THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL No. 173 Session of 2009

INTRODUCED BY EACHUS, McCALL, COHEN, DELUCA, KIRKLAND, BELFANTI, PARKER, BUXTON, MANDERINO, MANN, BROWN, DALEY, BEYER, BRENNAN, DONATUCCI, FRANKEL, FAIRCHILD, GALLOWAY, GEORGE, GOODMAN, GODSHALL, HALUSKA, HORNAMAN, JOSEPHS, KILLION, KOTIK, KULA, LEVDANSKY, LONGIETTI, MAHONEY, McILVAINE SMITH, MELIO, McGEEHAN, MUNDY, MUSTIO, D. O'BRIEN, M. O'BRIEN, PALLONE, PAYTON, PRESTON, READSHAW, REED, ROAE, ROEBUCK, ROSS, SANTONI, SIPTROTH, K. SMITH, M. SMITH, SOLOBAY, STABACK, STURLA, WHITE, YOUNGBLOOD, YUDICHAK, MILLARD, MILNE, WALKO AND PAYNE, FEBRUARY 2, 2009

REFERRED TO COMMITTEE ON INSURANCE, FEBRUARY 2, 2009

AN ACT

Amending the act of July 8, 1986 (P.L.408, No.89), entitled, as 1 reenacted, "An act providing for the creation of the Health 2 Care Cost Containment Council, for its powers and duties, for 3 health care cost containment through the collection and dissemination of data, for public accountability of health 4 5 care costs and for health care for the indigent; and making 6 an appropriation," further providing for definitions, for the 7 8 council and its powers and duties, for data submission, collection, dissemination and publication, for health care 9 for the medically indigent, for mandated health benefits, for 10 access to council data, for special studies and reports, 11 enforcement and penalties, for research and demonstration 12 projects, for grievances and grievance procedures, for 13 antitrust, for contracts with vendors and for reporting; 14 providing for establishment of a health care cost containment 15 council act review committee; and further providing for 16 severability and for sunset. 17

18 The General Assembly of the Commonwealth of Pennsylvania

19 hereby enacts as follows:

20 Section 1. The title and sections 1 and 2 of the act of July 21 8, 1986 (P.L.408, No.89), known as the Health Care Cost

1 Containment Act, reenacted and amended July 17, 2003 (P.L.31, 2 No.14), are reenacted to read: 3 AN ACT Providing for the creation of the Health Care Cost Containment 4 5 Council, for its powers and duties, for health care cost containment through the collection and dissemination of data, 6 7 for public accountability of health care costs and for health 8 care for the indigent; and making an appropriation. Section 1. Short title. 9 10 This act shall be known and may be cited as the Health Care 11 Cost Containment Act. 12 Section 2. Legislative finding and declaration. 13 The General Assembly finds that there exists in this 14 Commonwealth a major crisis because of the continuing escalation of costs for health care services. Because of the continuing 15 16 escalation of costs, an increasingly large number of Pennsylvania citizens have severely limited access to 17 18 appropriate and timely health care. Increasing costs are also 19 undermining the quality of health care services currently being 20 provided. Further, the continuing escalation is negatively 21 affecting the economy of this Commonwealth, is restricting new 22 economic growth and is impeding the creation of new job 23 opportunities in this Commonwealth. 24 The continuing escalation of health care costs is 25 attributable to a number of interrelated causes, including: 26 Inefficiency in the present configuration of health (1)care service systems and in their operation. 27 28 (2)The present system of health care cost payments by 29 third parties. The increasing burden of indigent care which 30 (3)

20090HB0173PN0392

- 2 -

1 encourages cost shifting.

2 (4) The absence of a concentrated and continuous effort
3 in all segments of the health care industry to contain health
4 care costs.

5 Therefore, it is hereby declared to be the policy of the 6 Commonwealth of Pennsylvania to promote health care cost 7 containment and to identify appropriate utilization practices by 8 creating an independent council to be known as the Health Care 9 Cost Containment Council.

10 It is the purpose of this legislation to promote the public 11 interest by encouraging the development of competitive health 12 care services in which health care costs are contained and to 13 assure that all citizens have reasonable access to quality 14 health care.

It is further the intent of this act to facilitate the 15 16 continuing provision of quality, cost-effective health services throughout the Commonwealth by providing current, accurate data 17 18 and information to the purchasers and consumers of health care 19 on both cost and quality of health care services and to public 20 officials for the purpose of determining health-related programs and policies and to assure access to health care services. 21 22 Nothing in this act shall prohibit a purchaser from obtaining 23 from its third-party insurer, carrier or administrator, nor 24 relieve said third-party insurer, carrier or administrator from 25 the obligation of providing, on terms consistent with past practices, data previously provided to a purchaser pursuant to 26 27 any existing or future arrangement, agreement or understanding. Section 2. Sections 3, 4, 5 and 6 of the act are reenacted 28 29 and amended to read:

30 Section 3. Definitions.

- 3 -

1 The following words and phrases when used in this act shall 2 have the meanings given to them in this section unless the 3 context clearly indicates otherwise:

"Ambulatory service facility." A facility licensed in this 4 Commonwealth, not part of a hospital, which provides medical, 5 diagnostic or surgical treatment to patients not requiring 6 7 hospitalization, including ambulatory surgical facilities, 8 ambulatory imaging or diagnostic centers, birthing centers, freestanding emergency rooms and any other facilities providing 9 10 ambulatory care which charge a separate facility charge. This 11 term does not include the offices of private physicians or 12 dentists, whether for individual or group practices.

13 "Charge" or "rate." The amount billed by a provider for 14 specific goods or services provided to a patient, prior to any 15 adjustment for contractual allowances.

16 <u>"Committee." The Health Care Cost Containment Council Act</u>
17 <u>Review Committee.</u>

18 "Council." The Health Care Cost Containment Council.

19 "Covered services." Any health care services or procedures 20 connected with episodes of illness that require either inpatient hospital care or major ambulatory service such as surgical, 21 medical or major radiological procedures, including any initial 22 23 and follow-up outpatient services associated with the episode of 24 illness before, during or after inpatient hospital care or major 25 ambulatory service. The term does not include routine outpatient 26 services connected with episodes of illness that do not require hospitalization or major ambulatory service. 27

28 "Data source." A hospital; ambulatory service facility;29 physician; health maintenance organization as defined in the act30 of December 29, 1972 (P.L.1701, No.364), known as the Health

- 4 -

Maintenance Organization Act; hospital, medical or health 1 2 service plan with a certificate of authority issued by the 3 Insurance Department, including, but not limited to, hospital plan corporations as defined in 40 Pa.C.S. Ch. 61 (relating to 4 hospital plan corporations) and professional health services 5 plan corporations as defined in 40 Pa.C.S. Ch. 63 (relating to 6 7 professional health services plan corporations); commercial 8 insurer with a certificate of authority issued by the Insurance Department providing health or accident insurance; self-insured 9 10 employer providing health or accident coverage or benefits for employees employed in the Commonwealth; administrator of a self-11 12 insured or partially self-insured health or accident plan 13 providing covered services in the Commonwealth; any health and 14 welfare fund that provides health or accident benefits or 15 insurance pertaining to covered service in the Commonwealth; the 16 Department of Public Welfare for those covered services it purchases or provides through the medical assistance program 17 18 under the act of June 13, 1967 (P.L.31, No.21), known as the 19 Public Welfare Code, and any other payor for covered services in 20 the Commonwealth other than an individual.

"Health care facility." A general or special hospital, including tuberculosis and psychiatric hospitals, kidney disease treatment centers, including freestanding hemodialysis units, and ambulatory service facilities as defined in this section, and hospices, both profit and nonprofit, and including those operated by an agency of State or local government.

27 "Health care insurer." Any person, corporation or other 28 entity that offers administrative, indemnity or payment services 29 for health care in exchange for a premium or service charge 30 under a program of health care benefits, including, but not

- 5 -

limited to, an insurance company, association or exchange 1 2 issuing health insurance policies in this Commonwealth; hospital 3 plan corporation as defined in 40 Pa.C.S. Ch. 61 (relating to hospital plan corporations); professional health services plan 4 corporation as defined in 40 Pa.C.S. Ch. 63 (relating to 5 professional health services plan corporations); health 6 7 maintenance organization; preferred provider organization; 8 fraternal benefit societies; beneficial societies; and thirdparty administrators; but excluding employers, labor unions or 9 10 health and welfare funds jointly or separately administered by 11 employers or labor unions that purchase or self-fund a program 12 of health care benefits for their employees or members and their 13 dependents.

14 "Health maintenance organization." An organized system which 15 combines the delivery and financing of health care and which 16 provides basic health services to voluntarily enrolled 17 subscribers for a fixed prepaid fee, as defined in the act of 18 December 29, 1972 (P.L.1701, No.364), known as the Health 19 Maintenance Organization Act.

20 "Hospital." An institution, licensed in this Commonwealth, 21 which is a general, tuberculosis, mental, chronic disease or 22 other type of hospital, or kidney disease treatment center, 23 whether profit or nonprofit, and including those operated by an 24 agency of State or local government.

Indigent care." The actual costs, as determined by the council, for the provision of appropriate health care, on an inpatient or outpatient basis, given to individuals who cannot pay for their care because they are above the medical assistance eligibility levels and have no health insurance or other financial resources which can cover their health care.

