THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 1516 Session of 2009

INTRODUCED BY FREEMAN, ROSS, GINGRICH, KESSLER AND GRUCELA, MAY 26, 2009

AS REPORTED FROM COMMITTEE ON LOCAL GOVERNMENT, HOUSE OF REPRESENTATIVES, AS AMENDED, JUNE 9, 2009

AN ACT

- Amending the act of May 31, 1933 (P.L.1108, No.272), entitled, as amended, "An act providing for the appointment, promotion, reduction, removal and reinstatement of paid officers, 3 firemen and employes of fire departments and of fire alarm 4 operators and fire box inspectors in the bureaus of 5 electricity in cities of the third class; defining the powers 6 7 and duties of civil service commissions for such purposes; and fixing penalties," further providing for civil service 8 examinations and eligibility lists. 9 10 The General Assembly of the Commonwealth of Pennsylvania 11 hereby enacts as follows: 12 Section 1. Section 4 of the act of May 31, 1933 (P.L.1108, 13 No.272), entitled, as amended "An act providing for the 14 appointment, promotion, reduction, removal and reinstatement of 15 paid officers, firemen and employes of fire departments and of fire alarm operators and fire box inspectors in the bureaus of electricity in cities of the third class; defining the powers 18 and duties of civil service commissions for such purposes; and 19 fixing penalties," amended July 17, 2003 (P.L.29, No.13), is 20 amended to read:
- 21 Section 4. (a) All examinations for positions or promotions

- 1 shall be practical in their character, and shall relate to such
- 2 matters, and include such inquiries, as will fairly and fully
- 3 test the comparative merit and fitness of the persons examined
- 4 to discharge the duties of the employment sought by them. All
- 5 examinations shall be open to all applicants who have fulfilled
- 6 the preliminary requirements required by this act without regard
- 7 to any applicant's place of residence at or prior to the date of
- 8 application. All applicants for any position in the fire
- 9 department and as fire alarm operators and fire box inspectors
- 10 in the bureau of electricity shall[,]:
- 11 <u>(1) be</u> subject to regulations adopted by the civil service
- 12 commission[, be required to submit to a physical examination
- 13 before being admitted to the regular examinations held by the
- 14 commission.];
- 15 (2) either before or after the written examination, be
- 16 required to submit to a physical fitness or agility examination
- 17 that is job-related and consistent with business necessity; and
- 18 (3) if made a conditional offer of employment, be given a
- 19 physical and psychological medical examination in accordance
- 20 with section nine of this act.
- 21 (b) Adequate public notice of the time and place of every
- 22 examination held under the provisions of this act, together with
- 23 information as to the kind of position or place to be filled,
- 24 shall be given at least one week prior to such examinations. The
- 25 commission shall adopt reasonable regulations for permitting the
- 26 presence of representatives of the press at the examinations.
- 27 The commission shall post, in a public place at its office, the
- 28 eligible lists, containing the names and grades of those who
- 29 have passed examinations, and shall indicate thereon such
- 30 appointments as may be made from said lists.

- 1 Section 2. Sections 5 and 6 of the act are amended to read:
- 2 Section 5. (a) The civil service commission in each city
- 3 shall require persons applying for admission to any examination
- 4 provided for under this act, or under the rules and regulations
- 5 of the said commission, to file in its office, within a
- 6 reasonable time prior to the proposed examination, a formal
- 7 application, in which the applicant shall state under oath or
- 8 affirmation---
- 9 First. His full name, residence, and post office address.
- 10 Second. His citizenship, age, and the place and date of his
- 11 birth.
- 12 Third. His health, and his physical capacity for public
- 13 service.
- 14 Fourth. His business and employments and residences for at
- 15 least three years previous.
- 16 Fifth. Such other information as may reasonably be required,
- 17 touching the applicant's qualifications and fitness for the
- 18 public service.
- 19 Blank forms for such applications shall be furnished by the
- 20 commission, without charge, to all persons requesting the same.
- 21 The commission may require, in connection with such application,
- 22 such certificates of citizens, physicians or others, having
- 23 knowledge of the applicant, as the good of the service may
- 24 require. The commission may refuse to examine an applicant, or,
- 25 after examination, to certify as eligible, one who is found to
- 26 lack any of the established preliminary requirements for the
- 27 examination or position or employments for which he applies; or
- 28 who is physically [so disabled as to be rendered] unfit for the
- 29 performances of the duties of the position to which he seeks
- 30 appointment; or who is [addicted to the habitual use of

