THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 1594 Session of 2009

INTRODUCED BY MAHER, DeWEESE, PASHINSKI, BAKER, BEYER, BRADFORD, BRENNAN, BRIGGS, BROWN, BURNS, CALTAGIRONE, CASORIO, COHEN, CUTLER, DAY, DENLINGER, GEIST, GEORGE, GODSHALL, GROVE, HARHAI, HESS, HORNAMAN, JOSEPHS, KILLION, KORTZ, KULA, LENTZ, LONGIETTI, MAHONEY, MARKOSEK, MARSHALL, MENSCH, MILNE, MURT, MUSTIO, M. O'BRIEN, O'NEILL, PHILLIPS, PICKETT, PYLE, RAPP, READSHAW, REICHLEY, SANTONI, SEIP, SIPTROTH, K. SMITH, SONNEY, SWANGER, J. TAYLOR, VULAKOVICH, WATERS, YOUNGBLOOD AND WATSON, JUNE 2, 2009

AS REPORTED FROM COMMITTEE ON HEALTH AND HUMAN SERVICES, HOUSE OF REPRESENTATIVES, AS AMENDED, JUNE 9, 2010

AN ACT

Relating to the delivery of services and programs to persons 2 with disabilities; conferring powers and duties on the Office of the Governor; and creating the Office for People with-3 Disabilities and Advisory Committee for People with-Disabilities; and providing for its powers, duties and funding. 6 7 TABLE OF CONTENTS 8 Chapter 1. Preliminary Provisions Section 101. Short title. Section 102. Legislative policy and declaration. 11 Section 103. Definitions. Chapter 3. Office for People with Disabilities Section 301. Creation of office. 13 14 Section 302. Powers and duties of office. Section 303. Power to contract. Chapter 5. Advisory Committee for People with Disabilities

- 1 Section 501. Creation of committee.
- 2 Section 502. Membership.
- 3 Section 503. Powers and duties of advisory committee.
- 4 Chapter 21. Miscellaneous Provisions
- 5 Section 2101. Funding.
- 6 Section 2102. Effective date.
- 7 ESTABLISHING THE GOVERNOR'S CABINET FOR PEOPLE WITH DISABILITIES
- 8 AND THE GOVERNOR'S ADVISORY COMMITTEE FOR PEOPLE WITH
- 9 DISABILITIES; AND PROVIDING FOR THEIR POWERS AND DUTIES.
- 10 The General Assembly of the Commonwealth of Pennsylvania
- 11 hereby enacts as follows:
- 12 CHAPTER 1
- 13 PRELIMINARY PROVISIONS
- 14 Section 101. Short title.
- 15 This act shall be known and may be cited as the Office for
- 16 People with Disabilities Act.
- 17 Section 102. Legislative policy and declaration.
- 18 The General Assembly finds and declares as follows:
- 19 (1) Persons with disabilities and their families and
- 20 guardians should have access to a full range of services and
- 21 programs, including equal access to all services and programs
- 22 provided for persons without disabilities, as well as
- 23 <u>individualized and specialized services that meet the unique</u>
- 24 needs of persons without discrimination.
- 25 (2) Persons with disabilities and their families and
- 26 guardians are often underserved. They have often been denied
- 27 access to individualized and specialized services available
- 28 to the community at large and have been denied services
- 29 necessary to their health, well being, independence and
- 30 advancement.
- 31 (3) Persons with disabilities who could live and work in

the community live in institutions at State expense due to inadequate funding for community support services. The result is a loss both to these individuals and to this Commonwealth.

