## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## SENATE BILL No. 332 Session of 2009

INTRODUCED BY EICHELBERGER, SCARNATI, MUSTO, ROBBINS, STOUT, FOLMER, ORIE, BAKER, SMUCKER, BROWNE, PICCOLA, BRUBAKER, CORMAN, KASUNIC, EARLL, GORDNER, PILEGGI, RAFFERTY, ERICKSON, ALLOWAY, BOSCOLA, O'PAKE, WONDERLING, M. WHITE, GREENLEAF, PIPPY AND FERLO, FEBRUARY 20, 2009

REFERRED TO EDUCATION, FEBRUARY 20, 2009

## AN ACT

1 2 3 4 5 6 7 8 9 10	Amending the act of March 10, 1949 (P.L.30, No.14), entitled "An act relating to the public school system, including certain provisions applicable as well to private and parochial schools; amending, revising, consolidating and changing the laws relating thereto," providing for adjustments based on Consumer Price Index; and further providing for work to be done under contract let on bids and exception, for purchase of supplies, for contracts for construction, repair, renovation or maintenance, for project contracts and for powers and duties of institution presidents.
11	The General Assembly of the Commonwealth of Pennsylvania
12	hereby enacts as follows:
13	Section 1. The act of March 10, 1949 (P.L.30, No.14), known
14	as the Public School Code of 1949, is amended by adding a
15	section to read:
16	<u>Section 118. Adjustments Based on Consumer Price Index(a)</u>
17	(1) Annually, beginning with the year in which this subsection
18	becomes applicable to contracts and purchases, the Department of
19	Labor and Industry shall calculate the percentage change in the
20	<u>Consumer Price Index for All Urban Consumers (CPI-U) for the</u>

United States city average for all items as published by the 1 2 United States Department of Labor, Bureau of Labor Statistics, 3 for the twelve-month average ending in September of the prior 4 year. 5 (2) The amounts at which competitive bidding or written or 6 telephonic price quotations are required under this act shall be 7 adjusted annually as follows: 8 (i) In the case of competitive bidding, the positive 9 percentage change, as determined in accordance with clause (1), 10 shall be multiplied by the amount applicable under the provision requiring competitive bidding for the current year and the 11 product thereof shall be added to the amount applicable under 12 13 the provision requiring competitive bidding for the current year, with the result rounded to the nearest multiple of ten 14 15 dollars (\$10). 16 (ii) In the case of written or telephonic price quotations, the positive percentage change, as determined in accordance with 17 18 clause (1), shall be multiplied by the amount applicable under 19 the provision requiring written or telephonic price quotations for the current year and the product thereof shall be added to 20 the amount applicable under the provision requiring written or 21 telephonic price quotations for the current year, with the 22 23 result rounded to the nearest multiple of ten dollars (\$10). 24 (3) The annual determination required under clause (1) and the calculation of the adjustments required under clause (2) 25 26 shall be made in the period between October 1 and November 15 of 27 the year following the effective date of this subsection, and 28 annually between October 1 and November 15 of each successive 29 vear. (4) The adjusted amounts obtained in accordance with clause 30

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(2) shall become effective January 1 for the calendar year 1 following the year in which the determination required under 2 3 clause (1) is made. (5) The Department of Labor and Industry shall give notice 4 in the Pennsylvania Bulletin prior to January 1 of each calendar 5 year of the annual percentage change determined in accordance 6 7 with clause (1) and the amounts, whether adjusted or unadjusted in accordance with clause (2), at which competitive bidding or 8 written or telephonic price quotations are required for the 9 10 calendar year beginning the first day of January after 11 publication of the notice. 12 Section 2. Sections 751(a), (a.1), (b) and (f) and 807.1 of 13 the act, amended or added May 4, 1990 (P.L.164, No.38), are 14 amended to read:

15 Section 751. Work to be Done Under Contract Let on Bids; 16 Exception. -- (a) All construction, reconstruction, repairs, maintenance or work of any nature, including the introduction of 17 18 plumbing, heating and ventilating, or lighting systems, upon any 19 school building or upon any school property, or upon any 20 building or portion of a building leased under the provisions of section 703.1, made by any school district, where the entire 21 cost, value, or amount of such construction, reconstruction, 22 23 repairs, maintenance or work, including labor and material, 24 shall exceed [ten thousand dollars (\$10,000)] twenty-five thousand dollars (\$25,000), subject to annual adjustment under 25 26 section 118, shall be done under separate contracts to be entered into by such school district with the lowest responsible 27 28 bidder, upon proper terms, after due public notice has been 29 given asking for competitive bids. Whenever a board of school 30 directors shall approve the use of a prefabricated unit,

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complete in itself, for a school building or other proper 1 2 structure to be erected upon school property, the board of 3 school directors may have prepared appropriate specifications detailing the size and material desired in a particular 4 prefabricated unit, including all utilities such as plumbing, 5 6 heating and ventilating, and electrical work, and may advertise for a single bid on all the work and award the contract therefor 7 8 to the lowest responsible bidder: Provided, That if due to an emergency a school plant or any part thereof becomes unusable 9 10 competitive bids for repairs or replacement may be solicited 11 from at least three responsible bidders, and upon the approval 12 of any of these bids by the Secretary of Education, the board of 13 school directors may proceed at once to make the necessary 14 repairs or replacements in accordance with the terms of said 15 approved bid or bids.