20090HB0173PN0392

- 6 -

1 "Major ambulatory service." Surgical or medical procedures, 2 including diagnostic and therapeutic radiological procedures, 3 commonly performed in hospitals or ambulatory service facilities, which are not of a type commonly performed or which 4 cannot be safely performed in physicians' offices and which 5 require special facilities such as operating rooms or suites or 6 special equipment such as fluoroscopic equipment or computed 7 8 tomographic scanners, or a postprocedure recovery room or short-9 term convalescent room.

10 "Medical procedure incidence variations." The variation in 11 the incidence in the population of specific medical, surgical 12 and radiological procedures in any given year, expressed as a 13 deviation from the norm, as these terms are defined in the 14 classical statistical definition of "variation," "incidence," 15 "deviation" and "norm."

16 "Medically indigent" or "indigent." The status of a person 17 as described in the definition of indigent care.

18 "Payment." The payments that providers actually accept for 19 their services, exclusive of charity care, rather than the 20 charges they bill.

21 "Payor." Any person or entity, including, but not limited 22 to, health care insurers and purchasers, that make direct 23 payments to providers for covered services.

24 "Physician." An individual licensed under the laws of this 25 Commonwealth to practice medicine and surgery within the scope 26 of the act of October 5, 1978 (P.L.1109, No.261), known as the 27 Osteopathic Medical Practice Act, or the act of December 20, 28 1985 (P.L.457, No.112), known as the Medical Practice Act of 29 1985.

30 "Preferred provider organization." Any arrangement between a

20090HB0173PN0392

- 7 -

1 health care insurer and providers of health care services which 2 specifies rates of payment to such providers which differ from 3 their usual and customary charges to the general public and 4 which encourage enrollees to receive health services from such 5 providers.

6 "Provider." A hospital, an ambulatory service facility or a7 physician.

8 "Provider quality." The extent to which a provider renders 9 care that, within the capabilities of modern medicine, obtains 10 for patients medically acceptable health outcomes and prognoses, 11 adjusted for patient severity, and treats patients 12 compassionately and responsively.

13 "Provider service effectiveness." The effectiveness of 14 services rendered by a provider, determined by measurement of 15 the medical outcome of patients grouped by severity receiving 16 those services.

17 "Purchaser." All corporations, labor organizations and other 18 entities that purchase benefits which provide covered services 19 for their employees or members, either through a health care 20 insurer or by means of a self-funded program of benefits, and a 21 certified bargaining representative that represents a group or groups of employees for whom employers purchase a program of 22 23 benefits which provide covered services, but excluding entities 24 defined in this section as "health care insurers."

25 "Raw data" or "data." Data collected by the council under 26 section 6 in the form initially received. No data shall be 27 released by the council except as provided for in section 11. 28 "Severity." In any patient, the measureable degree of the 29 potential for failure of one or more vital organs. 30 Section 4. Health Care Cost Containment Council.

20090HB0173PN0392

- 8 -

(a) Establishment.--The General Assembly hereby establishes
 an independent council to be known as the Health Care Cost
 Containment Council.

4 (b) Composition.--The council shall consist of voting 5 members, composed of and appointed in accordance with the 6 following:

7

(1) The Secretary of Health.

8

(2) The Secretary of Public Welfare.

9

(3) The Insurance Commissioner.

10 (4) Six representatives of the business community, at 11 least one of whom represents small business, who are 12 purchasers of health care as defined in section 3, none of 13 which is primarily involved in the provision of health care 14 or health insurance, three of which shall be appointed by the 15 President pro tempore of the Senate and three of which shall 16 be appointed by the Speaker of the House of Representatives 17 from a list of twelve qualified persons recommended by the 18 Pennsylvania Chamber of Business and Industry. Three nominees 19 shall be representatives of small business.

(5) Six representatives of organized labor, three of which shall be appointed by the President pro tempore of the Senate and three of which shall be appointed by the Speaker of the House of Representatives from a list of twelve qualified persons recommended by the Pennsylvania AFL-CIO.

(6) One representative of consumers who is not primarily
involved in the provision of health care or health care
insurance, appointed by the Governor from a list of three
qualified persons recommended jointly by the Speaker of the
House of Representatives and the President pro tempore of the
Senate.

20090HB0173PN0392

- 9 -

1 (7)Two representatives of hospitals, appointed by the 2 Governor from a list of five qualified hospital 3 representatives recommended by the Hospital and Health System Association of Pennsylvania one of whom shall be a 4 5 representative of rural hospitals. Each representative under 6 this paragraph may appoint two additional delegates to act 7 for the representative only at meetings of committees, as 8 provided for in subsection (f).

9 (8) Two representatives of physicians, appointed by the 10 Governor from a list of five qualified physician 11 representatives recommended jointly by the Pennsylvania 12 Medical Society and the Pennsylvania Osteopathic Medical 13 Society. The representative under this paragraph may appoint 14 two additional delegates to act for the representative only 15 at meetings of committees, as provided for in subsection (f).

16 (8.1) An individual appointed by the Governor who has
17 expertise in the application of continuous quality
18 improvement methods in hospitals.

19 (8.2) One representative of nurses, appointed by the
20 Governor from a list of three qualified representatives
21 recommended by the Pennsylvania State Nurses Association.

(9) One representative of the Blue Cross and Blue Shield
plans in Pennsylvania, appointed by the Governor from a list
of three qualified persons recommended jointly by the Blue
Cross and Blue Shield plans of Pennsylvania.

(10) One representative of commercial insurance
carriers, appointed by the Governor from a list of three
qualified persons recommended by the Insurance Federation of
Pennsylvania, Inc.

30 (11) One representative of health maintenance

20090HB0173PN0392

- 10 -

organizations, appointed by the Governor [from a list of
 three qualified persons recommended by the Managed Care
 Association of Pennsylvania].

In the case of each appointment to be made from a 4 (12)5 list supplied by a specified organization, it is incumbent 6 upon that organization to consult with and provide a list 7 which reflects the input of other equivalent organizations 8 representing similar interests. Each appointing authority 9 will have the discretion to request additions to the list 10 originally submitted. Additional names will be provided not 11 later than 15 days after such request. Appointments shall be 12 made by the appointing authority no later than 90 days after 13 receipt of the original list. If, for any reason, any 14 specified organization supplying a list should cease to 15 exist, then the respective appointing authority shall specify 16 a new equivalent organization to fulfill the responsibilities 17 of this act.

18 (c) Chairperson and vice chairperson.--The members shall 19 annually elect, by a majority vote of the members, a chairperson 20 and a vice chairperson of the council from among the business 21 and labor representatives on the council.

(d) Quorum.--Thirteen members, at least six of whom must be made up of representatives of business and labor, shall constitute a quorum for the transaction of any business, and the act by the majority of the members present at any meeting in which there is a quorum shall be deemed to be the act of the council.

(e) Meetings.--All meetings of the council shall be
advertised and conducted pursuant to 65 Pa.C.S. Ch. 7 (relating
to open meetings), unless otherwise provided in this section.

- 11 -

1 (1) The council shall meet at least once every two 2 months, and may provide for special meetings as it deems 3 necessary. Meeting dates shall be set by a majority vote of 4 the members of the council or by the call of the chairperson 5 upon seven days' notice to all council members.

6 (2) All meetings of the council shall be publicly 7 advertised, as provided for in this subsection, and shall be 8 open to the public, except that the council, through its 9 bylaws, may provide for executive sessions of the council on 10 subjects permitted to be discussed in such sessions under 65 11 Pa.C.S. Ch. 7. No act of the council shall be taken in an 12 executive session.

13 (3) The council shall publish a schedule of its meetings 14 in the Pennsylvania Bulletin and in at least one newspaper in 15 general circulation in the Commonwealth. Such notice shall be 16 published at least once in each calendar quarter and shall 17 list the schedule of meetings of the council to be held in 18 the subsequent calendar quarter. Such notice shall specify 19 the date, time and place of the meeting and shall state that 20 the council's meetings are open to the general public, except 21 that no such notice shall be required for executive sessions 22 of the council.

(4) All action taken by the council shall be taken in
open public session, and action of the council shall not be
taken except upon the affirmative vote of a majority of the
members of the council present during meetings at which a
quorum is present.

