THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 909

Session of 2009

INTRODUCED BY ROBBINS, ERICKSON, EICHELBERGER, STOUT AND WOZNIAK, JUNE 5, 2009

AS REPORTED FROM COMMITTEE ON LOCAL GOVERNMENT, HOUSE OF REPRESENTATIVES, AS AMENDED, MARCH 10, 2010

AN ACT

Amending the act of June 24, 1931 (P.L.1206, No.331), entitled "An act concerning townships of the first class; amending, 2 revising, consolidating, and changing the law relating thereto," further providing for general provisions relating to examinations, for rejection of applicant and hearing, for manner of filling appointments, for probation period, FOR PROMOTIONS and for physical examinations. 7 8 The General Assembly of the Commonwealth of Pennsylvania hereby enacts as follows: 10 Section 1. Section 635 of the act of June 24, 1931 11 (P.L.1206, No.331), known as The First Class Township Code, 12 reenacted and amended May 27, 1949 (P.L.1955, No.569) and 13 amended December 4, 1980 (P.L.1101, No.188), is amended to read: 14 Section 635. General Provisions Relating to Examinations .--15 (a) The commission shall make rules and regulations to be 16 approved as provided in section 630 hereof, providing for the 17 examination of applicants for positions in the police force and as paid operators of fire apparatus and for promotions, which 18

rules and regulations shall prescribe the minimum qualifications

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- 1 of all applicants to be examined and the passing grades. All
- 2 examinations for positions or promotions shall be practical in
- 3 character and shall relate to such matters and include such
- 4 inquiries as will fairly test the merit and fitness of the
- 5 persons examined to discharge the duties of the employment
- 6 sought by them. All examinations shall be open to all applicants
- 7 who have the minimum qualifications required by the rules and
- 8 regulations. Each applicant for examination shall:
- 9 <u>(1)</u> be subject to the regulations adopted by the commission
- 10 [and shall be required to submit to a physical examination];
- 11 (2) either before or after being admitted to the regular
- 12 examination held by the commission, be required to submit to a
- 13 physical fitness or agility examination that is job-related and
- 14 consistent with business necessity; and
- 15 (3) if made a conditional offer of employment, be given a
- 16 physical and psychological medical examination in accordance
- 17 with section 643 of this act.
- 18 (b) Public notice of the time and place of every
- 19 examination, together with the information as to the kind of
- 20 position or place to be filled, shall be given by publication
- 21 once in a newspaper of general circulation in the township or in
- 22 a newspaper circulating generally in the township at least two
- 23 weeks prior to each examination, and a copy of the notice shall
- 24 be prominently posted in the office of the commission or other
- 25 public place.
- 26 <u>(c)</u> The commission shall post in its office the eligible
- 27 list containing the names and grades of those who have passed
- 28 the examination. Persons male or female who served in the
- 29 military or naval service of the United States during any war in
- 30 which the United States has been, is now, or shall hereafter be

- 1 engaged and who have honorable discharges from such service, who
- 2 have successfully passed the examination, shall be given the
- 3 additional credits and preference in appointment [and promotion]
- 4 provided for by law.
- 5 Section 2. Section 637 of the act, added May 27, 1949
- 6 (P.L.1955, No.569), is amended to read:
- 7 Section 637. Rejection of Applicant; Hearing. -- (a) The
- 8 commission may refuse to examine or, if examined, may refuse to
- 9 certify after examination as eligible, any applicant who is
- 10 found to lack any of the minimum qualifications for examination
- 11 prescribed in the rules and regulations adopted for the position
- 12 or employment for which he has applied, or who is physically
- 13 [disabled and] unfit for the performance of the duties of the
- 14 position to which he seeks employment, or who is [addicted to
- 15 the habitual use of intoxicating liquors or narcotic drugs]
- 16 <u>illegally using a controlled substance</u>, as defined in section
- 17 102 of the Controlled Substances Act (Public Law 91-513, 21
- 18 <u>U.S.C. § 802</u>), or who has been guilty of any crime involving
- 19 moral turpitude or of infamous or notoriously disgraceful
- 20 conduct, or who has been dismissed from public service for
- 21 delinquency or misconduct in office, or who is affiliated with
- 22 any group whose politics or activities are subversive to the
- 23 form of government set forth in the Constitution and laws of the
- 24 United States and Pennsylvania.
- 25 (b) If any applicant or person feels himself aggrieved by
- 26 the action of the commission in refusing to examine him or to
- 27 certify him as eligible after examination, the commission shall,
- 28 at the request of such person, within ten (10) days appoint a
- 29 time and place where he may appear personally and by counsel.
- 30 Whereupon, the commission shall then review its refusal to make

