THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 1045 Session of 2009

INTRODUCED BY DINNIMAN, JULY 23, 2009

REFERRED TO ENVIRONMENTAL RESOURCES AND ENERGY, JULY 23, 2009

AN ACT

- 1 Authorizing the Commonwealth of Pennsylvania to join the Mid-
- 2 Atlantic Area Natural Gas Corridor Compact; providing for the
- form of the compact; imposing additional powers and duties on
- the Governor and the Secretary of the Commonwealth; and
- 5 making an appropriation.
- The General Assembly of the Commonwealth of Pennsylvania
- 7 hereby enacts as follows:
- 8 Section 1. Short title.
- 9 This act shall be known and may be cited as the Mid-Atlantic
- 10 Area Natural Gas Corridor Compact Act.
- 11 Section 2. Execution of compact.
- 12 The Governor of Pennsylvania, on behalf of this Commonwealth,
- 13 is authorized to and shall execute the Mid-Atlantic Area Natural
- 14 Gas Corridor Compact, hereinafter referred to as the "compact,"
- 15 with two or more of the party states. The General Assembly
- 16 signifies in advance its approval and ratification of the
- 17 compact and the compact is hereby adopted and entered into with
- 18 all states joining therein. The compact shall be in
- 19 substantially the following form:
- 20 Mid-Atlantic Area Natural Gas Corridor Compact

1 Article I

2 Statement of Purpose

- 3 Section 1. Purpose of compact.
- 4 The purpose of this compact is to promote regional
- 5 cooperation in the location, approval and construction of cross-
- 6 borders natural gas pipelines in the Mid-Atlantic region of the
- 7 United States by the development of a regional pipeline siting
- 8 council to facilitate the siting of cross-borders natural gas
- 9 pipelines within the compact states and to perform the
- 10 interstate pipeline siting responsibilities of such states.
- 11 Article II
- 12 Definitions
- 13 Section 1. Definitions.
- 14 For the purpose of this compact and of any supplemental or
- 15 concurring legislation enacted pursuant hereto, the following
- 16 words and phrases shall have the meanings given to them in this
- 17 section, except as may be otherwise required by the context:
- 18 "Affected Federal agency." The United States Department of
- 19 Energy, the Federal Energy Regulatory Commission, and the United
- 20 States Environmental Protection Agency and any other agency of
- 21 the United States Government affected by the Natural Gas Act of
- 22 1938.
- "Associated facilities." Facilities essential to the
- 24 transport of natural gas through interstate commerce, including,
- 25 but not limited to, pipelines, substations and terminals.
- 26 "Compact." The Mid-Atlantic Area Natural Gas Corridor
- 27 Compact established pursuant to this act.
- 28 "Council." The Mid-Atlantic Area States Council as
- 29 established in this compact.
- 30 "Cross-borders natural gas pipeline." A proposed interstate

- 1 natural gas pipeline and any associated facilities.
- 2 "Distribution corridor." A geographic area proposed for the
- 3 location, construction and operation of one or more cross-
- 4 borders natural gas pipelines.
- 5 "DOE." The United States Department of Energy.
- 6 "Eligible state." Any state contiguous to a party state that
- 7 elects to become a signatory to this compact.
- 8 "FERC." The Federal Energy Regulatory Commission.
- 9 "Federal acts." Any applicable requirement of:
- 10 (1) The National Forest Management Act of 1976 (Public
- 11 Law 94-588, 16 U.S.C. § 472a et seq.).
- 12 (2) The Endangered Species Act of 1973 (Public Law
- 13 93-205, 16 U.S.C. § 1531 et seq.).
- 14 (3) The Federal Water Pollution Control Act (62 Stat.
- 15 1155, 33 U.S.C. § 1251 et seq.).
- 16 (4) The National Environmental Policy Act of 1969
- 17 (Public Law 91-190, 42 U.S.C. § 4321 et seq.).
- 18 (5) The Federal Land Policy and Management Act of 1976
- 19 (Public Law 94-579, 43 U.S.C. § 1701 et seq.).
- 20 (6) The Natural Gas Act (52 Stat. 821, 15 U.S.C. § 717
- 21 et seq.).
- 22 "Indian tribe." Any Indian or Alaska Native tribe, band,
- 23 nation, pueblo, village or community that the Secretary of the
- 24 United States Department of the Interior acknowledges to exist
- 25 as an Indian tribe.
- 26 "Interested party." The term shall include the governmental
- 27 bodies of any political subdivision of a party state, state
- 28 agencies of a party state, Indian tribes domiciled within the
- 29 party states and persons residing or owning property in each
- 30 such party state through which a distribution corridor or

- 1 natural gas pipeline is proposed.
- 2 "Natural gas." Gas issuing from the earth's crust through
- 3 natural openings or bored wells and which is typically a
- 4 combustible mixture of methane and other hydrocarbons used
- 5 chiefly as a fuel and raw material. The term includes both
- 6 compressed and liquefied forms of natural gas.
- 7 "Natural gas pipeline." A pipeline used for the
- 8 transportation, distribution, and/or sale of natural gas in
- 9 interstate commerce.
- 10 "Party state" or "compact state." Any states situated within
- 11 the mid-Atlantic area national corridor that are signatories of
- 12 this compact and any eligible state.
- "Political subdivision." Any county, city, borough,
- 14 incorporated town, township or any equivalent unit of local
- 15 government of a party state.
- 16 "Secretary." The Secretary of the United States Department
- 17 of Energy.
- 18 Article III
- 19 Mid-Atlantic Area States Council
- 20 and Compact Administrators
- 21 Section 3.1. Establishment of council.
- 22 (1) There is hereby established a council to be known as
- 23 the Mid-Atlantic Area States Council, which shall be a body
- 24 politic and corporate, with succession for the duration of
- 25 this compact, as an agency and instrumentality of the
- governments of the party states that are signatories of this
- compact.
- 28 (2) The Council shall consist of persons holding
- 29 similarly situated positions in party states. If no such
- 30 persons in similarly situated positions exist in a party

