THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 1275 Session of 2008

INTRODUCED BY ORIE, GREENLEAF, ARMSTRONG, EICHELBERGER, FOLMER, RAFFERTY, WAUGH AND M. WHITE, FEBRUARY 14, 2008

REFERRED TO TRANSPORTATION, FEBRUARY 14, 2008

AN ACT

- Amending Titles 74 (Transportation) and 75 (Vehicles) of the
 Pennsylvania Consolidated Statutes, further providing for
 definitions; providing for employment and hiring, for
 consulting and other contracts, for reporting and campaign
 contributions and for lobbying; further providing for code of
 conduct; and further providing for conversion of Interstate
 80.

 The General Assembly of the Commonwealth of Pennsylvania
- 9 hereby enacts as follows:
- 10 Section 1. Section 8102 of Title 74 of the Pennsylvania
- 11 Consolidated Statutes is amended by adding definitions to read:
- 12 § 8102. Definitions.
- 13 The following words and phrases when used in this chapter
- 14 shall have the meanings given to them in this section unless the
- 15 context clearly indicates otherwise:
- 16 * * *
- 17 "Facility." Rest areas, service plazas, restaurants, fueling
- 18 stations, traffic advisory systems, call boxes or other services
- 19 provided to persons using toll roads or highways operated by the
- 20 Pennsylvania Turnpike Commission.

- 1 "Financial interest." Owning or holding, or being deemed to
- 2 hold, debt or equity securities or other ownership interest or
- 3 profits interest. A financial interest shall not include any
- 4 <u>debt or equity security, or other ownership interest or profits</u>
- 5 interest, which is held or deemed to be held in any of the
- 6 <u>following:</u>
- 7 (1) A blind trust over which the member, executive-level
- 8 <u>public employee, public official, party officer or immediate</u>
- 9 family member thereof may not exercise any managerial control
- or receive income during the tenure of office. The provisions
- of this paragraph shall apply only to blind trusts
- 12 <u>established prior to the effective date of this paragraph.</u>
- 13 (2) Securities that are held in a pension plan, profit-
- 14 sharing plan, individual retirement account, tax-sheltered
- annuity, a plan established pursuant to section 457 of the
- 16 Internal Revenue Code of 1986 (Public Law 99-514, 26 U.S.C. §
- 17 1 et seq.) or any successor provision deferred compensation
- 18 plan whether qualified or not qualified under the Internal
- 19 Revenue Code of 1986 or any successor provision or other
- 20 retirement plan that:
- 21 (i) is not self-directed by the individual; and
- 22 (ii) is advised by an independent investment adviser
- 23 who has sole authority to make investment decisions with
- 24 <u>respect to contributions made by the individual to these</u>
- 25 plans.
- 26 (3) A tuition account plan organized and operated
- 27 <u>pursuant to section 529 of the Internal Revenue Code of 1986</u>
- 28 <u>that is not self-directed by the individual.</u>
- 29 <u>(4) A mutual fund where the interest owned by the mutual</u>
- 30 fund in an entity that does business with the Pennsylvania

- 1 Turnpike Commission does not constitute a controlling
- 2 <u>interest as defined in this chapter.</u>
- 3 * * *
- 4 "Ownership interest." Owning or holding, or being deemed to
- 5 hold, debt or equity securities or other ownership interest or
- 6 profit interest.
- 7 * * *
- 8 Section 2. Title 74 is amended by adding sections to read:
- 9 § 8108.1. Employment and hiring.
- 10 (a) General rule. -- The commission shall comply with the act
- 11 of August 5, 1941 (P.L.752, No.286), known as the Civil Service
- 12 Act, with regard to the hiring and employment of all employees
- 13 other than commission members and executive-level employees.
- 14 (b) Status of permanent employees.--All permanent employees
- 15 of the commission shall be deemed to be included in the list of
- 16 positions set forth in section 3(d) of the Civil Service Act.
- 17 § 8120.1. Consulting and other contracts.
- 18 (a) General rules. -- The commission may not contract with any
- 19 individual who is not an employee of the commission, nor with
- 20 any business, to provide legal, bond or management consulting
- 21 <u>services</u>, <u>unless the contracting meets the disclosure and other</u>
- 22 requirements of this chapter or is opened up to competitive
- 23 bidding pursuant to this section.
- 24 (a.1) Contracts. -- No member or executive-level employee may
- 25 negotiate contracts on behalf of the commission if such
- 26 individual holds or is campaigning for a public or party office.
- 27 (a.2) Disclosure.--Prior to entering into a contract with
- 28 the commission, a member or executive level employee of the
- 29 commission shall disclose any financial interest the member may
- 30 have in the entity with which the commission seeks to enter into

