THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 1331 Session of 2008

INTRODUCED BY PICCOLA, RAFFERTY, ORIE, GREENLEAF, PIPPY, GORDNER, CORMAN, BROWNE, BRUBAKER, VANCE, FOLMER, FERLO, ARMSTRONG, WONDERLING, M. WHITE, RHOADES AND BAKER, APRIL 7, 2008

REFERRED TO COMMUNITY, ECONOMIC AND RECREATIONAL DEVELOPMENT, APRIL 7, 2008

AN ACT

Amending Title 4 (Amusements) of the Pennsylvania Consolidated 2 Statutes, in gaming, further providing for legislative 3 intent; further defining "bureau"; defining "division"; 4 further providing for Pennsylvania Gaming Control Board, for 5 applicability of other statutes, for general and specific powers and for code of conduct; repealing provisions relating 7 to licensed gaming entity application appeals from board; further providing for license or permit application hearing 8 9 process, for board minutes and records, for regulatory 10 authority of board, for collection of fees and fines, for 11 slot machine license fee and for license or permit 12 prohibition; providing for license disqualification criteria; further providing for slot machine license application, for 13 14 slot machine license application character requirements, for additional slot machine license requirements, for licensing 15 16 of principals and for licensing of key employees; repealing 17 provisions relating to alternative Category 1 licensing 18 standards; further providing for occupation permit 19 application; repealing provisions relating to alternative 20 manufacturer licensing standards; further providing for slot 21 machine accounting controls and audits, for license renewals, for duty of licensees, key employees and gaming employees, 22 for gross terminal revenue deductions and for itemized budget 23 24 reporting; repealing provisions relating to investigations 25 and enforcement; establishing and providing for the powers 26 and duties of the Division of Gaming Enforcement; providing 27 for criminal investigations and proceedings, for inspection, 28 seizure and warrants and for information sharing and 29 enforcement referral; further providing for prohibited acts 30 and penalties and for duty to provide certain information; and repealing provisions relating to exclusive jurisdiction 31

- 1 of Supreme Court.
- 2 The General Assembly of the Commonwealth of Pennsylvania
- 3 hereby enacts as follows:
- 4 Section 1. Section 1102 of Title 4 of the Pennsylvania
- 5 Consolidated Statutes is amended to read:
- 6 § 1102. Legislative intent.
- 7 The General Assembly recognizes the following public policy
- 8 purposes and declares that the following objectives of the
- 9 Commonwealth are to be served by this part:
- 10 (1) The primary objective of this part to which all
- other objectives and purposes are secondary is to protect the
- 12 public through the regulation and policing of all activities
- involving gaming and practices that continue to be unlawful.
- 14 This can only be accomplished under a system of control and
- regulation that ensures, so far as practicable, the exclusion
- from participation therein of persons with known criminal
- 17 records, habits or associations and the exclusion or removal
- 18 from any positions of authority or responsibility within
- 19 limited gaming operations and establishments of any persons
- 20 known to be so deficient in business probity, either
- 21 generally or with specific reference to limited gaming, as to
- 22 create or enhance the dangers of unsound, unfair or illegal
- 23 practices, methods and activities in the conduct of limited
- 24 gaming or the carrying on of the business and financial
- 25 arrangements incident thereto.
- 26 (1.1) Since limited gaming operations are especially
- 27 sensitive and in need of public control and supervision, and
- 28 since it is vital to the interests of the Commonwealth to
- 29 <u>prevent entry, directly or indirectly, into limited gaming</u>
- 30 operations or the ancillary industries regulated by this part

of persons who have pursued economic gains in an occupational

2 <u>manner or context which are in violation of the criminal or</u>

- 3 <u>civil laws of this Commonwealth, the regulatory and</u>
- 4 <u>investigatory powers and duties shall be exercised by the</u>
- 5 <u>Division of Gaming Enforcement of the Office of Attorney</u>
- 6 General, the Pennsylvania State Police and the Pennsylvania
- 7 Gaming Control Board to the fullest extent consistent with
- 8 <u>law to avoid entry of such persons into the limited gaming</u>
- 9 operations or the ancillary industries regulated by this
- 10 part.
- 11 (2) The authorization of limited gaming by the 12 installation and operation of slot machines as authorized in 13 this part is intended to enhance live horse racing, breeding
- 14 programs, entertainment and employment in this Commonwealth.
- 15 (3) The authorization of limited gaming is intended to
- 16 provide a significant source of new revenue to the
- 17 Commonwealth to support property tax relief, wage tax
- 18 reduction, economic development opportunities and other
- 19 similar initiatives.
- 20 (4) The authorization of limited gaming is intended to
- 21 positively assist the Commonwealth's horse racing industry,
- 22 support programs intended to foster and promote horse
- 23 breeding and improve the living and working conditions of
- 24 personnel who work and reside in and around the stable and
- 25 backside areas of racetracks.
- 26 (5) The authorization of limited gaming is intended to
- 27 provide broad economic opportunities to the citizens of this
- 28 Commonwealth and shall be implemented in such a manner as to
- 29 prevent possible monopolization by establishing reasonable
- 30 restrictions on the control of multiple licensed gaming

facilities in this Commonwealth.

- 2 (6) The authorization of limited gaming is intended to
 3 enhance the further development of the tourism market
 4 throughout this Commonwealth, including, but not limited to,
 5 year-round recreational and tourism locations in this
 6 Commonwealth.
 - (7) Participation in limited gaming authorized under this part by any licensee or permittee shall be deemed a privilege, conditioned upon the proper and continued qualification of the licensee or permittee and upon the discharge of the affirmative responsibility of each licensee to provide the regulatory and investigatory authorities of the Commonwealth with assistance and information necessary to assure that the policies declared by this part are achieved.
 - (8) Strictly monitored and enforced control over all limited gaming authorized by this part shall be provided through regulation, licensing and appropriate enforcement actions of specified locations, persons, associations, practices, activities, licensees and permittees[.] by the Pennsylvania Gaming Control Board, the Division of Gaming Enforcement of the Office of Attorney General and the Pennsylvania State Police.
 - (9) Strict financial monitoring and controls shall be established and enforced by all licensees or permittees.
 - (10) The public interest of the citizens of this

 Commonwealth and the social effect of gaming shall be taken into consideration in any decision or order made pursuant to this part.
- 29 (11) It is necessary to maintain the integrity of the 30 regulatory control and legislative oversight over the

- operation of slot machines in this Commonwealth; to prevent
- 2 the actual or appearance of corruption that may result from
- 3 large campaign contributions; ensure the bipartisan
- 4 administration of this part; and avoid actions that may erode
- 5 public confidence in the system of representative government.
- 6 Section 2. The definition of "bureau" in section 1103 of
- 7 Title 4 is amended and the section is amended by adding a
- 8 definition to read:
- 9 § 1103. Definitions.
- 10 The following words and phrases when used in this part shall
- 11 have the meanings given to them in this section unless the
- 12 context clearly indicates otherwise:
- 13 * * *
- 14 ["Bureau." The Bureau of Investigations and Enforcement of
- 15 the Pennsylvania Gaming Control Board.]
- 16 * * *
- 17 <u>"Division." The Division of Gaming Enforcement of the Office</u>
- 18 of Attorney General.
- 19 * * *
- 20 Section 3. Section 1201(b), (b.1), (c), (d), (f), (h)(5),
- 21 (k) and (m)(3) of Title 4 are amended, subsection (h) is amended
- 22 by adding a paragraph and the section is amended by adding a
- 23 subsection to read:
- 24 § 1201. Pennsylvania Gaming Control Board established.
- 25 * * *
- 26 (b) Membership.--
- 27 (1) The board shall consist of [the following members:
- 28 (1) Three members appointed by the Governor.
- 29 (2) One member appointed by each of the following:
- 30 (i) The President pro tempore of the Senate.

- 1 (ii) The Minority Leader of the Senate.
- 2 (iii) The Speaker of the House of Representatives.
- 3 (iv) The Minority Leader of the House of
- 4 Representatives.]
- 5 <u>five members appointed by the Governor, by and with the</u>
- 6 <u>advice and consent of a majority of the members of the</u>
- 7 <u>Senate</u>.
- 8 (2) The Governor may submit the nomination to the Senate
- 9 <u>within 60 days prior to the expiration of the term or the</u>
- 10 effective date of the resignation of the member whom the
- 11 <u>nominee would replace and shall submit that nomination no</u>
- 12 later than 90 days after the expiration of the term or the
- 13 <u>effective date of the resignation. A board member may</u>
- 14 continue to hold office for a period not to exceed six months
- beyond the expiration of his term if his successor has not
- been duly appointed and qualified according to law.
- 17 (b.1) Removal.--A member of the board shall be removed from
- 18 office by the [appointing authority:
- 19 (1) for misconduct in office, willful neglect of duty or
- 20 conduct evidencing unfitness for office or incompetence; or
- 21 (2) upon conviction of an offense graded as a felony, an
- 22 infamous crime, an offense under this part or an equivalent
- 23 offense under Federal law or the law of another
- jurisdiction.] <u>Governor for misconduct in office, willful</u>
- 25 neglect of duty or conduct evidencing unfitness for office or
- incompetence.
- 27 [(c) Initial appointments to board.--
- 28 (1) Gubernatorial appointees initially appointed under
- 29 subsection (b)(1) shall serve an initial term of one, two and
- 30 three years respectively as designated by the Governor at the