- 1 such examination or certification and take such testimony as may
- 2 be offered. The decision of the commission shall be final.
- 3 Section 3. Section 638 of the act, amended December 14, 1992
- 4 (P.L.864, No.136), is amended to read:
- 5 Section 638. Manner of Filling Appointments.--(a) At the
- 6 completion of the testing process, including any background,
- 7 physical agility or other examinations, with the exception of
- 8 physical and psychological medical examinations pursuant to
- 9 <u>section 643 of this act, the commission shall rank the</u>
- 10 candidates who have satisfied the minimum requirements for
- 11 appointment on an eligibility list. The eligibility list shall
- 12 contain the names of individuals eligible for appointment listed
- 13 from highest to lowest based on their scores on the examinations
- 14 administered by the commission and any points for which the
- 15 applicant was entitled by virtue of 51 Pa.C.S. Ch. 71 (relating
- 16 to veterans' preference). The eligibility list will be valid for
- 17 one year from the date the commission ranks all passing
- 18 <u>applicants</u>, <u>assigns veterans' preference points and formally</u>
- 19 adopts the eliqibility list. The commission may, at its sole
- 20 discretion before the original expiration date, by a vote of the
- 21 majority of the commission at a duly authorized commission
- 22 meeting, extend the list for up to an additional twelve months.
- 23 In the absence of a lawful extension by the commission, the list
- 24 shall expire.
- 25 (b) Every position or employment in the police force or as
- 26 paid operators of fire apparatus except that of chief of police
- 27 or chief of the fire department or equivalent shall be filled
- 28 only in the following manner: the township commissioners shall
- 29 notify the commission of any vacancy which is to be filled and
- 30 shall request the certification of a list of eligibles. The

- 1 commission shall certify for each existing vacancy from the
- 2 eligible list the names of three persons thereon who have
- 3 received the highest average. The township commissioners shall,
- 4 thereupon, with sole reference to the merits and fitness of the
- 5 candidates, make [an] <u>a conditional</u> appointment from the three
- 6 names certified unless they make objections to the commission as
- 7 to one or more of the persons so certified for any of the
- 8 reasons stated in section 637 of this subdivision. Should such
- 9 objections be sustained by the commission, as provided in said
- 10 section, or if the conditional appointee is determined to be
- 11 unqualified in accordance with the procedures set forth in
- 12 <u>section 643 of this act</u>, the commission shall thereupon strike
- 13 the name of such person from the eligible list and certify the
- 14 next highest name for each name stricken off. As each subsequent
- 15 vacancy occurs in the same or another position, precisely the
- 16 same procedure shall be followed.
- 17 <u>(c)</u> A vacancy in an existing position in the police force or
- 18 as a paid operator of fire apparatus which occurs as a result of
- 19 retirement, resignation, disability or death may be filled by
- 20 the township commissioners by the reappointment or reinstatement
- 21 of a former employe of the police force or fire department who
- 22 had previously complied with the provisions of this section. No
- 23 examination, other than a physical examination as directed by
- 24 the Civil Service Commission, shall be required in a case of
- 25 reappointment or reinstatement to the force or department with
- 26 which the employe previously served, except at the discretion of
- 27 the township commissioners or as otherwise required by law.
- 28 (d) In the case of a vacancy in the office of chief of
- 29 police or chief of the fire department or equivalent official,
- 30 the township commissioners may nominate a person to the