1 state, the Governor of that state, or Mayor as in the case of 2 the District of Columbia, shall appoint an individual with 3 expertise related to the field for which there is no similarly situated person. Members of the council shall be: 4 5 The Secretary of Environmental Protection, or a 6 designee. 7 The Secretary of Conservation and Natural (ii) 8 Resources, or a designee. 9 The chairman of the utility commission or (iii) 10 public service commission, or a designee. 11 One representative from county conservation 12 districts appointed by the State Conservation Commission. 13 (V) Three representatives from local government, 14 whereby one shall be selected by the Pennsylvania State 15 Association of Boroughs, one shall be selected by the Pennsylvania State Association of Township Supervisors, 16 17 and one shall be selected by the County Commissioners 18 Association of Pennsylvania. 19 One representative of the housing industry 20 chosen by the Pennsylvania Builders Association. 21 One representative selected by The (vii) 22 Pennsylvania Chamber of Business and Industry. 23 (viii) The Chairman of the Environmental Resources 24 and Energy Committee of the House of Representatives. 25 The minority Chairman of the Environmental Resources and Energy Committee of the House of 26 27 Representatives. The Chairman of the Environmental Resources and 28 (x)29 Energy Committee of the Senate.

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The minority Chairman of the Environmental

- 1 Resources and Energy Committee of the Senate.
- If no such persons in similarly situated positions exist in a party state, the Governor of that state, or Mayor as in the case of the District of Columbia, shall appoint two individuals with expertise in energy policy as it relates to protection of the environment, conservation and natural resources and land use as that state's representatives on the council, provided, however, that a person so appointed shall not have any pecuniary interest in any corporation, natural gas utility or other person operating or interested in establishing a cross-borders natural gas pipeline in a party state or in any affiliate, intermediary, subsidiary or holding company of such corporation, natural gas utility or other person.
 - (4) The council shall elect annually from among its members a chairperson, a vice-chairperson and a treasurer whose offices shall rotate annually among the party states, with such powers and duties as the council shall in its bylaws prescribe. At no time shall any such office be held by council members from the same party states.
 - assistant to act in the place of such member, with full authority to attend meetings of the council and with power to discharge the duties and functions of such member either for the duration of membership of the appointing member or for any lesser time, unless otherwise provided by law of the party state of such member. A designee so appointed shall serve only at the direction and during the term of the appointing member and shall be subject to removal at the pleasure of such appointing member.

1 The council shall appoint an executive director who 2 shall serve at the pleasure of the council and who shall have 3 such powers and duties as the council shall in its bylaws impose. The executive director shall serve as secretary of 4 5 the council and, together with the treasurer, shall be bonded 6 in such amounts as the council may in its bylaws require. The 7 executive director, on behalf of, as trustee for, and with 8 approval of the council as its bylaws shall require, may 9 borrow, accept or contract for the services of personnel from 10 any party state, any other state government or any political 11 subdivision or agency thereof, from any intergovernmental 12 agency, or from any institution, person, firm or corporation, 13 and may accept for any of the council's purposes and 14 functions under this compact any and all donations, gifts and 15 grants of money, equipment, supplies, materials and services 16 from any party state, any other government or political 17 subdivision or agency thereof, or intergovernmental agency, 18 or from any institution, person, firm or corporation, and may 19 receive and utilize the same.

or other laws of any party state relative to public officers and employees, create and abolish offices, employment and positions as it deems necessary for the purposes of the council, affix and provide for the duties, conditions for employment, qualifications, appointment, removal, term, compensation and other rights and benefits of the council's officers and employees. The council shall appoint the principal officers of the council and allocate among them administrative functions, powers and duties necessary to carry out its purposes under this compact.

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- 1 (8) The council may maintain one or more offices for the
- 2 transaction of its business and shall meet as often as it
- 3 requires at such time and place as it shall determine. Each
- 4 council member shall be reimbursed for travel expenses in
- 5 accordance with the laws, regulations or policies of the
- 6 council member's party state.
- 7 (9) The organizational meeting of the council shall be
- 8 held within six months of the effective date of this compact.
- 9 Section 3.2. Council bylaws.
- 10 (1) The council shall adopt bylaws for the conduct of
- its business by a two-thirds vote and shall have the power by
- the same vote to amend and rescind its bylaws. The council
- shall publish its bylaws in convenient form with the
- 14 Secretary of the Commonwealth or, in the case of other party
- states, with the appropriate agency or officer of each
- participating party state. The bylaws shall, among other
- 17 things, provide for the powers and duties of the executive
- 18 director of the council and for adequate notice to the
- 19 council members and the general public of all meetings and
- 20 hearings, and of the business to be transacted at such
- 21 meetings and hearings of the council. Adequate notice of all
- 22 meetings and hearings of the council shall be provided to the
- 23 public and to other agencies and officers of party states in
- 24 accordance with the laws and regulations of such states or in
- accordance with the requirements of this compact.
- 26 (2) The council shall have a seal.
- 27 Section 3.3. Voting.
- 28 (1) Each party state shall be entitled to one vote in
- the conduct of the business of the council.
- 30 (2) All actions taken by the council, except for actions

