THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 232

Session of 2011

INTRODUCED BY MUNDY, BRIGGS, CALTAGIRONE, CARROLL, COHEN, FRANKEL, FREEMAN, GOODMAN, JOSEPHS, MULLERY, MURPHY, M. O'BRIEN, PASHINSKI, PRESTON, STURLA, WAGNER AND SANTARSIERO, JANUARY 26, 2011

REFERRED TO COMMITTEE ON ENVIRONMENTAL RESOURCES AND ENERGY, JANUARY 26, 2011

AN ACT

- Amending the act of December 19, 1984 (P.L.1140, No.223), entitled "An act relating to the development of oil and gas and coal; imposing duties and powers on the Department of 3 Environmental Resources; imposing notification requirements to protect landowners; and providing for definitions, for 5 various requirements to regulate the drilling and operation 7 of oil and gas wells, for gas storage reservoirs, for various 8 reporting requirements, including certain requirements concerning the operation of coal mines, for well permits, for 9 well registration, for distance requirements, for well casing 10 requirements, for safety device requirements, for storage 11 reservoir obligations, for well bonding requirements, for a 12 Well Plugging Restricted Revenue Account to enforce oil and 13 gas well plugging requirements, for the creation of an Oil and Gas Technical Advisory Board, for oil and gas well inspections, for enforcement and for penalties," further 14 15 16 17 providing for definitions, for well permits and for well location restrictions; and providing for disposal of 18 wastewater from oil and gas activities targeting 19 20 unconventional shale formations and for a cumulative impacts 21 study. 2.2 The General Assembly of the Commonwealth of Pennsylvania hereby enacts as follows:

- 24 Section 1. Section 103 of the act of December 19, 1984
- 25 (P.L.1140, No.223), known as the Oil and Gas Act, is amended by
- adding definitions to read: 26

- 1 Section 103. Definitions.
- 2 The following words and phrases when used in this act shall
- 3 have the meanings given to them in this section unless the
- 4 context clearly indicates otherwise:
- 5 * * *
- 6 <u>"Best management practices." Activities, facilities,</u>
- 7 measures, planning or procedures used to minimize accelerated
- 8 <u>erosion and sedimentation and manage stormwater to protect</u>,
- 9 maintain, reclaim and restore the quality of waters and the
- 10 existing and designated uses of waters of this Commonwealth
- 11 before, during and after earth disturbance activities.
- 12 * * *
- "Erosion and sediment control permit." A permit issued by
- 14 the Department of Environmental Protection and required for
- 15 earth disturbance activities associated with oil and gas
- 16 activities.
- 17 <u>"Erosion and sediment control plan." A site-specific plan</u>
- 18 consisting of both drawings and narrative that identifies best
- 19 management practices to minimize accelerated erosion and
- 20 sedimentation before, during and after earth disturbance
- 21 activities.
- 22 <u>"Floodplain." The lands adjoining a river or stream that</u>
- 23 have been or may be expected to be inundated by flood waters in
- 24 a 100-year frequency flood. Unless otherwise specified, the
- 25 boundary of the floodplain is as indicated on maps and flood
- 26 insurance studies provided by the Federal Emergency Management
- 27 Agency or equivalent floodplain maps and studies. In an area
- 28 where no such maps or studies have defined the boundary of the
- 29 <u>100-year floodplain</u>, absent evidence to the contrary, the
- 30 floodplain extends from the river or stream to 100 feet from the

- 1 top of streambank.
- 2 * * *
- 3 "Postconstruction stormwater management plan." A site-
- 4 specific plan identifying best management practices to manage
- 5 changes in stormwater runoff volume, rate and water quality
- 6 <u>after earth disturbance activities have ended and the project</u>
- 7 site is permanently stabilized.
- 8 * * *
- 9 "Stripper well." A well site that is not capable of
- 10 producing more than 90,000 cubic feet of natural gas per day.
- 11 "Top of streambank." The first substantial break in slope
- 12 between the edge of the bed of the stream and the surrounding
- 13 <u>terrain</u>.
- "Unconventional shale formations." Any of the following:
- 15 (1) Formations that typically produce gas through high
- 16 volume hydraulic fracturing and horizontal wellbores such as
- 17 the Rhinestreet, Burket, Marcellus, Mandata and Utica Shale
- 18 <u>formations</u>.
- 19 (2) Formations identified by the Department of
- 20 Environmental Protection.
- 21 * * *
- 22 Section 2. Section 201(a) of the act, amended July 2, 1992
- 23 (P.L.365, No.78), is amended and the section is amended by
- 24 adding a subsection to read:
- 25 Section 201. Well permits.
- 26 (a) No person shall drill a well or alter any existing well,
- 27 except for alterations which satisfy the requirements of
- 28 subsection (j), without having first obtained a well permit
- 29 pursuant to subsections (b), (c), (d) [and], (e) and (e.1). A
- 30 copy of the permit shall be kept at the well site during

- 1 drilling or alteration of the well. However, no person shall be
- 2 required to obtain a permit to redrill a nonproducing well, if:
- 3 (1) the redrilling has been evaluated and approved as
- 4 part of an order from the department authorizing the cleaning
- 5 out and plugging or replugging of a nonproducing well,
- 6 pursuant to section 13(c) of the act of December 18, 1984
- 7 (P.L.1069, No.214), known as the Coal and Gas Resource
- 8 Coordination Act; and
- 9 (2) the redrilling is incidental to the plugging or
- 10 replugging operation and the well subsequently is plugged
- 11 within 15 days of redrilling.
- 12 * * *
- 13 (e.1) The department shall require an erosion and sediment
- 14 control permit for all earth disturbance associated with oil and
- 15 gas activities targeting unconventional shale formations. The
- 16 department shall not approve any permit application for any
- 17 erosion and sediment control permit unless the application
- 18 affirmatively demonstrates and the department finds on the basis
- 19 of the department's review of the information in the application
- 20 and a site visit that the following conditions are met:
- 21 (1) The permit application is complete and accurate.
- 22 (2) The permit application contains an erosion and
- sediment control plan and a postconstruction stormwater
- 24 management plan and the plans and designs are complete and
- 25 <u>technically sufficient to meet the requirements of the act of</u>
- 26 June 22, 1937 (P.L.1987, No.394), known as The Clean Streams
- 27 Law, and 25 Pa. Code Chs. 93 (relating to water quality
- standards) and 102 (relating to erosion and sediment
- 29 <u>control</u>).
- 30 (3) The permit application contains a detailed survey

