THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

1503 Session of 2009 No. 2009

INTRODUCED BY GALLOWAY, METCALFE, BELFANTI, GERGELY, BOYLE, BEYER, BRENNAN, CARROLL, D. COSTA, FABRIZIO, FRANKEL, GOODMAN, HARKINS, HORNAMAN, W. KELLER, LONGIETTI, MARSHALL, MENSCH, MOUL, MURT, M. O'BRIEN, RAPP, READSHAW, SABATINA, SIPTROTH, M. SMITH, SOLOBAY, VULAKOVICH, WAGNER, WANSACZ, WATSON, WHITE, YUDICHAK, OBERLANDER, CUTLER, LEVDANSKY, MUNDY, GIBBONS, K. SMITH, KULA, MELIO, PARKER, HENNESSEY, GRUCELA, QUINN, BURNS, SEIP, MURPHY, GEIST, PAYNE, KORTZ, DEASY, BRIGGS AND SANTARSIERO, JUNE 2, 2009

AS REPORTED FROM COMMITTEE ON LABOR RELATIONS, HOUSE OF REPRESENTATIVES, AS AMENDED, DECEMBER 8, 2009

AN ACT

- Requiring construction industry employers to verify the Social Security numbers of all employees for purposes of wage
- 2
- 3 reporting and employment eligibility; providing for the
- powers and duties of the Department of Labor and Industry;
- 5 prescribing sanctions; and establishing good faith immunity
- under certain circumstances. 6
- 7 The General Assembly of the Commonwealth of Pennsylvania
- 8 hereby enacts as follows:
- Section 1. Short title.
- 10 This act shall be known and may be cited as the Construction
- 11 Industry Employment Verification Act.
- Section 2. Definitions. 12
- 13 The following words and phrases when used in this act shall
- have the meanings given to them in this section unless the 14
- context clearly states otherwise:
- 16 "Construction." Erection, reconstruction, demolition,

- 1 alteration, modification, custom fabrication, building,
- 2 assembling, site preparation and repair work or maintenance work
- 3 done on any real property or premises under contract, whether or
- 4 not the work is for a public body or paid for from public funds.
- 5 "Construction industry employer." An individual,
- 6 partnership, association, joint stock company, corporation,
- 7 business trust or any other business entity, person or groups
- 8 GROUP of persons:
- 9 $\frac{(1)}{}$ that acts directly or indirectly to employ persons
- 10 to provide or perform services in the construction industry
- 11 for remuneration; and
- 12 (2) whose aggregate remuneration for providing-
- 13 construction services to others in a calendar year exceeds
- \$25,000.
- 15 "Employee." An individual for whom a construction industry
- 16 employer is required by law to file a Form W-2 with the Internal
- 17 Revenue Service.
- 18 "EVP." The E-Verify Program operated by the Department of
- 19 Homeland Security.
- 20 "IRCA INA." The Immigration and Nationality Act (66 Stat.
- 21 163, 8 U.S.C. § 1101 et seq.).
- 22 "NVS." The Social Security Number Verification Service
- 23 operated by the Social Security Administration.
- 24 "Secretary." The Secretary of Labor and Industry of the
- 25 Commonwealth.
- 26 "Willful." Action or conduct undertaken intentionally or
- 27 with reckless disregard for or deliberate ignorance of the
- 28 requirements and obligations established by this act.
- 29 Section 3. Verification.
- 30 (a) Duty of construction industry employers.--A

1 (1) EXCEPT AS SET FORTH IN PARAGRAPH (2), A construction 2 industry employer shall participate in NVS and EVP and shall 3 do the following, subject to the requirements of Federal law 4 governing the use of NVS and EVP:

(1) within 30

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(I) WITHIN 60 days following the effective date of this section, use NVS to verify, for wage reporting purposes, the Social Security numbers of its employees in existence on the effective date of this section; and

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(2) prior to the commencement of work by

- (II) WITHIN THREE DAYS FOLLOWING THE FIRST DAY OF EMPLOYMENT OF a new employee, use EVP to verify for employment eligibility purposes the Social Security number of the new employee.
- 15 (2) THIS SUBSECTION DOES NOT APPLY TO AN EMPLOYEE WHO IS
 16 AUTHORIZED TO WORK UNDER FEDERAL LAW IN THE UNITED STATES
 17 WITHOUT A SOCIAL SECURITY NUMBER.
- 18 (b) Verification statements.--A construction industry
 19 employer shall submit a verification statement annually to the
 20 Department of Revenue with its State income tax return. The
 21 statement shall be on a form prescribed by the Department of
 22 Revenue and shall comply with the following requirements:
- 23 (1) The statement shall represent that the construction 24 industry employer has verified the Social Security numbers of 25 its employees through NVS or EVP, as appropriate, AS REQUIRED 26 BY SUBSECTION (A).
- 27 (2) The statement shall include a certification that the 28 information in the statement is true and correct and that the 29 person signing the statement understands that the submission 30 of false or misleading information in connection with the