- (4) Persons with disabilities and their families and guardians should have the opportunity to choose and direct the services and programs provided to them, and the community of persons with disabilities should direct the development and operation of the delivery system.
- (5) Increased availability of community support services and programs will enable persons with disabilities and their families and guardians to be more independent and productive, to remain in their homes and communities and to more fully exercise their rights and responsibilities as citizens.
- (6) Services and programs provided by the Commonwealth to persons with disabilities and their families and guardians—should be provided in a manner that promotes independent—living, enables people to obtain and maintain employment and—supports people in their homes and communities.
- (7) A State-level office and advisory committee is needed to advise and assist the Governor and the General Assembly in developing policies addressing the concerns of persons with disabilities and their families and guardians.
- (8) Access to the office will enable people with disabilities and their families and guardians to have their concerns and issues addressed.
- 26 Section 103. Definitions.
- 27 The following words and phrases when used in this act shall
 28 have the meanings given to them in this section unless the
 29 context clearly indicates otherwise:
- 30 "Advisory committee." The Advisory Committee for People With

- Disabilities created in section 501. 1 "Consumer control." The right of a person with a disability 2
- or an individual acting on behalf of a person with a disability
- to maintain power and authority over decisions affecting the
- provision of services, programs and community activities. 5
- "Disability services." Services and programs provided to 6
- persons with disabilities or their families or quardians to-7
- 8 enhance the ability of adults or children with disabilities to
- live or work independently and to pursue their rights and
- 10 responsibilities as citizens.
- "Functional limitations." Limitations that affect one or 11
- more of the following activities of daily living: 12
- 13 (1) Mobility.
- 14 (2) Communication.
- 15 (3) Self-care.
- (4) Work. 16
- (5) Recreation. 17
- 18 (6) Independent living.
- 19 (7) Learning.
- 20 (8) Self-direction.
- "Long-term." Likely to be of extended or lifelong duration. 21
- "Office." The Office for People with Disabilities created 22
- 23 under section 301.
- 24 "Person with a disability." A child or adult who has a
- 25 severe chronic condition resulting in substantial functional
- 26 limitation that is attributable to psychological, cognitive,
- developmental, physical or sensory impairment or a combination 27
- 28 of psychological, cognitive, developmental, physical or sensory
- 29 impairment and is likely to continue indefinitely.
- CHAPTER 3 30

Τ	OFFICE FOR PEOPLE WITH DISABILITIES
2	Section 301. Creation of office.
3	The Office for People with Disabilities is hereby created
4	within the Office of the Governor. The office shall be
5	administered by the Office of the Governor.
6	Section 302. Powers and duties of office.
7	The office shall have the power and its duty shall be to:
8	(1) Assure that all citizens of this Commonwealth who
9	have disabilities and their families and guardians have
10	access to adequate and coordinated quality services and
11	programs.
12	(2) Identify gaps in disability services and programs
13	and funding shortages in collaboration with the advisory
14	committee and report this information annually to the
15	Governor and to the General Assembly.
16	(3) Act as a system advocate to expand the availability
17	of disability services and programs and access to generic-
18	services and programs.
19	(4) Plan for Statewide improvements in services and
20	programs for persons with disabilities and their families and
21	guardians.
22	(5) Develop, within one year of the effective date of
23	this act, and enforce all program requirements and
24	regulations necessary and appropriate for the proper
25	accomplishment of the duties imposed by this act. Development
26	of program requirements and regulations shall be accomplished
27	in collaboration with the advisory committee.
28	(6) Employ an executive director to carry out the duties
29	of this section.
30	Section 303. Power to contract.

1	The office may contract with Statewide disability related
2	organizations to carry out the provisions of this act, provided
3	the contracts place contract activities under the direction and
4	control of consumers with disabilities.
5	CHAPTER 5
6	ADVISORY COMMITTEE FOR PEOPLE WITH DISABILITIES
7	Section 501. Creation of committee.
8	The Advisory Committee for People with Disabilities is hereby
9	created within the Office for People with Disabilities and shall
10	serve in an advisory capacity to the office in matters regarding-
11	persons with disabilities in this Commonwealth. The advisory
12	committee shall be administered by the Office for People with
13	Disabilities.
14	Section 502. Membership.
15	(a) Public official members. The committee shall consist of
16	the following members, who shall serve by virtue of their public
17	position:
18	(1) Secretary of Public Welfare.
19	(2) Secretary of Labor and Industry.
20	(3) Secretary of Health.
21	(4) Secretary of Education.
22	(5) Secretary of Transportation.
23	(6) Secretary of the Budget.
24	(7) Secretary of Aging.
25	(8) Secretary of Policy and Planning.
26	(9) Adjutant General.
27	(10) Secretary of the Commonwealth.
28	(11) Director of the Office of Health Care Reform.
29	(12) Chairperson of the Pennsylvania Human Relations
30	Commission.