- 1 time of appointment and until their successors are appointed
- 2 and qualified.
- 3 (2) Legislative appointees initially appointed under
- 4 subsection (b)(2) shall serve until the third Tuesday in
- 5 January 2007 and until their successors are appointed and
- 6 qualified.
- 7 (3) An appointment to fill a vacancy created by a member
- 8 appointed in accordance with paragraph (1) or (2) shall be
- 9 for the remainder of the unexpired term.]
- 10 (d) Terms of office.--[Upon the expiration of a term of a
- 11 member appointed under subsection (c), the following shall
- 12 apply:
- 13 (1) The term of office of a gubernatorial appointee
- shall be three years and until a successor is appointed and
- 15 qualified.
- 16 (2) The term of office of a legislative appointee shall
- 17 be two years and until a successor is appointed and
- 18 qualified.
- 19 (3) A legislative appointee shall serve no more than
- 20 three full consecutive terms.
- 21 (4) A gubernatorial appointee shall serve no more than
- 22 two full consecutive terms.
- 23 (5) An appointment to fill a vacancy shall be for the
- 24 remainder of the unexpired term.
- 25 (6) A member appointed to fill a vacancy under paragraph
- 26 (3) may serve three full terms following the expiration of
- the term related to the vacancy.
- 28 (7) A member appointed to fill a vacancy under paragraph
- 29 (4) may serve two full terms following the expiration of the
- 30 term related to the vacancy.] The term of office of each

- 1 appointed member of the board shall be five years, except
- 2 that, in the initial appointment of the members of the board
- 3 <u>under this subsection, one member shall be appointed for a</u>
- 4 term of one year, one member for a term of two years, one
- 5 member for a term of three years, one member for a term of
- four years and one member for a term of five years.
- 7 (d.1) Quorum.--Four members of the board shall constitute a
- 8 quorum.
- 9 * * *
- 10 (f) [Qualified majority] Majority vote.--
- 11 (1) [Except as permitted in paragraphs (2) and (3), any]
- 12 Any action[, including, but not limited to, the approval,
- issuance, denial or conditioning of any license by the board
- under this part or the making of any order or the
- ratification of any permissible act done or order made by one
- or more of the members,] of the board shall require a
- 17 [qualified majority vote consisting of at least one
- gubernatorial appointee and the four legislative appointees]
- 19 majority vote of the members appointed to the board.
- 20 [(2) Any action to suspend or revoke, not renew, void or
- 21 require forfeiture of a license or permit issued under this
- 22 part, to impose any administrative fine or penalty under this
- 23 part or to issue cease and desist orders or similar
- 24 enforcement actions shall require a majority vote of all the
- 25 members appointed to the board.]
- 26 (3) Notwithstanding any other provision of this part or
- 27 65 Pa.C.S. § 1103(j) (relating to restricted activities), a
- 28 member shall disclose the nature of his disqualifying
- interest, disqualify himself and abstain from voting in a
- 30 proceeding under this part in which his objectivity,

- 1 impartiality, integrity or independence of judgment may be
- 2 reasonably questioned, as provided in subsection (h)(6). [If
- a legislative appointee has disqualified himself, the
- 4 qualified majority shall consist of all of the remaining
- 5 legislative appointees and at least two gubernatorial
- 6 appointees.]
- 7 * * *
- 8 (h) Qualifications and restrictions.--
- 9 * * *
- 10 (5) [No] Except as set forth in subsection (i), no
- member shall be paid or receive any fee or other compensation
- other than salary and expenses provided by law for any
- activity related to the duties or authority of the board.
- 14 [Nothing in this part shall prohibit a member from engaging
- in any employment or receiving any compensation for such
- 16 employment that is not connected to or incompatible with his
- service as a member of the board.]
- 18 (5.1) Each member shall devote the member's entire time
- 19 and attention to the member's duties and shall not hold any
- 20 <u>office or position or be engaged in any employment or receive</u>
- 21 <u>any compensation for such employment.</u>
- 22 * * *
- 23 (k) Appointments.--[The appointing authorities shall make
- 24 their initial appointments within 60 days of the effective date
- 25 of this part.] No appointment shall be final until receipt by
- 26 the [appointing authority] <u>Governor</u> of the required background
- 27 investigation of the appointee by the Pennsylvania State Police
- 28 which shall be completed within 30 days. No person who has been
- 29 convicted in any domestic or foreign jurisdiction of a felony,
- 30 infamous crime or gaming offense shall be appointed to the

- 1 board.
- 2 * * *
- 3 (m) Employment requirements.--
- 4 * * *
- 5 (3) The board shall obtain fingerprints and photographs
- for each prospective employee consistent with the standards
- 7 adopted by the <u>division in consultation with the</u> Pennsylvania
- 8 State Police.
- 9 * * *
- 10 Section 4. Section 1201.1 of Title 4 is amended to read:
- 11 § 1201.1. Applicability of other statutes.
- 12 (a) General rule. -- The following acts shall apply to the
- 13 board:
- 14 [(1) The act of June 21, 1957 (P.L.390, No.212),
- referred to as the Right-to-Know Law.]
- 16 (1) The act of February 14, 2008 (P.L.6, No.3), known as
- 17 the Right-to-Know Law.
- 18 (2) The act of July 19, 1957 (P.L.1017, No.451), known
- 19 as the State Adverse Interest Act.
- 20 (3) The provisions of 65 Pa.C.S. Chs. 7 (relating to
- open meetings) and 11 (relating to ethics standards and
- financial disclosure).
- 23 (b) Status of board.--
- 24 (1) The board shall be considered an independent agency
- for the purposes of the following:
- 26 (i) 62 Pa.C.S. Pt. I (relating to Commonwealth
- 27 Procurement Code). The expediting of the payment of
- 28 revenue to the Commonwealth shall not be grounds for an
- emergency procurement by the board.
- 30 (ii) The act of October 15, 1980 (P.L.950, No.164),

- 1 known as the Commonwealth Attorneys Act.
- 2 (2) The board shall be considered an agency for the
- 3 purposes of the following:
- 4 (i) The act of July 31, 1968 (P.L.769, No.240),
- 5 referred to as the Commonwealth Documents Law.
- 6 (ii) The act of June 25, 1982 (P.L.633, No.181),
- 7 known as the Regulatory Review Act.
- 8 (iii) The provisions of 2 Pa.C.S. (relating to
- 9 <u>administrative law and procedure).</u>
- 10 Section 5. Section 1202(a)(6) and (b)(7), (9), (10), (23),
- 11 (25) and (28) of Title 4 are amended and subsection (b) is
- 12 amended by adding a paragraph to read:
- 13 § 1202. General and specific powers.
- 14 (a) General powers.--
- 15 * * *
- 16 [(6) A request for proposal to conduct investigations of
- 17 employees and applicants under this part shall include a
- 18 requirement that an offeror provide the number of employees
- of the offeror who will be engaged in the conduct of
- 20 investigations and who are residents of this Commonwealth and
- 21 annuitants of a Federal, State or local law enforcement
- 22 agency. Preference shall be given to an offeror with a
- 23 substantial number of employees who will be engaged in the
- 24 conduct of investigations and who are residents of this
- 25 Commonwealth and annuitants of a Federal, State or local law
- 26 enforcement agency.]
- 27 (b) Specific powers. -- The board shall have the specific
- 28 power and duty:
- 29 * * *
- 30 (7) To administer oaths, examine witnesses and issue

1 subpoenas compelling the attendance of witnesses or the 2 production of documents and records or other evidence[.] and 3 to order any person to answer a question or questions or produce evidence of any kind and confer immunity as provided 4 5 in this paragraph. If, in the course of any investigation or hearing conducted under this part, a person refuses to answer 6 7 a question or produce evidence on the ground that the person will be exposed to criminal prosecution thereby, then in 8 9 addition to any other remedies or sanctions provided for by 10 this part, the board may, by resolution of three of its members and after the written approval of the Attorney 11 General, issue an order to answer or to produce evidence with 12 13 immunity. If, upon issuance of an order, the person complies with the order, the person shall be immune from having a 14 responsive answer given by the person or responsive evidence 15 16 produced by the person, or evidence derived therefrom, used to expose the person to criminal prosecution, except that the 17 18 person may nevertheless be prosecuted for any perjury committed in the answer or in producing the evidence or for 19 20 contempt for failing to give an answer or produce evidence in 21 accordance with the order of the board. Any answer given or evidence produced shall be admissible against the person upon 22 any criminal investigation, proceeding or trial against the 23 2.4 person for perjury, upon any investigation, proceeding or 25 trial against the person for contempt or in any manner consistent with State and constitutional law. The provisions 26 27 of this paragraph shall apply to designated officers and 28 employees.