(f) Bylaws.--The council shall adopt bylaws, not inconsistent with this act, and may appoint such committees or elect such officers subordinate to those provided for in

- 12 -

1 subsection (c) as it deems advisable. The council shall provide 2 for the approval and participation of additional delegates 3 appointed under subsection (b) (7) and (8) so that each organization represented by delegates under those paragraphs 4 5 shall not have more than one vote on any committee to which they 6 are appointed. The council shall also appoint a technical 7 advisory group which shall, on an ad hoc basis, respond to 8 issues presented to it by the council or committees of the council and shall make recommendations to the council. The 9 10 technical advisory group shall include physicians, researchers, 11 biostatisticians, one representative of the Hospital and 12 Healthsystem Association of Pennsylvania and one representative 13 of the Pennsylvania Medical Society. The Hospital and 14 Healthsystem Association of Pennsylvania and the Pennsylvania 15 Medical Society representatives shall not be subject to 16 executive committee approval. In appointing other physicians, 17 researchers and biostatisticians to the technical advisory group, the council shall consult with and take nominations from 18 19 the representatives of the Hospital Association of Pennsylvania, 20 the Pennsylvania Medical Society, the Pennsylvania Osteopathic Medical Society or other like organizations. At its discretion 21 and in accordance with this section, nominations shall be 22 23 approved by the executive committee of the council. If the 24 subject matter of any project exceeds the expertise of the 25 technical advisory group, physicians in appropriate specialties 26 who possess current knowledge of the issue under study may be 27 consulted. The technical advisory group shall also review the 28 availability and reliability of severity of illness measurements 29 as they relate to small hospitals and psychiatric, rehabilitation and children's hospitals and shall make 30

20090HB0173PN0392

- 13 -

recommendations to the council based upon this review. <u>Meetings</u>
 <u>of the technical advisory group shall be open to the general</u>
 <u>public.</u>

(g) Compensation and expenses.--The members of the council
shall not receive a salary or per diem allowance for serving as
members of the council but shall be reimbursed for actual and
necessary expenses incurred in the performance of their duties.
Said expenses may include reimbursement of travel and living
expenses while engaged in council business.

10

(h) Terms of council members.--

(1) (1) The terms of the Secretary of Health, the Secretary of Public Welfare and the Insurance Commissioner shall be concurrent with their holding of public office. The council members under subsection (b) (4) through (11) shall each serve for a term of four years and shall continue to serve thereafter until their successor is appointed.

17 (2) Vacancies on the council shall be filled in the 18 manner designated under subsection (b), within 60 days of the vacancy, except that when vacancies occur among the 19 20 representatives of business or organized labor, two 21 nominations shall be submitted by the organization specified 22 in subsection (b) for each vacancy on the council. If the 23 officer required in subsection (b) to make appointments to 24 the council fails to act within 60 days of the vacancy, the 25 council chairperson may appoint one of the persons 26 recommended for the vacancy until the appointing authority makes the appointment. 27

(3) A member may be removed for just cause by the
appointing authority after recommendation by a vote of at
least 14 members of the council.

- 14 -

(4) No appointed member under subsection (b) (4) through
 (11) shall be eligible to serve more than two full
 consecutive terms of four years beginning on the effective
 date of this paragraph.

5 (j) Subsequent appointments.--Submission of lists of 6 recommended persons and appointments of council members for 7 succeeding terms shall be made in the same manner as prescribed 8 in subsection (b), except that:

9 (1) Organizations required under subsection (b) to 10 submit lists of recommended persons shall do so at least 60 11 days prior to expiration of the council members' terms.

12 The officer required under subsection (b) to make (2)13 appointments to the council shall make said appointments at 14 least 30 days prior to expiration of the council members' 15 terms. If the appointments are not made within the specified 16 time, the council chairperson may make interim appointments 17 from the lists of recommended individuals. An interim 18 appointment shall be valid only until the appropriate officer 19 under subsection (b) makes the required appointment. Whether 20 the appointment is by the required officer or by the 21 chairperson of the council, the appointment shall become 22 effective immediately upon expiration of the incumbent 23 member's term.

24 Section 5. Powers and duties of the council.

25 (a) General powers.--The council shall exercise all powers 26 necessary and appropriate to carry out its duties, including the 27 following:

(1) To employ an executive director, investigators and
 other staff necessary to comply with the provisions of this
 act and regulations promulgated thereunder, to employ or

- 15 -

retain legal counsel and to engage professional consultants, as it deems necessary to the performance of its duties. Any consultants, other than sole source consultants, engaged by the council shall be selected in accordance with the provisions for contracting with vendors set forth in section 16.

7 (2) To fix the compensation of all employees and to 8 prescribe their duties. Notwithstanding the independence of 9 the council under section 4(a), employees under this 10 paragraph shall be deemed employees of the Commonwealth for 11 the purposes of participation in the Pennsylvania Employee 12 Benefit Trust Fund.

13 (3) To make and execute contracts and other instruments, 14 including those for purchase of services and purchase or 15 leasing of equipment and supplies, necessary or convenient to 16 the exercise of the powers of the council. Any such contract 17 shall be let only in accordance with the provision for 18 contracting with vendors set forth in section 16.

19 (4) To conduct examinations and investigations, to
20 conduct audits, pursuant to the provisions of subsection (c),
21 and to hear testimony and take proof, under oath or
22 affirmation, at public or private hearings, on any matter
23 necessary to its duties.

(4.1) To provide hospitals with individualized data on
patient safety indicators pursuant to section 6(c)(7). The
data shall be risk adjusted and made available to hospitals
electronically and free of charge on a quarterly basis within
45 days of receipt of the corrected quarterly data from the
hospitals. The data is intended to provide the patient safety
committee of each hospital with information necessary to

20090HB0173PN0392

- 16 -

1 assist in conducting patient safety analysis.

2 (5) To do all things necessary to carry out its duties3 under the provisions of this act.

4 (b) Rules and regulations.--The council shall promulgate
5 rules and regulations in accordance with the act of June 25,
6 1982 (P.L.633, No.181), known as the Regulatory Review Act,
7 necessary to carry out its duties under this act. This
8 subsection shall not apply to regulations in effect on June 30,
9 [2003] 2008.

10 (c) Audit powers.--The council shall have the right to 11 independently audit all information required to be submitted by 12 data sources as needed to corroborate the accuracy of the 13 submitted data, pursuant to the following:

14 Audits of information submitted by providers or (1)15 health care insurers shall be performed on a sample and 16 issue-specific basis, as needed by the council, and shall be 17 coordinated, to the extent practicable, with audits performed 18 by the Commonwealth. All health care insurers and providers 19 are hereby required to make those books, records of accounts 20 and any other data needed by the auditors available to the 21 council at a convenient location within 30 days of a written 22 notification by the council.

(2) Audits of information submitted by purchasers shall
be performed on a sample basis, unless there exists
reasonable cause to audit specific purchasers, but in no case
shall the council have the power to audit financial
statements of purchasers.

(3) All audits performed by the council shall beperformed at the expense of the council.

30 (4) The results of audits of providers or health care

- 17 -

insurers shall be provided to the audited providers and health care insurers on a timely basis, not to exceed 30 days beyond presentation of audit findings to the council. (d) General duties and functions.--The council is hereby authorized to and shall perform the following duties and functions:

7 Develop a computerized system for the collection, (1)8 analysis and dissemination of data. The council may contract 9 with a vendor who will provide such data processing services. 10 The council shall assure that the system will be capable of processing all data required to be collected under this act. 11 12 Any vendor selected by the council shall be selected in 13 accordance with the provisions of section 16, and said vendor 14 shall relinquish any and all proprietary rights or claims to 15 the data base created as a result of implementation of the 16 data processing system.

17 (2) Establish a Pennsylvania Uniform Claims and Billing
18 Form for all data sources and all providers which shall be
19 utilized and maintained by all data sources and all providers
20 for all services covered under this act.

(3) Collect and disseminate data, as specified in
section 6, and other information from data sources to which
the council is entitled, prepared according to formats, time
frames and confidentiality provisions as specified in
sections 6 and 10, and by the council.

26 (4) Adopt and implement a methodology to collect and
27 disseminate data reflecting provider quality and provider
28 service effectiveness pursuant to section 6.

29 (5) Subject to the restrictions on access to raw data
30 set forth in section 10, issue special reports and make

- 18 -

available raw data as defined in section 3 to any purchaser
requesting it. Sale by any recipient or exchange or
publication by a recipient, other than a purchaser, of raw
council data to other parties without the express written
consent of, and under terms approved by, the council shall be
unauthorized use of data pursuant to section 10(c).

7 (6) On an annual basis, publish in the Pennsylvania 8 Bulletin a list of all the raw data reports it has prepared 9 under section 10(f) and a description of the data obtained 10 through each computer-to-computer access it has provided 11 under section 10(f) and of the names of the parties to whom 12 the council provided the reports or the computer-to-computer 13 access during the previous month.

14 (7) Promote competition in the health care and health15 insurance markets.

16 (8) Assure that the use of council data does not raise 17 access barriers to care.

18 (10) Make annual reports to the General Assembly on the 19 rate of increase in the cost of health care in the 20 Commonwealth and the effectiveness of the council in carrying 21 out the legislative intent of this act. In addition, the 22 council may make recommendations on the need for further 23 health care cost containment legislation. The council shall 24 also make annual reports to the General Assembly on the 25 quality and effectiveness of health care and access to health 26 care for all citizens of the Commonwealth.

(12) Conduct studies and publish reports thereon
analyzing the effects that noninpatient, alternative health
care delivery systems have on health care costs. These
systems shall include, but not be limited to: HMO's; PPO's;

- 19 -

primary health care facilities; home health care; attendant care; ambulatory service facilities; freestanding emergency centers; birthing centers; and hospice care. These reports shall be submitted to the General Assembly and shall be made available to the public.

6 (13) Conduct studies and make reports concerning the 7 utilization of experimental and nonexperimental transplant 8 surgery and other highly technical and experimental 9 procedures, including costs and mortality rates.

