THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL No. 1200 Session of 2010

INTRODUCED BY ALLOWAY, KASUNIC, WOZNIAK, MUSTO, VOGEL, TARTAGLIONE, PILEGGI AND O'PAKE, JANUARY 21, 2010

REFERRED TO GAME AND FISHERIES, JANUARY 21, 2010

AN ACT

1 2 3 4 5	Authorizing the Commonwealth of Pennsylvania to join the Interstate Wildlife Violator Compact; providing for the form of the compact; imposing additional powers and duties on the Governor and the Compact Administrator; and limiting the applicability of suspension powers.
6	The General Assembly of the Commonwealth of Pennsylvania
7	hereby enacts as follows:
8	Section 1. Short title.
9	This act shall be known and may be cited as the Interstate
10	Wildlife Violator Compact Act.
11	Section 2. Authority to execute compact.
12	The Governor of Pennsylvania, on behalf of this State, is
13	hereby authorized to execute a compact in substantially the
14	following form with any one or more of the states of the United
15	States and the General Assembly hereby signifies in advance its
16	approval and ratification of such compact:
17	Article I
18	Findings and Declaration of Policy and Purpose
19	(a) The participating states find that:

(1) Wildlife resources are managed in trust by the
 respective states for the benefit of all residents and visitors.
 (2) The protection of the wildlife resources of a state is
 materially affected by the degree of compliance with state
 statutes, rules, regulations and ordinances relating to the
 management of such resources.

7 (3) The preservation, protection, management and restoration
8 of wildlife resources contributes immeasurably to the aesthetic,
9 recreational and economic values of a state.

10 (4) Wildlife resources are valuable without regard to 11 political boundaries; therefore, every person should be required 12 to comply with wildlife preservation, protection, management and 13 restoration statutes, rules, regulations and ordinances of the 14 participating states as a condition precedent to the continuance 15 or issuance of any license to hunt, trap, fish or otherwise 16 possess wildlife.

17 (5) The violation of wildlife laws interferes with the 18 management of wildlife resources and may endanger the safety of 19 people and property.

20 (6) The mobility of many wildlife law violators necessitates 21 the maintenance of channels of communication among the 22 participating states.

(7) In most instances, a person who is cited for a wildlife violation in a state other than his home state is required to post collateral or a bond to secure appearance for trial at a later date, is taken into custody until the collateral or bond is posted or is taken directly to court for an immediate appearance.

(8) The purpose of the aforementioned enforcement practicesis to ensure compliance with the terms of the wildlife citation

20100SB1200PN1605

- 2 -

by the cited person who, if permitted to continue on his way
 after receiving the citation, could return to his home state and
 disregard his duty under the terms of the citation.

4 (9) In most instances, a person receiving a wildlife
5 citation in his home state is permitted to accept the citation
6 from the officer at the scene of the violation and immediately
7 continue on his way after agreeing or being instructed to comply
8 with the terms of the citation.

9 (10) The aforementioned enforcement practices cause 10 unnecessary inconvenience and, at times, a hardship for the 11 person who is unable at the time to post collateral, furnish a 12 bond, stand trial or pay a fine and thus is compelled to remain 13 in custody until some alternative arrangement is made.

14 (11) The aforementioned enforcement practices consume an 15 undue amount of law enforcement time.

16 (b) It is the policy of the participating states to:

17 (1) Promote compliance with the statutes, rules, regulations
18 and ordinances relating to the management of wildlife resources
19 in their respective states.

20 (2) Recognize the suspension of wildlife license privileges 21 of any person whose license privileges have been suspended by a 22 participating state and treat such suspension as if it occurred 23 in their state.

(3) Allow a violator, except as provided in subsection (b)
of Article III of this compact, to accept a wildlife citation
and, without delay, proceed on his way regardless of his state
of residence: Provided, That the violator's home state is party
to this compact.

(4) Report to the appropriate participating state, as30 provided in the compact manual, any conviction recorded against

20100SB1200PN1605

- 3 -

1 any person whose home state was not the issuing state.

2 (5) Allow the home state to recognize and treat convictions
3 recorded against its residents which occurred in a participating
4 state as though they had occurred in the home state.

5 (6) Extend cooperation to its fullest extent among the 6 participating states for enforcing compliance with the terms of 7 a wildlife citation issued in one participating state to a 8 resident of another participating state.

9 (7) Maximize the effective use of law enforcement personnel 10 and information.

11 (8) Assist court systems in the efficient disposition of 12 wildlife violations.

13 (c) The purpose of this compact is to:

(1) Provide a means through which participating states may join in a reciprocal program to effectuate the policies enumerated in subsection (b) of Article I of this compact in a uniform and orderly manner.