- 1 intoxicating liquors or drugs;] <u>illegally using a controlled</u>
- 2 substance, as defined in section 102 of the Controlled
- 3 Substances Act (Public Law 91-513, 21 U.S.C. § 802); or who has
- 4 been convicted of any crime, or whose conduct is infamous or
- 5 notoriously disgraceful; or who has been dismissed from the
- 6 public service for delinquency or misconduct; or who has made a
- 7 false statement of any material fact, or practiced or attempted
- 8 to practice any deception or fraud in his application, in his
- 9 examination, or in establishing his eligibility; or who refuses
- 10 to comply with the rules and regulations of the commission.
- 11 (b) No application will be received if the person applying
- 12 is less than eighteen years of age or more than thirty-five
- 13 years of age at the date of application: Provided, however, That
- 14 in the event any applicant has formerly served in the fire
- 15 department or as a fire alarm operator or fire box inspector in
- 16 the bureau of electricity of the city to which application is
- 17 made for a period of more than six months, and no charges of
- 18 misconduct or other misfeasance were made against the applicant
- 19 within a period of two years next preceding the date of
- 20 application, and the applicant is a resident of the city, then
- 21 the person shall be eliqible for reinstatement, in the
- 22 <u>discretion of the civil service commission, even though the</u>
- 23 applicant is over thirty-five years of age. The applicant,
- 24 providing the applicant's former term of service so justifies,
- 25 may be reappointed to the fire department or as a fire alarm
- 26 operator or fire box inspector in the bureau of electricity
- 27 <u>without examination</u>, other than a physical examination in
- 28 accordance with section nine of this act. If the person is
- 29 reinstated, the person shall be the lowest in rank in the
- 30 department next above the probationers of the department.

- 1 (c) If any applicant feels himself aggrieved by the action
- 2 of the commission in refusing to examine him, or, after an
- 3 examination, to certify him as an eligible, as provided in this
- 4 section, the commission shall, at the request of such applicant,
- 5 appoint a time and place for a public hearing, at which time
- 6 such applicant may appear, by himself or counsel, or both, and
- 7 the commission shall then review its refusal to make such
- 8 examination or certification, and testimony shall be taken. The
- 9 commission shall subpoena, at the expense of the applicant, any
- 10 competent witnesses requested by him. After such review, the
- 11 commission shall file the testimony taken in its records, and
- 12 shall again make a decision, which decision shall be final.
- 13 Section 6. (a) At the completion of the testing process,
- 14 <u>including any background, physical agility or other</u>
- 15 examinations, with the exception of physical and psychological
- 16 medical examinations pursuant to section nine of this act, the
- 17 <u>civil service commission shall rank the candidates who have</u>
- 18 satisfied the minimum requirements for appointment on an
- 19 eligibility list. The eligibility list shall contain the names
- 20 of individuals eliqible for appointment listed from highest to
- 21 lowest based on their scores on the examinations administered by
- 22 the commission and any points for which the applicant was
- 23 entitled by virtue of 51 Pa.C.S. Ch. 71 (relating to veterans'
- 24 preference). The eligibility list will be valid for one year
- 25 from the date the commission ranks all passing applicants,
- 26 assigns veterans' preference points and formally adopts the
- 27 <u>eligibility list. The commission may, at its sole discretion</u>
- 28 before the original expiration date, by a vote of the majority
- 29 of the commission at a duly authorized commission meeting,
- 30 extend the list for up to an additional twelve months. In the

- 1 <u>absence of a lawful extension by the commission, the list shall</u>
- 2 expire. The commission may, at its sole discretion, void an_
- 3 <u>eligibility list at any time for any reason so long as the</u>
- 4 <u>voiding of the list is not designed to circumvent this act.</u>
- 5 <u>(b)</u> Every position or employment, unless filled by
- 6 promotion, reinstatement, or reduction, shall be filled only in
- 7 the following manner: The appointing officer shall notify the
- 8 civil service commission of any vacancy in the service which he
- 9 desires to fill, and shall request the certification of
- 10 eligibles. The commission shall forthwith certify, from the
- 11 appropriate eligible list, the names of the three persons
- 12 thereon who received the highest averages at the last preceding
- 13 examination held under the provisions of this act. The
- 14 appointing officer shall, thereupon, with sole reference to the
- 15 relative merit and fitness of the candidates, make [an] \underline{a}
- 16 conditional appointment from the three names so certified. If
- 17 the appointing officer makes objection to the commission to one
- 18 or more of the persons named for any of the reasons stated in
- 19 section five of this act, and if such objections are sustained
- 20 by the commission, or if a conditional appointee is determined
- 21 to be unqualified in accordance with the procedures set forth in
- 22 <u>section nine of this act</u>, the commission shall thereupon strike
- 23 the name of such person from the eligible list, and certify the
- 24 next highest name for each person so stricken off. If any name
- 25 shall be three times rejected for the same or another position,
- 26 such name shall be stricken from the list. When there are a
- 27 number of positions of the same kind to be filled at the same
- 28 time, each appointment shall be made separately and in
- 29 accordance with the foregoing provisions.
- 30 Section 3. Section 9 of the act, amended June 16, 1972