29 * * *

30 (9) To require background investigations on applicants,

- licensees, principals, key employees or permittees under the
- jurisdiction of the board to be conducted by the division.
- 3 [(10) To enter into an agreement with the Pennsylvania
- 4 State Police for the reimbursement of actual costs as
- 5 approved by the board to the Pennsylvania State Police for
- 6 the investigations. Investigations shall include information
- 7 in the possession of the Attorney General.]
- 8 * * *
- 9 (23) The board shall not issue or renew a license or
- 10 permit unless it is satisfied that the applicant <u>has</u>
- 11 <u>demonstrated</u>, by clear and convincing evidence, that the
- 12 <u>applicant</u> is a person of good character, honesty and
- integrity and is a person whose prior activities, criminal
- 14 record, if any, reputation, habits and associations do not
- pose a threat to the public interest or the effective
- 16 regulation and control of slot machine operations or create
- or enhance the danger of unsuitable, unfair or illegal
- 18 practices, methods and activities in the conduct of slot
- 19 machine operations or the carrying on of the business and
- 20 financial arrangements incidental thereto.
- 21 (23.1) If an application or renewal of a license is
- 22 denied under paragraph (12), (13), (14), (15) or (16), the
- 23 <u>board shall prepare and file an order denying the application</u>
- 24 with general reasons for the denial and, if requested by the
- 25 <u>applicant, shall further prepare and file a statement of the</u>
- 26 reasons for the denial, including the specific findings of
- 27 fact.
- 28 * * *
- 29 [(25) To promulgate regulations pertaining to the
- 30 operation of the bureau to insure separation of functions

- between the bureau and the board. The board shall provide the
- 2 employees necessary to the bureau for enforcement of this
- 3 part.]
- 4 * * *
- 5 (28) To prepare and, through the Governor, submit
- 6 annually to the General Assembly an itemized budget
- 7 consistent with Article VI of the act of April 9, 1929
- 8 (P.L.177, No.175), known as The Administrative Code of 1929,
- 9 consisting of the amounts necessary to be appropriated by the
- 10 General Assembly out of the accounts established under
- section 1401 (relating to slot machine licensee deposits)
- required to meet the obligations accruing during the fiscal
- period beginning July 1 of the following year. The budget
- shall include itemized recommendations for [the Attorney
- General, the department [and the Pennsylvania State Police]
- as to the amount needed to meet [their] <u>its</u> obligations under
- 17 this part.
- 18 * * *
- 19 Section 6. Section 1202.1(e) of Title 4 is amended to read:
- 20 § 1202.1. Code of conduct.
- 21 * * *
- 22 (e) Definitions.--As used in this section, the following
- 23 words and phrases shall have the meanings given to them in this
- 24 subsection:
- 25 "Ex parte communication." An off-the-record communication by
- 26 a member or employee of the board regarding the merits of or any
- 27 fact in issue relating to a pending matter before the board or
- 28 which may reasonably be expected to come before the board in a
- 29 contested on-the-record proceeding. The term shall not include
- 30 off-the-record communications by or between a member or employee

- 1 of the board, <u>division</u>, Department of Revenue, Pennsylvania
- 2 State Police[, Attorney General] or other law enforcement
- 3 official prior to the beginning of the proceeding solely for the
- 4 purpose of seeking clarification or correction to evidentiary
- 5 materials intended for use in the proceedings.
- 6 "Licensed entity representative." A person acting on behalf
- 7 of or representing the interest of any applicant, licensee,
- 8 permittee or registrant, including an attorney, agent or
- 9 lobbyist, regarding any matter which may reasonably be expected
- 10 to come before the board.
- 11 Section 7. Section 1204 of Title 4 is repealed:
- 12 [§ 1204. Licensed gaming entity application appeals from board.
- 13 The Supreme Court of Pennsylvania shall be vested with
- 14 exclusive appellate jurisdiction to consider appeals of any
- 15 final order, determination or decision of the board involving
- 16 the approval, issuance, denial or conditioning of a slot machine
- 17 license. Notwithstanding the provisions of 2 Pa.C.S. Ch. 7
- 18 Subch. A (relating to judicial review of Commonwealth agency
- 19 action) and 42 Pa.C.S. § 763 (relating to direct appeals from
- 20 government agencies), the Supreme Court shall affirm all final
- 21 orders, determinations or decisions of the board involving the
- 22 approval, issuance, denial or conditioning of a slot machine
- 23 license unless it shall find that the board committed an error
- 24 of law or that the order, determination or decision of the board
- 25 was arbitrary and there was a capricious disregard of the
- 26 evidence.]
- 27 Section 8. Sections 1205(a), 1206, 1207(2), (12) and (14),
- 28 1208(1), 1209(f) and 1213 of Title 4 are amended to read:
- 29 § 1205. License or permit application hearing process; public
- input hearings.

- 1 (a) General rule. -- The board's consideration and resolution
- 2 of all license or permit applications shall be conducted in
- 3 accordance with 2 Pa.C.S. (relating to administrative law and
- 4 procedure) [or with procedures adopted by order of the board].
- 5 Notwithstanding the requirements of 2 Pa.C.S. §§ 504 (relating
- 6 to hearing and record) and 505 (relating to evidence and cross-
- 7 examination) as they relate to the conduct of oral hearings, the
- 8 board may adopt procedures to provide parties before it
- 9 concerning permits with a documentary hearing, and the board may
- 10 resolve disputed material facts without conducting an oral
- 11 hearing where constitutionally permissible. The board shall not
- 12 <u>issue or renew a license unless it conducts a public hearing</u>
- 13 concerning the qualifications of an applicant or a renewal
- 14 application.
- 15 * * *
- 16 § 1206. Board meetings, minutes and records.
- 17 <u>(a.1) Meetings.--</u>
- 18 (1) All meeting of the board shall be conducted in
- 19 accordance with 65 Pa.C.S. Ch. 7 (relating to open meetings).
- 20 (2) Notwithstanding 65 Pa.C.S. § 708(b) (relating to
- 21 <u>executive sessions</u>), <u>executive sessions of the board may be</u>
- 22 held during an open meeting or at the conclusion of an open
- 23 meeting. Where the board holds an executive session, the
- 24 <u>chairman of the board shall announce during the open meeting</u>
- 25 <u>immediately prior to the executive session the reasons with</u>
- 26 reference to the appropriate paragraph of 65 Pa.C.S. § 708(a)
- 27 for holding the executive session. If, during the executive
- 28 <u>session</u>, additional matters that were not announced by the
- 29 chairman arise, the chairman shall reconvene the open meeting
- 30 to announce the additional matters with reference to the

- 1 appropriate paragraph of 65 Pa.C.S. § 708(a).
- 2 (b) Record of proceedings. -- The board shall cause to be made
- 3 and kept a record of all proceedings held at public meetings of
- 4 the board. The verbatim transcript of those proceedings shall be
- 5 the property of the board and shall be prepared by the board
- 6 upon the request of any board member or upon the request of any
- 7 other person and the payment by that person of the costs of
- 8 preparation.
- 9 (d) Applicant information.--
- 10 (1) The board shall maintain a list of all applicants
- for licenses and permits. The list shall include a record of
- 12 all actions taken with respect to each applicant. The list
- shall be open to public inspection during the normal business
- 14 hours of the board.
- 15 (2) Information under paragraph (1) regarding any
- 16 applicant whose license or permit has been denied, revoked or
- 17 not renewed shall be removed from such list after seven years
- 18 from the date of the action.
- 19 (e) Other files and records.--The board shall maintain such
- 20 other files and records as it may deem appropriate.
- 21 (f) Confidentiality of information.--All information
- 22 submitted by an applicant pursuant to section 1310(a) (relating
- 23 to slot machine license application character requirements) or
- 24 obtained by the board or the [bureau] division as part of a
- 25 background investigation from any source shall be considered
- 26 confidential. Except as provided in section [1517(f) (relating
- 27 to investigation and enforcement)] 1517.1 (relating to civil
- 28 enforcement), 1517.3 (relating to criminal investigation and
- 29 proceedings), 1517.4 (relating to inspection, seizure and
- 30 warrants) and 1517.5 (relating to information sharing and

- 1 <u>enforcement referral</u>), the information shall be withheld from
- 2 public disclosure in whole or in part, except that any
- 3 information shall be released upon the lawful order of a court
- 4 of competent jurisdiction or, with the approval of the Attorney
- 5 General, to a duly authorized law enforcement agency or shall be
- 6 released to the public, in whole or in part, to the extent that
- 7 such release is requested by an applicant and does not otherwise
- 8 contain confidential information about another person. The board
- 9 may not require any applicant to waive any confidentiality
- 10 provided for in this subsection as a condition for the approval
- 11 of a license or any other action of the board. Any person who
- 12 violates this subsection shall be administratively disciplined
- 13 by discharge, suspension or other formal disciplinary action as
- 14 the board deems appropriate.
- 15 (g) Notice.--Notice of the contents of any information,
- 16 except to a duly authorized law enforcement agency pursuant to
- 17 this section, shall be given to any applicant or licensee in a
- 18 manner prescribed by the rules and regulations adopted by the
- 19 board.
- 20 (h) Information held by department.--Files, records, reports
- 21 and other information in the possession of the department
- 22 pertaining to licensees shall be made available to the board as
- 23 may be necessary to the effective administration of this part.
- 24 § 1207. Regulatory authority of board.
- 25 The board shall have the power and its duties shall be to:
- 26 * * *
- 27 (2) Restrict access to confidential information in the
- 28 possession of the board which has been obtained under this
- 29 part and ensure that the confidentiality of information is
- 30 maintained and protected. Records shall be retained by the

