THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL No. 1008 Session of 2007

INTRODUCED BY FERLO, COSTA, ORIE, LAVALLE, FONTANA, RAFFERTY, MUSTO, TARTAGLIONE, STACK, KITCHEN, WASHINGTON, LOGAN, WONDERLING, O'PAKE, BROWNE AND PIPPY, JUNE 26, 2007

REFERRED TO FINANCE, JUNE 26, 2007

AN ACT

1 2 3 4 5 6 7 8 9 10 11	Amending the act of March 4, 1971 (P.L.6, No.2), entitled "An act relating to tax reform and State taxation by codifying and enumerating certain subjects of taxation and imposing taxes thereon; providing procedures for the payment, collection, administration and enforcement thereof; providing for tax credits in certain cases; conferring powers and imposing duties upon the Department of Revenue, certain employers, fiduciaries, individuals, persons, corporations and other entities; prescribing crimes, offenses and penalties, "providing for a film production tax credit and conferring powers and imposing duties upon the Department of Community and Economic Development.
13	The General Assembly of the Commonwealth of Pennsylvania
14	hereby enacts as follows:
15	Section 1. The act of March 4, 1971 (P.L.6, No.2), known as
16	the Tax Reform Code of 1971, is amended by adding an article to
17	read:
18	<u>ARTICLE XVII-D</u>
19	FILM PRODUCTION TAX CREDIT
20	Section 1701-D. Scope of article.
21	This article relates to film production tax credits.
22	Section 1702-D. Definitions.

- 1 The following words and phrases when used in this article
- 2 shall have the meanings given to them in this section unless the
- 3 <u>context clearly indicates otherwise:</u>
- 4 "Department." The Department of Community and Economic
- 5 <u>Development of the Commonwealth.</u>
- 6 <u>"Film." A feature film, a television film, a television talk</u>
- 7 or game show series, a television commercial or a television
- 8 pilot or each episode of a television series which is intended
- 9 as programming for a national or regional audience. The term
- 10 does not include a production featuring news, current events,
- 11 weather and market reports, or public programming, sports event,
- 12 <u>awards show or other gala event, a production that solicits</u>
- 13 <u>funds</u>, a <u>production containing obscene material or performances</u>
- 14 as defined in 18 Pa.C.S. § 5903(b) (relating to obscene and
- 15 other sexual materials and performances) or a production
- 16 primarily for private, political, industrial, corporate or
- 17 institutional purposes.
- 18 "Film production tax credit." The credit provided under this
- 19 <u>article</u>.
- 20 <u>"Pass-through entity." A partnership as defined in section</u>
- 21 <u>301(n.0) or a Pennsylvania S corporation as defined in section</u>
- 22 301(n.1).
- 23 "Pennsylvania production expense." A production expense
- 24 <u>incurred in this Commonwealth. The term includes only wages and</u>
- 25 salaries on which the taxes imposed by Article III or IV will be
- 26 paid or accrued.
- 27 "Production expense." An expense incurred in the production
- 28 of a film. The term includes the amount of wages and salaries of
- 29 <u>individuals employed in the production of the film; the costs of</u>
- 30 construction, operations, editing, photography, sound

- 1 synchronization, lighting, wardrobe and accessories; the cost of
- 2 <u>leasing vehicles; the cost of transportation to or from a</u>
- 3 Pennsylvania train station, bus depot or airport; the cost of
- 4 <u>insurance coverage if the insurance is purchased through a</u>
- 5 Pennsylvania-based insurance agent; the costs of food and
- 6 <u>lodging; the purchase of music or story rights if the purchase</u>
- 7 price is under \$1,000,000, the rights are purchased from a
- 8 Pennsylvania resident or an entity subject to taxation in this
- 9 <u>Commonwealth and the transaction is subject to taxation under</u>
- 10 Article III, IV or VI; and the cost of rental of facilities and
- 11 equipment, if rented from or through a Pennsylvania resident or
- 12 an entity subject to taxation in this Commonwealth. The term
- 13 does not include:
- (1) deferred, leveraged or profit participation paid or
- to be paid to individuals employed in the production of the
- 16 film;
- 17 (2) development costs; or
- 18 (3) expenses incurred in marketing or advertising a
- 19 film.
- 20 "Qualified film production expense." A Pennsylvania
- 21 production expense if at least 60% of the total expenses are
- 22 Pennsylvania production expenses.
- 23 "Qualified tax liability." The liability for taxes imposed
- 24 under Article III, IV or VI. The term shall not include any tax
- 25 withheld by an employer from an employee under Article III.
- 26 "Start date." The first day of principal photography in this
- 27 Commonwealth.
- 28 "Taxpayer." A film production company subject to tax under
- 29 Article III, IV or VI. The term does not include contractors or
- 30 <u>subcontractors of a film production company.</u>