- 1 (P.L.427, No.125), is amended to read:
- 2 Section 9. [All applicants for any position in the fire
- 3 department and as fire alarm operators and fire box inspectors
- 4 in the bureau of electricity shall undergo a physical
- 5 examination, which shall be conducted under the supervision of
- 6 the physician member of the civil service commission, or if
- 7 there be none, then by a physician appointed by the civil
- 8 service commission. Said examiner shall certify that an
- 9 applicant is free from any bodily or mental defects, deformity
- 10 or diseases that might incapacitate him from the performance of
- 11 the duties of the position desired before said applicant shall
- 12 be permitted to take further examinations. No application will
- 13 be received if the person applying is less than eighteen years
- 14 of age or more than thirty-five years of age at the date of his
- 15 application: Provided, however, That in event any applicant has
- 16 formerly served in the fire department or as a fire alarm
- 17 operator or fire box inspector in the bureau of electricity of
- 18 the city to which he makes application for a period of more than
- 19 six months, and no charges of misconduct or other misfeasance
- 20 were made against such applicant within a period of two years
- 21 next preceding the date of his application, and is a resident of
- 22 the city, then such person shall be eligible for reinstatement,
- 23 in the discretion of the civil service commission, even though
- 24 such applicant shall be over the age of thirty-five years. Such
- 25 applicant, providing his former term of service so justifies,
- 26 may be reappointed to the fire department or as a fire alarm
- 27 operator or fire box inspector in the bureau of electricity
- 28 without examination, other than a physical examination. If such
- 29 person is reinstated, he shall be the lowest in rank in the
- 30 department next above the probationers of the department.] (a)

- 1 An applicant selected from the eligibility list shall receive a
- 2 conditional offer of employment. The offer of employment shall
- 3 be conditioned upon the applicant undergoing a physical and, if
- 4 required by the rules and regulations of the commission, a
- 5 psychological medical examination, and a determination by the
- 6 commission that the applicant is capable of performing all the
- 7 <u>essential functions of the position. Physical medical</u>
- 8 <u>examinations shall be under the direction of a physician or</u>
- 9 <u>other qualified medical professional. Psychological medical</u>
- 10 examinations shall be under the direction of a psychiatrist or
- 11 <u>psychologist</u>.
- 12 (b) The physician or other qualified medical professional
- 13 and the psychiatrist or psychologist shall be appointed by the
- 14 council and shall render an opinion as to whether the
- 15 <u>conditional appointee has a physical or mental condition which</u>
- 16 <u>calls into question his or her ability to perform all of the</u>
- 17 essential functions of the position for which he or she was
- 18 conditionally appointed.
- 19 (c) If the opinion rendered by the medical examiner calls
- 20 into question the conditional appointee's ability to perform all
- 21 essential functions of a position, a person or persons
- 22 designated by the appointing officer shall meet with the
- 23 <u>conditional appointee for the purpose of having one or more</u>
- 24 interactive discussions focused on the issue of whether the
- 25 <u>conditional appointee can, with or without reasonable</u>
- 26 accommodation, perform all the essential functions of the
- 27 position.
- 28 (d) If, at the conclusion of the interactive discussion
- 29 process, the appointing officer determines that the conditional
- 30 appointee is not qualified, the appointing officer shall give

- 1 written notice to the conditional appointee and the board.
- 2 (e) Nothing in this act shall be construed as authorizing
- 3 physical or psychological medical examinations prior to
- 4 <u>conditional appointment.</u>
- 5 (f) As used in this section, the term "medical examination"
- 6 <u>shall mean any examination, procedure, inquiry or test designed</u>
- 7 to obtain information about medical history or a physical or
- 8 mental condition which might disqualify an applicant if it would
- 9 prevent the applicant from performing, with or without a
- 10 reasonable accommodation, all of the essential functions of the
- 11 position.
- 12 Section 4. Nothing contained in this act shall affect the
- 13 validity of any civil service appointments made prior to the
- 14 effective date of this section.
- 15 Section 5. This act shall take effect immediately.