- board for seven years. The restrictions shall not apply to
- 2 the division.
- 3 * * *
- 4 [(12) Upon request, provide background investigation
- 5 reports of applicants for licenses and permits for use at
- 6 racetracks to the State Horse Racing Commission and the State
- 7 Harness Racing Commission.]
- 8 * * *
- 9 (14) Consult with members of the Pennsylvania State
- 10 Police, the [Office of Attorney General] division, the
- department and such other persons it deems necessary for
- advice regarding the various acts of the powers and duties
- imposed on it under this part and its jurisdiction over the
- 14 authorization and operation of slot machines and licensed
- 15 facilities.
- 16 * * *
- 17 § 1208. Collection of fees and fines.
- The board has the following powers and duties:
- 19 (1) To levy and collect fees from the various
- 20 applicants, licensees and permittees to fund the operations
- of the board. The fees shall be deposited into the State
- 22 Gaming Fund as established in section 1403 (relating to
- 23 establishment of State Gaming Fund and net slot machine
- revenue distribution) and distributed to the board upon
- 25 appropriation by the General Assembly. In addition to the
- fees set forth in sections 1209 (relating to slot machine
- 27 license fee) and 1305 (relating to Category 3 slot machine
- license), the board shall assess and collect fees as follows:
- 29 (i) Supplier licensees shall pay a fee of \$25,000
- 30 upon the issuance of a license and \$10,000 for the annual

- 1 renewal of a supplier license.
- 2 (ii) Manufacturer licensees shall pay a fee of 3 \$50,000 upon the issuance of a license and \$25,000 for
- 4 the annual renewal of a manufacturer license.
- 5 (iii) Each application for a slot machine license, supplier license or manufacturer license must be 6 accompanied by a nonrefundable fee set by the board for 7 the cost of each individual requiring a background 8 investigation. The reasonable and necessary costs and 9 10 expenses incurred in any background investigation or 11 other investigation or proceeding concerning any applicant, licensee, permittee or registrant shall be 12 13 reimbursed to the board or the division, as appropriate,
- 15 * * *
- 16 § 1209. Slot machine license fee.

by those persons.

17 * * *

14

- 18 (f) Return of slot machine license fee.--
- 19 (1) [The] Of the entire one-time slot machine license
- fee of \$50,000,000 for each Category 1 and Category 2 slot
- 21 machine license, \$5,000,000 shall be returned to each
- 22 licensee in the event section 1201 (relating to Pennsylvania
- 23 Gaming Control Board established), 1202 (relating to general
- and specific powers) or 1307 (relating to number of slot
- 25 machine licenses) is amended or otherwise altered by an act
- 26 of the General Assembly within five years following the
- 27 initial issuance of any slot machine licenses pursuant to
- 28 section 1301 (relating to authorized slot machine licenses)
- 29 to change:
- 30 (i) the composition of the board;

1	(ii) the number or voting powers of members of the
2	board;
3	(iii) the manner in which members are nominated or
4	appointed to the board;
5	(iv) the length of term for which each member
6	serves;
7	(v) the general <u>regulatory</u> jurisdiction of the board
8	in a manner that impairs or otherwise reduces the board's
9	licensing authority; or
10	(vi) section 1307 to increase the statutory maximum
11	number of permissible licensed facilities.
12	(2) In the event that this part is amended or otherwise
13	altered by an act of the General Assembly as described
14	pursuant to paragraph (1):
15	(i) In the sixth year following the initial issuance
16	of any slot machine licenses pursuant to section 1301, a
17	Category 1 and 2 slot machine licensee shall be entitled
18	to a partial return of the one-time slot machine license
19	fee in the amount of $[\$41,666,667]$ $\$4,000,000$.
20	(ii) In the seventh year, the licensee shall be
21	entitled to a partial return of the one-time slot machine
22	license fee in the amount of [\$33,333,334] \$3,000,000.
23	(iii) In the eighth year, the licensee shall be
24	entitled to a partial return of the one-time slot machine
25	license fee in the amount of [$$25,000,000$] $$2,000,000$.
26	(iv) In the ninth year, the licensee shall be
27	entitled to a partial return of the one-time slot machine
28	license fee in the amount of [$$16,666,668$] $$1,000,000$.
29	[(v) In the tenth year, the licensee shall be
30	entitled to a partial return of the one-time machine

- license fee in the amount of \$8,333,334.]
- 2 In the event that the action described in paragraph (1) occurs
- 3 <u>in the tenth year or</u> after the expiration of ten years, the
- 4 licensee shall not be entitled to a return of any portion of the
- 5 one-time slot machine license fee. Notwithstanding the
- 6 foregoing, no slot machine licensee shall be entitled to the
- 7 return of any portion of the fee as a result of any act of the
- 8 General Assembly insofar as it implements a recommendation made
- 9 by the board pursuant to a qualified majority vote. In the event
- 10 a full or partial return of the slot machine license fee imposed
- 11 pursuant to subsection (a) becomes due pursuant to this
- 12 subsection, the amount to be returned to any slot machine
- 13 licensee shall be reduced on a dollar-for-dollar basis by the
- 14 total accumulated tax credits granted to such licensee pursuant
- 15 to subsection (c). In no event shall the total amount of the
- 16 slot machine license fee returned, combined with the total tax
- 17 credits granted, exceed the amounts set forth in this subsection
- 18 for any licensee. The total or partial return of the slot
- 19 machine license fee shall extinguish a licensee's right to claim
- 20 any further tax credits pursuant to subsection (c).
- 21 § 1213. [License or permit] Permit prohibition.
- 22 No applicant for a [license or] permit under this part,
- 23 [including principals and key employees,] who has been convicted
- 24 of a felony or gambling offense in any jurisdiction shall be
- 25 issued a [license or] permit unless 15 years has elapsed from
- 26 the date of expiration of the sentence for the offense. When
- 27 determining whether to issue a [license or] permit to an
- 28 applicant who has been convicted in any jurisdiction of a felony
- 29 or gambling offense, the board shall consider the following
- 30 factors:

- 1 (1) The nature and duties of the applicant's position
- with the licensed entity.
- 3 (2) The nature and seriousness of the offense or
- 4 conduct.
- 5 (3) The circumstances under which the offense or conduct
- 6 occurred.
- 7 (4) The age of the applicant when the offense or conduct
- 8 was committed.
- 9 (5) Whether the offense or conduct was an isolated or a
- 10 repeated incident.
- 11 (6) Any evidence of rehabilitation, including good
- 12 conduct in the community, counseling or psychiatric treatment
- 13 received and the recommendation of persons who have
- substantial contact with the applicant.
- 15 Section 9. Title 4 is amended by adding a section to read:
- 16 § 1213.1. License disqualification criteria.
- 17 (a) Disqualification criteria. -- The board shall deny a
- 18 license to an applicant that is disqualified on the basis of any
- 19 of the following criteria:
- 20 (1) The failure of the applicant to prove by clear and
- 21 <u>convincing evidence that the applicant is qualified in</u>
- accordance with the provisions of this part.
- 23 (2) The failure of the applicant to provide information,
- 24 <u>documentation and assurances required by this part or</u>
- 25 requested by the board, department, division or Pennsylvania
- 26 <u>State Police, or failure of the applicant to reveal any fact</u>
- 27 material to qualification, or the supplying of information
- 28 which is untrue or misleading as to a material fact
- 29 pertaining to the qualification criteria.
- 30 (3) The conviction of the applicant of a felony offense

- 1 <u>in any jurisdiction.</u>
- 2 (4) Current prosecution or pending charges in any
- 3 jurisdiction of the applicant for any felony or gaming
- 4 offense. However, at the request of the applicant, the board
- 5 <u>may defer decision upon the application during the pendency</u>
- 6 <u>of the charge.</u>
- 7 (5) The pursuit by the applicant of economic gain in an
- 8 occupational manner or context which is in violation of the
- 9 <u>criminal or civil laws of this Commonwealth or any other</u>
- jurisdiction, if the pursuit creates a reasonable belief that
- the participation of the applicant in limited gaming
- operations would be inimical to the policies of this part or
- to legalized gaming in this Commonwealth.
- 14 (6) The identification of the applicant as a career
- offender or a member of a career offender cartel or an
- 16 <u>associate of a career offender or career offender cartel in a</u>
- 17 manner which creates a reasonable belief that the association
- is of a nature as to be inimical to the policy of this part
- 19 and to gaming operations.
- 20 (7) The commission by the applicant of any act or acts
- 21 which would constitute any felony or gaming offense, even if
- 22 the conduct has not been or may not be prosecuted under the
- 23 criminal laws of this Commonwealth or any other jurisdiction
- or has been prosecuted under the criminal laws of this
- 25 <u>Commonwealth or any other jurisdiction and the prosecution</u>
- has been terminated in a manner other than with a conviction.
- 27 (8) Contumacious defiance by the applicant of any
- 28 <u>legislative investigatory body or other official</u>
- 29 <u>investigatory body of the United States or of any state when</u>
- 30 the investigatory body is engaged in the investigation of