18 (2) Provide for the fair and impartial treatment of wildlife 19 violators operating within participating states in recognition 20 of the violator's right to due process and the sovereign status 21 of a participating state.

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Article II

Definitions

24 Unless the context in which used clearly requires a different 25 meaning, as used in this compact:

(a) "Citation" means any summons, complaint, summons and
complaint, ticket, penalty assessment or other official document
issued to a person by a wildlife officer or other peace officer
for a wildlife violation which contains an order requiring the
person to respond.

20100SB1200PN1605

- 4 -

1 (b) "Collateral" means any cash or other security deposited 2 to secure an appearance for trial in connection with the 3 issuance by a wildlife officer or other peace officer of a 4 citation for a wildlife violation.

5 (c) "Compliance" with respect to a citation means the act of 6 answering a citation through an appearance in a court or 7 tribunal or through the payment of fines, costs and surcharges, 8 if any.

(d) "Conviction" means a conviction, including any court 9 10 conviction, for any offense related to the preservation, protection, management or restoration of wildlife which is 11 prohibited by state statute, rule, regulation or ordinance. The 12 13 term "conviction" shall also include the forfeiture of any bail, bond or other security deposited to secure appearance by a 14 15 person charged with having committed any such offense, the 16 payment of a penalty assessment, a plea of nolo contendere or the imposition of a deferred or suspended sentence by the court. 17 18 (e) "Court" means a court of law, including any district 19 justice court.

20 (f) "Home state" means the state of primary residence of a 21 person.

(g) "Issuing state" means the participating state whichissues a wildlife citation to the violator.

(h) "License" means any license, permit or other public document which conveys to the person to whom it was issued, the privilege of pursuing, possessing or taking any wildlife regulated by statute, rule, regulation or ordinance of a participating state.

(i) "Licensing authority" means the governmental agencywithin each participating state that is authorized by law to

20100SB1200PN1605

- 5 -

issue or approve licenses or permits to hunt, trap, fish or
 otherwise possess wildlife.

3 (j) "Participating state" means any state which enacts4 legislation to become a member of this wildlife compact.

5 (k) "Personal recognizance" means an agreement by a person 6 made at the time of issuance of the wildlife citation that such 7 person will comply with the terms of the citation.

8 (1) "State" means any state, territory or possession of the 9 United States, including the District of Columbia and the 10 Commonwealth of Puerto Rico.

(m) "Suspension" means any revocation, denial or withdrawal of any or all license privileges, including the privilege to apply for, purchase or exercise the benefits conferred by any license.

15 (n) "Terms of the citation" means those conditions and 16 options expressly stated upon the citation.

"Wildlife" means all species of animals, including, but 17 (\circ) 18 not limited to, mammals, birds, fish, reptiles, amphibians, 19 mollusks and crustaceans which are defined as "wildlife" and are 20 protected or otherwise regulated by statute, rule, regulation or ordinance in a participating state. Species included in the 21 definition of "wildlife" vary from state to state and 22 23 determination of whether a species is "wildlife" for the 24 purposes of this compact shall be based on the law in the 25 issuing state.

(p) "Wildlife law" means any statute, rule, regulation or ordinance developed and enacted for the management of wildlife resources and the uses thereof.

(q) "Wildlife officer" means any individual authorized by aparticipating state to issue or file a citation for a wildlife

20100SB1200PN1605

- 6 -

1 violation.

(r) "Wildlife violation" means any cited violation of a 2 3 statute, rule, regulation or ordinance developed and enacted for the management of wildlife resources and the uses thereof. 4 5 Article III 6 Procedures for Issuing State 7 When issuing a citation for a wildlife violation, a (a) 8 wildlife officer shall issue a citation to any person whose primary residence is in a participating state in the same manner 9 as though the person were a resident of the issuing state and 10 11 shall not require such person to post collateral to secure appearance, subject to the exceptions noted in subsection (b) of 12 13 Article III of this compact, if the officer receives the 14 recognizance of such person that he will comply with the terms of the citation. 15 16

(b) Personal recognizance is acceptable if not prohibited by law in the issuing state or by the compact manual and if the violator provides adequate proof of identification to the wildlife officer.

20 (c) Upon conviction or failure of a person to comply with the terms of a wildlife citation, the appropriate official shall 21 report the conviction or failure to comply to the licensing 22 23 authority of the participating state in which the wildlife 24 citation was issued. The report shall be made in accordance with 25 procedures specified by the issuing state and shall contain 26 information as specified in the compact manual as minimum requirements for effective processing by the home state. 27 28 (d) Upon receipt of the report of conviction or

29 noncompliance pursuant to subsection (c) of Article III of this 30 compact, the licensing authority of the issuing state shall

20100SB1200PN1605

- 7 -

1 transmit to the licensing authority of the home state of the 2 violator the information in form and content as prescribed in 3 the compact manual.