Τ	(13) Executive Director of the Pennsylvania Housing
2	Finance Agency.
3	(14) Executive Director of the Pennsylvania
4	Developmental Disabilities Planning Council.
5	(15) Executive Director of the Office for People with
6	Disabilities.
7	(16) Executive Director of Intra-Governmental Long-Term
8	Care Council.
9	(b) Nongovernmental members. The committee shall consist of
10	nongovernmental members to be appointed by the Governor as
11	follows:
12	(1) The Governor shall appoint persons with
13	disabilities, including individuals from existing stakeholder
14	groups, in such number as the Governor deems appropriate.
15	(2) At a minimum, 60% of these members shall be persons
16	with disabilities or family members of persons with-
17	disabilities.
18	(3) Advisory committee members shall be selected based
19	upon an evaluation of information received through formal-
20	application.
21	(c) Voting.
22	(1) The members appointed under subsection (a) shall not
23	hold voting privileges on any matter brought up for
24	consideration by the committee.
25	(2) The members appointed under subsection (b) shall
26	hold voting privileges on all matters brought up for-
27	consideration by the committee.
28	(d) Terms.—
29	(1) The terms of the members under subsection (a) shall
30	be concurrent with their holding of public office.

1	(2) Members appointed under subsection (b) shall serve
2	at the pleasure of the Governor as long as they represent the
3	interest of the membership class for which they were
4	appointed and shall serve until their successors are
5	appointed.
6	(e) Chairperson. The Governor shall appoint a
7	nongovernmental member of the committee to serve as chairperson-
8	of the advisory committee.
9	(f) Expenses of members. Members of the committee shall
10	receive no payment for their services. Members who are not
11	employees of State government shall be reimbursed for expenses
12	incurred in the course of their official duties and in
13	accordance with the Rehabilitation Act of 1973 (Public Law-
14	93-112, 29 U.S.C. § 701 et seq.).
15	Section 503. Powers and duties of advisory committee.
16	(a) Enumeration. The advisory committee shall have the
17	power and its duties shall be to:
18	(1) Make recommendations to the Governor on policies,
19	procedures, regulations and legislation that aid persons with
20	disabilities in Pennsylvania.
21	(2) Serve as the Governor's liaison to persons with
22	disabilities on policies, procedures, regulations and
23	legislation that affect persons with disabilities in order to
24	ensure that State government is accessible, accountable and
25	responsive to persons with disabilities.
26	(3) Serve as a resource to all departments, commissions
27	and agencies under the Governor's jurisdiction to ensure that
28	these government entities are cognizant of the needs of
29	persons with disabilities and their respective services and
30	programs are accessible to those individuals

Τ	(4) Work with the Governor and the agencies under the
2	Governor's jurisdiction to monitor the hiring, retention and
3	promotion practices of the Commonwealth relating to the
4	employment of people with disabilities in order to ensure
5	that there are no discriminatory practices within the
6	Commonwealth.
7	(5) Perform such other duties as the Governor may assign
8	in planning for services and programs for persons with
9	disabilities and their families.
10	(b) Studies and reports. The committee may conduct studies
11	and issue reports upon request and as it deems necessary on
12	issues affecting persons with disabilities in Pennsylvania.
13	(c) Workgroups. Nothing in this section shall prevent the
14	committee from establishing ad hoc workgroups or local-
15	committees to assist in research and other duties necessary to
16	carry out the mission of the office.
17	CHAPTER 21
18	MISCELLANEOUS PROVISIONS
19	Section 2101. Funding.
20	The Office of the Governor shall use Federal funds where
21	possible for the administration of the Office for People with
22	Disabilities and the Advisory Committee for People with
23	Disabilities and shall expend Federal funds, on appropriation by
24	the General Assembly, prior to expending any State
25	appropriations for the same or similar purpose. The Office of
26	the Governor shall utilize any available private funds to carry
27	out the provisions of this act.
28	Section 2102. Effective date.
29	This act shall take effect in 60 days.
30	SECTION 1. SHORT TITLE.