- 1 <u>crimes relating to gaming, official corruption or organized</u>
- 2 <u>crime activity.</u>
- 3 (b) Definitions.--As used in this section, the following
- 4 words and phrases shall have the meanings given to them in this
- 5 subsection:
- 6 <u>"Career offender." Any person whose behavior is pursued in</u>
- 7 <u>an occupational manner or context for the purpose of economic</u>
- 8 gain, utilizing methods that are violations of the criminal laws
- 9 <u>of this Commonwealth or any other jurisdiction.</u>
- 10 <u>"Career offender cartel."</u> Any group of persons who operate
- 11 together as career offenders.
- 12 <u>"Occupational manner or context." The systematic planning,</u>
- 13 <u>administration</u>, <u>management or execution of an activity for</u>
- 14 financial gain.
- 15 Section 10. Section 1309(a)(9) of Title 4 is amended to
- 16 read:
- 17 § 1309. Slot machine license application.
- 18 (a) General requirements. -- In addition to any other
- 19 information required under this part or as may be required by
- 20 the board, the application for any category of slot machine
- 21 license shall include at a minimum:
- 22 * * *
- 23 (9) The consent to conduct a background investigation by
- the [board] division, the scope of which shall be determined
- by the [board] division in its discretion consistent with the
- 26 provisions of this part, and a release signed by all persons
- 27 subject to the investigation of all information required to
- 28 complete the investigation.
- 29 * * *
- 30 Section 11. Section 1310(b) of Title 4 is amended and the

- 1 section is amended by adding a subsection to read:
- 2 § 1310. Slot machine license application character
- 3 requirements.
- 4 * * *
- 5 (b) Civil judgments and [law enforcement] gaming or casino
- 6 enforcement or control agency information. -- Each applicant shall
- 7 notify the <u>division and the</u> board of any civil judgments
- 8 obtained against the applicant pertaining to antitrust or
- 9 security regulation laws of the Federal Government, this
- 10 Commonwealth or any other state, jurisdiction, province or
- 11 country. In addition, each applicant shall produce a letter of
- 12 reference from [law enforcement] gaming or casino enforcement or
- 13 control agencies having jurisdiction in the applicant's place of
- 14 residence and principal place of business, which letter of
- 15 reference shall indicate that the [law enforcement] gaming or
- 16 casino enforcement or control agencies do not have any pertinent
- 17 information concerning the applicant or, if the law enforcement
- 18 agency does have information pertaining to the applicant, shall
- 19 specify the nature and content of that information. If no
- 20 letters are received within 30 days of the request, the
- 21 applicant may submit a statement under oath which is subject to
- 22 the penalty for false swearing under 18 Pa.C.S. § 4903 (relating
- 23 to false swearing) that the applicant is or was during the
- 24 period the activities were conducted in good standing with the
- 25 gaming or casino enforcement or control agency.
- 26 * * *
- 27 (d) Freedom of Information Act.--The applicant shall be
- 28 required to apply to the Federal Government regarding agency
- 29 records pursuant to the Freedom of Information Act (Public Law
- 30 89-554, 5 U.S.C. § 552) pertaining to the applicant and provide

- 1 the division with the complete record received from the Federal
- 2 Government.
- 3 Section 12. Sections 1311(g) and (h), 1311.1(b) and
- 4 1311.2(b) of Title 4 are amended to read:
- 5 § 1311. Additional slot machine license requirements.
- 6 * * *
- 7 (g) Ongoing duty.--A person applying for a license, permit
- 8 or other authorization under this part shall have the continuing
- 9 duty to provide information required by the board or the
- 10 [bureau] division and to cooperate in any inquiry or
- 11 investigation.
- 12 (h) Criminal history record check.--The [board] division
- 13 shall conduct a criminal history record check on any person for
- 14 whom a waiver is granted under this section.
- 15 § 1311.1. Licensing of principals.
- 16 * * *
- 17 (b) Application.--A principal license application shall be
- 18 in a form prescribed by the board and shall include the
- 19 following:
- 20 (1) Verification of status as a principal from a slot
- 21 machine licensee, manufacturer licensee or supplier licensee.
- 22 (2) A description of responsibilities as a principal.
- 23 (3) All releases necessary to obtain information from
- 24 governmental agencies, employers and other organizations.
- 25 (4) Fingerprints, which shall be submitted to the
- 26 Pennsylvania State Police.
- 27 (5) A photograph that meets the standards of the
- 28 Commonwealth Photo Imaging Network.
- 29 (6) Details relating to a similar license, permit or
- 30 other authorization obtained in another jurisdiction.

- 1 (6.1) Data pertaining to family, habits, reputation,
- 2 <u>criminal and arrest record, business activities, financial</u>
- 3 affairs and business, professional and personal associates
- 4 <u>covering at least the ten-year period immediately preceding</u>
- 5 the application.
- 6 (7) Any additional information required by the board.
- 7 * * *
- 8 § 1311.2. Licensing of key employees.
- 9 * * *
- 10 (b) Application. -- A key employee license application shall
- 11 be in a form prescribed by the board and shall include the
- 12 following:
- 13 (1) Verification of status as a key employee from a slot
- 14 machine licensee, manufacturer licensee or supplier licensee.
- 15 (2) A description of employment responsibilities.
- 16 (3) All releases necessary to obtain information from
- 17 governmental agencies, employers and other organizations.
- 18 (4) Fingerprints, which shall be submitted to the
- 19 Pennsylvania State Police.
- 20 (5) A photograph that meets the standards of the
- 21 Commonwealth Photo Imaging Network.
- 22 (6) Details relating to a similar license, permit or
- 23 other authorization obtained in another jurisdiction.
- 24 (6.1) Data pertaining to family, habits, reputation,
- 25 <u>criminal and arrest record, business activities, financial</u>
- 26 <u>affairs and business, professional and personal associates</u>
- 27 covering at least the ten-year period immediately preceding
- 28 <u>the application.</u>
- 29 (7) Any additional information required by the board.
- 30 * * *

- 1 Section 13. Section 1314 of Title 4 is repealed:
- 2 [§ 1314. Alternative Category 1 licensing standards.
- 3 (a) Determination.--The board may determine whether the
- 4 licensing standards of another jurisdiction within the United
- 5 States or Canada in which an applicant, its affiliate,
- 6 intermediary, subsidiary or holding company for a Category 1
- 7 slot machine license is similarly licensed are comprehensive and
- 8 thorough and provide similar adequate safeguards as those
- 9 required by this part. If the board makes that determination, it
- 10 may issue a slot machine license to an applicant who holds a
- 11 slot machine license in such other jurisdiction after conducting
- 12 an evaluation of the information relating to the applicant from
- 13 such other jurisdictions, as updated by the board, and
- 14 evaluating other information related to the applicant received
- 15 from that jurisdiction and other jurisdictions where the
- 16 applicant may be licensed, the board may incorporate such
- 17 information in whole or in part into its evaluation of the
- 18 applicant.
- 19 (b) Abbreviated process.--In the event an applicant for a
- 20 slot machine license is licensed in another jurisdiction, the
- 21 board may determine to use an alternate process requiring only
- 22 that information determined by the board to be necessary to
- 23 consider the issuance of a license, including financial
- 24 viability of the licensee, to such an applicant. Nothing in this
- 25 section shall be construed to waive any fees associated with
- 26 obtaining a license through the normal application process.]
- 27 Section 14. Section 1318(b)(3) of Title 4 is amended to
- 28 read:
- 29 § 1318. Occupation permit application.
- 30 * * *

- 1 (b) Requirements. -- The application for an occupation permit
- 2 shall include, at a minimum:
- 3 * * *
- 4 (3) The criminal history record of the person, as well
- 5 as the person's consent for the [Pennsylvania State Police]
- 6 <u>division</u> to conduct a background investigation.
- 7 * * *
- 8 Section 15. Section 1319 of Title 4 is repealed:
- 9 [§ 1319. Alternative manufacturer licensing standards.
- 10 (a) General rule. -- The board may determine whether the
- 11 licensing standards of another jurisdiction within the United
- 12 States in which an applicant for a manufacturer license is
- 13 similarly licensed are comprehensive and thorough and provide
- 14 similar adequate safeguards as those required by this part. If
- 15 the board makes that determination, it may issue a manufacturer
- 16 license to an applicant who holds a similar manufacturer license
- 17 in such other jurisdiction after conducting an evaluation of the
- 18 information relating to the applicant from such other
- 19 jurisdictions, as updated by the board, and evaluating other
- 20 information related to the applicant received from that
- 21 jurisdiction and other jurisdictions where the applicant may be
- 22 licensed, the board may incorporate such information in whole or
- 23 in part into its evaluation of the applicant.
- 24 (b) Abbreviated process.--In the event an applicant for a
- 25 slot machine manufacturer license is licensed in another
- 26 jurisdiction, the board may determine to use an alternate
- 27 process requiring only that information determined by the board
- 28 to be necessary to consider the issuance of a license, including
- 29 financial viability of the licensee, to such an applicant.
- 30 Nothing in this section shall be construed to waive any fees

- 1 associated with obtaining a license through the normal
- 2 application process.]
- 3 Section 16. Section 1322(a), (b)(2) and (c) of Title 4 are
- 4 amended to read:
- 5 § 1322. Slot machine accounting controls and audits.
- 6 (a) Approval.--Except as otherwise provided by this part,
- 7 each slot machine license applicant shall, in addition to
- 8 obtaining a slot machine license, obtain approval from the board
- 9 in consultation with the department, the division and the
- 10 <u>Pennsylvania State Police</u> of its proposed site plans and
- 11 internal control systems and audit protocols prior to the
- 12 installation and operation of slot machines at the licensed
- 13 facility.
- 14 (b) Minimum requirements.--At a minimum, the applicant's or
- 15 person's proposed internal controls and audit protocols shall:
- 16 * * *
- 17 (2) Provide for reliable records, accounts and reports
- 18 of any financial event that occurs in the operation of a slot
- 19 machine, including reports to the board, the division and the
- 20 <u>Pennsylvania State Police</u> related to the slot machines.
- 21 * * *
- 22 (c) Internal control.--Each slot machine license applicant
- 23 shall submit to the board [and], the division, the Pennsylvania
- 24 State Police and the department, in such manner as the board
- 25 shall require, a description of its administrative and
- 26 accounting procedures in detail, including its written system of
- 27 internal control. Each written system of internal control shall
- 28 include:
- 29 (1) Records of direct and indirect ownership in the
- 30 proposed slot machine licensee, its affiliate, intermediary,