- 1 Section 1703-D. Credit for qualified film production expenses.
- 2 (a) Application. -- A taxpayer may apply to the department for
- 3 <u>a film production tax credit under this section. The application</u>
- 4 shall be on the form required by the department.
- 5 (b) Review and approval. -- The department shall review the
- 6 application. Upon determining the qualified film production
- 7 expense amount for the taxpayer, the department may approve the
- 8 taxpayer for a film production tax credit.
- 9 (c) Contract.--If the department approves the taxpayer's
- 10 application under subsection (b), the department and the
- 11 <u>taxpayer shall enter into a contract containing the following:</u>
- 12 (1) An itemized list of production expenses incurred or
- to be incurred.
- 14 (2) An itemized list of Pennsylvania production expenses
- incurred or to be incurred.
- 16 (3) With respect to a contract entered into prior to
- 17 completion of production, a commitment by the taxpayer to
- 18 incur the qualified film production expenses as itemized.
- 19 (4) The start date.
- 20 (5) Any other information the department deems
- 21 <u>appropriate</u>.
- 22 (d) Certificate.--Upon execution of the contract required by
- 23 subsection (c), the department shall award the taxpayer a film
- 24 production tax credit and issue the taxpayer a film production
- 25 tax credit certificate.
- 26 (e) Limitations.--The following limitations shall apply:
- 27 (1) The aggregate amount of film production tax credits
- 28 awarded by the department under subsection (d) to a taxpayer
- 29 <u>for a film may not exceed 25% of the qualified film</u>
- 30 production expenses to be incurred.

- 1 (2) A taxpayer with a budget for a film that is less
- than \$2,000,000 shall not be eligible to apply for a film
- 3 production tax credit under this article for that film,
- 4 <u>unless the taxpayer receives a written waiver of this</u>
- 5 <u>requirement from the department.</u>
- 6 (3) A taxpayer has received a grant under 12 Pa.C.S. §
- 7 4106 (relating to approval) shall not be eligible for a film
- 8 production tax credit under this act for the same film.
- 9 <u>(4) The aggregate amount of film production tax credits</u>
- 10 <u>claimed by a taxpayer under section 1704-D may not exceed the</u>
- 11 amount awarded for the department under this section for the
- 12 <u>taxpayer for that taxable year.</u>
- 13 <u>Section 1704-D. Film production tax credits.</u>
- 14 A taxpayer may claim a film production tax credit against the
- 15 qualified tax liability of the taxpayer.
- 16 <u>Section 1705-D. Carryover, carryback, refund and assignment of</u>
- 17 credit.
- 18 (a) General rule.--If the taxpayer cannot use the entire
- 19 amount of the film production tax credit for the taxable year in
- 20 which the film production tax credit is first approved, then the
- 21 excess may be carried over to succeeding taxable years and used
- 22 as a credit against the qualified tax liability of the taxpayer
- 23 for those taxable years. Each time the film production tax
- 24 credit is carried over to a succeeding taxable year, it shall be
- 25 reduced by the amount that was used as a credit during the
- 26 <u>immediately preceding taxable year. The film production tax</u>
- 27 credit provided by this article may be carried over and applied
- 28 to succeeding taxable years for no more than three taxable years
- 29 following the first taxable year for which the taxpayer was
- 30 entitled to claim the credit.

- 1 (b) Application.--A film production tax credit approved by
- 2 the department in a taxable year first shall be applied against
- 3 the taxpayer's qualified tax liability for the current taxable
- 4 year as of the date on which the credit was approved before the
- 5 film production tax credit can be applied against any tax
- 6 <u>liability under subsection (a).</u>
- 7 (c) No carryback. -- A taxpayer is not entitled to carry back
- 8 all or any portion of an unused film production tax credit
- 9 granted to the taxpayer under this article.
- 10 (d) Refund. -- If the amount of the film production tax credit
- 11 granted to a taxpayer under this article exceeds the taxpayer's
- 12 qualified tax liability for the taxable year in which the credit
- 13 is being claimed and if the taxpayer has not sold or assigned
- 14 all or any portion of the film production tax credit pursuant to
- 15 <u>subsection (e), the excess shall be refunded to the taxpayer</u>
- 16 provided that the Department of Revenue has made a finding that
- 17 the taxpayer has filed all required State tax reports and
- 18 returns for all applicable taxable years and paid any balance of
- 19 State tax due as determined at settlement, assessment or
- 20 <u>determination</u> by the <u>Department</u> of <u>Revenue</u>.
- 21 <u>(e) Sale or assignment.--The following shall apply:</u>
- 22 (1) A taxpayer, upon application to and approval by the
- department, may sell or assign, in whole or in part, a film
- 24 production tax credit granted to the taxpayer under this
- 25 article.
- 26 (2) The department and the Department of Revenue shall
- 27 jointly promulgate regulations for the approval of
- 28 <u>applications under this subsection.</u>
- 29 (3) Before an application is approved, the Department of
- Revenue must make a finding that the applicant has filed all

