## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## HOUSE BILL No. 422 Session of 2011

## INTRODUCED BY GODSHALL, MICOZZIE, CALTAGIRONE, CLYMER, DELUCA, DENLINGER, HENNESSEY, SWANGER AND J. TAYLOR, FEBRUARY 3, 2011

REFERRED TO COMMITTEE ON TRANSPORTATION, FEBRUARY 3, 2011

## AN ACT

1 2 3 4 5 6	Amending Titles 18 (Crimes and Offenses) and 75 (Vehicles) of the Pennsylvania Consolidated Statutes, further providing for insurance fraud, for penalties relating to antifraud plans, for reinstatement of operating privilege or vehicle registration, for reports by police and for admissibility of department records.
7	The General Assembly of the Commonwealth of Pennsylvania
8	hereby enacts as follows:
9	Section 1. Section 4117 of Title 18 of the Pennsylvania
10	Consolidated Statutes is amended to read:
11	§ 4117. Insurance fraud.
12	(a) Offense definedA person commits an offense if the
13	person does any of the following:
14	(1) Knowingly and with the intent to defraud a State or
15	local government agency files, presents or causes to be filed
16	with or presented to the government agency a document that
17	contains false, incomplete or misleading information
18	concerning any fact or thing material to the agency's
19	determination in approving or disapproving a motor vehicle
20	insurance rate filing, a motor vehicle insurance transaction

or other motor vehicle insurance action which is required or
 filed in response to an agency's request.

3 (2) Knowingly and with the intent to defraud any insurer 4 or self-insured, presents or causes to be presented to any 5 insurer or self-insured any statement forming a part of, or 6 in support of, a claim that contains any false, incomplete or 7 misleading information concerning any fact or thing material 8 to the claim.

9 Knowingly and with the intent to defraud any insurer (3) 10 or self-insured, assists, abets, solicits or conspires with 11 another to prepare or make any statement that is intended to 12 be presented to any insurer or self-insured in connection 13 with, or in support of, a claim that contains any false, 14 incomplete or misleading information concerning any fact or 15 thing material to the claim, including information which documents or supports an amount claimed in excess of the 16 17 actual loss sustained by the claimant.

18 (4) Engages in unlicensed agent, broker or unauthorized
19 insurer activity as defined by the act of May 17, 1921
20 (P.L.789, No.285), known as The Insurance Department Act of
21 one thousand nine hundred and twenty-one, knowingly and with
22 the intent to defraud an insurer, a self-insured or the
23 public.

(5) Knowingly benefits, directly or indirectly, from the
 proceeds derived from a violation of this section due to the
 assistance, conspiracy or urging of any person.

(6) Is the owner, administrator or employee of any
health care facility and knowingly allows the use of such
facility by any person in furtherance of a scheme or
conspiracy to violate any of the provisions of this section.

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1 (7) Borrows or uses another person's financial 2 responsibility or other insurance identification card or 3 permits his financial responsibility or other insurance 4 identification card to be used by another, knowingly and with 5 intent to present a fraudulent claim to an insurer.

6 If, for pecuniary gain for himself or another, he (8) 7 directly or indirectly solicits any person to engage, employ 8 or retain either himself or any other person to manage, 9 adjust or prosecute any claim or cause of action against any 10 person for damages for negligence or, for pecuniary gain for himself or another, directly or indirectly solicits other 11 12 persons to bring causes of action to recover damages for 13 personal injuries or death, provided, however, that this 14 paragraph shall not apply to any conduct otherwise permitted 15 by law or by rule of the Supreme Court.

16 (9) Knowingly and willfully violates an emergency rule
 17 or order of the Insurance Department pertaining to insurance
 18 fraud or a provision of 31 Pa. Code (relating to insurance)
 19 pertaining to insurance fraud.

20 (10) Organizes, plans or knowingly participates in an
21 intentional motor vehicle accident or a scheme to create
22 documentation of a motor vehicle accident that did not occur
23 for the purpose of making a tort claim or claim for personal
24 injury protection benefits.