- 1 a contract. Failure to comply with this paragraph shall make the
- 2 contract null and void.
- 3 (b) Qualifications, criteria and procedure.--If the
- 4 commission has a need or anticipates a future need for
- 5 consulting services, the commission shall promulgate and publish
- 6 the minimum educational, experience and other qualifications and
- 7 <u>criteria which must be met by an individual or business that</u>
- 8 <u>desires to provide such services to the commission. The</u>
- 9 <u>commission shall also promulgate and publish the procedure that</u>
- 10 must be followed by an individual or business that desires to
- 11 provide such services.
- 12 (c) Consulting contracts which will not exceed \$25,000 in
- 13 <u>value.--</u>
- 14 (1) The commission shall maintain a public registry for
- 15 <u>all individuals or businesses who have applied and meet the</u>
- 16 <u>qualifications and criteria to provide contracts for</u>
- 17 consulting services pursuant to this section.
- 18 (2) Contracts which will not exceed \$25,000 in value
- shall be assigned on an equal, rotating basis to the
- 20 <u>consultants on that registry.</u>
- 21 (d) Consulting contracts for which the value may exceed
- 22 \$25,000.--A contract for consulting services for which the value
- 23 may exceed \$25,000 shall be awarded by competitive sealed
- 24 bidding under 62 Pa.C.S. § 512 (relating to competitive sealed
- 25 <u>bidding</u>).
- 26 (e) Definitions.--As used in this section, the following
- 27 words and phrases shall have the meanings given to them in this
- 28 <u>subsection:</u>
- 29 <u>"Consulting services." The provision, by an independent</u>
- 30 contractor that receives a fee or compensation, of professional

- 1 or expert advice, opinion or other advisory examination which
- 2 <u>involves the delivery of an end product consisting primarily of</u>
- 3 correspondence, graphs, drawings or other oral or written
- 4 reports. The term shall include:
- 5 (1) A management consulting contract designed to improve
- 6 the effectiveness of management strategies, processes or
- 7 operations by assessing needs, functions, plans and operating
- 8 <u>procedures.</u>
- 9 (2) Legal consulting services that provide legal
- 10 <u>opinions, strategies or assessments of commission conduct,</u>
- other than those related to pending litigation.
- 12 (3) Provision of legal or other services in connection
- with the sale or issuance of bonds authorized by law.
- 14 § 8120.2. Reporting and campaign contributions.
- 15 (a) Duty to report.--All individuals and businesses who
- 16 perform work for the commission under this chapter shall report
- 17 their campaign contributions as a condition of receiving future
- 18 contracts.
- (b) Information to be open for public inspection. -- All
- 20 <u>information as to contributions under subsection (a) and as to</u>
- 21 criteria and contracts awarded under section 8120.1 (relating to
- 22 consulting and other contracts) shall be made available for
- 23 public inspection on the Internet.
- 24 § 8120.3. Lobbying.
- 25 <u>Neither the commission nor any employee therein shall hire,</u>
- 26 retain, compensate or otherwise employ a lobbyist to attempt to
- 27 influence the approval, modification or rejection of any
- 28 legislative or administrative action by the executive branch of
- 29 the Commonwealth or the General Assembly.
- 30 Section 3. Section 8204(a) of Title 74 is amended by adding