1	conducted by a certified professional wetland scientist of
2	all waters of this Commonwealth, including wetlands, seeps
3	and intermittent and ephemeral streams, located in or
1	adjacent to the proposed earth disturbance and all such

- adjacent to the proposed earth disturbance and air suc
- 5 <u>waters are clearly marked on the plans.</u>
- 6 (4) The requirements of The Clean Streams Law and 25 Pa.
 7 Code Chs. 93, 102 and 105 (relating to dam safety and
 8 waterway management).
- 9 (5) The assessment of the probable cumulative impacts of 10 all anticipated oil or gas drilling activities within the same 12-digit hydrologic unit code watershed on waters of 11 12 this Commonwealth has been made by the department in 13 consultation with the Department of Conservation and Natural 14 Resources and the Pennsylvania Fish and Boat Commission and the activities proposed under the application have been 15 16 designed to prevent adverse cumulative impacts to waters of this Commonwealth. 17
 - (6) The proposed activities are protective of existing and designated uses of waters of this Commonwealth and would not cause or contribute to a violation of water quality standards.
 - (7) The applicant has provided a complete copy of the permit application to the applicable municipality, county, county conservation district, the Pennsylvania Fish and Boat Commission, community water system as defined in section 3 of the act of May 1, 1984 (P.L.206, No.43), known as the Pennsylvania Safe Drinking Water Act, and provided them with the opportunity to comment.
- 29 <u>(8) Notice of the department's receipt of the</u>

 30 <u>application has been published in the Pennsylvania Bulletin</u>

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- 1 <u>and a newspaper of general circulation in the area of the</u>
- 2 proposed activities and the public has been given at least 30
- days from the date of publication to comment.
- 4 * * *
- 5 Section 3. Section 205 of the act is amended by adding a
- 6 subsection to read:
- 7 Section 205. Well location restrictions.
- 8 * * *
- 9 (b.1) No well site may be prepared or well drilled within a
- 10 floodplain.
- 11 * * *
- 12 Section 4. The act is amended by adding sections to read:
- 13 <u>Section 208.1 Disposal of wastewater from oil and gas</u>
- 14 <u>activities targeting unconventional shale formations.</u>
- 15 (a) Notwithstanding any other provision of law, a moratorium
- 16 is established during which no new discharges of wastewater from
- 17 oil and gas activities targeting unconventional shale formations
- 18 to surface waters of this Commonwealth may be permitted. This
- 19 moratorium shall expire when the department completes the
- 20 evaluation required in subsection (b).
- 21 (b) Within three years of the effective date of this
- 22 section, the department shall complete an evaluation of
- 23 nondischarge alternatives to surface water discharge of such
- 24 wastewater, including deep well injection. The department shall
- 25 provide public notice and opportunity for comment as it develops
- 26 the evaluation. If as a result of this evaluation the department
- 27 determines that nondischarge alternatives are environmentally
- 28 sound, protective of water quality and cost effective, the
- 29 department shall prohibit the discharge of wastwater from oil
- 30 and gas activities targeting unconventional shale formations and

- 1 require disposal by nondischarge alternatives, provided the
- 2 <u>disposal is authorized by permit.</u>
- 3 (c) Within 180 days of the effective date of this section,
- 4 the department shall establish an online electronic tracking
- 5 system for the reporting and tracking of storage, transportation
- 6 and disposal of wastewater from oil and gas activities targeting
- 7 <u>unconventional shale formations. The tracking system shall be</u>
- 8 readily accessible online by the department and the public and
- 9 <u>allow for the tracking of the amount, type and location of all</u>
- 10 such wastewater on a daily basis through the use of tracking
- 11 <u>numbers unique to each transport unit. The tracking system shall</u>
- 12 require all persons who generate, store, transport or dispose
- 13 <u>such wastewater to record and provide information to the</u>
- 14 tracking system necessary to track the amount, type and location
- 15 of all such wastewater on a daily basis, from generation to
- 16 <u>ultimate disposal.</u>
- 17 <u>Section 603.2 Cumulative impacts study.</u>
- 18 By May 1, 2012, the department, the Department of
- 19 Conservation and Natural Resources, the Pennsylvania Fish and
- 20 Boat Commission and the Pennsylvania Game Commission shall
- 21 jointly complete a comprehensive study of the probable
- 22 cumulative impacts of all anticipated oil and gas activities in
- 23 this Commonwealth. The study shall analyze impacts to the
- 24 Commonwealth's land, air and water, including, but not limited
- 25 to, local, regional and Statewide air quality, surface and
- 26 ground water quality and quantity, streams, wetlands, vernal
- 27 pools and other waters of this Commonwealth, publicly and
- 28 privately owned forests and other natural habitat, wildlife and
- 29 <u>aquatic life and recreational economies</u>, and shall provide
- 30 recommendations for avoiding, minimizing and mitigating any such

- 1 <u>impacts.</u>
- 2 Section 5. This act shall take effect immediately.