10 [(14) In order to ensure that the council adopts and 11 maintains both scientifically credible and cost-effective 12 methodology to collect and disseminate data reflecting 13 provider quality and effectiveness, the council shall, within 14 one year of the effective date of this paragraph, utilizing 15 current Commonwealth agency guidelines and procedures, issue 16 a request for information from any vendor that wishes to 17 provide data collection or risk adjustment methodology to the council to help meet the requirements of this subsection and 18 19 section 6. The council shall establish an independent Request 20 for Information Review Committee to review and rank all responses and to make a final recommendation to the council. 21 22 The Request for Information Review Committee shall consist of 23 the following members appointed by the Governor:

24

25

(i) One representative of the Hospital and Healthsystem Association of Pennsylvania.

26 (ii) One representative of the Pennsylvania Medical27 Society.

(iii) One representative of insurance.(iv) One representative of labor.

30 (v) One representative of business.

- 20 -

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(vi) Two representatives of the general public.

2 (15) The council shall execute a request for proposals 3 with third-party vendors for the purpose of demonstrating a 4 methodology for the collection, analysis and reporting of 5 hospital-specific complication rates. The results of this 6 demonstration shall be provided to the chairman and minority chairman of the Public Health and Welfare Committee of the 7 8 Senate and the chairman and minority chairman of the Health 9 and Human Services Committee of the House of Representatives. 10 This methodology may be utilized by the council for public reporting on comparative hospital complication rates.] 11 Section 6. Data submission and collection. 12

13

(a) [(1)] Submission of data.--

14 (1)The council is hereby authorized to collect and data 15 sources are hereby required to submit, upon request of the 16 council, all data required in this section, according to 17 uniform submission formats, coding systems and other 18 technical specifications necessary to render the incoming 19 data substantially valid, consistent, compatible and 20 manageable using electronic data processing according to data 21 submission schedules, such schedules to avoid, to the extent 22 possible, submission of identical data from more than one 23 data source, established and promulgated by the council in regulations pursuant to its authority under section 5(b). If 24 25 payor data is requested by the council, it shall, to the 26 extent possible, be obtained from primary payor sources. The 27 council shall not require any data sources to contract with any specific vendor for submission of any specific data 28 29 elements to the council.

30 (1.1) Any data source shall comply with data submission

- 21 -

guidelines established in the report submitted under section
 17.2. The council shall maintain a vendor list of at least
 two vendors that may be chosen by any data source for
 submission of any specific data elements.

5 Except as provided in this section, the council may (2) 6 adopt any nationally recognized methodology to adjust data 7 submitted under subsection (c) for severity of illness. Every 8 three years after the effective date of this paragraph, the 9 council shall solicit bids from third-party vendors to adjust 10 the data. The solicitation shall be in accordance with 62 11 Pa.C.S. (relating to procurement). Except as provided in 12 subparagraph (i), in carrying out its responsibilities, the 13 council shall not require health care facilities to report 14 data elements which are not included in the manual developed by the national uniform billing committee. The [following 15 16 apply:

17 (i) Within 60 days of the effective date of this 18 paragraph, the] council shall publish in the Pennsylvania 19 Bulletin a list of diseases, procedures and medical 20 conditions, not to exceed 35, for which data under subsections (c)(21) and (d) shall be required. The chosen 21 22 list shall not represent more than 50% of total hospital 23 discharges, based upon the previous year's hospital 24 discharge data. Subsequent to the publication of the 25 list, any data submission requirements under subsections 26 (c) (21) and (d) previously in effect shall be null and 27 void for diseases, procedures and medical conditions not found on the list. All other data elements pursuant to 28 29 subsection (c) shall continue to be required from data sources. The council shall review the list and may add no 30

- 22 -

more than a net of three diseases, procedures or medical conditions per year over a five-year period starting on the effective date of this subparagraph. The adjusted list of diseases, procedures and medical conditions shall at no time be more than 50% of total hospital discharges.

If the current data vendor is unable to 6 [(ii)] 7 achieve, on a per-chart basis, savings of at least 40% in 8 the cost of hospital compliance with the data abstracting and submission requirements of this act by June 30, 2004, 9 10 as compared to June 30, 2003, then the council shall 11 disqualify the current vendor and reopen the bidding 12 process. The independent auditor shall determine the 13 extent and validity of the savings. In determining any 14 demonstrated cost savings, surveys of all hospitals in 15 this Commonwealth shall be conducted and consideration 16 shall be given at a minimum to:

17 (A) new costs, in terms of making the
18 methodology operational, associated with laboratory,
19 pharmacy and other information systems a hospital is
20 required to purchase in order to reduce hospital
21 compliance costs, including the cost of electronic
22 transfer of required data; and

(B) the audited direct personnel and relatedcosts of data abstracting and submission required.

(iii) Review by the independent auditor shall
commence by March 1, 2004, and shall conclude with a
report of findings by July 31, 2004. The report shall be
delivered to the council, the Governor, the Health and
Human Services Committee of the House of Representatives
and the Public Health and Welfare Committee of the

- 23 -

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Senate.

2

(a.1) Abstraction and technology work group.--

3 (1) The council shall establish a data abstraction and
4 technology work group to produce recommendations for
5 improving and refining the data required by the council and
6 reducing, through innovative direct data collection
7 techniques, the cost of collecting required data. The work
8 group shall consist of the following members appointed by the
9 council:

10 (i) one member representing the Office of Health 11 Care Reform; 12 (ii) one member representing the business community; 13 (iii) one member representing labor; 14 (iv) one member representing consumers;

15 (v) two members representing physicians; 16 (vi) two members representing nurses; 17 (vii) two members representing hospitals; 18 (viii) one member representing health underwriters; 19 and

20 (ix) one member representing commercial insurance21 carriers.

22 The work group, with approval of the council, may (2)23 hire an independent auditor to determine the value of various 24 data sets. The work group shall have no more than one year to 25 study current data requirements and methods of collecting and 26 transferring data and to make recommendations for changes to 27 produce a 50% overall reduction in the cost of collecting and 28 reporting required data to the council while maintaining the 29 scientific credibility of the council's analysis and 30 reporting. The work group recommendations shall be presented

- 24 -

1 to the council for a vote.]

2 Pennsylvania Uniform Claims and Billing Form. -- The (b) 3 council shall [adopt, within 180 days of the commencement of its operations pursuant to section 4(i),] maintain a Pennsylvania 4 Uniform Claims and Billing Form format. The council shall 5 6 furnish said claims and billing form format to all data sources, 7 and said claims and billing form shall be utilized and 8 maintained by all data sources for all services covered by this 9 act. The Pennsylvania Uniform Claims and Billing Form shall 10 consist of the Uniform Hospital Billing Form UB-82/HCFA-1450, 11 and the HCFA-1500, or their successors, as developed by the 12 National Uniform Billing Committee, with additional fields as 13 necessary to provide all of the data set forth in subsections 14 (c) and (d).

15 (c) Data elements.--For each covered service performed in 16 Pennsylvania, the council shall be required to collect the 17 following data elements:

18 (1) uniform patient identifier, continuous across19 multiple episodes and providers;

20

(2) patient date of birth;

21 (3) patient sex;

(3.1) patient race, consistent with the method of
collection of race/ethnicity data by the United States Bureau
of the Census and the United States Standard Certificates of
Live Birth and Death;

- 26 (4) patient ZIP Code number;
- 27 (5) date of admission;
- 28 (6) date of discharge;

(7) principal and secondary diagnoses by standard code,
 including external cause of injury, complication, infection

- 25 -

1 and childbirth;

principal procedure by council-specified standard 2 (8) 3 code and date;

up to three secondary procedures by council-4 (9) 5 specified standard codes and dates;

6

uniform health care facility identifier, continuous (10)7 across episodes, patients and providers;

8 (11) uniform identifier of admitting physician, by 9 unique physician identification number established by the council, continuous across episodes, patients and providers; 10

uniform identifier of consulting physicians, by 11 (12)12 unique physician identification number established by the 13 council, continuous across episodes, patients and providers;

14 (13) total charges of health care facility, segregated into major categories, including, but not limited to, room 15 16 and board, radiology, laboratory, operating room, drugs, 17 medical supplies and other goods and services according to 18 quidelines specified by the council;

(14) actual payments to health care facility, 19 20 segregated, if available, according to the categories 21 specified in paragraph (13);

22 (15) charges of each physician or professional rendering 23 service relating to an incident of hospitalization or 24 treatment in an ambulatory service facility;

25 actual payments to each physician or professional (16)26 rendering service pursuant to paragraph (15);

27 uniform identifier of primary payor; (17)28 (18)ZIP Code number of facility where health care

29 service is rendered;

30 (19) uniform identifier for payor group contract number;

20090HB0173PN0392

- 26 -

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(20) patient discharge status; and

2 (21) provider service effectiveness and provider quality
3 pursuant to section 5(d)(4) and subsection (d).