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Article IV

Procedures for Home State

6 Upon receipt of a report from the licensing authority of (a) 7 the issuing state reporting the failure of a violator to comply 8 with the terms of a citation, the licensing authority of the home state shall notify the violator and shall initiate a 9 10 suspension action in accordance with the home state's suspension procedures and shall suspend the violator's license privileges 11 until satisfactory evidence of compliance with the terms of the 12 13 wildlife citation has been furnished by the issuing state to the home state licensing authority. Due process safeguards shall be 14 accorded. 15

(b) Upon receipt of a report of conviction from the licensing authority of the issuing state, the licensing authority of the home state shall enter such conviction in its records and shall treat such conviction as though it occurred in the home state for the purposes of the suspension of license privileges.

(c) The licensing authority of the home state shall maintain a record of actions taken and shall make reports to issuing states as provided in the compact manual.

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Article V

Reciprocal Recognition of Suspension (a) All participating states shall recognize the suspension of license privileges of any person by any participating state as though the violation resulting in the suspension had occurred in their state and could have been the basis for suspension of

20100SB1200PN1605

- 8 -

1 license privileges in their state.

2 (b) Each participating state shall communicate suspension
3 information to other participating states in form and content as
4 contained in the compact manual.

5 Article VI 6 Applicability of Other Laws 7 Except as expressly required by the provisions of this compact, nothing herein shall be construed to affect the right 8 of any participating state to apply any of its laws relating to 9 10 license privileges to any person or circumstance or to 11 invalidate or prevent any agreement or other cooperative 12 arrangement between a participating state and a nonparticipating 13 state concerning wildlife law enforcement. 14 Article VII 15 Board of Compact Administrators 16 (a) For the purpose of administering the provisions of this compact and to serve as a governing body for the resolution of 17 18 all matters relating to the operation of this compact, a board 19 of compact administrators is established. The board shall be 20 composed of one representative from each of the participating 21 states to be known as the compact administrator. The compact administrator shall be appointed by the head of the licensing 22 23 authority of each participating state and shall serve and be 24 subject to removal in accordance with the laws of the state he 25 represents. A compact administrator may provide for the 26 discharge of his duties and the performance of his functions as a board member by an alternate. An alternate shall not be 27 28 entitled to serve unless written notification of his identity 29 has been given to the board.

30 (b) Each member of the board of compact administrators shall

20100SB1200PN1605

- 9 -

be entitled to one vote. No action of the board shall be binding 1 2 unless taken at a meeting at which a majority of the total 3 number of the board's votes are cast in favor thereof. Action by the board shall be only at a meeting at which a majority of the 4 5 participating states are represented.

6 The board shall elect annually from its membership a (C) 7 chairman and vice chairman.

8 (d) The board shall adopt bylaws not inconsistent with the provisions of this compact or the laws of a participating state 9 10 for the conduct of its business and shall have the power to 11 amend and rescind its bylaws.

12 The board may accept for any of its purposes and (e) 13 functions under the compact any and all donations and grants of moneys, equipment, supplies, materials and services, conditional 14 15 or otherwise, from any state and may receive, utilize and 16 dispose of same.

17 The board may contract with or accept services of (f) 18 personnel from any governmental or intergovernmental agency, 19 individual, firm or corporation or from any private nonprofit 20 organization or institution.

21 The board shall formulate all necessary procedures and (a) develop uniform forms and documents for administering the 22 23 provisions of this compact. All procedures and forms adopted 24 pursuant to board action shall be contained in the compact 25 manual.

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Article VIII

Entry into Compact and Withdrawal 28 (a) This compact shall become effective at such time as it 29 is adopted in a substantially similar form by two or more 30 states.

20100SB1200PN1605

- 10 -

1 (b) (1) Entry into the compact shall be made by resolution 2 of ratification executed by the authorized officials of the 3 applying state and submitted to the chairman of the board.

4 (2) The resolution shall substantially be in the form and 5 content as provided in the compact manual and shall include the 6 following:

7 (A) A citation of the authority from which the state is8 empowered to become a party to this compact;

9 (B) An agreement of compliance with the terms and provisions 10 of this compact; and

11 (C) An agreement that compact entry is with all states 12 participating in the compact and with all additional states 13 legally becoming a party to the compact.

14 (3) The effective date of entry shall be specified by the 15 applying state but shall not be less than 60 days after notice 16 has been given by the chairman of the board of compact 17 administrators or by the secretariat of the board of each 18 participating state that the resolution from the applying state 19 has been received.