- 1 verification shall subject the person and the construction
- 2 industry employer to sanctions provided by law.
- 3 (3) The statement shall be signed by a representative of
- 4 the construction industry employer who has sufficient
- 5 knowledge and authority to make the representation and
- 6 certifications contained in the statement.
- 7 (c) Discrimination prohibited. -- In conducting the Social
- 8 Security number verification required by this section, a
- 9 construction industry employer shall not discriminate against an
- 10 employee on the basis of race, ethnicity, color or national
- 11 origin.
- 12 Section 4. Violations.
- 13 It is a violation of this act for a construction industry
- 14 employer to:
- 15 (1) Employ an employee whose Social Security number has
- not been verified by NVS or EVP as required by this act
- 17 EXCEPT DURING A PERIOD OF TIME IN WHICH THE EMPLOYER IS
- AWAITING RESOLUTION BY THE FEDERAL GOVERNMENT OF A WAGE
- 19 REPORTING OR EMPLOYMENT ELIGIBILITY ISSUE OR DISPUTE
- 20 REGARDING THE EMPLOYEE.
- 21 (2) Make a false statement or misrepresentation in a
- verification statement required by this act.
- 23 Section 5. Enforcement and sanctions.
- 24 (a) General rule. -- The secretary shall enforce the
- 25 provisions of this act.
- 26 (b) Investigation of complaints. -- The secretary shall
- 27 accept, review and investigate in a timely manner any credible
- 28 complaint that a construction industry employer has violated a
- 29 provision of this act.
- 30 (c) Audits.--To ensure compliance with the requirements of

- 1 this act, the secretary shall conduct complaint-based and random
- 2 audits of construction industry employers in this Commonwealth.
- 3 In conducting such audits, the secretary shall utilize NVS and
- 4 EVP to verify the Social Security numbers for wage reporting
- 5 purposes and employment eligibility of employees in accordance
- 6 with Federal law governing the use of those systems.
- 7 (d) Sanctions. -- The following sanctions shall apply to a
- 8 violation of section 724A of IRCA 274A OF THE INA (8 U.S.C. §
- 9 1324A) or of this act:
- 10 (1) A construction industry employer that violates
- section 724A of IRCA 274A OF THE INA or engages in the
- violation described in section 4(1) may be required, at the
- discretion of the secretary, to forfeit all licenses or
- 14 certifications issued by the Commonwealth that authorize the
- 15 construction industry employer to conduct business in this
- 16 Commonwealth, including corporate articles and franchises for
- 17 a period of up to 90 DAYS FOR A SECOND VIOLATION AND FOR A
- 18 PERIOD OF UP TO three years FOR A SUBSEQUENT VIOLATION.
- 19 (2) A construction industry employer that willfully
- violates section 724A of IRCA 274A OF THE INA or willfully
- 21 engages in the violation described in section 4(1) shall be
- required to forfeit all licenses or certifications issued by
- 23 the Commonwealth that authorize the construction industry
- 24 employer to conduct business in this Commonwealth, including
- corporate articles and franchises, for a period of 3 years.
- 26 (3) The Office of Attorney General shall have the same
- 27 authority to revoke corporate articles and franchises under
- this act as it has under 15 Pa.C.S. § 503 (relating to
- 29 actions to revoke corporate franchises).
- 30 (E) NOTICE AND APPEAL. -- ACTIONS TAKEN UNDER SUBSECTION (D)

- 1 SHALL BE SUBJECT TO THE NOTICE, APPEAL AND OTHER PROVISIONS OF 2
- 2 PA.C.S. (RELATING TO ADMINISTRATIVE LAW AND PROCEDURE).
- 3 Section 6. Protection from retaliation.
- 4 (a) General Rule. -- It shall be unlawful for a construction
- 5 industry employer to discharge, threaten or otherwise retaliate
- 6 or discriminate against an employee regarding compensation or
- 7 other terms or conditions of employment because the employee:
- 8 (1) participates in an investigation, hearing or inquiry
- 9 held by the secretary or any other governmental authority
- 10 under this act; or
- 11 (2) reports or makes a complaint regarding the violation
- of this act to a construction industry employer or
- 13 governmental authority.
- 14 (b) Actions.--
- 15 (1) An employee who suffers retaliation or
- discrimination in violation of this section may bring an
- 17 action in a court of common pleas in accordance with
- 18 established civil procedures of this Commonwealth.
- 19 (2) The action must be brought within three years from
- the date the employee knew of the retaliation or
- 21 discrimination.
- 22 (c) Relief.--If an employee prevails in an action commenced
- 23 under this section, the employee shall be entitled to the
- 24 following relief:
- 25 (1) Reinstatement of the employee, if applicable.
- 26 (2) Restitution equal to three times the amount of the
- 27 employee's wages and fringe benefits calculated from the date
- of the retaliation or discrimination.
- 29 (3) Reasonable attorney fees and costs of the action.
- 30 (4) Any other legal and equitable relief as the court

- deems appropriate.
- 2 Section 7. Good faith immunity.
- 3 A construction industry employer that relies in good faith on
- 4 NVS and EVP procedures to verify the Social Security number of
- 5 employees shall be immune from the sanctions authorized under
- 6 section 5 AND SHALL HAVE NO LIABILITY TO AN INDIVIDUAL WHO IS
- 7 NOT HIRED OR WHO IS DISCHARGED FROM EMPLOYMENT in the event that
- 8 incorrect information has been provided to the construction
- 9 industry employer.
- 10 Section 8. Effective date.
- 11 This act shall take effect in 60 days.