Provider quality and provider service effectiveness data 4 (d) elements. -- In carrying out its duty to collect data on provider 5 quality and provider service effectiveness under section 5(d)(4) 6 7 and subsection (c)(21), the council shall define a methodology 8 to measure provider service effectiveness which may include additional data elements to be specified by the council 9 10 sufficient to carry out its responsibilities under section 5(d) 11 (4). The council may adopt a nationally recognized methodology 12 of quantifying and collecting data on provider quality and 13 provider service effectiveness until such time as the council 14 has the capability of developing its own methodology and standard data elements. The council shall include in the 15 Pennsylvania Uniform Claims and Billing Form a field consisting 16 17 of the data elements required pursuant to subsection (c) (21) to 18 provide information on each provision of covered services 19 sufficient to permit analysis of provider quality and provider 20 service effectiveness within 180 days of commencement of its 21 operations pursuant to section 4. In carrying out its 22 responsibilities, the council shall not require health care 23 insurers to report on data elements that are not reported to 24 nationally recognized accrediting organizations, to the 25 Department of Health or to the Insurance Department in quarterly 26 or annual reports. The council shall not require reporting by 27 health care insurers in different formats than are required for 28 reporting to nationally recognized accrediting organizations or 29 on quarterly or annual reports submitted to the Department of Health or to the Insurance Department. The council may adopt the 30

- 27 -

1 quality findings as reported to nationally recognized

2 accrediting organizations. Additional quality data elements must

3 <u>be defined and released for public comment prior to the</u>

4 promulgation of regulations under section 5(b). The public

5 comment period shall be no less than 30 days from the release of

6 <u>these elements.</u>

Reserve field utilization and addition or deletion of 7 (e) 8 data elements. -- The council shall include in the Pennsylvania Uniform Claims and Billing Form a reserve field. The council may 9 10 utilize the reserve field by adding other data elements beyond 11 those required to carry out its responsibilities under section 12 5(d)(3) and (4) and subsections (c) and (d), or the council may 13 delete data elements from the Pennsylvania Uniform Claims and 14 Billing Form only by a majority vote of the council and only 15 pursuant to the following procedure:

16 (1) The council shall obtain a cost-benefit analysis of
17 the proposed addition or deletion which shall include the
18 cost to data sources of any proposed additions.

19 (2) The council shall publish notice of the proposed 20 addition or deletion, along with a copy or summary of the 21 cost-benefit analysis, in the Pennsylvania Bulletin, and such 22 notice shall include provision for a 60-day comment period.

(3) The council may hold additional hearings or request
such other reports as it deems necessary and shall consider
the comments received during the 60-day comment period and
any additional information gained through such hearings or
other reports in making a final determination on the proposed
addition or deletion.

(f) Other data required to be submitted.--Providers arehereby required to submit and the council is hereby authorized

- 28 -

1 to collect, in accordance with submission dates and schedules 2 established by the council, the following additional data, 3 provided such data is not available to the council from public 4 records:

5 (1) Audited annual financial reports of all hospitals
6 and ambulatory service facilities providing covered services
7 as defined in section 3.

8 (2) The Medicare cost report (OMB Form 2552 or 9 equivalent Federal form), or the AG-12 form for Medical 10 Assistance or successor forms, whether completed or partially 11 completed, and including the settled Medicare cost report and 12 the certified AG-12 form.

(3) Additional data, including, but not limited to, data
which can be used to provide at least the following
information:

16 (i) the incidence of medical and surgical procedures
17 in the population for individual providers;

18 (ii) physicians who provide covered services and
19 accept medical assistance patients;

20 (iii) physicians who provide covered services and
 21 accept Medicare assignment as full payment;

(v) mortality rates for specified diagnoses and
 treatments, grouped by severity, for individual
 providers;

(vi) rates of infection for specified diagnoses and
 treatments, grouped by severity, for individual
 providers;

28 (vii) morbidity rates for specified diagnoses and 29 treatments, grouped by severity, for individual 30 providers;

20090HB0173PN0392

- 29 -

(viii) readmission rates for specified diagnoses and
 treatments, grouped by severity, for individual
 providers; and

4 (ix) rate of incidence of postdischarge professional
5 care for selected diagnoses and procedures, grouped by
6 severity, for individual providers.

7 (4) Any other data the council requires to carry out its
8 responsibilities pursuant to section 5(d).

9 (f.1) Review and correction of data. -- The council shall 10 provide a reasonable period for data sources to review and correct the data submitted under section 6 which the council 11 intends to prepare and issue in reports to the General Assembly, 12 13 to the general public or in special studies and reports under 14 section 11. When corrections are provided, the council shall 15 correct the appropriate data in its data files and subsequent 16 reports.

17 (q) Allowance for clarification or dissents. -- The council 18 shall maintain a file of written statements submitted by data 19 sources who wish to provide an explanation of data that they 20 feel might be misleading or misinterpreted. The council shall provide access to such file to any person and shall, where 21 practical, in its reports and data files indicate the 22 23 availability of such statements. When the council agrees with 24 such statements, it shall correct the appropriate data and 25 comments in its data files and subsequent reports.

(g.1) Allowance for correction.--The council shall verify the patient safety indicator data submitted by hospitals pursuant to subsection (c)(7) within 60 days of receipt. The council may allow hospitals to make changes to the data submitted during the verification period. After the verification

- 30 -

1 period, but within 45 days of receipt of the adjusted hospital 2 data, the council shall risk adjust the information and provide 3 reports to the patient safety committee of the relevant 4 hospital.

5 (h) Availability of data. -- Nothing in this act shall prohibit a purchaser from obtaining from its health care 6 7 insurer, nor relieve said health care insurer from the 8 obligation of providing said purchaser, on terms consistent with past practices, data previously provided or additional data not 9 currently provided to said purchaser by said health care insurer 10 11 pursuant to any existing or future arrangement, agreement or 12 understanding.

13 Section 3. Sections 7, 8 and 9 of the act are reenacted to 14 read:

15 Section 7. Data dissemination and publication.

(a) Public reports.--Subject to the restrictions on access to council data set forth in section 10 and utilizing the data collected under section 6 as well as other data, records and matters of record available to it, the council shall prepare and issue reports to the General Assembly and to the general public according to the following provisions:

22 The council shall, for every provider of both (1)23 inpatient and outpatient services within this Commonwealth 24 and within appropriate regions and subregions, prepare and 25 issue reports on provider quality and service effectiveness 26 on diseases or procedures that, when ranked by volume, cost, payment and high variation in outcome, represent the best 27 28 opportunity to improve overall provider quality, improve 29 patient safety and provide opportunities for cost reduction. These reports shall provide comparative information on the 30

- 31 -

1 following:

2 Differences in mortality rates; differences in (i) 3 length of stay; differences in complication rates; differences in readmission rates; differences in 4 5 infection rates; and other comparative outcome measures the council may develop that will allow purchasers, 6 7 providers and consumers to make purchasing and quality 8 improvement decisions based upon quality patient care and 9 to restrain costs.

(ii) The incidence rate of selected medical or
surgical procedures, the quality and service
effectiveness and the payments received for those
providers, identified by the name and type or specialty,
for which these elements vary significantly from the
norms for all providers.

16 In preparing its reports under paragraph (1), the (2)17 council shall ensure that factors which have the effect of 18 either reducing provider revenue or increasing provider costs 19 and other factors beyond a provider's control which reduce 20 provider competitiveness in the marketplace are explained in 21 the reports. The council shall also ensure that any 22 clarifications and dissents submitted by individual providers 23 under section 6(g) are noted in any reports that include 24 release of data on that individual provider.

(b) Raw data reports and computer access to council data.--The council shall provide special reports derived from raw data and a means for computer-to-computer access to its raw data to any purchaser, pursuant to section 10(f). The council shall provide such reports and computer-to-computer access, at its discretion, to other parties, pursuant to section 10(g). The

- 32 -

council shall provide these special reports and computer-to-1 2 computer access in as timely a fashion as the council's 3 responsibilities to publish the public reports required in this section will allow. Any such provision of special reports or 4 computer-to-computer access by the council shall be made only 5 subject to the restrictions on access to raw data set forth in 6 section 10(b) and only after payment for costs of preparation or 7 8 duplication pursuant to section 10(f) or (g).

9 Section 8. Health care for the medically indigent.

10 (a) Declaration of policy.--The General Assembly finds that every person in this Commonwealth should receive timely and 11 12 appropriate health care services from any provider operating in 13 this Commonwealth; that, as a continuing condition of licensure, 14 each provider should offer and provide medically necessary, 15 lifesaving and emergency health care services to every person in 16 this Commonwealth, regardless of financial status or ability to pay; and that health care facilities may transfer patients only 17 18 in instances where the facility lacks the staff or facilities to 19 properly render definitive treatment.

20 Studies on indigent care.--To reduce the undue burden on (b) the several providers that disproportionately treat medically 21 22 indigent people on an uncompensated basis, to contain the long-23 term costs generated by untreated or delayed treatment of 24 illness and disease and to determine the most appropriate means 25 of treating and financing the treatment of medically indigent 26 persons, the council, at the request of the Governor or the General Assembly, may undertake studies and utilize its current 27 28 data base to:

(1) Study and analyze the medically indigent population,
 the magnitude of uncompensated care for the medically

- 33 -

indigent, the degree of access to and the result of any lack of access by the medically indigent to appropriate care, the types of providers and the settings in which they provide indigent care and the cost of the provision of that care pursuant to subsection (c).

