THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 716

Session of 2007

INTRODUCED BY MUSTO, FUMO, BOSCOLA, WASHINGTON, C. WILLIAMS, COSTA, FONTANA, MELLOW, KITCHEN, STACK AND FERLO, APRIL 2, 2007

REFERRED TO CONSUMER PROTECTION AND PROFESSIONAL LICENSURE, APRIL 2, 2007

AN ACT

- 1 Amending Title 66 (Public Utilities) of the Pennsylvania
- 2 Consolidated Statutes, further providing for the definition
- of "public utility"; adding a definition of "micro-grid";
- 4 further providing for duties of electric distribution
- 5 companies; and providing for micro-grids.
- 6 The General Assembly of the Commonwealth of Pennsylvania
- 7 hereby enacts as follows:
- 8 Section 1. The definition of "public utility" in section 102
- 9 of Title 66 of the Pennsylvania Consolidated Statutes is amended
- 10 to read:
- 11 § 102. Definitions.
- 12 Subject to additional definitions contained in subsequent
- 13 provisions of this part which are applicable to specific
- 14 provisions of this part, the following words and phrases when
- 15 used in this part shall have, unless the context clearly
- 16 indicates otherwise, the meanings given to them in this section:
- 17 * * *
- 18 "Public utility."

1 (1) Any person or [corporations] corporation now or hereafter owning or operating in this Commonwealth equipment 2 3 or facilities for: 4 (i) Producing, generating, transmitting, 5 distributing or furnishing natural or artificial gas, electricity, or steam for the production of light, heat, 6 or power to or for the public for compensation. 7 (ii) Diverting, developing, pumping, impounding, 8 distributing, or furnishing water to or for the public 9 10 for compensation. 11 (iii) Transporting passengers or property as a common carrier. 12 13 (iv) Use as a canal, turnpike, tunnel, bridge, wharf, and the like for the public for compensation. 14 15 (v) Transporting or conveying natural or artificial 16 gas, crude oil, gasoline, or petroleum products, 17 materials for refrigeration, or oxygen or nitrogen, or 18 other fluid substance, by pipeline or conduit, for the 19 public for compensation. 20 (vi) Conveying or transmitting messages or 21 communications, except as set forth in paragraph (2)(iv), 22 by telephone or telegraph or domestic public land mobile 23 radio service including, but not limited to, point-topoint microwave radio service for the public for 24 25 compensation. 26 (vii) Sewage collection, treatment, or disposal for 27 the public for compensation. 28 (viii) Providing limousine service in a county of 29 the second class pursuant to Subchapter B of Chapter 11

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(relating to limousine service in counties of the second

1 class). (2) The term does not include: 2. (i) Any person or corporation, not otherwise a 3 4 public utility, who or which furnishes service only to himself or itself. 5 (ii) Any bona fide cooperative association which 6 furnishes service only to its stockholders or members on 7 8 a nonprofit basis. (iii) Any producer of natural gas not engaged in 9 10 distributing such gas directly to the public for 11 compensation. 12 (iv) Any person or corporation, not otherwise a 13 public utility, who or which furnishes mobile domestic cellular radio telecommunications service. 14 15 (v) Any building or facility owner/operators who 16 hold ownership over and manage the internal distribution 17 system serving such building or facility and who supply 18 electric power and other related electric power services 19 to occupants of the building or facility. 20 (vi) Electric generation supplier companies, except for the limited purposes as described in sections 2809 21 22 (relating to requirements for electric generation 23 suppliers) and 2810 (relating to revenue-neutral 24 reconciliation). 25 (vii) Any person or corporation who or which 26 furnishes natural gas produced from alternative sources, 27 including, but not limited to, landfill gas, coal-mine 28 methane or coal-bed methane and synthetic natural gas produced from the gasification of coal or other 29

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feedstocks directly to no more than four customers. A

person or corporation who or which wishes to furnish

natural gas produced from alternative sources to more

than four customers and be excluded from this definition

must request approval from the commission. The commission

shall approve the request if the person or corporation

shall approve the request if the person or corporation

provides a private rather than a public service.

(viii) Micro-grids, as that term is defined by section 2803 (relating to definitions).

For the purposes of sections 2702 (relating to construction, relocation, suspension and abolition of crossings), 2703 (relating to ejectment in crossing cases) and 2704 (relating to compensation for damages occasioned by construction, relocation or abolition of crossings) and those portions of sections 1501 (relating to character of service and facilities), 1505 (relating to proper service and facilities established on complaint; authority to order conservation and load management programs) and 1508 (relating to reports of accidents), as those sections or portions thereof relate to safety only, a municipal authority or transportation authority organized under the laws of this Commonwealth shall be considered a public utility when it owns or operates, for the carriage of passengers or goods by rail, a line of railroad composed of lines formerly owned or operated by the Pennsylvania Railroad, the Penn-Central Transportation Company, the Reading Company or the Consolidated Rail Corporation.

