THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 291

Session of 2011

INTRODUCED BY FERLO, EICHELBERGER, KASUNIC, FOLMER, GORDNER, BOSCOLA, ORIE, RAFFERTY, YAW, M. WHITE, D. WHITE, ERICKSON, BAKER, ALLOWAY, BRUBAKER, GREENLEAF, SMUCKER, WAUGH, ROBBINS, VANCE, EARLL, SCARNATI, McILHINNEY AND PICCOLA, JANUARY 26, 2011

REFERRED TO LOCAL GOVERNMENT, JANUARY 26, 2011

AN ACT

Amending the act of July 29, 1953 (P.L.1034, No.270), entitled, as amended, "An act creating as bodies corporate and politic 2 "Public Auditorium Authorities" in counties of the second 3 class and in cities of the second class and in cities of the second class A and counties in which a city of the second 5 class A is located, singly or jointly; prescribing the rights, powers and duties of such Authorities; authorizing 7 such Authorities to acquire, construct, improve, maintain and 8 operate public auditoriums; to borrow money and issue bonds 9 therefor; providing for the payment of such bonds and 10 prescribing the rights of the holders thereof; conferring the 11 right of eminent domain on such Authorities; empowering such 12 Authorities to enter into contracts, leases and licenses with and to accept grants from private sources, the Federal 13 14 Government, State, political subdivisions of the State or any 15 agency thereof; authorizing the making of said grants from 16 17 bond funds or current revenues; authorizing Authorities to collect rentals, admissions, license fees for the use of the 18 project; exempting the property and securities of such Public 19 Auditorium Authorities from taxation," increasing the dollar 20 amount of supplies and materials which may be purchased 21 without advertising. 22

- 23 The General Assembly of the Commonwealth of Pennsylvania
- 24 hereby enacts as follows:
- 25 Section 1. Section 11 of the act of July 29, 1953 (P.L.1034,
- 26 No.270), known as the Public Auditorium Authorities Law, amended

- 1 July 10, 1990 (P.L.376, No.88), is amended to read:
- 2 Section 11. Competition in Award of Contracts.
- 3 A. All construction, reconstruction, repairs or work of any
- 4 nature made by any Authority, where the entire cost, value or
- 5 amount of such construction, reconstruction, repairs or work,
- 6 including labor and materials, shall exceed [ten thousand
- 7 dollars (\$10,000)] twenty-five thousand dollars (\$25,000),
- 8 <u>subject to adjustment under subsection I</u>, except construction,
- 9 reconstruction, repairs or work done by employes of said
- 10 Authority or by labor supplied under agreement with any Federal
- 11 or State agency with supplies and materials purchased, as
- 12 hereinafter provided, shall be done only under contract or
- 13 contracts to be entered into by the Authority with the lowest
- 14 responsible bidder upon proper terms, after due public notice
- 15 has been given asking for competitive bids hereinafter provided.
- 16 No contract shall be entered into for construction or
- 17 improvement or repair of any project or portion thereof unless
- 18 the contractor shall give an undertaking, with a sufficient
- 19 surety or sureties approved by the Authority and in an amount
- 20 fixed by the Authority, for the faithful performance of the
- 21 contract. All such contracts shall provide, among other things,
- 22 that the person or corporation entering into such contract with
- 23 the Authority will pay for all materials furnished and services
- 24 rendered for the performance of the contract and that any person
- 25 or corporation furnishing such materials or rendering such
- 26 services may maintain an action to recover for the same against
- 27 the obligor in the undertaking as though such person or
- 28 corporation was named therein, provided the action is brought
- 29 within one year after the time the cause of action accrued.
- 30 Nothing in this section shall be construed to limit the power of

- 1 the Authority to construct, repair or improve any project or
- 2 portion thereof or any addition, betterment or extension thereto
- 3 directly by the officers, agents and employes of the Authority
- 4 or otherwise than by contract.
- 5 B. All supplies and materials costing [ten thousand dollars
- 6 (\$10,000)], subject to adjustment under subsection I, twenty-
- 7 <u>five thousand dollars (\$25,000)</u> or more shall be purchased only
- 8 after due advertisement as hereinafter provided. The Authority
- 9 shall accept the lowest bid or bids, kinds, quality and material
- 10 being equal, but the Authority shall have the right to reject
- 11 any or all bids or select a single item from any bid. The
- 12 provisions as to bidding shall not apply to the purchase of
- 13 patented and manufactured products offered for sale in a non-
- 14 competitive market or solely by a manufacturer's authorized
- 15 dealer.
- 16 B.1. Written or telephonic price quotations from at least
- 17 three (3) qualified and responsible contractors shall be
- 18 requested for all contracts that exceed [four thousand dollars
- 19 (\$4,000)] seven thousand dollars (\$7,000), subject to adjustment
- 20 under subsection I, but are less than the amount requiring
- 21 advertisement and competitive bidding or, in lieu of price
- 22 quotations, a memorandum shall be kept on file showing that
- 23 fewer than three (3) qualified contractors exist in the market
- 24 area within which it is practicable to obtain quotations. A
- 25 written record of telephonic price quotations shall be made and
- 26 shall contain at least the date of the quotation, the name of
- 27 the contractor and the contractor's representative, the
- 28 construction, reconstruction, repair, maintenance or work which
- 29 was the subject of the quotation and the price. Written price
- 30 quotations, written records of telephonic price quotations and