Determine, from studies undertaken under paragraph 6 (2)7 (1), a definition of the medically indigent population and 8 the most appropriate method for the delivery of timely and 9 appropriate health care services to the medically indigent. 10 Studies.--The council shall conduct studies pursuant to (C) subsection (b)(1) and thereafter report to the Governor and the 11 12 General Assembly the results of the studies and its 13 recommendations. The council may contract with an independent 14 vendor to conduct the study in accordance with the provisions 15 for selecting vendors in section 16. The study shall include, 16 but not be limited to, the following:

17 the number and characteristics of the medically (1)18 indigent population, including such factors as income, 19 employment status, health status, patterns of health care 20 utilization, type of health care needed and utilized, 21 eligibility for health care insurance, distribution of this 22 population on a geographic basis and by age, sex and racial 23 or linguistic characteristics, and the changes in these 24 characteristics, including the following:

(i) the needs and problems of indigent persons inurban areas;

27 (ii) the needs and problems of indigent persons in28 rural areas;

29 (iii) the needs and problems of indigent persons who
30 are members of racial or linguistic minorities;

- 34 -

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(iv) the needs and problems of indigent persons in areas of high unemployment; and

3 (v) the needs and problems of the underinsured;
4 (2) the degree of and any change in access of this
5 population to sources of health care, including hospitals,
6 physicians and other providers;

7 (3) the distribution and means of financing indigent
8 care between and among providers, insurers, government,
9 purchasers and consumers, and the effect of that distribution
10 on each;

11 (4) the major types of care rendered to the indigent, 12 the setting in which each type of care is rendered and the 13 need for additional care of each type by the indigent;

14 (5) the likely impact of changes in the health delivery 15 system, including managed care entities, and the effects of 16 cost containment in the Commonwealth on the access to, 17 availability of and financing of needed care for the 18 indigent, including the impact on providers which provide a 19 disproportionate amount of care to the indigent;

20 (6) the distribution of delivered care and actual cost
21 to render such care by provider, region and subregion;

(7) the provision of care to the indigent through
improvements in the primary health care system, including the
management of needed hospital care by primary care providers;

25 (8) innovative means to finance and deliver care to the 26 medically indigent; and

(9) reduction in the dependence of indigent persons on
 hospital services through improvements in preventive health
 measures.

30 Section 9. Mandated health benefits.

20090HB0173PN0392

- 35 -

In relation to current law or proposed legislation, the council shall, upon the request of the appropriate committee chairman in the Senate and in the House of Representatives or upon the request of the Secretary of Health, provide information on the proposed mandated health benefit pursuant to the following:

7 The General Assembly hereby declares that proposals (1)8 for mandated health benefits or mandated health insurance 9 coverage should be accompanied by adequate, independently 10 certified documentation defining the social and financial 11 impact and medical efficacy of the proposal. To that end the 12 council, upon receipt of such requests, is hereby authorized 13 to conduct a preliminary review of the material submitted by 14 both proponents and opponents concerning the proposed mandated benefit. If, after this preliminary review, the 15 16 council is satisfied that both proponents and opponents have 17 submitted sufficient documentation necessary for a review 18 pursuant to paragraphs (3) and (4), the council is directed 19 to contract with individuals, pursuant to the selection 20 procedures for vendors set forth in section 16, who will constitute a Mandated Benefits Review Panel to review 21 22 mandated benefits proposals and provide independently 23 certified documentation, as provided for in this section.

24 (2) The panel shall consist of senior researchers, each25 of whom shall be a recognized expert:

26 (i) one in health research;

27 (ii) one in biostatistics;

28 (iii) one in economic research;

(iv) one, a physician, in the appropriate specialty
 with current knowledge of the subject being proposed as a

- 36 -

1	mandated benefit; and
2	(v) one with experience in insurance or actuarial
3	research.
4	(3) The Mandated Benefits Review Panel shall have the
5	following duties and responsibilities:
6	(i) To review documentation submitted by persons
7	proposing or opposing mandated benefits within 90 days of
8	submission of said documentation to the panel.
9	(ii) To report to the council, pursuant to its
10	review in subparagraph (i), the following:
11	(A) Whether or not the documentation is complete
12	as defined in paragraph (4).
13	(B) Whether or not the research cited in the
14	documentation meets professional standards.
15	(C) Whether or not all relevant research
16	respecting the proposed mandated benefit has been
17	cited in the documentation.
18	(D) Whether or not the conclusions and
19	interpretations in the documentation are consistent
20	with the data submitted.
21	(4) To provide the Mandated Benefits Review Panel with
22	sufficient information to carry out its duties and
23	responsibilities pursuant to paragraph (3), persons proposing
24	or opposing legislation mandating benefits coverage should
25	submit documentation to the council, pursuant to the
26	procedure established in paragraph (5), which demonstrates
27	the following:
28	(i) The extent to which the proposed benefit and the
29	services it would provide are needed by, available to and

30 utilized by the population of the Commonwealth.

- 37 -

1 (ii) The extent to which insurance coverage for the 2 proposed benefit already exists, or if no such coverage 3 exists, the extent to which this lack of coverage results 4 in inadequate health care or financial hardship for the 5 population of the Commonwealth.

6 (iii) The demand for the proposed benefit from the 7 public and the source and extent of opposition to 8 mandating the benefit.

9 (iv) All relevant findings bearing on the social 10 impact of the lack of the proposed benefit.

(v) Where the proposed benefit would mandate coverage of a particular therapy, the results of at least one professionally accepted, controlled trial comparing the medical consequences of the proposed therapy, alternative therapies and no therapy.

(vi) Where the proposed benefit would mandate
coverage of an additional class of practitioners, the
results of at least one professionally accepted,
controlled trial comparing the medical results achieved
by the additional class of practitioners and those
practitioners already covered by benefits.

(vii) The results of any other relevant research.
(viii) Evidence of the financial impact of the
proposed legislation, including at least:

(A) The extent to which the proposed benefit
 would increase or decrease cost for treatment or
 service.

(B) The extent to which similar mandated
benefits in other states have affected charges, costs
and payments for services.

- 38 -

1 (C) The extent to which the proposed benefit 2 would increase the appropriate use of the treatment 3 or service.

4 (D) The impact of the proposed benefit on
5 administrative expenses of health care insurers.

6 (E) The impact of the proposed benefits on 7 benefits costs of purchasers.

8 (F) The impact of the proposed benefits on the 9 total cost of health care within the Commonwealth. 10 (5) The procedure for review of documentation is as 11 follows:

(i) Any person wishing to submit information on
proposed legislation mandating insurance benefits for
review by the panel should submit the documentation
specified in paragraph (4) to the council.

16 (ii) The council shall, within 30 days of receipt of 17 the documentation:

(A) Publish in the Pennsylvania Bulletin notice
of receipt of the documentation, a description of the
proposed legislation, provision for a period of 60
days for public comment and the time and place at
which any person may examine the documentation.

(B) Submit copies of the documentation to the
Secretary of Health and the Insurance Commissioner,
who shall review and submit comments to the council
on the proposed legislation within 30 days.

27 (C) Submit copies of the documentation to the
28 panel, which shall review the documentation and issue
29 their findings, pursuant to paragraph (3), within 90
30 days.

- 39 -

1 (iii) Upon receipt of the comments of the Secretary of Health and the Insurance Commissioner and of the 2 3 findings of the panel, pursuant to subparagraph (ii), but no later than 120 days following the publication required 4 in subparagraph (ii), the council shall submit said 5 6 comments and findings, together with its recommendations 7 respecting the proposed legislation, to the Governor, the President pro tempore of the Senate, the Speaker of the 8 House of Representatives, the Secretary of Health, the 9 10 Insurance Commissioner and the person who submitted the 11 information pursuant to subparagraph (i).

Section 4. Section 10 of the act is reenacted and amended to read:

14 Section 10. Access to council data.

(a) Public access.--The information and data received by the council shall be utilized by the council for the benefit of the public and public officials. Subject to the specific limitations set forth in this section, the council shall make determinations on requests for information in favor of access.

(a.1) Outreach programs.--The council shall develop and
implement outreach programs designed to make its information
understandable and usable to purchasers, providers, other
Commonwealth agencies and the general public. The programs shall
include efforts to educate through pamphlets, booklets, seminars
and other appropriate measures and to facilitate making more
informed health care choices.

(b) Limitations on access.--Unless specifically provided for in this act, neither the council nor any contracting system vendor shall release and no data source, person, member of the public or other user of any data of the council shall gain

- 40 -

1 access to:

2 (1) Any raw data of the council that does not
3 simultaneously disclose payment, as well as provider quality
4 and provider service effectiveness pursuant to sections 5(d)
5 (4) and 6(d) or 7(a)(1)(iii).

6 (2) Any raw data of the council which could reasonably
7 be expected to reveal the identity of an individual patient.

8 (3) Any raw data of the council which could reasonably 9 be expected to reveal the identity of any purchaser, as 10 defined in section 3, other than a purchaser requesting data 11 on its own group or an entity entitled to said purchaser's 12 data pursuant to subsection (f).

(4) Any raw data of the council relating to actual payments to any identified provider made by any purchaser, except that this provision shall not apply to access by a purchaser requesting data on the group for which it purchases or otherwise provides covered services or to access to that same data by an entity entitled to the purchaser's data pursuant to subsection (f).