- 1 commission. It shall thereupon become the duty of the commission
- 2 to subject such person to a non-competitive examination and if
- 3 such person shall be certified by the commission as qualified he
- 4 may then be appointed to such position and thereafter shall be
- 5 subject to all the provisions of this subdivision.
- 6 Section 4. Section 640 of the act, amended May 17, 1972
- 7 (P.L.293, No.72), is amended to read:
- 8 Section 640. Probation Period. -- All original appointments to
- 9 any position in the police force or as paid operators of fire
- 10 apparatus shall be for a probationary period of not less than
- 11 six months and not more than one year, but during the
- 12 probationary period an appointee may be dismissed only for a
- 13 cause specified in [subdivision 637 of this subsection.] section
- 14 637 of this act or because of incapacity for duty due to the use
- 15 of alcohol or drugs. If at the close of a probationary period
- 16 the conduct or fitness of the probationer has not been
- 17 satisfactory to the township commissioners, the probationer
- 18 shall be notified in writing that he will not receive a
- 19 permanent appointment. Thereupon, his appointment shall cease;
- 20 otherwise, his retention shall be equivalent to a permanent
- 21 appointment.
- 22 SECTION 5. SECTION 642 OF THE ACT, ADDED MAY 27, 1949
- 23 (P.L.1955, NO.569), IS AMENDED TO READ:
- 24 SECTION 642. PROMOTIONS.--PROMOTIONS IN THE POLICE FORCE OR
- 25 FIRE DEPARTMENT SHALL BE BASED ON MERITS TO BE ASCERTAINED BY
- 26 EXAMINATIONS TO BE PRESCRIBED BY THE COMMISSION. ALL QUESTIONS,
- 27 RELATIVE TO PROMOTIONS SHALL BE PRACTICAL IN CHARACTER AND SUCH
- 28 AS WILL FAIRLY TEST THE MERIT AND FITNESS OF PERSONS SEEKING
- 29 PROMOTION.
- THE TOWNSHIP COMMISSIONERS SHALL NOTIFY THE COMMISSION OF ANY

- 1 VACANCY WHICH IS TO BE FILLED BY PROMOTION AND SHALL REQUEST THE
- 2 <u>CERTIFICATION OF A LIST OF ELIGIBLES. THE COMMISSION SHALL</u>
- 3 <u>CERTIFY FOR EACH EXISTING VACANCY FROM THE ELIGIBLE LIST THE</u>
- 4 NAMES OF THREE PERSONS THEREON WHO HAVE RECEIVED THE HIGHEST
- 5 AVERAGE IN THE LAST PROMOTIONAL EXAMINATION HELD WITHIN A PERIOD
- 6 OF TWO YEARS PRECEDING THE DATE OF THE REQUEST FOR THE
- 7 ELIGIBLES. IF THREE NAMES ARE NOT AVAILABLE, THEN THE COMMISSION
- 8 SHALL CERTIFY THE NAMES REMAINING ON THE LIST. THE TOWNSHIP
- 9 COMMISSIONERS SHALL, THEREUPON, WITH SOLE REFERENCE TO THE
- 10 MERITS AND FITNESS OF THE CANDIDATES, MAKE AN APPOINTMENT FROM
- 11 THE NAMES CERTIFIED UNLESS THEY MAKE OBJECTIONS TO THE
- 12 COMMISSION AS TO ONE OR MORE OF THE PERSONS SO CERTIFIED.
- 13 THE TOWNSHIP COMMISSIONERS SHALL HAVE POWER TO DETERMINE IN
- 14 EACH INSTANCE WHETHER AN INCREASE IN SALARY SHALL CONSTITUTE A
- 15 PROMOTION.
- Section $\frac{5}{6}$ 6. Section 643 of the act, amended December 4,
- 17 1980 (P.L.1101, No.188), is amended to read:
- 18 Section 643. Physical <u>and Psychological Medical</u>
- 19 Examinations. -- [All applicants for examination shall undergo a
- 20 physical examination as provided in section 635 which shall be
- 21 conducted under the supervision of a doctor of medicine
- 22 appointed by the commission. No person shall be eligible for
- 23 appointment until said doctor certifies that the applicant is
- 24 free from any bodily or mental defects, deformity or disease
- 25 that might incapacitate him from the discharge of the duties of
- 26 the position desired.] (a) An applicant selected from the
- 27 <u>eliqibility list shall receive a conditional offer of</u>
- 28 employment. The offer of employment shall be conditioned upon
- 29 the conditional employee undergoing a physical and psychological
- 30 medical examination and a determination that the conditional