- to designate a distribution corridor and approve the location construction of a cross-borders natural gas pipeline proposed to be sited in party states, shall be by majority vote of the members present.
 - (3) Any actions of the council to designate a distribution corridor or approve the location and construction of a cross-borders natural gas pipeline proposed to be sited in party states shall require an affirmative vote by two-thirds of all members of the council in whose states the distribution corridor is proposed to be designated or a cross-borders natural gas pipeline is proposed to be located and constructed.
 - (4) Except as provided in paragraph (3), no action of the council shall be binding unless taken at a meeting at which a majority of all party states are represented and unless a majority of the total number of votes are cast in favor thereof.
 - (5) In addition to the powers and duties elsewhere prescribed in this compact, the council shall have the power to make and enforce rules and regulations as it deems necessary to implement the provisions of this compact or to effectuate in any other respect the purposes of this compact.
- 23 Section 3.4. Compact administrators.
- (1) The chairman of each party state's public utility
 commission or public service commission, as the case may be,
 or the person holding an equivalent position who is
 responsible for regulating natural gas utilities in each such
 party state shall act as compact administrator for that
 state. The compact administrator shall consult with like
 officials of the party states, and shall foster cooperation

- between such states in the designation of distribution
 corridors and the location and construction of any crossborders natural gas pipelines.
 - (2) The compact administrators and other members of the council shall organize to negotiate and establish a regional process to be adopted by the party states for the designation a distribution corridor or approval, location and construction of cross-borders natural gas pipeline in accordance with the requirements of this compact.
- 10 (3) In negotiating the terms of the compact, the compact
 11 administrators shall assure that the compact incorporates
 12 procedures to ensure appropriate adjudicative proceedings,
 13 mitigate environmental impacts and ensure that the compact is
 14 in the public interest of the party states.
- 15 Article IV
- Powers and Duties of Council
- 17 Section 4.1. Powers and duties.
- 18 (1) The council shall, after notice and public hearings,
 19 develop, negotiate and promulgate rules and regulations
 20 establishing a regional process to govern the designation of
 21 a distribution corridor and approval, location and
 22 construction of cross-borders natural gas pipelines.
 - (2) To carry out its powers and duties under this compact, it shall be the further duty of the council to:
- (i) Conduct and prepare, independently or in

 cooperation with academia, energy economists and other

 energy experts and analysts or other persons as

 determined by the council, studies, investigations,

 research and programs relating to all aspects of the site

 selection of cross-borders natural gas pipelines.

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- (ii) Adopt standards, rules and regulations to perform its functions and enforce the terms of this compact, including standards, rules and regulations to govern the location and construction of cross-borders natural gas pipelines.
 - (iii) Exercise any authority consistent with this compact authorized by Congress under Federal law.
 - (iv) Advise, consult and encourage voluntary cooperation from other agencies of the party states and political subdivisions thereof, industries, other states, the Federal Government, interested parties and other persons in furtherance of its duties under this compact.
 - (v) Submit to the Governor of each party state an annual report covering the activities of the council for the preceding calendar year. The report shall be submitted on or before December 31 of each year, shall include such standards, rules, regulations and bylaws as may have been adopted by the council, and shall be transmitted to the Senate and the House of Representatives or State Assembly, as the case may be, of each party state. The council may issue such additional reports as it may deem necessary.
 - (vi) Conduct informational meetings and public hearings to disseminate information, receive comment or take testimony with respect to the designation of a distribution corridor or the location and construction of cross-borders natural gas pipelines.
 - (vii) Consider and present recommendations, policies and programs designed to facilitate the location and construction of cross-borders natural gas pipelines.

(viii) Recommend such changes in, or amendments or additions to, the laws, rules, regulations, policies or guidelines of the party states that, in the judgment of the council, may be appropriate.

- (ix) Work with the DOE and FERC or any successor agency thereto, any other officer or agency of the United States and the party states and any other governmental unit or agency or officer thereof, and with any other persons, entities or agencies, including energy or power authorities, in matters related to the approval, location and construction of cross-borders natural gas pipelines.
- (x) Advise and assist the Governor and the legislature of each party state with the development and implementation of policies and procedures relating to the designation of distribution corridors and the location and construction of cross-borders natural gas pipelines.
- (xi) Require and receive from any agency of a party state, or any political subdivision thereof, assistance and data.
- (xii) Compile, publish and distribute, with or without fee, any reports, bulletins, newsletters or other documents as it may deem appropriate.
- (xiii) Work with stakeholders, affected Federal, state and local agencies, power or energy authorities and the public to study alternatives to cross-borders natural gas pipelines and distribution corridors.
- (xiv) Designate a cross-borders natural gas
 distribution corridor or corridors on its own motion or
 by application of a person proposing to construct a
 cross-borders natural gas pipeline. The council's

designation of a distribution corridor shall serve to identify a feasible corridor where one or more future cross-borders natural gas pipelines may be located and constructed that are consistent with the needs of this Commonwealth and the party states.

(xv) Develop and adopt, in consultation with appropriate agencies of the party states, energy or power authorities, natural gas distribution companies, and consumers a strategic plan for the Mid-Atlantic region's natural gas needs. The strategic plan shall identify and recommend activities needed to ensure reliability, future growth, new natural gas wells, renewable resources, and energy efficiency. In developing the strategic plan, the council shall confer with state agencies and political subdivisions in the party states and Federal agencies to identify appropriate areas within their jurisdictions that may be suitable for a distribution corridor or natural gas pipeline.

(xvi) Coordinate, to the extent feasible, efforts to identify long-term natural gas needs of the party states with the land use plans of the party states, political subdivisions thereof and Federal agencies.

(xvii) Accept, review and approve or disapprove applications from persons proposing to locate and construct a cross-borders natural gas pipeline. The application shall be in the form required by the council and shall be accompanied by any supportive data and other information, including, but not limited to, the following:

(A) The name of the applicant, address of its

principal place of business and state or states in which it is incorporated to do business.