20 Any raw data disclosing discounts or differentials (5) 21 between payments accepted by providers for services and their 22 billed charges obtained by identified payors from identified 23 providers unless the data is released in a Statewide, 24 aggregate format that does not identify any individual payor 25 or class of payors and the council assures that the release 26 of such information is not prejudicial or inequitable to any 27 individual payor or provider or group thereof. Payor data_ 28 shall be released to individual providers for purposes of 29 verification and validation prior to inclusion in a public report. An individual provider shall verify and validate the 30

- 41 -

1 payor data within 30 days of its release to that specific_

2 <u>individual provider</u>.

3 (C) Unauthorized use of data. -- Any person who knowingly releases council data violating the patient confidentiality, 4 actual payments, discount data or raw data safeguards set forth 5 6 in this section to an unauthorized person commits a misdemeanor of the first degree and shall, upon conviction, be sentenced to 7 8 pay a fine of \$10,000 or to imprisonment for not more than five years, or both. An unauthorized person who knowingly receives or 9 10 possesses such data commits a misdemeanor of the first degree. Unauthorized access to data. -- Should any person 11 (d) 12 inadvertently or by council error gain access to data that 13 violates the safequards set forth in this section, the data must 14 immediately be returned, without duplication, to the council 15 with proper notification.

(e) Public access to records.--All public reports prepared
by the council shall be public records and shall be available to
the public for a reasonable fee, and copies shall be provided,
upon request of the chair, to the Public Health and Welfare
Committee of the Senate and the Health and Welfare Committee of
the House of Representatives.

(f) Access to raw council data by purchasers.--Pursuant to sections 5(d)(5) and 7(b) and subject to the limitations on access set forth in subsection (b), the council shall provide access to its raw data to purchasers in accordance with the following procedure:

27 (1) Special reports derived from raw data of the council
28 shall be provided by the council to any purchaser requesting
29 such reports.

30 (2) A means to enable computer-to-computer access by any 20090HB0173PN0392 - 42 - purchaser to raw data of the council as defined in section 3 shall be developed, adopted and implemented by the council, and the council shall provide such access to its raw data to any purchaser upon request.

5 In the event that any employer obtains from the (3) 6 council, pursuant to paragraph (1) or (2), data pertaining to 7 its employees and their dependents for whom said employer 8 purchases or otherwise provides covered services as defined 9 in section 3 and who are represented by a certified 10 collective bargaining representative, said collective 11 bargaining representative shall be entitled to that same 12 data, after payment of fees as specified in paragraph (4). 13 Likewise, should a certified collective bargaining 14 representative obtain from the council, pursuant to paragraph 15 (1) or (2), data pertaining to its members and their 16 dependents who are employed by and for whom covered services 17 are purchased or otherwise provided by any employer, said 18 employer shall be entitled to that same data, after payment 19 of fees as specified in paragraph (4).

20 In providing for access to its raw data, the council (4) 21 shall charge the purchasers which originally obtained such 22 access a fee sufficient to cover its costs to prepare and 23 provide special reports requested pursuant to paragraph (1) 24 or to provide computer-to-computer access to its raw data 25 requested pursuant to paragraph (2). Should a second or 26 subsequent party or parties request this same information 27 pursuant to paragraph (3), the council shall charge said 28 party a reasonable fee.

(g) Access to raw council data by other parties.--Subject tothe limitations on access to raw council data set forth in

- 43 -

subsection (b), the council may, at its discretion, provide 1 2 special reports derived from its raw data or computer-to-3 computer access to parties other than purchasers. The council shall publish regulations that set forth the criteria and the 4 procedure it shall use in making determinations on such access, 5 pursuant to the powers vested in the council in section 4. In 6 7 providing such access, the council shall charge the party 8 requesting the access a reasonable fee.

9 Section 5. Sections 11, 12, 13, 14, 15, 16 and 17.1 of the 10 act are reenacted to read:

11 Section 11. Special studies and reports.

(a) Special studies.--Any Commonwealth agency may publish or
contract for publication of special studies. Any special study
so published shall become a public document.

15 (b) Special reports.--

16 (1) Any Commonwealth agency may study and issue a report 17 on the special medical needs, demographic characteristics, 18 access or lack thereof to health care services and need for 19 financing of health care services of:

20 (i) Senior citizens, particularly low-income senior
21 citizens, senior citizens who are members of minority
22 groups and senior citizens residing in low-income urban
23 or rural areas.

24 (ii) Low-income urban or rural areas.

25 (iii) Minority communities.

26 (iv) Women.

- 27 (v) Children
- 28 (vi) Unemployed workers.
- 29 (vii) Veterans.

30 The reports shall include information on the current

- 44 -

1 availability of services to these targeted parts of the population, and whether access to such services has increased 2 3 or decreased over the past ten years, and specific recommendations for the improvement of their primary care and 4 5 health delivery systems, including disease prevention and 6 comprehensive health care services. The department may also 7 study and report on the effects of using prepaid, capitated 8 or HMO health delivery systems as ways to promote the 9 delivery of primary health care services to the underserved 10 segments of the population enumerated above.

11 The department may study and report on the short-(2) 12 term and long-term fiscal and programmatic impact on the 13 health care consumer of changes in ownership of hospitals 14 from nonprofit to profit, whether through purchase, merger or 15 the like. The department may also study and report on factors 16 which have the effect of either reducing provider revenue or 17 increasing provider cost, and other factors beyond a provider's control which reduce provider competitiveness in 18 19 the marketplace, are explained in the reports.

20 Section 12. Enforcement; penalty.

21 (a) Compliance enforcement. -- The council shall have standing to bring an action in law or in equity through private counsel 22 23 in any court of common pleas to enforce compliance with any 24 provision of this act, except section 11, or any requirement or 25 appropriate request of the council made pursuant to this act. In 26 addition, the Attorney General is authorized and shall bring any 27 such enforcement action in aid of the council in any court of 28 common pleas at the request of the council in the name of the 29 Commonwealth.

30 (b) Penalty.--

20090HB0173PN0392

- 45 -

(1) Any person who fails to supply data pursuant to
 section 6 may be assessed a civil penalty not to exceed
 \$1,000 for each day the data is not submitted.

4 (2) Any person who knowingly submits inaccurate data
5 under section 6 commits a misdemeanor of the third degree and
6 shall, upon conviction, be sentenced to pay a fine of \$1,000
7 or to imprisonment for not more than one year, or both.
8 Section 13. Research and demonstration projects.

9 The council shall actively encourage research and 10 demonstrations to design and test improved methods of assessing 11 provider quality, provider service effectiveness and efficiency. 12 To that end, provided that no data submission requirements in a 13 mandated demonstration may exceed the current reserve field on 14 the Pennsylvania Uniform Claims and Billing Form, the council 15 may:

16 (1) Authorize contractors engaged in health services
17 research selected by the council, pursuant to the provisions
18 of section 16, to have access to the council's raw data
19 files, providing such entities assume any contractual
20 obligations imposed by the council to assure patient identity
21 confidentiality.

(2) Place data sources participating in research and
 demonstrations on different data submission requirements from
 other data sources in this Commonwealth.

(3) Require data source participation in research and
demonstration projects when this is the only testing method
the council determines is promising.

28 Section 14. Grievances and grievance procedures.

29 (a) Procedures and requirements.--Pursuant to its powers to30 publish regulations under section 5(b) and with the requirements

- 46 -

of this section, the council is hereby authorized and directed to establish procedures and requirements for the filing, hearing and adjudication of grievances against the council of any data source. Such procedures and requirements shall be published in the Pennsylvania Bulletin pursuant to law.

6 (b) Claims; hearings.--Grievance claims of any data source 7 shall be submitted to the council or to a third party designated 8 by the council, and the council or the designated third party 9 shall convene a hearing, if requested, and adjudicate the 10 grievance.

11 Section 15. Antitrust provisions.

Persons or entities required to submit data or information under this act or receiving data or information from the council in accordance with this act are declared to be acting pursuant to State requirements embodied in this act and shall be exempt from antitrust claims or actions grounded upon submission or receipt of such data or information.

18 Section 16. Contracts with vendors.

Any contract with any vendor other than a sole source vendor for purchase of services or for purchase or lease of supplies and equipment related to the council's powers and duties shall be let only after a public bidding process and only in accordance with the following provisions, and no contract shall be let by the council that does not conform to these provisions:

(1) The council shall prepare specifications fully
describing the services to be rendered or equipment or
supplies to be provided by a vendor and shall make these
specifications available for inspection by any person at the
council's offices during normal working hours and at such
other places and such other times as the council deems

- 47 -

1 advisable.

(2) The council shall publish notice of invitations to
bid in the Pennsylvania Bulletin. The council shall also
publish such notice in at least four newspapers in general
circulation in the Commonwealth on at least three occasions
at intervals of not less than three days. Said notice shall
include at least the following:

8 (i) The deadline for submission of bids by 9 prospective vendors, which shall be no sooner than 30 10 days following the latest publication of the notice as 11 prescribed in this paragraph.

12 (ii) The locations, dates and times during which
13 prospective vendors can examine the specifications
14 required in paragraph (1).

(iii) The date, time and place of the meeting or
meetings of the council at which bids will be opened and
accepted.

18 (iv) A statement to the effect that any person is19 eligible to bid.

(3) Bids shall be accepted as follows:

(i) No council member who is affiliated in any way
with any bidder shall vote on the awarding of any
contract for which said bidder has submitted a bid, and
any council member who has an affiliation with a bidder
shall state the nature of the affiliation prior to any
vote of the council.