25 (11) Creates, markets or presents a false or fraudulent
26 financial responsibility or other insurance identification
27 card with intent to deceive.
28 (12) Pays a bribe, in cash or in kind, to induce the

29 referral of patients from or to a service provider or health 30 care facility.

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- <u>(13)</u> Solicits or receives a commission, bonus, referral
   <u>fee, kickback, rebate or bribe, in cash or in kind, or</u>
   <u>engages in a split-fee arrangement of any sort in return for</u>
   <u>acceptance or acknowledgment of treatment from a health care</u>
   <u>provider or a health care facility.</u>
- 6 (b) Additional offenses defined.--

7 (1) A lawyer may not compensate or give anything of 8 value to a nonlawyer to recommend or secure employment by a 9 client or as a reward for having made a recommendation 10 resulting in employment by a client; except that the lawyer 11 may pay:

12 (i) the reasonable cost of advertising or written 13 communication as permitted by the rules of professional 14 conduct; or

(ii) the usual charges of a not-for-profit lawyer
referral service or other legal service organization.
Upon a conviction of an offense provided for by this
paragraph, the prosecutor shall certify such conviction to
the disciplinary board of the Supreme Court for appropriate
action. Such action may include a suspension or disbarment.

21 With respect to an insurance benefit or claim (2) 22 covered by this section, a health care provider may not 23 compensate or give anything of value to a person to recommend 24 or secure the provider's service to or employment by a 25 patient or as a reward for having made a recommendation 26 resulting in the provider's service to or employment by a 27 patient; except that the provider may pay the reasonable cost 28 of advertising or written communication as permitted by rules of professional conduct. Upon a conviction of an offense 29 30 provided for by this paragraph, the prosecutor shall certify

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such conviction to the appropriate licensing board in the
 Department of State which shall suspend or revoke the health
 care provider's license.

A lawyer or health care provider may not compensate 4 (3) 5 or give anything of value to a person for providing names, 6 addresses, telephone numbers or other identifying information 7 of individuals seeking or receiving medical or rehabilitative 8 care for accident, sickness or disease, except to the extent 9 a referral and receipt of compensation is permitted under 10 applicable professional rules of conduct. A person may not 11 knowingly transmit such referral information to a lawyer or 12 health care professional for the purpose of receiving 13 compensation or anything of value. Attempts to circumvent 14 this paragraph through use of any other person, including, but not limited to, employees, agents or servants, shall also 15 16 be prohibited.

17 (4) A person may not knowingly and with intent to
18 defraud any insurance company, self-insured or other person
19 file an application for insurance containing any false
20 information or conceal for the purpose of misleading
21 information concerning any fact material thereto.

22 (5) An insurer may not waive a deductible or copay by a
 23 service provider.

(c) Electronic claims submission.--If a claim is made by means of computer billing tapes or other electronic means, it shall be a rebuttable presumption that the person knowingly made the claim if the person has advised the insurer in writing that claims will be submitted by use of computer billing tapes or other electronic means.

30 (d) Grading.--An offense under subsection (a)(1) through (8)
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is a felony of the third degree. An offense under subsection (b)
 is a misdemeanor of the first degree.

3 (e) Restitution.--The court may, in addition to any other 4 sentence authorized by law, sentence a person convicted of 5 violating this section to make restitution.

6 (e.1) License revocation.--In addition to any other penalty,
7 the Department of Transportation shall revoke for three years
8 the driver's license of any person convicted of violating this
9 section.

(f) Immunity.--An insurer, and any agent, servant or employee thereof acting in the course and scope of his employment, shall be immune from civil or criminal liability arising from the supply or release of written or oral information to any entity duly authorized to receive such information by Federal or State law, or by Insurance Department regulations.

(g) Civil action.--An insurer damaged as a result of a violation of this section may sue therefor in any court of competent jurisdiction to recover compensatory damages, which may include reasonable investigation expenses, costs of suit and attorney fees. An insurer may recover treble damages if the court determines that the defendant has engaged in a pattern of violating this section.