- (B) A statement of need and general description of the proposed route. The general description shall not be a legal or metes and bounds description but shall include the proposed route of the cross-borders natural gas pipeline, including the number of route miles, the right-of-way width and the location of such facility within each political subdivision traversed.
- (C) Supporting exhibits, such as maps, including topographic maps; a system map depicting in sufficient detail the location and volume of existing pipelines of the applicant and the location and volume of the proposed natural gas pipelines, aerial photographs and other engineering materials as the council shall by regulation prescribe.
- (D) The names and addresses of known persons, Indian tribes, corporations, small businesses and other entities of record owning property within the proposed right-of-way, together with an indication of the rights-of-way acquired or the rights-of-way needed to be acquired by the applicant.
- (E) A statement of the safety considerations, including public health and safety, that will be incorporated into the design, construction and maintenance of the proposed natural gas pipeline and require this statement to be submitted to all county and local government units where the proposed natural gas pipeline will be located.

- (F) A description of any studies, including any third-party studies, that have been made or will be made concerning the projected environmental impact of the proposed cross-borders natural gas pipeline and of the efforts that have been or will be made to minimize the impact of the proposed natural gas pipeline on the environment, scenic rivers and waterways, including, but not limited to, impacts, where applicable, on land use, soil and sedimentation, plant and wildlife habitats, terrain, hydrology and landscape.
- (G) A description of the efforts of the applicant to locate and identify archaeological, geologic, historic, scenic and wilderness areas of significance within two miles of the proposed right-of-way and the location and identity of areas discovered by the applicant, and of the efforts that have been or will be made to minimize the impact of the proposed natural gas pipeline on such areas.
- (H) A description of the efforts of the applicant to locate and identify preserved land, farmland, land subject to agricultural conservation easements and other conservation easements, and of the efforts that have been or will be made to minimize the impact of the proposed natural gas pipeline on such areas.
- (I) A description of rights-of-way obtained or to be obtained and efforts made to minimize the size of any rights-of-way.
 - (J) A description of any developed areas within

two miles of the proposed natural gas pipeline, the
impacts of the proposed natural gas pipeline on these
areas, the efforts made to avoid such areas, and the
efforts that have been or will be made to minimize
the impact of the proposed natural gas pipeline on
such areas.

- (K) A general description of reasonable alternative routes, including a description of the distribution corridor planning, methodology, a comparison of the merits and detriments of each route, and a statement of the reasons for selecting the proposed route.
- (L) A list of local, state and Federal agencies that have requirements which must be satisfied in connection with the construction, maintenance and operation of the proposed cross-borders natural gas pipeline, and a list of all required documents which have been or will be filed with a local, state or Federal agency in connection with the location, construction and operation of the proposed cross-borders natural gas pipeline.
- (M) The estimated cost of construction of the proposed cross-borders natural gas pipeline and the projected date of completion.

(xviii) Upon receipt of an application or upon its own motion for the designation of a distribution corridor or upon receipt of an application for the location and construction of a cross-borders natural gas pipeline, arrange for the publication of a summary of the application in two newspapers of general circulation in

each county where the proposed distribution corridor or cross-borders natural gas pipeline is proposed to be located and constructed and notify all property owners within, or adjacent to, the proposed distribution corridor or cross-borders natural gas pipeline. The council shall transmit a copy of the application for designation of a distribution corridor or for the location and construction of a cross-borders natural gas pipeline to all political subdivisions, and state and Federal agencies having an interest in the proposed distribution corridor or cross-borders natural gas pipeline.

(xix) Publish applications for designation of a distribution corridor or location and construction of a cross-borders natural gas pipeline on its Internet website, and provide for public notification of the availability of the application on the council's Internet website through appropriate media outlets.

(xx) Notify appropriate agencies of party states, and political subdivisions thereof, Federal agencies and Indian tribes in whose jurisdiction the proposed distribution corridor or cross-borders natural gas pipeline will be located regarding the application to designate a distribution corridor or locate and construct a cross-borders natural gas pipeline. Such notice shall solicit information from, and the council shall confer with, all affected political subdivisions of party states, Indian tribes and affected state and Federal agencies regarding their land use plans, existing land uses and other factors in which they have expertise or

interest with respect to the proposed distribution corridor or proposed cross-borders natural gas pipeline. The council shall provide any affected political subdivision, state or Federal agency, Indian tribe and any property owner within or adjacent to the proposed distribution corridor or cross-borders natural gas pipeline and other interested parties ample opportunity to participate in the council's review of a proposed distribution corridor or cross-borders natural gas pipeline.

(xxi) Permit agencies of party states and affected political subdivisions thereof, Federal agencies, energy authorities, Indian tribes and members of the public, including any property owner within or adjacent to the proposed distribution corridor or proposed natural gas pipeline, to provide comment on the need and suitability of the proposed distribution corridor or proposed cross-borders natural gas pipeline with respect to environmental, public health and safety, land use, economic impact or other factors on which they may have expertise or desire to comment.

(xxii) Require applicants to submit a statement of the safety considerations, including public health and safety and necessary safety devices and procedures that will be incorporated into the design, construction and maintenance of the proposed natural gas pipeline to all county and local government units where the proposed natural gas pipeline will be located.

(xxiii) Adopt standards for the construction and operation of cross-borders natural gas pipelines.

1 (xxiv) Prescribe the form and content of 2 applications for the designation of distribution corridors and the location and construction of natural 3 gas pipelines; conduct public hearings and take other 4 actions to secure adequate evaluation of applications; 5 6 and formally act to approve, disapprove or modify 7 applications, including specifying conditions under which 8 approval of a distribution corridor or cross-borders natural gas pipeline will be permitted. 9

(xxv) Issue permits for the location and construction of cross-borders natural gas pipelines.

(xxvi) Present state concerns and interests to party states, other states, energy authorities, and the Federal Government on any proposed distribution corridor or the location and construction of any natural gas pipeline which may affect the environment, health or safety of the citizens of the Commonwealth of Pennsylvania and other party states.