- 1 subsidiary or holding company.
- 2 (2) An organizational chart depicting appropriate
- 3 segregation of functions and responsibilities.
- 4 (3) A description of the duties and responsibilities of
- 5 each position shown on the organizational chart.
- 6 (4) A detailed narrative description of the
- 7 administrative and accounting procedures designed to satisfy
- 8 the requirements of this section.
- 9 (5) Record retention policy.
- 10 (6) Procedure to ensure that assets are safeguarded,
- including mandatory count procedures.
- 12 (7) A statement signed by the chief financial officer of
- the proposed licensed gaming entity or other competent person
- and the chief executive officer of the proposed licensed
- gaming entity or other competent person attesting that the
- officer believes, in good faith, that the system satisfies
- 17 the requirements of this section.
- 18 (8) Any other item that the board may require in its
- 19 discretion.
- 20 Section 17. Sections 1326(b), 1331, 1402(a)(4) and 1402.1 of
- 21 Title 4 are amended to read:
- 22 § 1326. License renewals.
- 23 * * *
- 24 (b) Revocation or failure to renew. -- In addition to any
- 25 other sanctions the board may impose under this part, the board
- 26 may at its discretion suspend, revoke or deny renewal of any
- 27 permit or license issued under this part if it receives any
- 28 information from any source that the applicant or any of its
- 29 officers, directors, owners or key employees is in violation of
- 30 any provision of this part, that the applicant has furnished the

- 1 board with false or misleading information or that the
- 2 information contained in the applicant's initial application or
- 3 any renewal application is no longer true and correct. The board
- 4 shall suspend, revoke or deny renewal of any permit or license
- 5 where the applicant is in violation of any of the criteria set
- 6 forth in sections 1213 (relating to permit prohibition) and
- 7 <u>1213.1 (relating to license disqualification criteria).</u> In the
- 8 event of a revocation or failure to renew, the applicant's
- 9 authorization to conduct the previously approved activity shall
- 10 immediately cease, and all fees paid in connection therewith
- 11 shall be deemed to be forfeited. In the event of a suspension,
- 12 the applicant's authorization to conduct the previously approved
- 13 activity shall immediately cease until the board has notified
- 14 the applicant that the suspension is no longer in effect.
- 15 § 1331. Duty of licensees, key employees and gaming employees.
- Any licensee, key employee or gaming employee shall have the
- 17 duty to:
- 18 (1) provide any assistance or information required by
- 19 the board, the division, the department or the Pennsylvania
- 20 State Police and to cooperate in any inquiry, investigation
- 21 or hearing;
- 22 (2) consent to inspections, searches and seizures;
- 23 (3) inform the board of any actions which they believe
- 24 would constitute a violation of this part; and
- 25 (4) inform the board of any arrests for any violations
- of offenses enumerated under 18 Pa.C.S. (relating to crimes
- and offenses).
- 28 § 1402. Gross terminal revenue deductions.
- 29 (a) Deductions.--After determining the appropriate
- 30 assessments for each slot machine licensee, the department shall

- 1 determine costs, expenses or payments from each account
- 2 established under section 1401 (relating to slot machine
- 3 licensee deposits). The following costs and expenses shall be
- 4 transferred to the appropriate agency upon appropriation by the
- 5 General Assembly:
- 6 * * *
- 7 (4) The costs and expenses to be incurred by the
- 8 Pennsylvania State Police and the Office of Attorney General
- 9 and not otherwise reimbursed under this part in carrying out
- 10 their respective responsibilities under this part based upon
- a budget submitted by the Pennsylvania State Police and the
- 12 Attorney General [to and approved by the board].
- 13 * * *
- 14 § 1402.1. Itemized budget reporting.
- 15 The [board, department,] Pennsylvania State Police and the
- 16 Attorney General shall prepare and annually submit to the
- 17 chairman of the Appropriations Committee of the Senate and the
- 18 chairman of the Appropriations Committee of the House of
- 19 Representatives an itemized budget consisting of amounts to be
- 20 appropriated out of the accounts established under section 1401
- 21 (relating to slot machine licensee deposits) necessary to
- 22 administer this part.
- 23 Section 18. Section 1517 of Title 4 is repealed:
- 24 [§ 1517. Investigations and enforcement.
- 25 (a) Establishment. -- There is hereby established within the
- 26 board a Bureau of Investigations and Enforcement which shall be
- 27 independent of the board in matters relating to the enforcement
- 28 of this part. The bureau shall have the powers and duties set
- 29 forth in subsection (a.1).
- 30 (a.1) Powers and duties of bureau.--The Bureau of

- 1 Investigations and Enforcement shall have the following powers
- 2 and duties:
- 3 (1) Enforce the provisions of this part.
- 4 (2) Investigate and review all applicants and
- 5 applications for a license, permit or registration.
- 6 (3) Investigate licensees, permittees, registrants and
- 7 other persons regulated by the board for noncriminal
- 8 violations of this part, including potential violations
- 9 referred to the bureau by the board or other person.
- 10 (4) Monitor gaming operations to ensure all of the
- 11 following:
- 12 (i) Compliance with this part, the act of April 12,
- 13 1951 (P.L.90, No.21), known as the Liquor Code, and the
- other laws of this Commonwealth.
- 15 (ii) The implementation of adequate security
- measures by a licensed entity.
- 17 (5) Inspect and examine licensed entities as provided in
- 18 subsection (e). Inspections may include the review and
- 19 reproduction of any document or record.
- 20 (6) Conduct audits of a licensed entity as necessary to
- 21 ensure compliance with this part. An audit may include the
- 22 review of accounting, administrative and financial records,
- 23 management control systems, procedures and other records
- 24 utilized by a licensed entity.
- 25 (7) Refer possible criminal violations to the
- Pennsylvania State Police. The bureau shall not have the
- power of arrest.
- 28 (8) Cooperate in the investigation and prosecution of
- 29 criminal violations related to this part.
- 30 (9) Be a criminal justice agency under 18 Pa.C.S. Ch. 91

- 1 (relating to criminal history record information).
- 2 (a.2) Office of Enforcement Counsel.--
- 3 (1) There is established within the bureau an Office of 4 Enforcement Counsel which shall act as the prosecutor in all 5 noncriminal enforcement actions initiated by the bureau under 6 this part and shall have the following powers and duties:
 - (i) Advise the bureau on all matters, including the granting of licenses, permits or registrations, the conduct of background investigations, audits and inspections and the investigation of potential violations of this part.
 - (ii) File recommendations and objections relating to the issuance of licenses, permits and registrations on behalf of the bureau.
 - (iii) Initiate, in its sole discretion, proceedings for noncriminal violations of this part by filing a complaint or other pleading with the board.
 - (2) The director of the Office of Enforcement Counsel shall report to the executive director of the board on administrative matters. The director shall be selected by the board and shall be an attorney admitted to practice before the Pennsylvania Supreme Court.
 - (b) Powers and duties of department.--
- 24 (1) The department shall at all times have the power of 25 access to examination and audit of any equipment and records 26 relating to all aspects of the operation of slot machines 27 under this part.
- (2) Notwithstanding the provisions of section 353(f) of the act of March 4, 1971 (P.L.6, No.2), known as the Tax Reform Code of 1971, the department shall supply the board,

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- 1 the bureau, the Pennsylvania State Police and the Office of
- 2 Attorney General with information concerning the status of
- delinquent taxes owned by the applicant, licensee or
- 4 permittee.
- 5 (c) Powers and duties of the Pennsylvania State Police. -- The
- 6 Pennsylvania State Police shall have the following powers and
- 7 duties:
- 8 (1) Promptly conduct background investigations on
- 9 persons as directed by the board in accordance with the
- 10 provisions of section 1202 (relating to general and specific
- 11 powers). The Pennsylvania State Police may contract with
- other law enforcement annuitants to assist in the conduct of
- investigations under this paragraph.
- 14 (3) Initiate proceedings for criminal violations of this
- 15 part.
- 16 (4) Provide the board with all information necessary for
- 17 all actions under this part for all proceedings involving
- 18 criminal enforcement of this part.
- 19 (5) Inspect, when appropriate, a licensee's or
- 20 permittee's person and personal effects present in a licensed
- 21 facility under this part while that licensee or permittee is
- 22 present at a licensed facility.
- 23 (6) Enforce the criminal provisions of this part and all
- other criminal laws of the Commonwealth.
- 25 (7) Fingerprint applicants for licenses and permits.
- 26 (8) Exchange fingerprint data with and receive national
- 27 criminal history record information from the FBI for use in
- 28 investigating applications for any license or permit under
- this part.
- 30 (9) Receive and take appropriate action on any referral