16 (a.1) Written or telephonic price quotations from at least three qualified and responsible contractors shall be requested 17 18 by the board of school directors for all contracts that exceed 19 [four thousand dollars (\$4,000)] seven thousand dollars 20 (\$7,000), subject to annual adjustment under section 118, but are less than the amount requiring advertisement and competitive 21 bidding, or, in lieu of price quotations, a memorandum shall be 22 23 kept on file showing that fewer than three qualified contractors 24 exist in the market area within which it is practicable to 25 obtain quotations. A written record of telephonic price 26 quotations shall be made and shall contain at least the date of 27 the quotation, the name of the contractor and the contractor's 28 representative, the construction, reconstruction, repair, 29 maintenance or work which was the subject of the quotation and the price. Written price quotations, written records of 30

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telephonic price quotations and memoranda shall be retained for
 a period of three years.

3 (b) The board of school directors in any school district may perform any construction, reconstruction, repairs, or work of 4 any nature, where the entire cost or value, including labor and 5 material, is less than [five thousand dollars (\$5000)] seven 6 thousand dollars (\$7,000), subject to annual adjustment under 7 8 section 118, by its own maintenance personnel. The board of school directors in any school district may authorize the 9 10 secretary of the board or other executive to award contracts for construction, reconstruction, repairs, or work of any nature, 11 where the entire cost or value, including labor and material, 12 13 [is ten thousand dollars (\$10,000)] subject to annual adjustment\_ 14 under section 118, is twenty-five thousand dollars (\$25,000) or less, without soliciting competitive bids, subject, however, to 15 16 the provisions of subsection (a.1).

17 \* \* \*

18 (f) No board of school directors shall evade the provisions 19 of this section as to advertising for bids or purchasing 20 materials or contracting for services piecemeal for the purpose of obtaining prices under [ten thousand dollars (\$10,000)] 21 twenty-five thousand dollars (\$25,000), subject to annual 22 23 adjustment under section 118, upon transactions which should, in 24 the exercise of reasonable discretion and prudence, be conducted 25 as one transaction amounting to more than [ten thousand dollars 26 (\$10,000)] twenty-five thousand dollars (\$25,000), subject to annual adjustment under section 118. This provision is intended 27 28 to make unlawful the practice of evading advertising requirements by making a series of purchases or contracts each 29 30 for less than the advertising requirement price, or by making

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several simultaneous purchases or contracts each below said
 price, when in either case the transaction involved should have
 been made as one transaction for one price.

Section 807.1. Purchase of Supplies. -- (a) All furniture, 4 5 equipment, textbooks, school supplies and other appliances for 6 the use of the public schools, costing [ten thousand dollars 7 (\$10,000)], subject to annual adjustment under section 118, twenty-five thousand dollars (\$25,000) or more shall be 8 9 purchased by the board of school directors only after due 10 advertisement as hereinafter provided. Supplies, subject to annual adjustment under section 118, costing [ten thousand 11 12 dollars (\$10,000)] twenty-five thousand dollars (\$25,000) or 13 more shall be purchased by the board of school directors only 14 after public notice has been given by advertisement once a week 15 for three (3) weeks in not less than two (2) newspapers of 16 general circulation. In any district where no newspaper is published, said notice may, in lieu of such publication, be 17 18 posted in at least five (5) public places.

19 Written or telephonic price quotations from at least (a.1) 20 three qualified and responsible vendors shall be requested by the board of school directors for all purchases of supplies that 21 exceed [four thousand dollars (\$4,000)] seven thousand dollars 22 23 (\$7,000), subject to annual adjustment under section 118, but 24 are less than the amount requiring advertisement and competitive 25 bidding, or, in lieu of price quotations, a memorandum shall be kept on file showing that fewer than three qualified vendors 26 27 exist in the market area within which it is practicable to 28 obtain quotations. A written record of telephonic price 29 quotations shall be made and shall contain at least the date of 30 the quotation, the name of the vendor and the vendor's

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representative, the supplies which were the subject of the
 quotation and the price of the supplies. Written price
 quotations, written records of telephonic price quotations and
 memoranda shall be retained for a period of three years.

The board of school directors shall accept the bid of 5 (b) the lowest responsible bidder, kind, quality, and material being 6 equal, but shall have the right to reject any and all bids, or 7 8 select a single item from any bid. The board of school directors 9 in any district may authorize or appoint the secretary of the 10 board or other executive as purchasing agent for the district, with authority to purchase supplies costing less than [ten 11 12 thousand dollars (\$10,000)] <u>twenty-five thousand dollars</u> 13 (\$25,000), subject to annual adjustment under section 118.

