## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## SENATE BILL

No. 700

Session of 2011

INTRODUCED BY LEACH, TARTAGLIONE, FARNESE, FONTANA, COSTA, WASHINGTON, FERLO AND BREWSTER, MAY 26, 2011

REFERRED TO FINANCE, MAY 26, 2011

## AN ACT

2 3 4 5 6 7 8 9	act relating to tax reform and State taxation by codifying and enumerating certain subjects of taxation and imposing taxes thereon; providing procedures for the payment, collection, administration and enforcement thereof; providing for tax credits in certain cases; conferring powers and imposing duties upon the Department of Revenue, certain employers, fiduciaries, individuals, persons, corporations and other entities; prescribing crimes, offenses and penalties," providing for video game production tax credit.
11	The General Assembly of the Commonwealth of Pennsylvania
12	hereby enacts as follows:
13	Section 1. The act of March 4, 1971 (P.L.6, No.2), known as
14	the Tax Reform Code of 1971, is amended by adding an article to
15	read:
16	<u>ARTICLE XVII-G</u>
17	VIDEO GAME PRODUCTION TAX CREDIT
18	Section 1701-G. Scope of article.
19	This article relates to video game production tax credits.
20	Section 1702-G. Definitions.
21	The following words and phrases when used in this article
22	shall have the meanings given to them in this section unless the

- 1 context clearly indicates otherwise:
- 2 "Department." The Department of Community and Economic
- 3 Development of the Commonwealth.
- 4 <u>"Pass-through entity." A partnership as defined in section</u>
- 5 <u>301(n.0) or a Pennsylvania S corporation as defined in section</u>
- 6 <u>301(n.1).</u>
- 7 <u>"Pennsylvania production expense." Production expense</u>
- 8 incurred in this Commonwealth. The term includes:
- 9 <u>(1) Compensation paid to an individual on which the tax</u>
- imposed by Article III will be paid or accrued.
- 11 (2) Payment to a personal service corporation
- 12 <u>representing individual talent if the tax imposed by Article</u>
- 13 <u>IV will be paid or accrued on the net income of the</u>
- 14 <u>corporation for the taxable year.</u>
- 15 (3) Payment to a pass-through entity representing
- individual talent if the tax imposed by Article III will be
- paid or accrued by all of the partners, members or
- 18 shareholders of the pass-through entity for the taxable year.
- 19 (4) The cost of transportation incurred while
- transporting to or from a train station, bus depot or
- 21 airport, located in this Commonwealth.
- 22 (5) The cost of insurance coverage purchased through an
- insurance agent based in this Commonwealth.
- 24 (6) The purchase of music or story rights if any of the
- 25 following subparagraphs apply:
- 26 (i) The purchase is from a resident of this
- 27 Commonwealth.
- 28 (ii) The purchase is from an entity subject to
- 29 <u>taxation in this Commonwealth, and the transaction is</u>
- 30 subject to taxation under Article III, IV or VI.

1	(7) The cost of rental of facilities and equipment
2	rented from or through a resident of this Commonwealth or an
3	entity subject to taxation in this Commonwealth.
4	"Production expense." As follows:
5	(1) The term includes all of the following:
6	(i) Compensation paid to an individual employed in
7	the production of a video game.
8	(ii) Payment to a personal service corporation
9	representing individual talent.
10	(iii) Payment to a pass-through entity representing
11	<u>individual talent.</u>
12	(iv) The costs of construction, operations, editing,
13	photography, sound synchronization, lighting, wardrobe
14	and accessories.
15	(v) The cost of leasing vehicles.
16	(vi) The cost of transportation to or from a train
17	station, bus depot or airport.
18	(vii) The cost of insurance coverage.
19	(viii) The costs of food and lodging.
20	(ix) The purchase of music or story rights.
21	(x) The cost of rental of facilities and equipment.
22	(2) The term does not include any of the following:
23	(i) Deferred, leveraged or profit participation paid
24	or to be paid to individuals employed in the production
25	of a video game or paid to entities representing an
26	individual for services provided in the production of a
27	video game.
28	(ii) Development cost.
29	(iii) Expense incurred in marketing or advertising a
30	video game.

- 1 <u>(iv) Cost related to the sale or assignment of a</u>
- 2 video game production tax credit under section 1705-G(e).
- 3 "Qualified tax liability." The liability for taxes imposed
- 4 <u>under Article III, IV or VI. The term shall not include any tax</u>
- 5 withheld by an employer from an employee under Article III.
- 6 "Qualified video game production expense." All Pennsylvania
- 7 production expenses if Pennsylvania production expenses comprise
- 8 at least 60% of the video game's total production expenses. The
- 9 term shall not include more than \$1,000,000 in the aggregate of
- 10 compensation paid to individuals or payment made to entities
- 11 representing an individual for services provided in the
- 12 production of the video game.
- 13 "Start date." The first day of principal production of a
- 14 <u>video game in this Commonwealth.</u>
- 15 <u>"Tax credit." The video game production tax credit provided</u>
- 16 under this article.
- 17 "Taxpayer." A video game production company subject to tax
- 18 under Article III, IV or VI. The term does not include
- 19 contractors or subcontractors of a video game production
- 20 company.
- 21 "Video game." An electronic game that involves interaction
- 22 with a user interface to generate visual feedback on a video
- 23 <u>device. The term does not include a game that contains obscene</u>
- 24 material or performances as defined in 18 Pa.C.S. § 5903(b)
- 25 <u>(relating to obscene and other sexual materials and</u>
- 26 performances) or a game designed primarily for private,
- 27 political, industrial, corporate or institutional purposes.
- 28 Section 1703-G. Credit for qualified video game production
- 29 <u>expenses.</u>
- 30 (a) Application. -- A taxpayer may apply to the department for