- 1 from the board relating to criminal conduct.
- 2 (10) Require the production of any information, material
- and other data from any licensee, permittee or other
- 4 applicant seeking approval from the board.
- 5 (11) Conduct administrative inspections on the premises
- of licensed racetrack or nonprimary location or licensed
- 7 facility at such times, under such circumstances and to such
- 8 extent as the bureau determines to ensure compliance with
- 9 this part and the regulations of the board and, in the course
- of inspections, review and make copies of all documents and
- 11 records required by the inspection through onsite observation
- and other reasonable means to assure compliance with this
- part and regulations promulgated under this part.
- 14 (12) Conduct audits or verification of information of
- 15 slot machine operations at such times, under such
- circumstances and to such extent as the bureau determines.
- 17 This paragraph includes reviews of accounting, administrative
- 18 and financial records and management control systems,
- 19 procedures and records utilized by a slot machine licensee.
- 20 (13) A member of the Pennsylvania State Police assigned
- 21 to duties of enforcement under this part shall not be counted
- toward the complement as defined in the act of December 13,
- 23 2001 (P.L.903, No.100), entitled "An act repealing in part a
- limitation on the complement of the Pennsylvania State
- 25 Police."
- 26 (c.1) Powers and duties of Attorney General. -- Within the
- 27 Office of Attorney General, the Attorney General shall establish
- 28 a gaming unit. The unit shall investigate and institute criminal
- 29 proceedings as authorized by subsection (d).
- 30 (d) Criminal action.--

- 1 (1) The district attorneys of the several counties shall
- 2 have authority to investigate and to institute criminal
- 3 proceedings for a violation of this part.
- 4 (2) In addition to the authority conferred upon the
- 5 Attorney General under the act of October 15, 1980 (P.L.950,
- 6 No.164), known as the Commonwealth Attorneys Act, the
- 7 Attorney General shall have the authority to investigate and,
- 8 following consultation with the appropriate district
- 9 attorney, to institute criminal proceedings for a violation
- 10 of this part. A person charged with a violation of this part
- 11 by the Attorney General shall not have standing to challenge
- 12 the authority of the Attorney General to investigate or
- prosecute the case, and, if any such challenge is made, the
- 14 challenge shall be dismissed and no relief shall be available
- in the courts of this Commonwealth to the person making the
- 16 challenge.
- 17 (d.1) Regulatory action. -- Nothing contained in subsection
- 18 (d) shall be construed to limit the existing regulatory or
- 19 investigative authority of an agency or the Commonwealth whose
- 20 functions relate to persons or matters within the scope of this
- 21 part.
- 22 (e) Inspection, seizure and warrants.--
- 23 (1) The bureau, the department and the Pennsylvania
- 24 State Police shall have the authority without notice and
- without warrant to do all of the following in the performance
- 26 of their duties:
- 27 (i) Inspect and examine all premises where slot
- 28 machine operations are conducted, gaming devices or
- 29 equipment are manufactured, sold, distributed or serviced
- or where records of these activities are prepared or

- 1 maintained.
- 2 (ii) Inspect all equipment and supplies in, about,
- 3 upon or around premises referred to in subparagraph (i).
- 4 (iii) Seize, summarily remove and impound equipment
- 5 and supplies from premises referred to in subparagraph
- 6 (i) for the purposes of examination and inspection.
- 7 (iv) Inspect, examine and audit all books, records
- 8 and documents pertaining to a slot machine licensee's
- 9 operation.
- 10 (v) Seize, impound or assume physical control of any
- book, record, ledger, game, device, cash box and its
- 12 contents, counting room or its equipment or slot machine
- operations.
- 14 (2) The provisions of paragraph (1) shall not be deemed
- 15 to limit warrantless inspections except in accordance with
- 16 constitutional requirements.
- 17 (3) To further effectuate the purposes of this part, the
- bureau and the Pennsylvania State Police may obtain
- 19 administrative warrants for the inspection and seizure of
- 20 property possessed, controlled, bailed or otherwise held by
- 21 an applicant, licensee, permittee, intermediary, subsidiary,
- affiliate or holding company.
- 23 (f) Information sharing and enforcement referral.--With
- 24 respect to the administration, supervision and enforcement of
- 25 this part, the bureau, the department, the Pennsylvania State
- 26 Police or the Office of Attorney General may obtain or provide
- 27 pertinent information regarding applicants, licensees or
- 28 permittees from or to law enforcement entities or gaming
- 29 authorities of the Commonwealth and other domestic, foreign or
- 30 federally approved jurisdictions, including the Federal Bureau

- 1 of Investigation, and may transmit such information to each
- 2 other electronically.]
- 3 Section 19. Section 1517.1 of Title 4 is amended to read:
- 4 § 1517.1. [(Reserved).] <u>Civil Enforcement.</u>
- 5 (a) Establishment. -- The Division of Gaming Enforcement is
- 6 hereby established within the Office of Attorney General. The
- 7 <u>division shall have the following powers and duties:</u>
- 8 (1) Promptly investigate and review the qualifications
- 9 <u>of each applicant for a license or permit.</u>
- 10 (2) In cooperation with the Pennsylvania State Police,
- 11 provide for the fingerprinting of applicants for licenses and
- 12 permits and exchange fingerprint data with and receive
- 13 <u>national criminal history record information from the Federal</u>
- 14 <u>Bureau of Investigation for use in investigating applicants</u>
- for any license or permit under this part.
- 16 (3) Require the production of any information, material
- or other data from any licensee, permitee or other applicant.
- 18 (4) Investigate licensees, permitees and other persons
- 19 regulated by the board to assure compliance with this part.
- 20 (5) Investigate the circumstances surrounding any act or
- 21 <u>transaction for which board approval is required.</u>
- 22 (6) In cooperation with the Pennsylvania State Police.
- 23 ensure the implementation of adequate security measures at
- 24 licensed facilities.
- 25 (7) Inspect and examine licensed entities as provided
- 26 <u>under section (1517.4) (relating to inspection, seizure and</u>
- 27 warrants). Inspections may include the review and
- 28 <u>reproduction of any document or record.</u>
- 29 <u>(8) Administer oaths, examine witnesses and issue</u>
- 30 subpoenas compelling the attendance of witnesses or the

- 1 production of documents and records or other evidence.
- 2 (9) Conduct audits of a licensed entity as necessary to
- 3 <u>ensure compliance with this part. An audit may include a</u>
- 4 review of accounting, administrative and financial records,
- 5 <u>management control systems, procedures and other records</u>
- 6 <u>utilized by a licensed entity.</u>
- 7 (10) Investigate noncriminal violations of this part and
- 8 <u>regulations promulgated under this part.</u>
- 9 (11) Initiate, prosecute and defend proceedings for
- 10 <u>noncriminal violations of this part and regulations of the</u>
- board by filing a complaint or other pleading with the board.
- 12 (12) File recommendations and objections relating to the
- issuance of licenses or permits and appear before the board
- 14 <u>at public hearings pursuant to section 1205 (relating to</u>
- regarding license or permit application hearing process;
- 16 <u>public input hearings).</u>
- 17 (13) Provide the board with information necessary for
- 18 the issuance of licenses and for all proceedings involving
- 19 enforcement of this part.
- 20 (14) Provide assistance upon request by the board in
- 21 <u>conciliation and promulgation of rules and regulations.</u>
- 22 (b) Powers and duties of department.--
- 23 (1) The department shall at all times have the power of
- 24 <u>access for examination and audit of any equipment and records</u>
- 25 <u>relating to any aspect of the operation of slot machines</u>
- 26 under this part.
- 27 (2) Notwithstanding the provisions of section 353(f) of
- the act of March 4, 1971 (P.L.6, No.2), known as the Tax
- 29 Reform Code of 1971, the department shall supply the board,
- 30 the division, the Pennsylvania State Police and the Office of

_	Accorney General with information concerning the status of
2	delinquent taxes owed by the applicant, licensee or permitee.
3	Section 20. Title 4 is amended by adding sections to read:
4	§ 1517.3. Criminal investigations and proceedings.
5	(a) Powers and duties of Pennsylvania State Police
6	(1) The Pennsylvania State Police shall:
7	(i) Cooperate with the division to fingerprint
8	applicants for licenses and permits and exchange
9	fingerprint data with and receive national criminal
10	history record information from the Federal Bureau of
11	Investigation for use in investigating applications for
12	licenses and permits.
13	(ii) Enforce the criminal provisions of this part
14	and all other criminal laws of this Commonwealth relating
15	to criminal conduct in a licensed facility.
16	(iii) When necessary to enforce the criminal
17	provisions of this part and the criminal laws of this
18	Commonwealth, inspect a licensee's or a permittee's
19	person and personal effects present in a licensed
20	facility under this part while that licensee or permitee
21	is present at a licensed facility.
22	(iv) Initiate proceedings for criminal violations of
23	this part relating to criminal conduct in a licensed
24	facility.
25	(v) Monitor gaming operations to ensure all of the
26	<pre>following:</pre>
27	(A) Compliance with this part, the act of April
28	12, 1951 (P.L.90, No.21), known as the Liquor Code,
29	and other laws of this Commonwealth.
30	(B) The implementation of adequate security

