacing machine where its use produces air
- 11 contaminants.
- "Combustion resurfacing machine." An ice resurfacing machine
- 13 that is powered by a combustible fuel.
- 14 "Department." The Department of Environmental Protection of
- 15 the Commonwealth.
- 16 "Hearing board." The Environmental Hearing Board of the
- 17 Commonwealth.
- "Ice resurfacing machine." A machine that is used to repair
- 19 or improve the surface of ice.
- "Indoor ice arena." A building containing an ice rink that
- 21 is either totally enclosed or has a roof and a majority of the
- 22 building sides enclosed where one or more combustion resurfacing
- 23 machines are used.
- "Operator." An operator or manager of an indoor ice arena.
- 25 "Ventilation." Any air handling system or other system or
- 26 equipment used to maintain air quality or climate control within
- 27 an indoor ice arena.
- 28 Section 3. Powers and duties of department.
- 29 The department shall have the following powers and duties:
- 30 (1) Implement and enforce this act.

- 1 (2) Enter any indoor ice arena for the purpose of
 2 inspection or investigation to ascertain compliance or non3 compliance with this act, any rule or regulation promulgated
 4 under this act or any order of the department. In connection
 5 with such inspection or investigation, air samples may be
 6 taken.
- 7 (3) Have access to, and require the production of, the 8 following:
 - (i) The records described in section 10.
- 10 (ii) A current edition of the manual for maintenance
 11 and testing for each combustion resurfacing machine of
 12 different manufacture.
 - (iii) A current edition of the manual for calibration of each air monitor of a different manufacture.
- 16 (4) Issue a permit for the operation of an indoor ice 17 arena.
 - (5) Receive and investigate complaints relating to the air quality in an indoor ice arena.
 - (6) (i) Issue written orders to any operator for any violations of this act. An order may require the discontinuance of operation of an indoor ice arena where the discontinuance of operation is necessary for public health and safety until sufficient measures can be implemented to reduce the concentrations of air contaminants to a level below the correction air level.
 - (ii) All department orders shall contain a statement of the reasons for issuance and be served either personally or by certified mail. Within 30 days after service of any order, the person to whom the order is

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- issued or any other person aggrieved by the order may
- 2 file an appeal with the hearing board setting forth the
- grounds relied upon with particularity.
- 4 (7) Institute, in a court of competent jurisdiction,
- 5 proceedings to compel compliance with this act, any rule or
- 6 regulation promulgated under this act or any permit or order
- 7 of the department.
- 8 (8) Act as the agent of the board in holding public
- 9 hearings when directed by the board.
- 10 (9) Do any and all other acts and things not
- 11 inconsistent with any provision of this act which it may deem
- 12 necessary or proper for the effective enforcement of this act
- and the rules and regulations promulgated under this act.
- 14 Section 4. Powers and duties of board.
- 15 (a) Rules and regulations. -- The board shall have the power
- 16 and duty to adopt rules and regulations for the implementation
- 17 of this act to reduce the concentrations of air contaminants in
- 18 indoor ice arenas to a concentration below a correction air
- 19 level.
- 20 (b) Notice. -- Such rules and regulations shall be adopted
- 21 pursuant to the provisions of the act of July 31, 1968 (P.L.769,
- 22 No.240), referred to as the Commonwealth Documents Law, upon
- 23 such notice and after such public hearings as the board deems
- 24 appropriate.
- 25 Section 5. Powers and duties of hearing board.
- The hearing board shall have the power and its duty shall be
- 27 to hear and determine all appeals from appealable actions of the
- 28 department as defined in the act of July 13, 1988 (P.L.530,
- 29 No.94), known as the Environmental Hearing Board Act, in
- 30 accordance with the provisions of this act. Any and all action