- 1 THIS ACT SHALL BE KNOWN AND MAY BE CITED AS THE GOVERNOR'S
- 2 CABINET FOR PEOPLE WITH DISABILITIES ACT.
- 3 SECTION 2. DECLARATION OF POLICY.

STANDARD OF LIVING.

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- 4 THE GENERAL ASSEMBLY FINDS AND DECLARES AS FOLLOWS:
- 5 (1) DISCRIMINATION AGAINST INDIVIDUALS OR GROUPS BY 6 REASON OF DISABILITY IS UNLAWFUL.
- 7 (2) DISCRIMINATION BASED UPON DISABILITY THREATENS THE 8 RIGHTS AND PRIVILEGES OF RESIDENTS OF THIS COMMONWEALTH.
- 9 (3) THE DENIAL OF EQUAL EMPLOYMENT, HOUSING AND PUBLIC

 10 ACCOMMODATION OPPORTUNITIES BECAUSE OF DISCRIMINATION BASED

 11 UPON DISABILITY, AND THE FAILURE TO USE THE PRODUCTIVE

 12 ABILITIES OF INDIVIDUALS TO THEIR FULLEST EXTENT, DEPRIVE

 13 PEOPLE WITH DISABILITIES FROM OPPORTUNITIES TO ENHANCE THEIR
- 15 (4) THE PUBLIC HEALTH, SAFETY AND GENERAL WELFARE OF THE
 16 COMMONWEALTH IS PROMOTED BY PROVIDING EQUAL OPPORTUNITIES FOR
 17 ALL INDIVIDUALS, REGARDLESS OF DISABILITY, TO PUBLIC
 18 ACCOMMODATION AND SECURE, ACCESSIBLE, AFFORDABLE HOUSING
 19 ACCOMMODATION AND COMMERCIAL PROPERTY.
 - (5) SERVICES AND PROGRAMS PROVIDED BY THE COMMONWEALTH
 FOR INDIVIDUALS WITH DISABILITIES AND THEIR FAMILIES AND
 GUARDIANS SHOULD BE PROVIDED IN A TIMELY MANNER THAT PROMOTES
 INDEPENDENT LIVING, ENABLES PEOPLE TO OBTAIN AND MAINTAIN
 EMPLOYMENT AND SUPPORTS PEOPLE WITH DISABILITIES IN THE LEAST
 RESTRICTIVE ENVIRONMENT.
- 26 (6) THE COMMONWEALTH SHOULD STRIVE TO PROMOTE THE
 27 EMPLOYMENT OF ALL INDIVIDUALS IN ACCORDANCE WITH THEIR
 28 FULLEST ABILITIES TO SAFEGUARD THEIR RIGHT TO OBTAIN AND HOLD
 29 EMPLOYMENT WITHOUT DISCRIMINATION.
- 30 (7) A STATE-LEVEL OFFICE IS NEEDED TO ADVISE AND ASSIST