(xxvii) Establish, maintain and manage a data collection system for obtaining and storing information necessary to perform its functions under this compact.

(xxviii) Adopt rules and regulations, or take any action, it deems reasonable and necessary to:

- (A) ensure the free and open participation of the public and interested parties; and
- 26 (B) protect the confidentiality of information 27 it may receive in performing its function under this 28 compact.
- 29 Section 4.2. Advisory Committees.
- The council may establish such advisory, technical or

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- 1 regional committees as it may deem necessary to carry out its
- 2 duties under this compact. The membership of such advisory
- 3 committees shall include, but not be limited to, private
- 4 citizens; representatives of Indian tribes; expert and lay
- 5 personnel; representatives of industry, labor, commerce,
- 6 agriculture, civic organizations, environmental organizations,
- 7 health professions, voluntary health agencies and academia; and
- 8 officials of local, state and Federal government. The council
- 9 may cooperate with and use the assistance and services of any
- 10 such committees and the organizations they represent in
- 11 furthering any of its activities or carrying out its functions
- 12 and duties under this compact.
- 13 Section 4.3. Rules and regulations.
- 14 (1) The council shall, after public notice and public
- 15 hearing, promulgate, adopt and enforce such rules and
- regulations as may be necessary and appropriate for the
- 17 implementation and enforcement of this compact. Such rules
- and regulations shall, among other things, provide for the
- 19 following:
- 20 (i) Cooperation and consultation between the party
- 21 states and affected Federal agencies of the United States
- Government.
- 23 (ii) Processes and procedures for developing a
- comprehensive inventory of all existing and planned
- 25 natural gas pipelines in each party state, including all
- 26 natural gas pipelines under construction. Notwithstanding
- any other provision of law or regulation, all providers
- of natural gas distribution services, all power or energy
- 29 authorities or successors to such providers in each party
- 30 state shall cooperate with the council in developing the

- 1 inventory of existing and natural gas pipelines. (iii) Processes and procedures to receive assistance 2 3 and data from any agency of a party state or political subdivisions thereof. 4 5 (iv) Adoption of an annual budget. (v) Standards for the review and approval of 6 7 applications to locate and construct natural gas 8 pipelines. Such standards shall address, but need not be limited to, the following: 9 The financial ability and qualifications of 10 (A) 11 the applicant. 12 The organizational, managerial and technical (B) 13 expertise of the applicant to construct and operate 14 the proposed cross-borders natural gas pipeline. 15 The need for the proposed distribution 16 corridor or proposed cross-borders natural gas pipeline. 17 18 (D) Protection of public health and safety, 19 including necessary safety devices and procedures. 20 (E) Areas designated for protection or 21 conservation by a party state, an agency of the 22 Federal Government, county, or local government unit, 23 including, but not limited to, agricultural land, 24 monuments, historic sites, wilderness areas, scenic 25 rivers and waterways, wildlife refuges and similar 26 areas. 27 Impact of the proposed cross-borders natural (F) 28 gas pipeline on the environment.
 - (G) Effect of the proposed cross-borders natural gas pipeline, taking into account mitigation on fish

and wildlife, including threatened and endangered fish, wildlife or plant species.

- (H) Soil protection.
- (I) Impact of the proposed cross-borders natural gas pipeline on historic, cultural or archaeological resources listed on or determined pursuant to historic preservation or land conservation laws of the party states, the Federal Government, County, or local government unit to be eligible for listing on the National Register of Historic Places or any similar laws of the party states concerned with the protection, preservation and conservation of historic places in such party states.
- (J) Potential impact of the proposed crossborders natural gas pipeline on recreation, scenic and aesthetic values.
- (K) Rights-of-way obtained or to be obtained and efforts made to minimize the size of any rights-of-way with the intent of restricting rights-of-ways to a minimum necessary size.
- (L) Impact on developed areas within two miles of the proposed natural gas pipeline, the efforts made to avoid such areas, and of the efforts that have been or will be made to minimize the impact of the proposed natural gas pipeline on such areas with the intent of avoiding siting natural gas pipelines in or directly adjacent to populated areas.
- (M) Any other conditions, requirements or standards the council may prescribe by rule or regulation.

1 (vi) The form and content of applications for 2 designation of a distribution corridor or construction of 3 a cross-borders natural gas pipeline.

> Confidentiality of data and information received by the council and maintained in its data collection system, including security measures to ensure that data or information it has designated as confidential or received with a confidential designation from a governmental agency, energy authority or other person is protected against disclosure. The council may, by regulation, designate certain categories of data and information as confidential. Any confidential information pertinent to the functions of the council under this compact that is obtained by another state agency or person shall be available to the council and shall be treated as confidential. Confidential information shall be aggregated or masked to the extent necessary to assure confidentiality if public disclosure of the specific information would result in unfair competitive disadvantage to the person supplying the information.

21 (viii) Procedures to govern cost-sharing between the 22 party states.