24 (h) Criminal action.--

(1) The district attorneys of the several counties shall
have authority to investigate and to institute criminal
proceedings for any violation of this section.

(2) In addition to the authority conferred upon the
Attorney General by the act of October 15, 1980 (P.L.950,
No.164), known as the Commonwealth Attorneys Act, the

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1 Attorney General shall have the authority to investigate and 2 to institute criminal proceedings for any violation of this 3 section or any series of such violations involving more than one county of the Commonwealth or involving any county of the 4 5 Commonwealth and another state. No person charged with a 6 violation of this section by the Attorney General shall have 7 standing to challenge the authority of the Attorney General 8 to investigate or prosecute the case, and, if any such 9 challenge is made, the challenge shall be dismissed and no 10 relief shall be available in the courts of the Commonwealth 11 to the person making the challenge.

(i) Regulatory and investigative powers additional to those now existing.--Nothing contained in this section shall be construed to limit the regulatory or investigative authority of any department or agency of the Commonwealth whose functions might relate to persons, enterprises or matters falling within the scope of this section.

18 (j) Violations, penalties, etc.--

19 If a person is found by court of competent (1)20 jurisdiction, pursuant to a claim initiated by a prosecuting 21 authority, to have violated any provision of this section, 22 the person shall be subject to civil penalties of not more 23 than \$5,000 for the first violation, \$10,000 for the second 24 violation and \$15,000 for each subsequent violation. The 25 penalty shall be paid to the prosecuting authority to be used 26 to defray the operating expenses of investigating and 27 prosecuting insurance fraud. The court may also award court 28 costs and reasonable attorney fees to the prosecuting 29 authority.

30 (2) Nothing in this subsection shall be construed to 20110HB0422PN0388 - 7 -

1 prohibit a prosecuting authority and the person accused of 2 violating this section from entering into a written agreement 3 in which that person does not admit or deny the charges but consents to payment of the civil penalty. A consent agreement 4 5 may not be used in a subsequent civil or criminal proceeding, but notification thereof shall be made to the licensing 6 7 authority if the person is licensed by a licensing authority 8 of the Commonwealth so that the licensing authority may take 9 appropriate administrative action. Penalties paid under this 10 section shall be deposited into the Insurance Fraud Prevention Trust Fund created under the act of December 28, 11 12 1994 (P.L.1414, No.166), known as the Insurance Fraud 13 Prevention Act.

14 (3) The imposition of any fine or other remedy under
15 this section shall not preclude prosecution for a violation
16 of the criminal laws of this Commonwealth.

(k) Insurance forms and verification of services.--

18 (1)All applications for insurance and all claim forms 19 shall contain or have attached thereto the following notice: 20 Any person who knowingly and with intent to defraud 21 any insurance company or other person files an 22 application for insurance or statement of claim 23 containing any materially false information or 24 conceals for the purpose of misleading, information 25 concerning any fact material thereto commits a 26 fraudulent insurance act, which is a crime and 27 subjects such person to criminal and civil penalties. 28 (1)Definitions.--As used in this section, the following 29 words and phrases shall have the meanings given to them in this 30 subsection:

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"Insurance policy." A document setting forth the terms and
 conditions of a contract of insurance or agreement for the
 coverage of health or hospital services.

"Insurer." A company, association or exchange defined by 4 section 101 of the act of May 17, 1921 (P.L.682, No.284), known 5 as The Insurance Company Law of 1921; an unincorporated 6 association of underwriting members; a hospital plan 7 8 corporation; a professional health services plan corporation; a health maintenance organization; a fraternal benefit society; 9 10 and a self-insured health care entity under the act of October 15, 1975 (P.L.390, No.111), known as the Health Care Services 11 12 Malpractice Act.