- 1 required State tax reports and returns for all applicable
- 2 <u>taxable years and paid any balance of State tax due as</u>
- 3 <u>determined at settlement, assessment or determination by the</u>
- 4 <u>Department of Revenue.</u>
- 5 (4) Notwithstanding any other provision of law, the
- 6 Department of Revenue shall settle, assess or determine the
- 7 tax of an applicant under this subsection within 90 days of
- 8 the filing of all required final returns or reports in
- 9 <u>accordance with section 806.1(a)(5) of the act of April 9,</u>
- 10 1929 (P.L.343, No.176), known as The Fiscal Code.
- 11 (f) Purchasers and assignees.--The purchaser or assignee of
- 12 <u>all or a portion of a film production tax credit under</u>
- 13 <u>subsection (e) shall immediately claim the credit in the taxable</u>
- 14 year in which the purchase or assignment is made. The amount of
- 15 the film production credit that a purchaser or assignee may use
- 16 against any one qualified tax liability may not exceed 50% of
- 17 such qualified tax liability for the taxable year. The purchaser
- 18 or assignee may not carry back or obtain a refund of the film
- 19 production tax credit. The purchaser or assignee shall notify
- 20 the Department of Revenue of the seller or assignor of the film
- 21 production tax credit in compliance with procedures specified by
- 22 the Department of Revenue.
- 23 Section 1706-D. Determination of qualified film production
- 24 <u>expenses.</u>
- 25 In prescribing standards for determining which production
- 26 expenses are considered qualified film production expenses for
- 27 purposes of computing the credit provided by this article, the
- 28 <u>department shall consider:</u>
- 29 <u>(1) The location where services are performed.</u>
- 30 (2) The residence or business location of the person or

- 1 persons performing the service.
- 2 (3) The location where supplies are consumed.
- 3 (4) Other factors the department determines are
- 4 <u>relevant</u>.
- 5 Section 1707-D. Penalty.
- 6 A taxpayer which claims a film production tax credit and
- 7 <u>fails to incur the amount of qualified film production expenses</u>
- 8 agreed to in section 1703-D(c)(3) for a film in that taxable
- 9 year shall repay to the Commonwealth the amount of the film
- 10 production tax credit claimed under this article for the film,
- 11 <u>including any sums refunded to the taxpayer under section 1705-</u>
- $12 \quad D(d)$.
- 13 <u>Section 1708-D. Pass-through entity.</u>
- 14 (a) General rule. -- If a pass-through entity has any unused
- 15 tax credit under section 1705-D, it may elect in writing,
- 16 according to procedures established by the Department of
- 17 Revenue, to transfer all or a portion of the credit to
- 18 shareholders, members or partners in proportion to the share of
- 19 <u>distributive income to which the shareholder, member or partner</u>
- 20 is entitled.
- 21 (b) Limitation. -- The credit provided under subsection (a)
- 22 cannot be claimed under this article for the same qualified film
- 23 production expense by pass-through entity and a shareholder,
- 24 member or partner of a pass-through entity.
- 25 (c) Application.--A shareholder, member or partner of a
- 26 pass-through entity to whom a credit is transferred under
- 27 subsection (a) shall immediately claim the credit in the taxable
- 28 year in which the transfer is made. The shareholder, member or
- 29 partner may not carry forward, carry back, obtain a refund of or
- 30 sell or assign the credit.

- Section 1709-D. Department quidelines.
- The department shall develop written guidelines for the 2
- 3 implementation of the provisions of this article.
- 4 Section 2. The addition of Article XVII-D of the act shall
- 5 apply to:
- 6 (1) qualified film production expenses incurred after
- December 31, 2006; and 7
- 8 (2) taxable years commencing after December 31, 2006.
- 9 Section 3. This act shall take effect immediately.