- 1 a tax credit under this section. The application shall be on the
- 2 <u>form required by the department.</u>
- 3 (b) Review and approval. -- The department shall review and
- 4 approve or disapprove the applications in the order in which
- 5 they are received. Upon determining the taxpayer has incurred or
- 6 will incur qualified video game production expenses, the
- 7 <u>department may approve the taxpayer for a tax credit.</u>
- 8 (c) Contract. -- If the department approves the taxpayer's
- 9 application under subsection (b), the department and the
- 10 taxpayer shall enter into a contract containing the following:
- 11 (1) An itemized list of production expenses incurred or
- to be incurred for the video game.
- 13 (2) An itemized list of Pennsylvania production expenses
- incurred or to be incurred for the video game.
- 15 (3) With respect to a contract entered into prior to
- completion of production, a commitment by the taxpayer to
- 17 incur the qualified video game production expenses as
- 18 <u>itemized</u>.
- 19 (4) The start date.
- 20 (5) Any other information the department deems
- 21 appropriate.
- 22 (d) Certificate. -- Upon execution of the contract required by
- 23 subsection (c), the department shall award the taxpayer a video
- 24 game production tax credit and issue the taxpayer a video game
- 25 production tax credit certificate.
- 26 Section 1704-G. Video game production tax credits.
- 27 A taxpayer may claim a tax credit against the qualified tax
- 28 liability of the taxpayer.
- 29 <u>Section 1705-G. Carryover, carryback and assignment of credit.</u>
- 30 (a) General rule.--If the taxpayer cannot use the entire

- 1 amount of the tax credit for the taxable year in which the tax
- 2 credit is first approved, then the excess may be carried over to
- 3 succeeding taxable years and used as a credit against the
- 4 qualified tax liability of the taxpayer for those taxable years.
- 5 Each time the tax credit is carried over to a succeeding taxable
- 6 year, it shall be reduced by the amount that was used as a
- 7 <u>credit during the immediately preceding taxable year. The tax</u>
- 8 credit may be carried over and applied to succeeding taxable
- 9 years for no more than three taxable years following the first
- 10 taxable year for which the taxpayer was entitled to claim the
- 11 <u>tax credit.</u>
- 12 (b) Application. -- A tax credit approved by the department in
- 13 <u>a taxable year first shall be applied against the taxpayer's</u>
- 14 gualified tax liability for the current taxable year as of the
- 15 date on which the tax credit was approved before the tax credit
- 16 can be applied against any tax liability under subsection (a).
- 17 (c) No carryback or refund. -- A taxpayer is not entitled to
- 18 carry back or obtain a refund of all or any portion of an unused
- 19 tax credit granted to the taxpayer under this article.
- 20 <u>(d)</u> (Reserved).
- 21 (e) Sale or assignment. -- The following shall apply:
- 22 (1) A taxpayer, upon application to and approval by the
- 23 <u>department, may sell or assign, in whole or in part, a tax</u>
- 24 credit granted to the taxpayer under this article.
- 25 (2) The department and the Department of Revenue shall
- jointly promulgate regulations for the approval of
- 27 <u>applications under this subsection.</u>
- 28 (3) Before an application is approved, the Department of
- 29 Revenue must make a finding that the applicant has filed all
- 30 required State tax reports and returns for all applicable

- 1 taxable years and paid any balance of State tax due as
- 2 <u>determined at settlement, assessment or determination by the</u>
- 3 Department of Revenue.
- 4 (4) Notwithstanding any other provision of law, the
- 5 <u>Department of Revenue shall settle, assess or determine the</u>
- 6 tax of an applicant under this subsection within 90 days of
- 7 <u>the filing of all required final returns or reports in</u>
- 8 <u>accordance with section 806.1(a)(5) of the act of April 9,</u>
- 9 1929 (P.L.343, No.176), known as The Fiscal Code.
- 10 (f) Purchasers and assignees. -- The purchaser or assignee of
- 11 all or a portion of a tax credit under subsection (e) shall
- 12 immediately claim the tax credit in the taxable year in which
- 13 the purchase or assignment is made. The amount of the tax credit
- 14 that a purchaser or assignee may use against any one qualified
- 15 tax liability may not exceed 50% of such qualified tax liability
- 16 for the taxable year. The purchaser or assignee may not carry
- 17 forward, carry back or obtain a refund of or sell or assign the
- 18 tax credit. The purchaser or assignee shall notify the
- 19 Department of Revenue of the seller or assignor of the tax
- 20 credit in compliance with procedures specified by the Department
- 21 of Revenue.
- 22 Section 1706-G. Determination of Pennsylvania production
- 23 <u>expenses.</u>
- In prescribing standards for determining which production
- 25 expenses are considered Pennsylvania production expenses for
- 26 purposes of computing the tax credit, the department shall
- 27 consider:
- 28 (1) The location where services are performed.
- 29 <u>(2) The location where supplies are consumed.</u>
- 30 (3) Other factors the department determines are