(c) A participating state may withdraw from this compact by official written notice to each member state but withdrawal shall not become effective until 90 days after the notice of withdrawal is given. The notice shall be directed to the compact administrator of each member state. No withdrawal of any state shall affect the validity of this compact as to the remaining participating states.

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Article IX

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Amendments to the Compact

(a) This compact may be amended from time to time. Eachproposed amendment shall be presented in resolution form to the

20100SB1200PN1605

- 11 -

chairman of the board of compact administrators and shall be
 initiated by one or more participating states.

3 (b) Adoption of an amendment shall require endorsement by 4 all participating states and shall become effective 30 days 5 after the date of the last endorsement.

6 (c) Failure of a participating state to respond to the 7 compact chairman within 120 days after receipt of a proposed 8 amendment shall constitute endorsement thereof.

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Article X

Construction and Severability

11 This compact shall be liberally construed so as to effectuate 12 the purposes stated herein. The provisions of this compact shall 13 be severable and if any phrase, clause, sentence or provision of 14 this compact is declared to be contrary to the constitution of 15 any participating state or of the United States, or the 16 applicability thereof to any government, agency, individual or circumstance is held invalid, the validity of the remainder of 17 18 this compact shall not be affected thereby. If this compact 19 shall be held contrary to the constitution of any participating 20 state, the compact shall remain in full force and effect as to the remaining states and in full force and effect as to the 21 participating state affected as to all severable matters. 22 23 Section 3. When and how compact becomes operative.

When the Governor shall have executed said compact on behalf of this State and shall have caused a verified copy thereof to be filed with the Secretary of the Commonwealth and when said compact shall have been ratified by one or more other states and when the Governor certifies to the General Assembly that the Pennsylvania Fish and Boat Commission and the Pennsylvania Game Commission are selling all fishing, hunting or furtaker licenses

20100SB1200PN1605

- 12 -

1 through electronic means and a copy of that certification is
2 filed with the Secretary of the Commonwealth, then said compact
3 shall become operative and effective between this State and such
4 other state or states. The Governor is hereby authorized and
5 directed to take such action as may be necessary to complete the
6 exchange of official documents between this State and any other
7 state ratifying said compact.

8 Section 4. Compensation and expenses of compact administrator. 9 The compact administrator representing this State, as provided for in Article VII of the Interstate Wildlife Violator 10 11 Compact, shall not be entitled to any additional compensation 12 for his duties and responsibilities as said administrator but 13 shall be entitled to reimbursement for reasonable expenses actually incurred in connection with his duties and 14 responsibilities as said administrator in the same manner as for 15 16 expenses incurred in connection with other duties and 17 responsibilities of his office or employment.

18 Section 5. Limitation on reciprocal suspension recognition.
19 For purposes of reciprocal recognition of suspensions under
20 Article V of the compact:

(1) The Pennsylvania Fish and Boat Commission shall report to other compact states and recognize suspensions for offenses in other compact states that have the same elements of the following offenses under 30 Pa.C.S. (relating to fish):

26 (i) Assault upon or interference with a conservation27 officer.

(ii) Persons sentenced as repeat offenders under 30
 Pa.C.S. § 923(d) (relating to classification of offenses
 and penalties) provided the repeated offenses committed

20100SB1200PN1605

- 13 -

within a 12-month period include one or more summary
 offenses of the first degree, misdemeanors or felonies.

3 (iii) Persons convicted of fishing while under4 suspension or revocation.

5 (iv) Persons convicted of illegal taking of fish or
6 theft of fish from State hatchery waters, nursery waters
7 or refuge areas.

8 (v) Persons convicted of illegal sale or
 9 commercialization of fish, reptiles or aquatic organisms.

10 (vi) Persons convicted of illegal use of explosives11 or chemicals to take fish.

12 (vii) Persons convicted of offenses related to13 endangered or threatened species.

14 (2) The Pennsylvania Game Commission shall report to
15 other compact states and recognize suspensions for offenses
16 in other compact states that have the same elements of the
17 following offenses under 34 Pa.C.S. (relating to game):

18 (i) Hunting or furtaking while on revocation.
19 (ii) Unlawful use of lights to take wildlife.
20 (iii) Buying and selling game.
21 (iv) Hunting or furtaking under the influence.
22 (v) Shooting at or causing injury to a human.

(vi) Counterfeit, alter or forge a license or tag.
(vii) Threatened or endangered species violations.
(viii) Assault/interference or bodily injury to a
wildlife conservation officer.

27 (ix) Illegal taking or possession of big game in28 closed season.

29 (x) Accumulated wildlife violations for which the
 30 penalty provided by 34 Pa.C.S. is no less than a summary

- 14 -

- 1 offense of the fourth degree and the violation is not the
- 2 only violation in a 24-month period.
- 3 Section 6. Effective date.
- 4 This act shall take effect immediately.