- 1 <u>measures by a licensed facility.</u>
- 2 (2) A member of the Pennsylvania State Police assigned
- 3 <u>to duties of enforcement under this part shall not be counted</u>
- 4 toward the complement as defined in the act of December 13,
- 5 2001 (P.L.903, No.100), entitled "An act repealing in part a
- 6 <u>limitation on the complement of the Pennsylvania State</u>
- 7 Police."
- 8 (b) District attorneys.--The district attorneys of the
- 9 several counties shall have authority to investigate and to
- 10 institute criminal proceedings for a violation of this part.
- 11 (c) Attorney General.--In addition to the authority
- 12 conferred upon the Attorney General under the act of October 15,
- 13 1980 (P.L.950, No.164), known as the Commonwealth Attorneys Act,
- 14 the Attorney General shall have the authority to investigate
- 15 and, following consultation with the appropriate district
- 16 <u>attorney</u>, to institute criminal proceedings for a violation of
- 17 this part. A person charged with a violation of this part by the
- 18 Attorney General shall not have standing to challenge the
- 19 authority of the Attorney General to investigate or prosecute
- 20 the case and, if any such challenge is made, the challenge shall
- 21 be dismissed and no relief shall be available in the courts of
- 22 this Commonwealth to the person making the challenge.
- 23 (d) Regulatory action.--Nothing contained in this section
- 24 shall be construed to limit the existing regulatory or
- 25 <u>investigative authority of an agency or the Commonwealth whose</u>
- 26 <u>functions relate to persons or matters within the scope of this</u>
- 27 part.
- 28 § 1517.4. Inspection, seizure and warrants.
- 29 (a) Authority. -- The division, the department and the
- 30 Pennsylvania State Police shall have the authority without

- 1 <u>notice and without warrant to do all of the following in the</u>
- performance of their duties:
- 3 (1) Inspect and examine all premises where slot machine
- 4 operations are conducted, gaming devices or equipment are
- 5 <u>manufactured</u>, sold, distributed or serviced or where records
- of these activities are prepared or maintained.
- 7 (2) Inspect all equipment and supplies in, about, upon
- 8 <u>or around premises referred to in paragraph (1).</u>
- 9 (3) Seize, summarily remove and impound equipment and
- 10 <u>supplies from premises referred to in paragraph (1) for the</u>
- 11 <u>purposes of examination and inspection.</u>
- 12 (4) Inspect, examine and audit all books, records and
- documents pertaining to a slot machine licensee's operation.
- 14 (5) Seize, impound or assume physical control of any
- book, record, ledger, game, device, cash box and its
- 16 <u>contents, counting room or its equipment or slot machine</u>
- 17 operations.
- 18 (b) Construction. -- The provisions of subsection (a) shall
- 19 not be deemed to limit warrantless inspection except in
- 20 <u>accordance with constitutional requirements.</u>
- 21 <u>(c) Administrative warrants.--To further effectuate the</u>
- 22 purposes of this part, the division and the Pennsylvania State
- 23 Police may obtain administrative warrants for the inspection and
- 24 <u>seizure of property possessed, controlled, bailed or otherwise</u>
- 25 <u>held by an applicant, licensee, permittee, intermediary,</u>
- 26 subsidiary, affiliate or holding company.
- 27 § 1517.5. Information sharing and enforcement referral.
- 28 With respect to the administration, supervision and
- 29 enforcement of this part, the division, the department, the
- 30 Pennsylvania State Police or the Office of Attorney General may

- 1 obtain or provide pertinent information regarding applicants,
- 2 <u>licensees or permittees from or to law enforcement entities or</u>
- 3 gaming authorities of the Commonwealth and other domestic,
- 4 foreign or federally approved jurisdictions, including the
- 5 Federal Bureau of Investigation, and may transmit the
- 6 <u>information to each other electronically.</u>
- 7 Section 21. Sections 1518(b)(1) and 1801 of Title 4 are
- 8 amended to read:
- 9 § 1518. Prohibited acts; penalties.
- 10 * * *
- 11 (b) Criminal penalties and fines.--
- 12 (1) (i) A person that commits a first offense in
- 13 violation of 18 Pa.C.S. § 4902, 4903 or 4904 in
- 14 connection with providing information or making any
- statement, whether written or oral, to the board, [the
- 16 bureau,] the department, the Pennsylvania State Police,
- 17 the Office of Attorney General or a district attorney as
- 18 required by this part commits an offense to be graded in
- 19 accordance with the applicable section violated. A person
- 20 that is convicted of a second or subsequent violation of
- 21 18 Pa.C.S. § 4902, 4903 or 4904 in connection with
- 22 providing information or making any statement, whether
- written or oral, to the board, [the bureau,] the
- 24 department, the Pennsylvania State Police, the Office of
- 25 Attorney General or a district attorney as required by
- this part commits a felony of the second degree.
- 27 (ii) A person that violates subsection (a)(2)
- through (12) commits a misdemeanor of the first degree. A
- 29 person that is convicted of a second or subsequent
- violation of subsection (a)(2) through (12) commits a

- 1 felony of the second degree.
- 2 * * *
- 3 § 1801. Duty to provide.
- 4 Notwithstanding the provisions of the Race Horse Industry
- 5 Reform Act or this part, the <u>division</u>, in cooperation with the
- 6 Pennsylvania State Police, shall, at the request of the
- 7 commissions [or the board], provide criminal history background
- 8 investigations[,] and background investigation reports which
- 9 shall include records of criminal arrests and convictions, no
- 10 matter where occurring, including Federal criminal history
- 11 record information, on applicants for licensure and permit
- 12 applicants by the respective agencies pursuant to the Race Horse
- 13 Industry Reform Act or this part. Requests for criminal history
- 14 background investigations and background investigation reports
- 15 may, at the direction of the commissions or the board, include,
- 16 but not be limited to, officers, directors and stockholders of
- 17 licensed corporations, key employees, financial backers,
- 18 principals, gaming employees, horse owners, trainers, jockeys,
- 19 drivers and other persons participating in thoroughbred or
- 20 harness horse meetings and other persons and vendors who
- 21 exercise their occupation or employment at such meetings,
- 22 licensed facilities or licensed racetracks. For the purposes of
- 23 this part, the board and commissions may receive and retain
- 24 information otherwise protected by 18 Pa.C.S. Ch. 91 (relating
- 25 to criminal history record information).
- 26 Section 22. Section 1904 of Title 4 is repealed:
- 27 [§ 1904. Exclusive jurisdiction of Supreme Court.
- 28 The Pennsylvania Supreme Court shall have exclusive
- 29 jurisdiction to hear any challenge to or to render a declaratory
- 30 judgment concerning the constitutionality of this part. The

- 1 Supreme Court is authorized to take such action as it deems
- 2 appropriate, consistent with the Supreme Court retaining
- 3 jurisdiction over such a matter, to find facts or to expedite a
- 4 final judgment in connection with such a challenge or request
- 5 for declaratory relief.]
- 6 Section 23. Board members serving on the effective date of
- 7 this section shall continue to hold office as members of the
- 8 board for the term for which they were originally appointed
- 9 until their successors are appointed and qualified.
- 10 Section 24. On the effective date of the amendment of 4
- 11 Pa.C.S. § 1517, the following shall apply:
- 12 (1) The Bureau of Investigations and Enforcement of the
- 13 Pennsylvania Gaming Control Board and the Office of
- 14 Enforcement Counsel shall cease to exist.
- 15 (2) Individuals employed by the Pennsylvania Gaming
- 16 Control Board and assigned to positions within the Bureau of
- 17 Investigations and Enforcement of the Pennsylvania Gaming
- 18 Control Board or the Office of Enforcement Counsel shall be
- 19 transferred to and shall become employees of the Division of
- 20 Gaming Enforcement of the Office of Attorney General and
- their status as employees of the Pennsylvania Gaming Control
- 22 Board shall cease.
- 23 (3) The Office of Attorney General shall establish
- 24 salaries and other compensation for those individuals
- transferred pursuant to paragraph (2) in accordance with
- 26 existing policies of the Office of Attorney General.
- 27 Individuals transferred pursuant to paragraph (2) shall
- remain State employees for purposes of 71 Pa.C.S. Pt. XXV and
- their service shall be considered continual and
- 30 uninterrupted.

- (4) On and after the date of transfer to the Office of Attorney General, transferred employees shall be eligible for paid holidays and the accrual of sick and annual leave and any other leave in accordance with the policies of the Office of Attorney General.
 - (5) Sick and annual leave accrued by a transferred employee prior to the date of transfer shall be transferred based upon the accrued sick and annual leave balances credited to the transferred employee by the Pennsylvania Gaming Control Board as of the day immediately preceding the transferred employee's date of transfer.
 - (6) The Pennsylvania Gaming Control Board shall provide payment to the Office of Attorney General for the accrued sick and annual leave transferred and credited pursuant to paragraph (5). Within 30 days of the effective date of this section, the Pennsylvania Gaming Control Board shall provide, in writing, to the Office of Attorney General, all leave information requested by the Office of Attorney General for those individuals transferred pursuant to paragraph (2).
 - (7) Accrued sick or annual leave which exceeds the maximum allowed by the policies of the Office of Attorney General in effect on the day immediately preceding the date of transfer and any other leave shall not be transferred and credited. The Pennsylvania Gaming Control Board shall provide a lump-sum payment to individuals transferred pursuant to paragraph (2) for sick or annual leave and any other leave which is not transferred and credited pursuant to this paragraph.
- 29 (8) The Attorney General shall submit a report to the 30 chairman and minority chairman of the Appropriations

- Committee of the Senate and the chairman and minority 1
- chairman of the Appropriations Committee of the House of 2
- Representatives containing the expenditures for compensation 3
- and related expenditures for individuals who are transferred 4
- pursuant to this section. 5
- 6 Section 25. This act shall take effect in 60 days.