23 Section 4.4. Duties of party states.

It shall be the duty of the Public Utility Commission or
similar situated agency of each party state to establish a
natural gas pipeline siting council and take such measures as
shall be necessary and appropriate to promulgate and adopt the
regional process for the location and construction of natural
gas pipelines established by this compact. Each party state's
natural gas pipeline siting council is hereby designated as the

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- 1 state authority for the purpose of siting natural gas pipelines
- 2 under the Natural Gas Act of 1938, and shall work with the
- 3 council to carry out the intent and purpose of this compact.
- 4 Each such council's authority regarding natural gas pipelines
- 5 shall be limited to those natural gas pipelines that are subject
- 6 to the Natural Gas Act of 1938 and this compact.
- 7 Article V
- 8 Public Hearing, Meetings, and Records of Council
- 9 Section 5.1. Informational meetings.
- 10 (1) The council may conduct informational meetings in
- 11 the counties where the distribution corridor is proposed to
- 12 be designated or where a natural gas pipeline is proposed to
- be located and constructed. Such informational meetings shall
- 14 be convened as soon as practicable but not later than 60 days
- after a vote of the council to designate a distribution
- 16 corridor and not later than 60 days after receipt of an
- 17 application for the designation of a distribution corridor or
- 18 the location and construction of a cross-borders natural gas
- 19 pipeline. The purpose of the informational hearings shall be
- 20 to:
- 21 (i) Provide information about the proposed
- 22 distribution corridor or natural gas pipeline to ensure
- that the public and interested parties have a clear
- 24 understanding of the proposal.
- 25 (ii) Receive initial comments about the proposed
- distribution corridor or natural gas pipeline.
- 27 (iii) Explain the relationship of the proposed
- distribution corridor or natural gas pipeline to any
- 29 strategic plan regarding natural gas for the Mid-Atlantic
- 30 area.

- 1 (iv) Solicit suggestions and information on
 2 reasonable alternatives to the proposed transmission
 3 corridor or natural gas pipeline.
- 4 (2) Informational meetings shall be convened in each
 5 party state, and the place or places of such meetings shall
 6 be as close as possible to the proposed route of the
 7 distribution corridor or natural gas pipeline.
- 8 Section 5.2. Public hearings.
- 9 Subsequent to the informational meetings, the 10 council shall convene public hearings to determine whether the proposed location of the distribution corridor or natural 11 12 gas pipeline is consistent and in compliance with land use 13 plans and zoning ordinances of affected political 14 subdivisions and regional planning authorities. If it is 15 determined that the proposed location conforms with existing land use plans or zoning ordinances in effect as of the date 16 17 of the application, the affected political subdivision or 18 regional planning authority shall not thereafter change or 19 modify such land use plans or zoning ordinances so as to 20 affect the proposed location.
- (2) Additional public hearings shall be held as deemed necessary and appropriate by the council in the exercise of its functions under this compact, and to ensure participation by landowners and other individuals who may be impacted by the location and construction of a natural gas pipeline.
- 26 Section 5.3. Public participation.
- 27 (1) All meetings and public hearings convened by the 28 council shall be open to the public, except with respect to 29 meetings concerned with personnel issues, with at least 30 30 days' advance notice. The chairman may convene an emergency

1 meeting with less advance notice.

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- 2 (2) The council shall ensure public accessibility to all documents, exhibits or other materials related to the designation of a distribution corridor or the location and construction of a natural gas pipeline.
 - (3) All meetings of the council shall be conducted in a manner that substantially conforms to the Administrative Procedure Act (5 U.S.C. Ch.5, Subch.II, and Ch.7).
- 9 The council may, by two-thirds vote of the members 10 present, hold an executive session closed to the public for the purpose of discussing legally privileged or proprietary 11 12 information; to consider dismissal, disciplining of or 13 hearing complaints or charges brought against an employee or 14 other public official unless such person requests a public 15 hearing; or to consult with its attorney regarding information or strategy in connection with specific 16 17 litigation. The reason requiring an executive session shall 18 be announced at least 14 days prior to the executive session, 19 except that the chairman may convene an emergency executive 20 session with less advance notice, provided that the reason 21 for the emergency executive session is announced at the 22 public meeting immediately subsequent to the executive 23 session. All actions of the council taken in violation of the 24 requirements of this section shall be null and void.
- 25 Section 5.4. Tribal participation.
- 26 (1) In addition to all other opportunities to comment
 27 and participate in proceedings of the council under this
 28 compact, the council shall consult with and ensure
 29 participation by federally recognized Indian tribes in its
 30 proceedings.

- 1 (2) All federally recognized Indian tribes within a
- 2 party state shall receive reasonable notice informing the
- 3 tribe that they may participate in the proceeding before the
- 4 council. The notice and subsequent notices shall inform the
- 5 tribe of any informational or public hearing to be convened
- 6 by the council and of the tribe's right to submit written
- 7 comments or otherwise participate in such meetings and
- 8 hearings. The council shall consider the comments submitted
- 9 by an Indian tribe before approving, approving with
- 10 modification or disapproving any proposal subject to review,
- approval or disapproval by the council.
- 12 (3) The council shall consult with federally recognized
- 13 Indian tribes for the establishment of a mutually agreed upon
- 14 mechanism or process for the purpose of facilitating dialogue
- with and participation by such tribes in its proceedings. The
- 16 council may include tribal participation on advisory
- 17 committees authorized under this compact or such other
- mutually agreed to processes.
- 19 Section 5.5. Minutes.
- 20 Detailed written minutes shall be kept of all meetings and
- 21 hearings of the council. All decisions, files, records and data
- 22 of the council, except for information privileged against
- 23 introduction in judicial proceedings, including proprietary
- 24 information, personnel records and minutes of a properly
- 25 convened executive session, shall be open to public inspection
- 26 subject to a procedure that substantially conforms to the
- 27 Freedom of Information Act (Public Law 89-554, 5 U.S.C. § 552)
- 28 and applicable Pennsylvania law or laws of other party states,
- 29 and may be copied upon request and payment of a fee as
- 30 established by regulation of the council and which shall be no

1 higher than necessary to recover copying costs.