- 1 THE OFFICE OF THE GOVERNOR AND DEPARTMENTS WITHIN STATE
- 2 GOVERNMENT IN DEVELOPING POLICIES ADDRESSING THE CONCERNS OF
- 3 INDIVIDUALS WITH DISABILITIES.
- 4 (8) ACCESS TO THE OFFICE WILL ENABLE INDIVIDUALS WITH
- 5 DISABILITIES AND THEIR FAMILIES AND GUARDIANS TO HAVE THEIR
- 6 CONCERNS AND ISSUES ADDRESSED.
- 7 SECTION 3. DEFINITIONS.
- 8 THE FOLLOWING WORDS AND PHRASES WHEN USED IN THIS ACT SHALL
- 9 HAVE THE MEANINGS GIVEN TO THEM IN THIS SECTION UNLESS THE
- 10 CONTEXT CLEARLY INDICATES OTHERWISE:
- 11 "CABINET." THE GOVERNOR'S CABINET FOR PEOPLE WITH
- 12 DISABILITIES ESTABLISHED IN SECTION 4.
- 13 "COMMITTEE." THE GOVERNOR'S ADVISORY COMMITTEE FOR PEOPLE
- 14 WITH DISABILITIES ESTABLISHED IN SECTION 5.
- 15 SECTION 4. GOVERNOR'S CABINET FOR PEOPLE WITH DISABILITIES.
- 16 (A) ESTABLISHMENT.--THE GOVERNOR'S CABINET FOR PEOPLE WITH
- 17 DISABILITIES IS ESTABLISHED.
- 18 (B) EXECUTIVE DIRECTOR. -- THE GOVERNOR SHALL APPOINT AN
- 19 EXECUTIVE DIRECTOR OF THE CABINET.
- 20 (C) MEMBERSHIP.--THE CABINET SHALL CONSIST OF THE FOLLOWING
- 21 MEMBERS, WHO SHALL SERVE BY VIRTUE OF THEIR PUBLIC POSITIONS:
- 22 (1) THE SECRETARY OF PUBLIC WELFARE, WHO SHALL SERVE AS
- 23 CHAIR OF THE CABINET.
- 24 (2) THE SECRETARY OF LABOR AND INDUSTRY.
- 25 (3) THE SECRETARY OF HEALTH.
- 26 (4) THE SECRETARY OF EDUCATION.
- 27 (5) THE SECRETARY OF TRANSPORTATION.
- 28 (6) THE SECRETARY OF THE BUDGET.
- 29 (7) THE SECRETARY OF AGING.
- 30 (8) THE SECRETARY OF POLICY AND PLANNING.

- 1 (9) THE DIRECTOR OF THE OFFICE OF HEALTH CARE REFORM.
- 2 (10) THE ADJUTANT GENERAL OF MILITARY AND VETERANS
- 3 AFFAIRS.
- 4 (11) THE CHAIRPERSON OF THE PENNSYLVANIA HUMAN RELATIONS
- 5 COMMISSION.
- 6 (12) THE EXECUTIVE DIRECTOR OF THE PENNSYLVANIA
- 7 DEVELOPMENTAL DISABILITIES COUNCIL.
- 8 (13) THE EXECUTIVE DIRECTOR OF THE GOVERNOR'S OFFICE FOR
- 9 PEOPLE WITH DISABILITIES.
- 10 (14) THE EXECUTIVE DIRECTOR OF THE GOVERNOR'S LONG TERM
- 11 LIVING COUNCIL.
- 12 (D) RESPONSIBILITIES. -- THE RESPONSIBILITIES OF THE CABINET
- 13 SHALL BE AS FOLLOWS:
- 14 (1) MAKE RECOMMENDATIONS TO THE GOVERNOR ON POLICIES,
- 15 PROCEDURES, REGULATIONS AND LEGISLATION THAT AID PEOPLE WITH
- 16 DISABILITIES IN THIS COMMONWEALTH.
- 17 (2) SERVE AS THE GOVERNOR'S LIAISON TO PEOPLE WITH
- 18 DISABILITIES ON POLICIES, PROCEDURES, REGULATIONS AND
- 19 LEGISLATION THAT AFFECT PEOPLE WITH DISABILITIES IN ORDER TO
- 20 ENSURE THAT STATE GOVERNMENT IS ACCESSIBLE, ACCOUNTABLE AND
- 21 RESPONSIVE TO PEOPLE WITH DISABILITIES.
- 22 (3) SERVE AS A RESOURCE TO ALL DEPARTMENTS, COMMISSIONS
- 23 AND AGENCIES UNDER THE GOVERNOR'S JURISDICTION TO ENSURE THAT
- 24 THESE GOVERNMENT ENTITIES ARE COGNIZANT OF THE NEEDS OF
- 25 PEOPLE WITH DISABILITIES AND THEIR RESPECTIVE SERVICES AND
- 26 PROGRAMS ARE ACCESSIBLE TO THOSE INDIVIDUALS.
- 27 (4) WORK WITH THE OFFICE OF THE GOVERNOR AND STATE
- 28 AGENCIES TO MONITOR THE HIRING, RETENTION AND PROMOTION
- 29 PRACTICES OF THE COMMONWEALTH RELATING TO THE EMPLOYMENT OF
- 30 PEOPLE WITH DISABILITIES IN ORDER TO ENSURE THAT THERE ARE NO