- 1 memoranda shall be retained for a period of three (3) years.
- 2 C. The terms, advertisement or due public notice, wherever
- 3 used in this section, shall mean a notice published at least ten
- 4 (10) days before the award on any contract in a newspaper of
- 5 general circulation published in the municipality where the
- 6 Authority has its principal office, and if no newspaper is
- 7 published therein then by publication in a newspaper in the
- 8 county where the Authority has its principal office: Provided,
- 9 That such notice may be waived where the Authority determines an
- 10 emergency exists and such supplies and materials must be
- 11 immediately purchased by the said Authority.
- D. No member of the Authority or officer or employe thereof
- 13 shall, either directly or indirectly, be a party to or be in any
- 14 manner interested in any contract or agreement with the
- 15 Authority for any matter, cause or thing whatsoever, by reason
- 16 whereof any liability or indebtedness shall in any way be
- 17 created against such Authority. If any contract or agreement
- 18 shall be made in violation of the provision of this section, the
- 19 same shall be null and void and no action shall be maintained
- 20 thereon against such Authority.
- 21 E. Subject to the aforesaid, any Authority may (but without
- 22 intending by this provision to limit any powers of such
- 23 Authority) enter into and carry out such contracts or establish
- 24 or comply with such rules and regulations concerning labor and
- 25 materials and other related matters, in connection with any
- 26 project or portion thereof, as the Authority may deem desirable,
- 27 or as may be requested by any Federal agency that may assist in
- 28 the financing of such project or any part thereof: Provided,
- 29 however, That the provisions of this section shall not apply to
- 30 any case in which the Authority has taken over by transfer or

- 1 assignment any contract authorized to be assigned to it under
- 2 the provisions of section ten of this act, nor to any contract
- 3 in connection with the construction of any project which the
- 4 Authority may have had transferred to it by any person or
- 5 private corporation.
- 6 F. Every contract for the construction, reconstruction,
- 7 alteration, repair, improvement or maintenance of public works
- 8 shall comply with the provisions of the act of March 3, 1978
- 9 (P.L.6, No.3), known as the "Steel Products Procurement Act."
- 10 G. An Authority shall not evade the provisions of this
- 11 section as to advertising for bids or purchasing materials or
- 12 contracting for services piecemeal for the purpose of obtaining
- 13 prices under [ten thousand dollars (\$10,000)] <u>twenty-five</u>
- 14 thousand dollars (\$25,000), subject to adjustment under
- 15 <u>subsection I</u>, upon transactions which should, in the exercise of
- 16 reasonable discretion and prudence, be conducted as one
- 17 transaction amounting to more than [ten thousand dollars
- 18 (\$10,000)] twenty-five thousand dollars (\$25,000), subject to
- 19 <u>adjustment under subsection I</u>. This provision is intended to
- 20 make unlawful the practice of evading advertising requirements
- 21 by making a series of purchases or contracts each for less than
- 22 the advertising requirement price or by making several
- 23 simultaneous purchases or contracts each below said price, when
- 24 in either case the transaction involved should have been made as
- 25 one transaction for one price.
- 26 H. Any member of the Authority who votes to unlawfully evade
- 27 the provisions of this section and who knows that the
- 28 transaction upon which he so votes is or ought to be a part of a
- 29 larger transaction and that it is being divided in order to
- 30 evade the requirements as to advertising for bids commits a

- 1 misdemeanor of the third degree for each contract entered into
- 2 as a direct result of that vote.
- 3 I. (1) Every five years, beginning with the year in which
- 4 this subsection becomes applicable to contracts and purchases,
- 5 the Department of Labor and Industry shall calculate the average
- 6 percentage change in the Consumer Price Index for All Urban
- 7 Consumers (CPI-U) for the United States city average for all
- 8 <u>items as published by the United States Department of Labor,</u>
- 9 Bureau of Labor Statistics, for the twelve-month average ending
- 10 in September of the preceding five-year period.
- 11 (2) The amounts at which competitive bidding and written or
- 12 telephonic price quotations are required under this section
- 13 <u>shall be adjusted every five years as follows:</u>
- 14 (i) In the case of competitive bidding, the positive
- 15 percentage change, as determined in accordance with clause (1),
- 16 shall be multiplied by the amount applicable under subsection A,
- 17 B or G for the current five-year period and the product thereof
- 18 shall be added to the amount applicable under subsection A, B or
- 19 G for the current five-year period, with the result rounded to
- 20 the nearest multiple of one hundred dollars (\$100).
- 21 (ii) In the case of written or telephonic price quotations,
- 22 the positive percentage change, as determined in accordance with
- 23 clause (1), shall be multiplied by the amount applicable under
- 24 subsection B.1 for the current five-year period and the product
- 25 thereof shall be added to the amount applicable under subsection
- 26 B.1 for the current five-year period, with the result rounded to
- 27 the nearest multiple of one hundred dollars (\$100).
- 28 (3) The determination required under clause (1) and the
- 29 <u>calculation of the adjustments required under clause (2) shall</u>
- 30 be made in the period between October 1 and November 15 of the

- 1 year following the effective date of this subsection, and
- 2 annually between October 1 and November 15 of each successive
- 3 <u>year.</u>
- 4 (4) The adjusted amounts obtained in accordance with clause
- 5 (2) shall become effective January 1 for the five-year period
- 6 <u>following the year in which the determination required under</u>
- 7 clause (1) is made.
- 8 (5) The Department of Labor and Industry shall give notice
- 9 <u>in the Pennsylvania Bulletin prior to January 1 of each calendar</u>
- 10 year in which the percentage change determined in accordance
- 11 with clause (1) and the amounts, whether adjusted or unadjusted
- 12 in accordance with clause (2), at which competitive bidding is
- 13 required and written or telephonic price quotations are required
- 14 for the five-year period beginning the first day of January
- 15 after publication of the notice.
- 16 Section 2. This act shall apply to contracts and purchases
- 17 advertised on or after January 1 of the year following the
- 18 effective date of this section.
- 19 Section 3. This act shall take effect in 60 days.