2 Article VI

3 Finances

- 4 Section 6.1. Annual budget.
- 5 (1) The council shall annually adopt and submit a budget
- of its estimated expenditures for administration and
- 7 operation to the principal budget officer of each party state
- 8 at such time and in such manner as may be required by the
- 9 laws of the party states for presentation to the legislatures
- 10 thereof. Each such budget shall contain specific
- 11 recommendations of the amount or amounts to be appropriated
- 12 by each party state. The council shall not pledge the credit
- of any party state. The council may meet any of its
- obligations in whole or in part with funds available to it
- under Article III of this compact, provided that the council
- take specific action to set aside such funds prior to the
- incurring of any obligations to be met in whole or in part by
- 18 the use of such funds. Except where the council makes use of
- 19 funds available to it under Article III hereof, the council
- 20 shall not incur any obligations prior to the allocation of
- 21 funds by the party states sufficient to meet such
- 22 obligations.
- 23 (2) In calculating its annual budget, the council shall
- 24 balance total expenses against the council's estimate of
- revenues from all sources, either previously appropriated by
- 26 a party state or receivable from any person, political
- 27 subdivision or governmental agency.
- 28 (3) The chairman of the council shall certify to the
- respective party states and may, if applicable, submit to
- 30 persons in other governmental agencies statements of the

- 1 amounts requested from them in accordance with any existing
- 2 cost-sharing agreement established by the party states
- 3 pursuant to this compact.
- 4 Section 6.2. Apportionment of cost.
- 5 The amount required for the council's current budget shall be
- 6 apportioned equally among the party states unless a different
- 7 apportionment is agreed to by unanimous vote of the council.
- 8 Section 6.3. Accounts of council.
- 9 (1) The council shall keep accurate accounts of all
- 10 receipts and disbursements. The receipts and disbursements of
- the council shall be subject to the audit and accounting
- 12 procedures established by the council under its bylaws,
- 13 except that all receipts and disbursements of funds handled
- by the council shall be audited annually by a qualified
- public accountant and the report of the audit shall be
- included in and become a part of the annual report of the
- 17 council.
- 18 (2) The accounts of the council shall be open at any
- reasonable time for inspection by such agency, representative
- or representatives of the party states as may be duly
- 21 constituted for that purpose and by others who may be
- 22 authorized by the council.
- 23 Article VII
- 24 Enforcement
- 25 Section 7.1. Power to enforce.
- 26 (1) The council shall have the power to implement and
- 27 enforce the provisions of this compact.
- 28 (2) Any person aggrieved by an action or decision of the
- 29 council shall:
- 30 (i) Be entitled to an administrative hearing before

- 1 the council.
- 2 (ii) Have the right to judicial review of a council
- decision or action in the United States District Court
- for the District of Columbia or in such district court
- 5 that has jurisdiction in the state or states where the
- 6 council maintain offices, provided that a petition for
- 7 judicial review is filed within 90 days after all
- 8 administrative remedies have been exhausted.
- 9 Section 7.2. Actions to compel compliance.
- 10 The council may by majority vote initiate actions to compel
- 11 compliance with this compact and the rules and regulations
- 12 adopted and promulgated pursuant to this compact. The United
- 13 States District Court for the District of Columbia or the United
- 14 States District Court that has jurisdiction in the state or
- 15 states where the council maintains offices shall have
- 16 jurisdiction over any actions filed by the council.
- 17 Section 7.3. Liability.
- 18 Liabilities of the council shall not be deemed liabilities of
- 19 the party states. Members of the council shall not be personally
- 20 liable for actions taken in their official capacity.
- 21 Article VIII
- 22 Eligibility, Entry into Effect, Amendments
- and Withdrawal
- 24 Section 8.1. Eligibility.
- 25 Any or all of the states of Delaware, Maryland, New Jersey,
- 26 New York, Ohio, Pennsylvania, Virginia, West Virginia and the
- 27 District of Columbia shall be eligible to become a party state,
- 28 and any state contiguous to a party state if affirmed by
- 29 unanimous vote of the council shall be eliqible to become a
- 30 party to this compact.

- 1 Section 8.2. Entry into effect.
- 2 This compact shall become operative and effective between the
- 3 Commonwealth of Pennsylvania and such other party states when
- 4 the following occur:
- 5 (i) The Governor executes the Mid-Atlantic Area
- 6 Natural Gas Compact on behalf of the Commonwealth of
- 7 Pennsylvania and files a verified copy of this compact
- 8 with the Secretary of the Commonwealth.
- 9 (ii) The compact is ratified through the enactment
- of concurring legislation by two or more of the party
- 11 states.
- 12 (iii) The Congress of the United States confers its
- 13 consent or approval to this compact.
- 14 Section 8.3. Filing.
- This compact shall be signed and sealed in as many original
- 16 copies as necessary by the respective Governors of the party
- 17 states. One such copy shall be filed with the Secretary of State
- 18 of each party state in accordance with the laws or regulations
- 19 of each such state in which the filing is effectuated, and one
- 20 copy shall be filed and retained in the archives of the council
- 21 upon its organization. The signatures shall be affixed and
- 22 attested in a form similar to the following:
- In witness whereof, and in evidence of the adoption and
- 24 enactment into law of this compact by the legislatures of the
- 25 party states and consent by the Congress of the United States,
- 26 the respective Governors do hereby, in accordance with the
- 27 authority conferred by law, sign this compact in six duplicate
- 28 original copies, attested by the respective Secretaries of State
- 29 of each party state, and have caused the seals of the respective
- 30 party states to be hereunto affixed this day of (month), (year).