- 1 DISCRIMINATORY PRACTICES.
- 2 SECTION 5. GOVERNOR'S ADVISORY COMMITTEE FOR PEOPLE WITH
- 3 DISABILITIES.
- 4 (A) ESTABLISHMENT AND RESPONSIBILITIES. -- THE GOVERNOR'S
- 5 ADVISORY COMMITTEE FOR PEOPLE WITH DISABILITIES IS ESTABLISHED
- 6 AND SHALL SERVE IN AN ADVISORY CAPACITY TO THE CABINET IN
- 7 MATTERS REGARDING PEOPLE WITH DISABILITIES IN THIS COMMONWEALTH.
- 8 (B) MEMBERSHIP.--THE COMMITTEE SHALL CONSIST OF THE
- 9 FOLLOWING MEMBERS, WITH A CHAIRPERSON TO BE DESIGNATED BY THE
- 10 GOVERNOR:
- 11 (1) THE GOVERNOR SHALL APPOINT AS MEMBERS PEOPLE WITH
- 12 DISABILITIES, INCLUDING INDIVIDUALS FROM EXISTING STAKEHOLDER
- 13 GROUPS, IN SUCH NUMBER AS THE GOVERNOR DEEMS APPROPRIATE.
- 14 (2) AT A MINIMUM, 60% OF THE COMMITTEE MEMBERS SHALL BE
- 15 PEOPLE WITH DISABILITIES OR FAMILY MEMBERS OF PEOPLE WITH
- 16 DISABILITIES.
- 17 (3) COMMITTEE MEMBERS SERVE AT THE PLEASURE OF THE
- 18 GOVERNOR.
- 19 (C) COMPENSATION AND EXPENSES. -- THE MEMBERS OF THE COMMITTEE
- 20 SHALL NOT RECEIVE A SALARY OR PER DIEM ALLOWANCE FOR SERVING AS
- 21 MEMBERS OF THE COMMITTEE, BUT SHALL BE REIMBURSED FOR ACTUAL AND
- 22 NECESSARY EXPENSES INCURRED IN THE PERFORMANCE OF THEIR DUTIES
- 23 IN ACCORDANCE WITH COMMONWEALTH POLICY.
- 24 SECTION 6. RESPONSIBILITIES OF COMMONWEALTH AGENCIES.
- 25 ALL AGENCIES UNDER THE JURISDICTION OF THE GOVERNOR SHALL
- 26 COOPERATE WITH AND PROVIDE ANY NECESSARY ASSISTANCE TO THE
- 27 CABINET AND COMMITTEE IN PERFORMING THEIR FUNCTIONS.
- 28 SECTION 7. REPORTS AND STUDIES.
- 29 THE CABINET MAY CONDUCT STUDIES AND ISSUE REPORTS UPON
- 30 REQUEST AND AS IT DEEMS NECESSARY ON ISSUES AFFECTING PEOPLE

- 1 WITH DISABILITIES IN THIS COMMONWEALTH.
- 2 SECTION 20. EFFECTIVE DATE.
- 3 THIS ACT SHALL TAKE EFFECT IMMEDIATELY.