- 1 taken by the hearing board with reference to any such appeal
- 2 shall be in the form of an adjudication, and all such action
- 3 shall be subject to the provisions of 2 Pa.C.S. (relating to
- 4 administrative law and procedure).
- 5 Section 6. Air samples.
- 6 (a) General rule. -- An operator shall take air samples of air
- 7 contaminants in the indoor ice arena in accordance with
- 8 regulations to be established by the board regarding the manner
- 9 and the frequency of air samples.
- 10 (b) Results.--The results of all air samples shall be
- 11 entered into the record under section 10(1)(ii).
- 12 Section 7. Air levels.
- 13 (a) Correction. -- An air contaminant concentration that
- 14 exceeds the following shall be known as a correction air level:
- 15 (1) A single air sample of 30 parts per million (ppm)
- 16 for carbon monoxide.
- 17 (2) A single air sample of 0.5 parts per million (ppm)
- 18 for nitrogen dioxide.
- 19 (b) Notification. -- An air contaminant concentration that
- 20 exceeds the following shall be known as a notification air
- 21 level:
- 22 (1) A single air sample which exceeds 60 parts per
- 23 million (ppm), or six consecutive air samples which exceed 30
- parts per million (ppm), for carbon monoxide.
- 25 (2) A single air sample which exceeds one part per
- 26 million (ppm), or six consecutive air samples which exceed
- 27 0.5 parts per million (ppm), for nitrogen dioxide.
- 28 (c) Evacuation. -- An air contaminant concentration that
- 29 exceeds the following shall be known as an evacuation air level:
- 30 (1) A single air sample which exceeds 125 parts per

- 1 million (ppm) for carbon monoxide.
- 2 (2) A single air sample which exceeds two parts per
- 3 million (ppm) for nitrogen dioxide.
- 4 Section 8. Required actions.
- 5 (a) Correction level.--If an air sample exceeds the maximum
- 6 concentrations of air contaminants established in section 7(a),
- 7 the operator shall immediately implement all of the measures
- 8 contained in paragraph (1)(i), and as soon as practicable,
- 9 implement at least one of the measures contained in paragraph
- 10 (1) (ii):
- 11 (1) (i) Immediately undertake appropriate actions to
- increase ventilation in the indoor ice arena and continue
- to ventilate the indoor ice rink until a subsequent air
- sample indicates that air contaminants are below the
- 15 concentrations indicated in section 7(a).
- 16 (ii) Take one or more air samples following the
- 17 commencement of increased ventilation under subparagraph
- 18 (i) at a maximum of 20-minute intervals and shall
- 19 continue to do so until the air samples indicate that the
- 20 concentrations of air contaminants are below the
- concentrations indicated in section 7(a).
- 22 (iii) Record the results of each air sample taken
- and each action undertaken to increase ventilation under
- 24 this subparagraph.
- 25 (2) (i) Increase ventilation by increasing the exchange
- of indoor and outdoor air.
- 27 (ii) Warm up the combustion resurfacing machines
- 28 outside the indoor ice arena.
- 29 (iii) Install a local exhaust system in the indoor
- 30 area where combustion resurfacing machines are warmed up

1 to vent the exhaust outside.

- 2 (iv) Retune or repair each combustion resurfacing
 3 machine and maintain a regular schedule of retuning and
 4 repair as recommended by the manufacturer.
 - (v) Reduce edging time when a combustion resurfacing machine is used.
 - (vi) Replace combustion resurfacing machines that are used to edge the ice with combustion resurfacing machines with lower emissions for edging.
 - (vii) Install a vertical exhaust pipe on a combustion resurfacing machine which protrudes above the highest point of the machine.
 - (viii) Install a catalytic converter on each combustion resurfacing machine.
 - (ix) Install an oxygen sensor on each combustion resurfacing machine to regulate fuel leanness or richness.
 - (x) Reduce the resurfacing schedule to reduce the amount of exhaust gases emitted from combustion resurfacing machines.
 - (xi) Convert existing combustion resurfacing machines to ice resurfacing machines that operate solely on electric power or acquire ice resurfacing machines that operate solely on electric power as a replacement for combustion resurfacing machines.
 - (xii) Take other measures authorized in rules or regulation by the board for the reduction of concentrations of air contaminants below the levels indicated in section 7(a).
- 30 (b) Notification level.--If an air sample exceeds the