- 1 Section 8.4. Amendments to compact.
- 2 This compact shall not be amended or modified except with the
- 3 concurrence of the General Assembly of the Commonwealth of
- 4 Pennsylvania and the legislatures of the party states.
- 5 Amendments shall not become effective until adopted in the same
- 6 manner as the original compact.
- 7 Section 8.5. Withdrawal.
- 8 Any party state may withdraw from this compact by enacting a
- 9 statute repealing the same, but no such withdrawal shall become
- 10 effective until one year after the Governor of the withdrawing
- 11 party state forwards formal notice in writing to the Governor of
- 12 each other party state informing said Governors of the action of
- 13 the legislature in repealing the compact and declaring the
- 14 intention to withdraw, provided, however, that the withdrawal of
- 15 a party state shall not affect any liability already incurred by
- 16 or chargeable to a party state prior to the time of such
- 17 withdrawal.
- 18 Article XI
- 19 Severability and Construction
- 20 Section 9.1. Construction.
- 21 (1) Nothing in this compact shall be construed to:
- 22 (i) Limit, repeal or supersede any law, rule or
- regulation of any party state.
- 24 (ii) Displace existing laws or regulations of the
- 25 party states that govern the location and construction of
- 26 intrastate natural gas pipelines proposed to be located
- and constructed within the geographic borders of any such
- 28 states.
- 29 (iii) Permit or require any person or other entity
- 30 to avoid or refuse to comply with any law, rule,

- regulation, order or ordinance of a party state, or
 political subdivision thereof, now or hereafter made,
 enacted or in force.
 - (iv) Limit, diminish or otherwise impair jurisdiction exercised by the DOE or any successor agency, or any other Federal department, agency or officer pursuant to and in conformity with any valid and operative act of Congress.
 - (v) Alter the relations between and respective internal responsibilities of the government of a party state and its political subdivisions.
- 12 (vi) Abrogate or derogate the rights held by any 13 federally recognized Indian tribe.
- 14 This compact shall be construed liberally in order 15 to achieve the purposes and intent enunciated herein. It is 16 the intent of this compact to establish a basic structure by which the council may achieve such purposes through the 17 18 development and adoption of uniform policies, rules and 19 regulations and strategic plans to facilitate the designation 20 of distribution corridors and the location and construction 21 of cross-border natural gas pipelines.
- 22 Section 9.2. Severability.
- The provisions of this compact are severable. If any
- 24 provision of this compact or its application to any person or
- 25 circumstance is held invalid, the invalidity shall not affect
- 26 other provisions or applications of this compact which can be
- 27 given effect without the invalid provision or applications.
- 28 Section 3. Policy of Commonwealth and legal effect.
- 29 The policy of the Commonwealth and the effect on laws and
- 30 regulations generally are as follows:

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- 1 (1) It is hereby declared to be the policy of the
- 2 Commonwealth to perform and carry out the compact and to
- accomplish the purposes thereof. All officers and agencies of
- 4 this Commonwealth are authorized and directed to do all
- 5 things falling within their respective jurisdictions
- 6 necessary or incidental to the carrying out of the compact in
- 7 every particular. All officers, employees, departments,
- 8 bureaus, boards, commissions, authorities and other such
- 9 agencies of the Commonwealth are authorized and directed at
- 10 reasonable times and upon request of the council to furnish
- 11 the council with information and data possessed by them or
- any of them and to aid the council by loan of personnel or
- other means lying within their legal powers respectively.
- 14 (2) If any provision of the compact conflicts with any
- other provision, limitation or restriction which is now in
- 16 effect under any other law of this Commonwealth or any rule,
- 17 regulation, order or policy promulgated thereunder, this act
- 18 shall govern and control any such other law or rule,
- 19 regulation, order or policy promulgated thereunder shall be
- deemed superseded for the purposes of this act.
- 21 Section 4. Submission of council budgets.
- The budget of the estimated expenditures of the council shall
- 23 be submitted to the Governor for such period and in such form as
- 24 shall be requested by the Governor.
- 25 Section 5. Appropriation.
- The sum of \$2,000,000, or as much thereof as may be
- 27 necessary, is hereby appropriated to the council as the
- 28 Commonwealth of Pennsylvania's pro rata share of the expenses of
- 29 the council for the fiscal year beginning July 1, 2009, to June
- 30 30, 2010, provided, however, that no such appropriation shall be

- 1 allocated until the compact becomes operative and effective in
- 2 accordance with section 8.2(1) of the compact.
- 3 Section 6. Expiration.
- 4 (a) Publication of failure to consent. -- If the Congress of
- 5 the United States fails to confer its consent to and approval of
- 6 the compact by June 30, 2010, the Secretary of the Commonwealth
- 7 shall publish a notice in the Pennsylvania Bulletin within 30
- 8 days of June 30, 2010, declaring such failure of the Congress to
- 9 consent to the compact.
- 10 (b) Effect of publication. -- This act shall expire
- 11 immediately upon publication of the notice under subsection (a).
- 12 (c) Effect of repeal.--If the President of the United States
- 13 signs a subsequent act of the Congress of the United States
- 14 providing for the repeal of the Natural Gas Act of 1938, this
- 15 act shall expire immediately upon the effective date of the
- 16 repeal.
- 17 (d) Dissolution.--In the event that this act is terminated
- 18 by the operation of subsection (b) or (c), the council shall be
- 19 dissolved, its assets and liabilities transferred and its
- 20 affairs suspended in accordance with the unanimous agreement of
- 21 the party states or, failing unanimous agreement, in such manner
- 22 that the assets and liabilities of the council shall be shared
- 23 by the respective party states.
- 24 Section 7. Administrative duties.
- 25 (a) Governor. -- The Governor is hereby authorized and
- 26 directed to take such action as may be necessary to complete the
- 27 exchange of official documents between the Commonwealth of
- 28 Pennsylvania and any other state ratifying the compact.
- 29 (b) Secretary of the Commonwealth. -- The Secretary of the
- 30 Commonwealth shall publish a notice in the Pennsylvania Bulletin

- 1 when the conditions set forth in subsection (a) of this section
- 2 are satisfied. The notice shall include the date on which the
- 3 Mid-Atlantic Area Natural Gas Compact became effective and
- 4 operative between this Commonwealth and any other state in
- 5 accordance with this act.
- 6 Section 8. Effective date.
- 7 This act shall take effect immediately.