(ii) Bids shall be opened and reviewed by the
appropriate council committee, which shall make
recommendations to the council on approval. Bids shall be
accepted and such acceptance shall be announced only at a

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- 48 -

public meeting of the council as defined in section 4(e), and no bids shall be accepted at an executive session of the council.

4 (iii) The council may require that a certified
5 check, in an amount determined by the council, accompany
6 every bid, and, when so required, no bid shall be
7 accepted unless so accompanied.

8 (4) In order to prevent any party from deliberately 9 underbidding contracts in order to gain or prevent access to 10 council data, the council may award any contract at its 11 discretion, regardless of the amount of the bid, pursuant to 12 the following:

13 (i) Any bid accepted must reasonably reflect the14 actual cost of services provided.

(ii) Any vendor so selected by the council shall be
found by the council to be of such character and such
integrity as to assure, to the maximum extent possible,
adherence to all the provisions of this act in the
provision of contracted services.

(iii) The council may require the selected vendor to
furnish, within 20 days after the contract has been
awarded, a bond with suitable and reasonable requirements
guaranteeing the services to be performed with sufficient
surety in an amount determined by the council, and upon
failure to furnish such bond within the time specified,
the previous award shall be void.

(5) The council shall make efforts to assure that its
vendors have established affirmative action plans to assure
equal opportunity policies for hiring and promoting
employees.

20090HB0173PN0392

- 49 -

1 Section 17.1. Reporting.

2	The council shall provide an annual report of its financial
3	expenditures to the Appropriations Committee of the Senate and
4	the Appropriations Committee of the House of Representatives.
5	Section 6. The act is amended by adding a section to read:
6	Section 17.2. Health Care Cost Containment Council Act Review
7	<u>Committee.</u>
8	(a) EstablishmentThere is hereby established an
9	independent committee to be known as the Health Care Cost
10	<u>Containment Council Act Review Committee.</u>
11	(b) CompositionThe committee shall consist of the
12	following voting members composed of and appointed as follows:
13	(1) One member appointed by the Governor.
14	(2) Four members appointed by the General Assembly, one
15	of whom shall be appointed by each of the following:
16	(i) one by the President pro tempore of the Senate;
17	(ii) one by the Minority Leader of the Senate;
18	(iii) one by the Majority Leader of the House of
19	Representatives; and
20	(iv) one by the Minority Leader of the House of
21	Representatives.
22	(3) Two representatives of the business community, at
23	least one of whom represents small business, and neither of
24	whom is primarily involved in the provision of health care or
25	health insurance, one of whom shall be appointed by the
26	President pro tempore of the Senate and one of whom shall be
27	appointed by the Speaker of the House of Representatives from
28	a list of four qualified persons recommended by the
29	Pennsylvania Chamber of Business and Industry.
30	(4) Two representatives of organized labor, one of whom

1	shall be appointed by the President pro tempore of the Senate
2	and one of whom shall be appointed by the Speaker of the
3	House of Representatives from a list of four qualified
4	persons recommended by the Pennsylvania AFL-CIO.
5	(5) One representative of consumers who is not primarily
6	involved in the provision of health care or health care
7	insurance, appointed by the Governor from a list of three
8	qualified persons recommended jointly by the President pro
9	tempore of the Senate and the Speaker of the House of
10	<u>Representatives.</u>
11	(6) One representative of hospitals, appointed by the
12	Governor from a list of three qualified hospital
13	representatives recommended by the Hospital and Health System
14	<u>Association of Pennsylvania.</u>
15	(7) One representative of physicians, appointed by the
16	Governor from a list of three qualified physician
17	representatives recommended jointly by the Pennsylvania
18	Medical Society and the Pennsylvania Osteopathic Medical
19	<u>Society.</u>
20	(8) One representative of nurses, appointed by the
21	Governor from a list of three qualified representatives
22	recommended by the Pennsylvania State Nurses Association.
23	(9) One representative of the Blue Cross and Blue Shield
24	plans in Pennsylvania, appointed by the Governor from a list
25	of three qualified persons recommended jointly by the Blue
26	Cross and Blue Shield plans of Pennsylvania.
27	(10) One representative of commercial insurance
28	carriers, appointed by the Governor from a list of three
29	qualified persons recommended by the Insurance Federation of
30	<u>Pennsylvania, Inc.</u>

1	(c) ChairpersonThe appointment made by the Governor under
2	subsection (b)(1) shall serve as chairman of the committee.
3	(d) QuorumEleven members shall constitute a quorum for
4	the transaction of any business, and the act by the majority of
5	the members present at any meeting in which there is a quorum
6	shall be deemed to be the act of the committee.
7	<u>(e) Meetings</u>
8	(1) All meetings of the committee shall be advertised
9	and conducted pursuant to 65 Pa.C.S. Ch. 7 (relating to open
10	<u>meetings).</u>
11	(2) All action taken by the committee shall be taken in
12	open public session, and action of the committee shall not be
13	taken except upon the affirmative vote of a majority of the
14	members of the committee present during meetings at which a
15	<u>quorum is present.</u>
16	(f) Compensation and expensesThe members of the committee
17	shall not receive a salary or per diem allowance for serving as
18	members of the committee but shall be reimbursed for actual and
19	necessary expenses incurred in the performance of their duties.
20	Expenses may include reimbursement of travel and living expenses
21	while engaged in committee business.
22	(g) Commencement of committee
23	(1) Within 15 days after the effective date of this
24	section, each organization or individual required to submit a
25	list of recommended persons to the Governor, the President
26	pro tempore of the Senate or the Speaker of the House of
27	Representatives under subsection (b) shall submit the list.
28	(2) Within 30 days of the effective date of this
29	section, the Governor, the President pro tempore of the
30	Senate and the Speaker of the House of Representatives shall

1	make the appointments called for in subsection (b), and the
2	committee shall begin operations immediately following the
3	appointments.
4	(h) Responsibilities of the committeeThe committee shall
5	have the following powers and duties:
6	(1) To study, review and recommend changes to this act.
7	(2) To accept and review suggested changes to this act
8	submitted by members of the committee.
9	(3) To approve, by a majority vote of the members of the
10	committee, a report recommending statutory changes to this
11	act. The report shall include, at a minimum, the following:
12	(i) The establishment of an Internet database for
13	the general public showing Medicare reimbursement rates
14	for common covered services and treatment.
15	(ii) In consultation with experts in the fields of
16	quality data and outcome measures, the definition and
17	implementation of:
18	(A) A methodology by provider type for the
19	council to risk adjust quality data.
20	(B) A methodology for the council to collect and
21	disseminate data reflecting provider quality and
22	provider service effectiveness.
23	(4) To submit the report approved under paragraph (3) to
24	the President pro tempore of the Senate and the Speaker of
25	the House of Representatives by March 1, 2010.
26	(i) Committee supportThe council shall offer staff and
27	administrative support from the council or its work groups
28	necessary for the committee to carry out its duties under this
29	section.
30	Section 7. Section 18 of the act is reenacted to read:
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- 53 -

1 Section 18. Severability.

The provisions of this act are severable. If any provision of this act or its application to any person or circumstance is held invalid, the invalidity shall not affect other provisions or applications of this act which can be given effect without the invalid provision or application.

7 Section 8. Section 19 of the act is reenacted and amended to 8 read:

9 Section 19. Sunset.

This act shall expire [June 30, 2008] December 31, 2014, 10 unless reenacted prior to that date. By [September 1, 2007] 11 12 December 31, 2013, a written report by the Legislative Budget 13 and Finance Committee evaluating the management, visibility, 14 awareness and performance of the council shall be provided to the Public Health and Welfare Committee of the Senate and the 15 Health and Human Services Committee of the House of 16 Representatives. The report shall include a review of the 17 18 council's procedures and policies, the availability and quality 19 of data for completing reports [to hospitals and outside vendor 20 purchasers, the ability of the council to become self-sufficient by selling data to outside purchasers], whether there is a more 21 cost-efficient way of accomplishing the objectives of the 22 23 council and the need for reauthorization of the council. 24 Section 9. Section 20 of the act is reenacted to read: Section 20. Effective date. 25

26 This act shall take effect immediately.

27 Section 10. In accordance with section 11 of this act, the 28 following apply to the period from June 29, 2008, to the 29 effective date of this section:

30 (1) There is no lapse in membership on the Health Care

- 54 -

1 Cost Containment Council.

2 (2) Eleven members constitute a quorum. 3 (3) Any action taken by the council is validated. 4 There shall be no lapse in the employment (4) 5 relationship for employees of the council. This paragraph 6 includes salary, seniority, benefits and retirement eligibility of the employees. 7 8 Section 11. This act shall apply as follows: 9 Except as set forth in paragraph (2), this act shall (1)10 apply retroactively to June 29, 2008. The reenactment of section 6 of the act shall apply 11 (2)12 retroactively under paragraph (1), but the amendment of 13 section 6 of the act shall apply from the effective date of the amendment under section 12(1) of this act. 14 15 Section 12. This act shall take effect as follows: The amendment of section 6 of the act shall take 16 (1)17 effect June 30, 2011. 18 (2)The remainder of this act shall take effect 19 immediately.

- 55 -