- 1 maximum concentrations of air contaminants established in
- 2 section 7(b), the operator shall perform all of the following:
- 3 (1) Immediately implement all of the measures contained
- 4 in section 8(a)(i) and, as soon as practicable, implement at
- 5 least two of the measures contained in section 8(a)(ii).
- 6 (2) Notify the department within 24 hours of the air
- 7 sample result or results that indicated the air contaminant
- 8 concentrations in excess of the level in section 7(b).
- 9 (c) Evacuation level.--
- 10 (1) If an air sample exceeds the maximum concentrations
- of air contaminants established in section 7(c), the operator
- shall perform all of the following:
- 13 (i) Immediately evacuate all individuals from the
- interior of the indoor ice arena.
- 15 (ii) Notify the local fire department, as soon as
- 16 possible following the air sample result that indicated
- 17 the air contaminant concentrations exceeded the level in
- 18 section 7(c), to assist in the evacuation of the facility
- 19 and to assess the hazard.
- 20 (iii) Immediately implement all of the measures
- 21 contained in section 8(a)(i), and as soon as practicable,
- implement at least three of the measures contained in
- 23 section 8(a)(ii).
- 24 (iv) Notify the department within two hours of the
- air sample result or results that indicated the air
- 26 contaminant concentrations exceeded the level in section
- 27 7(c).
- 28 (2) Re-occupancy of an indoor ice arena after evacuation
- 29 under paragraph (1) may only occur if all of the following
- 30 criteria are met:

- (i) Three consecutive air samples taken by the

 operator within a three-hour period and pursuant to the

 procedures established by regulation indicate that the

 concentrations of air contaminants have decreased to a

 level below the levels in section 7(a).
 - (ii) An air sample taken by the fire department indicates that the concentrations of air contaminants have decreased to a level below the levels in section 7(a).
- 10 (iii) No less than three measures contained in
 11 section 8(a)(ii) shall be implemented to reduce the
 12 concentrations of air contaminants in indoor ice arenas.
- 13 Section 9. Maintenance and testing.

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- 14 (a) Combustion resurfacing machines.--
- 15 (1) All combustion resurfacing machines that are used at
 16 an indoor ice arena shall be maintained by an individual who
 17 is trained in the maintenance of combustion resurfacing
 18 machines. All maintenance on combustion resurfacing machines
 19 shall be performed according to manufacturer recommendations.
 - (2) All testing of combustion resurfacing machines shall be conducted according to the recommendations of the manufacturer of the test equipment or the manufacturer of the combustion resurfacing machine.
 - (3) The individual who conducted the maintenance or testing for each combustion resurfacing machine shall verify compliance with the requirements of this subsection in the combustion resurfacing machine record.
- 28 (b) Air monitors.--
- 29 (1) Each air monitor that is used at an indoor ice arena 30 shall be calibrated monthly, or if less frequent, in

- 1 accordance with current specifications and procedures as
- 2 established by the manufacturer of the air monitor. The board
- 3 shall establish regulations on the personnel authorized to
- 4 conduct the calibration of air monitors.
- 5 (2) Each calibration of each air monitor shall be
- 6 entered into the record under section 10(1)(iii). The
- 7 individual who conducts the calibration shall make the entry
- 8 into the air monitor record.
- 9 Section 10. Recordkeeping.
- 10 The operator shall establish and maintain separate records
- 11 for the following:
- 12 (1) (i) The date, time and the results of all air
- samples.
- 14 (ii) The date, starting time and ending time for all
- air levels described under section 7.
- 16 (iii) The date, starting time and ending time for
- 17 any measure contained in section 8 that was undertaken to
- 18 address each applicable air level.
- 19 (2) The maintenance and testing of combustion
- 20 resurfacing machines.
- 21 (3) The calibration of each air monitor.
- 22 (4) Any other information as required by the board in
- 23 regulation, rule or order.
- 24 Section 11. Permits.
- 25 (a) General rule. -- After January 1, 2014, no operator shall
- 26 commence the operation of, or continue to operate, an indoor ice
- 27 arena unless the department has issued a permit to the operator
- 28 for the operation of the indoor ice arena. The permit shall be
- 29 issued for a two-year term.
- 30 (b) Fee.--An operator seeking a permit for the continued