13 "Person." An individual, corporation, partnership, association, joint-stock company, trust or unincorporated 14 15 organization. The term includes any individual, corporation, 16 association, partnership, reciprocal exchange, interinsurer, Lloyd's insurer, fraternal benefit society, beneficial 17 18 association and any other legal entity engaged or proposing to 19 become engaged, either directly or indirectly, in the business 20 of insurance, including agents, brokers, adjusters and health care plans as defined in 40 Pa.C.S. Chs. 61 (relating to 21 hospital plan corporations), 63 (relating to professional health 22 23 services plan corporations), 65 (relating to fraternal benefit 24 societies) and 67 (relating to beneficial societies) and the act 25 of December 29, 1972 (P.L.1701, No.364), known as the Health 26 Maintenance Organization Act. For purposes of this section, health care plans, fraternal benefit societies and beneficial 27 28 societies shall be deemed to be engaged in the business of 29 insurance.

30 "Self-insured." Any person who is self-insured for any risk 20110HB0422PN0388 - 9 - by reason of any filing, qualification process, approval or
 exception granted, certified or ordered by any department or
 agency of the Commonwealth.

4 "Statement." Any oral or written presentation or other
5 evidence of loss, injury or expense, including, but not limited
6 to, any notice, statement, proof of loss, bill of lading,
7 receipt for payment, invoice, account, estimate of property
8 damages, bill for services, diagnosis, prescription, hospital or
9 doctor records, X-ray, test result or computer-generated
10 documents.

11 Section 2. Sections 1815, 1960, 3751 and 6328 of Title 75 12 are amended to read:

13 § 1815. Penalties.

14 Insurers that fail to file timely antifraud plans as required 15 by sections 1811 (relating to filing of plans) and 1813 16 (relating to review by commissioner) [are subject to the penalty provisions of section 320 of the act of May 17, 1921 (P.L.682, 17 18 No.284), known as The Insurance Company Law of 1921] shall be assessed a civil penalty of \$500 for each day of noncompliance, 19 which moneys shall be deposited into the Insurance Fraud 20 Prevention Trust Fund. Insurers that do not make a good faith 21 attempt to file an antifraud plan which complies with section 22 23 1812 (relating to content of plans) shall also be subject to the 24 penalty provisions of section 320 of the act of May 17, 1921 (P.L.682, No.284), known as The Insurance Company Law of 1921, 25 provided that no penalty may be imposed for the first filing 26 made by an insurer under this subchapter. Insurers that fail to 27 28 follow the antifraud plan shall be subject to a civil penalty for each violation, not to exceed \$10,000, at the discretion of 29 30 the commissioner after consideration of all relevant factors,

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1 including the willfulness of any violation.

2 § 1960. Reinstatement of operating privilege or vehicle 3 registration.

[The] (a) General rule.--Except as provided in subsection 4 (b), the department shall charge a fee of \$25 or, if section 5 6 1379 (relating to suspension of registration upon sixth unpaid 7 parking violation in cities of the first class) or 1786(d) 8 (relating to required financial responsibility) applies, a fee of \$50 to restore a person's operating privilege or the 9 10 registration of a vehicle following a suspension or revocation. 11 (b) Insurance fraud. -- The department shall charge a fee of 12 \$150 to restore a person's operating privilege following a 13 suspension or revocation for insurance fraud.

14 § 3751. Reports by police.

15 (a) General rule.--Every police department that investigates 16 a vehicle accident for which a report must be made as required 17 in this subchapter and prepares a written report as a result of 18 an investigation either at the time and at the scene of the 19 accident or thereafter by interviewing the participants or 20 witnesses shall, within 15 days of the accident, forward an 21 initial written report of the accident to the department. If the 22 initial report is not complete, a supplemental report shall be 23 submitted at a later date.

24

(b) Furnishing copies of report.--

(1) [Police] <u>Except as provided in subsection (c),</u>
<u>police</u> departments shall, upon request, furnish a certified
copy of the full report of the police investigation of any
vehicle accident to any person involved in the accident, his
attorney or insurer, and to the Federal Government, branches
of the military service, Commonwealth agencies, and to

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officials of political subdivisions and to agencies of other
 states and nations and their political subdivisions.