(c) The following shall be exempt from the above provisions:
maps, music, globes, charts, educational films, filmstrips,
prepared transparencies and slides, pre-recorded magnetic tapes
and disc recordings, textbooks, games, toys, prepared kits,
flannel board materials, flash cards, models, projectuals and
teacher demonstration devices necessary for school use.

20 No board of school directors shall evade the provisions (d) of this section as to advertising for bids or purchasing 21 materials piecemeal for the purpose of obtaining prices under 22 23 [ten thousand dollars (\$10,000)] twenty-five thousand dollars 24 (\$25,000), subject to annual adjustment under section 118, upon transactions which should, in the exercise of reasonable 25 26 discretion and prudence, be conducted as one transaction amounting to more than [ten thousand dollars (\$10,000)] twenty-27 five thousand dollars (\$25,000), subject to annual adjustment 28 29 under section 118. This provision is intended to make unlawful the practice of evading advertising requirements by making a 30

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1 series of purchases or contracts each for less than the 2 advertising requirement price, or by making several simultaneous 3 purchases or contracts each below said price, when in either 4 case the transaction involved should have been made as one 5 transaction for one price.

6 Section 3. Section 1913-B.1(c) of the act, added December 9,
7 2002 (P.L.1472, No.187), is amended to read:

8 Section 1913-B.1. Contracts for Construction, Repair,
9 Renovation or Maintenance.--\* \* \*

10 (c) All contracts, other than contracts for the retention of 11 architects and engineers, authorized by this section which 12 exceed [ten thousand dollars (\$10,000) or any larger amount as 13 otherwise provided for in 62 Pa.C.S. (relating to procurement)] 14 twenty-five thousand dollars (\$25,000), subject to annual

adjustment under section 118, shall be advertised in the manner 15 16 provided by law and competitively bid and awarded to the lowest responsible bidder. In case of emergencies and notwithstanding 17 18 any other provision of this section to the contrary, the board 19 of trustees may make or authorize others to make an emergency 20 procurement whenever a threat exists to public health, welfare 21 or safety or circumstances outside the control of the college 22 and creates an urgency of need which does not permit the delay 23 involved in using more formal competitive methods. Whenever 24 practical, in the case of a procurement of a supply, at least 25 two (2) bids shall be solicited. A written determination of the basis for the emergency and for the selection of the particular 26 contractor shall be included in the contract file. 27

28 \* \* \*

29 Section 4. Sections 2003-A.1(c) and 2010-A(10) of the act, 30 amended April 27, 1998 (P.L.270, No.46), are amended to read:

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1 Section 2003-A.1. Project Contracts.--\* \* \*

2 (c) All contracts, other than contracts for the retention of 3 architects and engineers, authorized by this section which exceed [ten thousand dollars (\$10,000)] twenty-five thousand 4 dollars (\$25,000), subject to annual adjustment under section 5 118, shall be advertised in the manner provided by law and 6 competitively bid and awarded to the lowest responsible bidder. 7 In case of emergencies and notwithstanding any other provision 8 of this section to the contrary, the chancellor may make or 9 authorize others to make an emergency procurement whenever a 10 threat exists to public health, welfare or safety or 11 circumstances outside the control of the State system and 12 creates an urgency of need which does not permit the delay 13 involved in using more formal competitive methods. Whenever 14 15 practical, in the case of a procurement of a supply, at least 16 two (2) bids shall be solicited. A written determination of the basis for the emergency and for the selection of the particular 17 18 contractor shall be included in the contract file.

19 \* \* \*

Section 2010-A. Power and Duties of Institution 20 Presidents. -- The president of each institution shall be 21 appointed by the board. The president shall be the chief 22 executive officer of that institution. He shall have the right 23 24 to attend all meetings of the council of that institution and 25 shall have the right to speak on all matters before the council but not to vote. Subject to the stated authority of the board 26 and the council, each president shall have the following powers 27 28 and duties:

29 \* \* \*

30 (10) Within the limitations of the operating budget and 20090SB0332PN0330 - 9 -

1 other available funds in accordance with the procedures 2 established by the board and with the approval of the local 3 council, to negotiate and award all contracts for equipment, services and supplies in excess of a cost of [ten thousand 4 dollars (\$10,000)] twenty-five thousand dollars (\$25,000), 5 subject to annual adjustment under section 118, on a competitive 6 7 bid basis and to purchase instructional, educational, 8 extracurricular, technical, administrative, custodial and maintenance equipment and supplies not in excess of a cost of 9 10 [ten thousand dollars (\$10,000)] <u>twenty-five thousand dollars</u> (\$25,000), subject to annual adjustment under section 118, 11 without competitive bidding, except that such items shall not be 12 13 bought in series to avoid the dollar ceiling. 14 \* \* \* 15 Section 5. This act shall apply to contracts and purchases

16 advertised on or after January 1 of the year following the 17 effective date of this section.

18 Section 6. This act shall take effect in 60 days.

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