- 1 operation of an indoor ice arena, or a person seeking a permit
- 2 for the commencement of operation of an indoor ice arena, may
- 3 submit an application to the department on a form established by
- 4 the board. An application submitted to the department shall be
- 5 accompanied by an application fee in an amount to be established
- 6 by the board. The fee amount shall reflect the cost to
- 7 administer the act over a two-year period.
- 8 (c) Application.--

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- 9 (1) For the initial permit application submitted by a
 10 current operator or a person seeking a permit to commence
 11 operation at an indoor ice arena, the department shall issue
 12 a permit following receipt of the completed application and
 13 the application fee from the applicant.
 - (2) For all subsequent permit applications, the department shall issue a permit to an applicant if the department determines, following an inspection, that the operator has complied with the following criteria:
 - (i) A completed application and the application fee are submitted to the department.
 - (ii) Proper records for air samples, combustion resurfacing machines and air monitors are maintained at the indoor ice arena in accordance with section 10.
 - (iii) Operable air monitors are retained in the indoor ice arena and are calibrated in accordance with regulations established by the board.
 - (iv) Air samples have been taken using the air monitors and the results are recorded in accordance with all applicable regulations established by the board.
- 29 (v) The air sample record indicates that the 30 recorded air samples for six months prior to the

- inspection show that the concentrations of air
 contaminants in the indoor ice arena are below the
 concentrations in the notification air level.

 Notwithstanding the direction for the department to issue
 a permit under this subparagraph, the following shall
 apply:
 - (A) If the concentrations of air contaminants in the indoor ice arena for the two years prior to the inspection exceeded the concentrations for the notification air level on no more than two occurrences, the department may issue the permit, in the discretion of the department, if the operator can show that the corrective measures implemented following the occurrence prevent the concentrations from exceeding the correction air level.
 - (B) If the concentrations of air contaminants in the indoor ice arena for the two years prior to the inspection exceeded the concentrations for the notification air level on more than four occurrences, or where the concentrations exceeded the concentrations for the evacuation air level one or more times, the department may issue the permit, in the discretion of the department, if the operator implemented a sufficient number of additional corrective measures under section 8 to prevent the concentrations of air contaminants from exceeding the correction air level.
 - (vi) Any air sample taken by the department during an inspection indicates that the concentrations of air contaminants in the indoor ice arena are below the

- 1 concentrations in the notification air level.
- 2 (3) A permit issued under this subsection shall be 3 publicly displayed in the indoor ice arena.
- 4 (d) Suspension.--

- (1) Immediate suspension.
 - (i) The department may, without prior notice or hearing, immediately suspend a permit and order the indoor ice arena closed if an imminent health hazard is determined to exist. An imminent health hazard shall be deemed to exist if the concentrations of air contaminants exceed the concentrations for the evacuation air level in one or more air samples taken by the operator or the department.
 - (ii) The department shall notify the operator of a suspension under this subsection in writing. The notice shall:
 - (A) State that the department has determined that an imminent health hazard exists which requires the immediate suspension of operations.
 - (B) List the findings used in the determination that an imminent health hazard exists.
 - (C) State that a hearing will be held if a written request for a hearing is filed with the hearing board by the permit holder within 30 days of receipt of the notice of suspension.
 - (iii) The suspension shall be effective upon posting of the notice of suspension on the premises.
 - (iv) The hearing board shall hold a hearing on the suspension after receipt of a written request for a hearing.