3 (2) Except as provided in paragraph (3), the cost of
4 furnishing a copy of a report under this subsection shall not
5 exceed \$15.

6 (3) In a city of the first class, the cost of furnishing 7 a copy of a report under this subsection shall not exceed 8 \$25.

9 (4) The copy of the report shall not be admissible as 10 evidence in any action for damages or criminal proceedings 11 arising out of a motor vehicle accident.

12 (5) Police departments may refuse to furnish the 13 complete copy of investigation of the vehicle accident 14 whenever there are criminal charges pending against any 15 persons involved in the vehicle accident unless the 16 Pennsylvania Rules of Criminal Procedure require the 17 production of the documents.

18 (c) Confidentiality.--

19 (1) Except as provided in paragraph (2), the following 20 information in a written police report or traffic citation 21 pertaining to a motor vehicle accident shall be confidential 22 for a period of 60 days from the date on which the written 23 report or citation was filed: 24 (i) the identity of a party who was involved in the 25 accident; 26 (ii) the home address and telephone number of a 27 party;

28 (iii) the employment address and telephone number of 29 <u>a party; and</u>

30 <u>(iv) other personal information pertaining to a</u>

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1	party.
2	(2) Paragraph (1) shall not apply to any of the
3	following:
4	(i) a party to the accident;
5	(ii) a legal representative of a party;
6	(iii) a licensed insurer of a party;
7	(iv) an insurer with whom a party has filed a claim
8	or otherwise applied for reimbursement in connection with
9	the accident;
10	(v) a person under contract with an insurer to
11	provide underwriting or claims information;
12	(vi) prosecutorial authorities;
13	(vii) radio and television stations licensed by the
14	Federal Communications Commission;
15	(viii) newspapers qualified to publish legal
16	<u>notices;</u>
17	(ix) free newspapers of general circulation; and
18	(x) victim services programs.
19	§ 6328. Admissibility of department records.
20	[The] (a) General ruleExcept as provided in subsection
21	(b), the department may send to any authorized user by
22	electronic transmission any certification of record or abstract
23	of records maintained by the department. Permissible uses shall
24	include, but not be limited to, certifications of driving
25	records and motor vehicle records. The department may also
26	certify electronically any documents certified to it
27	electronically. Authorized users include State and local police,
28	district attorneys, employees of the department and the Office
29	of Attorney General and other persons or entities as determined
30	by the department and listed by notice in the Pennsylvania
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Bulletin. In any proceeding before the courts or administrative 1 bodies of this Commonwealth, documents certified by the 2 department under this section and offered into evidence by an 3 authorized user shall be admissible into evidence. 4 (b) Confidentiality.--5 6 (1) Except as provided in paragraph (2), the following information in a written police report or traffic citation 7 pertaining to a motor vehicle accident shall be confidential 8 9 for a period of 60 days from the date on which the written report or citation was filed: 10 11 (i) the identity of a party who was involved in the 12 accident; 13 (ii) the home address and telephone number of a 14 party; 15 (iii) the employment address and telephone number of 16 a party; and 17 (iv) other personal information pertaining to a 18 party. 19 (2) Paragraph (1) shall not apply to any of the 20 following: 21 (i) a party to the accident; 22 (ii) a legal representative of a party; 23 (iii) a licensed insurer of a party; 24 (iv) an insurer with whom a party has filed a claim 25 or otherwise applied for reimbursement in connection with 26 the accident; 27 (v) a person under contract with an insurer to provide underwriting or claims information; 28 29 (vi) prosecutorial authorities; (vii) radio and television stations licensed by the 30

1	Federal Communications Commission;
2	(viii) newspapers qualified to publish legal
3	<u>notices;</u>
4	(ix) free newspapers of general circulation; and
5	(x) victim services programs.
6	Section 3. This act shall take effect in 60 days.