- 1 relevant.
- 2 <u>Section 1707-G. Limitations.</u>
- 3 (a) Cap.--In no case shall the aggregate amount of tax
- 4 <u>credits awarded in any fiscal year under this article exceed</u>
- 5 \$20,000,000.
- 6 (b) Individual limitations. -- The following shall apply:
- 7 (1) The aggregate amount of video game production tax
- 8 <u>credits awarded by the department under section 1703-G(d) to</u>
- 9 <u>a taxpayer for a video game may not exceed 25% of the</u>
- 10 qualified video game production expenses to be incurred
- during each of the first four years that the video game
- 12 <u>production expenses are incurred and 10% for each year</u>
- 13 <u>thereafter that the video game production expenses are</u>
- incurred.
- 15 (2) A taxpayer that has received a grant under 12
- Pa.C.S. § 4106 (relating to approval) shall not be eligible
- for a video game production tax credit for the same video
- 18 game.
- 19 Section 1708-G. Penalty.
- 20 A taxpayer which claims a tax credit and fails to incur the
- 21 amount of qualified video game production expenses agreed to in
- 22 section 1703-G(c)(3) for a video game in that taxable year shall
- 23 repay to the Commonwealth the amount of the video game
- 24 production tax credit claimed under this article for the video
- 25 game.
- 26 Section 1709-G. Pass-through entity.
- 27 <u>(a) General rule.--If a pass-through entity has any unused</u>
- 28 tax credit under section 1705-G, it may elect in writing,
- 29 <u>according to procedures established by the Department of</u>
- 30 Revenue, to transfer all or a portion of the tax credit to

- 1 shareholders, members or partners in proportion to the share of
- 2 the entity's distributive income to which the shareholder,
- 3 member or partner is entitled.
- 4 (b) Limitation.--A pass-through entity and a shareholder,
- 5 member or partner of a pass-through entity shall not claim the
- 6 tax credit under subsection (a) for the same qualified video
- 7 game production expense.
- 8 (c) Application. -- A shareholder, member or partner of a
- 9 pass-through entity to whom a tax credit is transferred under
- 10 subsection (a) shall immediately claim the tax credit in the
- 11 taxable year in which the transfer is made. The shareholder,
- 12 <u>member or partner may not carry forward, carry back, obtain a</u>
- 13 <u>refund of or sell or assign the tax credit.</u>
- 14 <u>Section 1710-G. Department guidelines and regulations.</u>
- The department shall develop written guidelines for the
- 16 implementation of the provisions of this article. The quidelines
- 17 shall be in effect until such time as the department promulgates
- 18 regulations for the implementation of the provisions of this
- 19 article. The department shall promulgate regulations for the
- 20 implementation of this article within two years of the effective
- 21 date of this section.
- 22 Section 1711-G. Report to General Assembly.
- 23 (a) General rule. -- No later than June 1 of the second year
- 24 that commences after the effective date of this section, and
- 25 <u>September 1 of each year thereafter, the Secretary of Community</u>
- 26 and Economic Development shall submit a report to the General
- 27 <u>Assembly summarizing the effectiveness of the tax credit. The</u>
- 28 report shall include the name of the video game produced, the
- 29 names of all taxpayers utilizing the tax credit as of the date
- 30 of the report and the amount of tax credits approved for,

- 1 <u>utilized by or sold or assigned by each taxpayer. The report may</u>
- 2 <u>also include any recommendations for changes in the calculation</u>
- 3 or administration of the tax credit. The report shall be
- 4 <u>submitted to the chairman and minority chairman of the</u>
- 5 Appropriations Committee and the chairman and minority chairman
- 6 of the Finance Committee of the Senate and the chairman and
- 7 minority chairman of the Appropriations Committee and the
- 8 chairman and minority chairman of the Finance Committee of the
- 9 House of Representatives. In addition to the information stated
- 10 in this section, the report shall include the following
- 11 <u>information which shall be separated by geographic location</u>
- 12 within this Commonwealth:
- 13 (1) The amount of tax credits claimed by taxpayers
- during the fiscal year.
- 15 (2) The total amount spent on video games in this
- 16 Commonwealth during the fiscal year.
- 17 (3) The total amount of tax revenues collected from the
- 18 sale of video games in this Commonwealth during the fiscal
- 19 year.
- 20 (4) The total number of jobs created by taxpayers during
- 21 the fiscal year, including the duration of the jobs.
- 22 (b) Public information. -- Notwithstanding any law providing
- 23 for the confidentiality of tax records, the information in the
- 24 report shall be public information, and all report information
- 25 shall be posted on the department's Internet website.
- 26 Section 2. This act shall take effect in 60 days.