- 1 (v) The department may terminate the suspension at
 2 any time if the reasons for the suspension no longer
 3 exist.
 - (2) Suspension with notice.

- (i) The department may, in its discretion, after providing for notice and an opportunity to be heard, suspend a permit if the indoor ice arena, or its operation, does not comply with this act and its regulations.
- (ii) Notice shall be given in writing and shall state the violations of this act and regulations upon which the suspension is based. The notice shall state that the permit shall be suspended at the end of 30 days following receipt of the notice unless a written request for a hearing is filed with the board by the permit holder within the ten-day period. If no request for a hearing is filed, the permit shall be suspended for the period of time specified in the suspension notice.
- (iii) If no hearing is requested, or if after a hearing the decision to suspend the permit is upheld by the board, the department shall serve a second notice on the operator that states: the permit is suspended; the time period for suspension; and the starting date of the suspension. The notice shall also state that the indoor ice arena must remain closed during the suspension period unless the department authorizes the reopening of the indoor ice arena. The notice under this paragraph shall be publicly posted on the premises by the operator.
- 29 (e) Revocation.--
- 30 (1) The department may, in its discretion, after

- providing for notice and an opportunity to be heard, revoke a permit for any of the following:
 - (i) Serious or repeated violations of any of the requirements of this act or its regulations.
 - (ii) Interference with the department in the performance of its duties under this act.
 - (iii) A criminal conviction of the permit holder relating to the operation of the indoor ice arena.
 - (iv) Maintenance or submission of any records or documents required by this act or regulations that are false or misleading.
 - (2) Written notice of the intention to revoke a permit shall be provided to the operator. The notice shall specify the reasons for the revocation of the permit. The notice shall state that the permit shall be revoked at the end of 30 days following receipt of the notice unless a written request for a hearing is filed with the board by the permit holder within the ten-day period. If no request for a hearing is filed, the permit shall be revoked for the period of time specified in the revocation notice.
- If no hearing is requested, or if after a hearing, the decision to revoke the permit is upheld by the board, the department shall serve a second notice on the operator that states that the permit is revoked and the effective date of the revocation. The notice shall also state that the indoor ice arena must be closed on the effective date of the revocation and must remain closed unless and until the revocation is rescinded or a new license is issued for the indoor ice arena. The notice under this paragraph shall be publicly posted on the premises by the operator.

- 1 Section 12. Inspections.
- 2 (a) General rule. -- The department shall inspect each indoor
- 3 ice arena at least once every two years. The inspection shall
- 4 include the examination of the criteria for issuance of a permit
- 5 under section 11(c)(2) and any other criteria established in
- 6 regulation by the board for inspections conducted under this
- 7 subsection.
- 8 (b) Additional inspections. -- In addition to inspections
- 9 under subsection (a), the department shall inspect an indoor ice
- 10 arena upon the following:
- 11 (1) Notice by the operator that a notification air level
- or an evacuation air level has occurred in the indoor ice
- 13 arena.
- 14 (2) Receipt of any written complaint regarding the air
- 15 quality in an indoor ice arena. Inspections under this
- 16 subsection shall include the criteria for issuance of a
- 17 permit and any other criteria established in regulation by
- 18 the board for inspections conducted under this subsection.
- 19 (c) Air samples. -- When conducting inspections, the
- 20 department shall take air samples using the department's air
- 21 monitors.
- 22 (d) Access. -- The department for purposes of inspection shall
- 23 have access at reasonable times to any indoor ice arena and
- 24 shall include access to the ice surface, access to the records,
- 25 combustion resurfacing machines, ventilation equipment and air
- 26 monitors.
- 27 Section 13. Orders.
- When one or more air samples taken in an indoor ice arena by
- 29 the operator or the department indicate that the concentrations
- 30 of air contaminants exceed the concentrations for the