- 1 paragraphs to read:
- 2 § 8204. Code of conduct.
- 3 (a) Contents.--The commission shall adopt a comprehensive
- 4 code of conduct within 90 days of the effective date of this
- 5 section. The code of conduct shall supplement all other
- 6 requirements under this chapter and shall provide guidelines
- 7 applicable to members and executive-level employees and the
- 8 immediate families of the members and executive-level employees
- 9 to enable them to avoid any perceived or actual conflict of
- 10 interest and to promote public confidence in the integrity and
- 11 impartiality of the commission. At a minimum, the code of
- 12 conduct adopted under this section shall provide that:
- * * *
- 14 (9) No member or executive-level employee may hold or
- campaign for public office, nor hold an office in any
- 16 <u>political party or political committee.</u>
- 17 (10) Prior to entering into a contract with the
- 18 commission, a member of the commission shall divest any
- 19 financial interest the member may have in the entity with
- 20 which the commission seeks to enter into a contract. Failure
- 21 <u>to comply with this paragraph shall make the contract null</u>
- and void.
- 23 (11) No member may accept employment with any facility,
- 24 <u>business or other entity with which the commission has</u>
- 25 <u>contracted during the member's tenure for a period of two</u>
- 26 <u>years from the termination of term of office.</u>
- 27 * * *
- 28 Section 4. Section 8915.1 of Title 75, added July 18, 2007
- 29 (P.L.169, No.44), is amended to read:
- 30 § 8915.1. Conversion of Interstate 80.

- 1 In order to facilitate vehicular traffic across this
- 2 Commonwealth, the commission is authorized and empowered to do
- 3 all of the following:
- 4 (1) Convert Interstate 80 to a toll road and maintain
- 5 and operate it as a toll road.
- 6 (2) Construct, reconstruct, widen, expand, extend,
- 7 maintain and operate Interstate 80 from a point at or near
- 8 the Ohio border to a point at or near the New Jersey border,
- 9 together with connecting roads, interchanges, slip ramps,
- 10 tunnels and bridges.
- 11 (3) Issue turnpike revenue bonds, notes or other
- obligations, payable solely from revenues of the commission,
- including tolls, or from funds as may be available to the
- commission for that purpose, to pay the cost of constructing,
- 15 reconstructing, widening, expanding or extending Interstate
- 16 80 or any other costs of Interstate 80 and the Pennsylvania
- 17 Turnpike. No bonds shall be issued under this section nor for
- 18 any purpose under the act of July 18, 2007 (P.L.169, No.44),
- 19 entitled, "An act amending Titles 53 (Municipalities
- Generally), 74 (Transportation) and 75 (Vehicles) of the
- 21 <u>Pennsylvania Consolidated Statutes, providing for minority</u>
- and women-owned business participation; authorizing local
- 23 taxation for public transportation assistance; repealing
- 24 <u>provisions relating to public transportation assistance;</u>
- 25 <u>providing for transportation issues and for sustainable</u>
- 26 <u>mobility options; consolidating the Turnpike Organization,</u>
- 27 Extension and Toll Road Conversion Act; providing for
- 28 <u>Turnpike Commission Standards of Conduct; in provisions on</u>
- 29 <u>the Pennsylvania Turnpike, further providing for definitions,</u>
- 30 for authorizations and for conversion to toll roads and

- 1 providing for conversion of Interstate 80, for application,
- 2 <u>for lease of Interstate 80, for payments, for other</u>
- interstate highways, for fund distribution, for impact, for
- 4 <u>financial plan and for nonperformance; in taxes for highway</u>
- 5 <u>maintenance and construction, providing for definitions;</u>
- 6 <u>further providing for imposition and for allocation of</u>
- 7 proceeds; providing for special revenue bonds, for expenses,
- 8 for application of proceeds of obligations, for trust
- 9 indenture, for exemption, for pledged revenues, for special
- 10 revenue refunding bonds, for remedies, for Motor License Fund
- proceeds, for construction and for funding; and making
- 12 <u>related repeals," unless the commission receives prior</u>
- 13 <u>permission from the Federal Government pursuant to its</u>
- 14 application under section 8915.2 (relating to application to
- 15 <u>United States Department of Transportation) to convert</u>
- 16 <u>Interstate 80 to a toll road.</u>
- 17 (4) Provide quarterly reports and periodic updates
- 18 regarding significant developments with respect to the
- 19 conversion of Interstate 80 to the chairman and minority
- 20 chairman of the Transportation Committee of the Senate and
- 21 the chairman and minority chairman of the Transportation
- 22 Committee of the House of Representatives. These reports
- 23 shall include, at a minimum, the status of outstanding
- 24 discussions with the United States Department of
- 25 Transportation regarding Interstate 80, the location and
- construction of tolling-related equipment for Interstate 80,
- 27 planned capital improvements for Interstate 80 and other
- information important to implementation of this section.
- 29 Section 5. This act shall take effect in 60 days.