- 1 employee is capable of performing all the essential functions of
- 2 the position. Physical medical examinations shall be under the
- 3 <u>direction of a physician or other qualified medical</u>
- 4 professional. Psychological medical examinations shall be under
- 5 the direction of a psychiatrist or psychologist.
- 6 (b) The physician or other qualified medical professional
- 7 and the psychiatrist or psychologist shall be appointed by the
- 8 township commissioners and shall render an opinion as to whether
- 9 the conditional appointee has a physical or mental condition
- 10 which calls into question his or her ability to perform all of
- 11 the essential functions of the position for which he or she was
- 12 <u>conditionally appointed.</u>
- (c) If the opinion rendered by the physician, other
- 14 qualified medical professional, psychiatrist or psychologist
- 15 <u>calls into question the conditional appointee's ability to</u>
- 16 perform all essential functions of a position, a person or
- 17 persons designated by the township commissioners shall meet with
- 18 the conditional appointee for the purpose of having one or more
- 19 interactive discussions focused on the issue of whether the
- 20 conditional appointee can, with or without reasonable
- 21 <u>accommodation</u>, <u>perform all the essential functions of the</u>
- 22 position.
- 23 (d) If, at the conclusion of the interactive discussion
- 24 process, the township commissioners determine that the
- 25 <u>conditional appointee is not qualified, the township</u>
- 26 commissioners shall give written notice to the conditional
- 27 <u>appointee and the Civil Service Commission.</u>
- 28 (e) Nothing in this act shall be construed as authorizing
- 29 physical or psychological medical examinations prior to
- 30 conditional appointment.

- 1 (f) As used in this section, the following definitions shall
- 2 apply:
- 3 "Medical examination" shall mean any examination, procedure,
- 4 <u>inquiry or test designed to obtain information about medical</u>
- 5 <u>history or a physical or mental condition which might disqualify</u>
- 6 an applicant if it would prevent the applicant from performing,
- 7 with or without a reasonable accommodation, all of the essential
- 8 <u>functions of the position.</u>
- 9 "Physician" shall have the meaning given to it in 1 Pa.C.S. §
- 10 1991 (relating to definitions).
- 11 "Qualified medical professional" shall mean an individual, in
- 12 <u>collaboration with or under the supervision or direction of a</u>
- 13 physician, as may be required by law, who is licensed:
- 14 (1) as a physician assistant pursuant to the act of December
- 15 <u>20, 1985 (P.L.457, No.112), known as the "Medical Practice Act</u>
- 16 of 1985," or the act of October 5, 1978 (P.L.1109, No.261),
- 17 known as the "Osteopathic Medical Practice Act"; or
- 18 (2) as a certified registered nurse practitioner pursuant to
- 19 the act of May 22, 1951 (P.L.317, No.69), known as "The
- 20 Professional Nursing Law."
- Section $\frac{6}{7}$. Nothing contained in the amendment of sections
- 22 635, 637, 638, 640 and 643 of the act shall affect the validity
- 23 of any civil service appointments made prior to the effective
- 24 date of this section.
- 25 SECTION 8. NOTHING CONTAINED IN THIS ACT SHALL AFFECT THE
- 26 VALIDITY OF ANY CIVIL SERVICE PROMOTIONS MADE PRIOR TO THE
- 27 EFFECTIVE DATE OF THIS SECTION.
- 28 Section 7 9. This act shall take effect immediately.