- 1 notification air level, the department in its discretion may
- 2 order the operator to take one or more reasonable corrective
- 3 measures to reduce the concentrations of air contaminants in the
- 4 indoor ice arena. The board shall, whenever possible, require
- 5 the operator to implement the least expensive and simplest
- 6 corrective measures of the available alternatives that the
- 7 department determines to be effective in maintaining the
- 8 concentrations of air contaminants below the concentrations for
- 9 the correction air level. The order shall state that the
- 10 required corrective measures must be made within the time
- 11 specified by the department and that the operator has the right
- 12 to file a request for a hearing with the board not later than
- 13 the compliance date within the order.
- 14 Section 14. Appeals.
- Any person aggrieved by an order or other administrative
- 16 action of the department issued pursuant to this act shall have
- 17 the right, within 30 days from actual or constructive notice of
- 18 the action, to appeal the action to the hearing board in
- 19 accordance with the act of July 13, 1988 (P.L.530, No.94), known
- 20 as the Environmental Hearing Board Act, and 2 Pa.C.S. Ch. 5
- 21 Subch. A (relating to practice and procedure of Commonwealth
- 22 agencies).
- 23 Section 15. Penalties.
- 24 (a) Summary offense. -- Any person who violates any provision
- 25 of this act, any rule or regulation adopted under this act, any
- 26 order of the department or any condition or term of any permit
- 27 issued pursuant to this act commits a summary offense and shall,
- 28 upon conviction, be sentenced to pay a fine of not less than
- 29 \$100 nor more than \$1,000 for each separate offense and, in
- 30 default of the payment of such fine, may be sentenced to

- 1 imprisonment for 90 days for each separate offense.
- 2 (b) Misdemeanor of the third degree.--

separate offense, or both.

- 3 Any person who willfully or negligently violates any provision of this act, any rule or regulation adopted under 4 5 this act, any order of the department or any condition or 6 term of any plan approval or permit issued pursuant to this 7 act commits a misdemeanor of the third degree and shall, upon 8 conviction, be sentenced to pay a fine of not less than 9 \$1,000 nor more than \$25,000 for each separate offense or to imprisonment for a period of not more than one year for each 10
 - (2) Any person who knowingly makes any false statement or representation in any application, record, report, certification or other document required to be either filed or maintained by this act or the regulations promulgated under this act commits a misdemeanor of the second degree and shall, upon conviction, be sentenced to pay a fine of not less than \$2,500 nor more than \$50,000 for each separate offense or to imprisonment for a period of not more than two years for each separate offense, or both.
- 21 Section 16. Report.
- 22 (a) General rule.--By January 1, 2015, the department shall
- 23 prepare and submit a report to the Governor, the chairman and
- 24 minority chairman of the Environmental Resources and Energy
- 25 Committee of the Senate and the chairman and the minority
- 26 chairman of the Environmental Resources and Energy Committee of
- 27 the House of Representatives.
- 28 (b) Report details. -- The report shall include the following
- 29 information regarding the indoor air quality in indoor ice
- 30 arenas:

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- 1 (1) The number of onsite inspections of indoor ice 2 arenas made by the department.
- 3 (2) The total number of violations of indoor air quality 4 standards, reporting requirements or other requirements by 5 indoor ice arenas and the number of violations grouped by the 6 type of violation.
- 7 (3) The total number of enforcement actions taken 8 against violations included under paragraph (2) or other 9 actions taken to turn violations into compliance.
- 10 (4) The number of permits the department refused to
 11 issue due to insufficient documentation of maintenance of
 12 acceptable air quality standards.
- 13 (5) The number of permits suspended, revoked or
 14 reinstated by the department due to violations of air quality
 15 regulations.
- 16 (6) The number of indoor ice arenas that failed to
 17 maintain a record of air samples as required by regulation.
- 18 (7) Any other information deemed relevant by the department.
- 20 Section 17. Regulations.
- 21 The board shall promulgate rules and regulations necessary
- 22 for the implementation of this act within 180 days of the
- 23 effective date of this act.
- 24 Section 18. Effective date.
- This act shall take effect immediately.