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- 28 Section 2. Section 2803 of Title 66 is amended by adding a
- 29 definition to read:
- 30 § 2803. Definitions.

- 1 The following words and phrases when used in this chapter
- 2 shall have the meanings given to them in this section unless the
- 3 context clearly indicates otherwise:
- 4 * * *
- 5 <u>"Micro-grid." A small power generation and distribution</u>
- 6 <u>network directly serving multiple consumers with the electric</u>
- 7 generating facility located near or on the same site as the
- 8 consumers, that may be interconnected to the transmission and
- 9 <u>distribution system and, if so, operates independently from it.</u>
- 10 * * *
- 11 Section 3. Section 2807(e) of Title 66 is amended and the
- 12 section is amended by adding a subsection to read:
- 13 § 2807. Duties of electric distribution companies.
- 14 * * *
- 15 (e) Obligation to serve. -- An electric distribution company's
- 16 obligation to provide electric service following implementation
- 17 of restructuring and the choice of alternative generation by a
- 18 customer is revised as follows:
- 19 (1) While an electric distribution company collects
- 20 either a competitive transition charge or an intangible
- 21 transition charge or until 100% of its customers have choice,
- 22 whichever is longer, the electric distribution company shall
- 23 continue to have the full obligation to serve, including the
- 24 connection of customers, the delivery of electric energy and
- 25 the production or acquisition of electric energy for
- 26 customers.
- 27 (2) At the end of the transition period, the commission
- shall promulgate regulations to define the electric
- 29 distribution company's obligation to connect and deliver and
- 30 acquire electricity under paragraph (3) that will exist at

1 the end of the phase-in period.

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(3) [If a customer contracts for electric energy and it is not delivered or if a customer does not choose an alternative electric generation supplier, the]

(i) The electric distribution company or commissionapproved alternative supplier shall acquire [electric energy at prevailing market prices to serve that customer and shall recover fully all reasonable costs.] a portfolio of resources through one or more competitive procurement processes approved by the commission to serve customers who contract for electric energy and do not receive it or to customers who do not choose an alternative electric generation supplier, and shall recover fully all reasonable costs. The competitive procurement process or processes to secure electricity shall be conducted by customer rate class as determined and approved by the commission. The generation rates procured by the competitive procurement process or processes may not allow the cross-subsidization of one customer rate class by another.

(ii) In addition to complying with the requirements of the act of November 30, 2004 (P.L.1672, No.213), known as the Alternative Energy Portfolio Standards Act, the resource portfolio acquired pursuant to this paragraph shall be designed to produce the lowest reasonable rates on a long-term basis and shall reflect a diversity of supply-side and demand-side resources, a diversity of fuel types and a prudent mix of long-term, short-term and spot-market purchases. A long-term contract shall be permitted only for newly constructed or proposed to be

constructed alternative energy sources, as that term is defined in section 2 of the Alternative Energy Portfolio

Standards Act, and new generation resources determined by the commission to be required for reliability as set forth in subparagraph (v).

(iii) An electric distribution company or commission-approved alternative supplier may enter into a long-term contract directly with a Tier I alternative energy source, as that term is defined in section 2 of the Alternative Energy Portfolio Standards Act, for electricity, alternative energy credits, or both, without engaging in a commission-approved competitive procurement process. The costs associated with the contract must be consistent with the average cost of Tier I alternative energy credits in other jurisdictions of the PJM Interconnection, L.L.C., regional transmission organization or its successor, accounting for the effect that public subsidies have on the price of the alternative energy credit. The commission shall determine when there is significant competition among Tier I alternative energy sources that the acts authorized by this subpart are no longer necessary.

(iv) An electric distribution company or commissionapproved alternative supplier shall enter into a contract
with energy efficiency and other demand-side resources,
instead of electric generation facilities, to meet any
increases in energy usage and peak demand so long as the
cost of energy efficiency and demand-side resources is
less than the cost of electric generation. To the extent
that electric generation is necessary to meet additional

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load growth, the electric distribution company or

commission-approved alternative supplier shall make a

good faith effort to procure electricity from alternative

energy sources specified in the Alternative Energy

Portfolio Standards Act.

(v) An electric distribution company or commissionapproved alternative supplier may enter into a contract
approved by the commission to enable the construction of
new electric generation resources upon a determination by
the commission that new electric generation resources are
required to ensure reliability. The commission shall
ensure that a contract for new electric generation
resources are the lowest cost option for ensuring
reliability.

(vi) The portfolio of resources acquired pursuant to this subsection shall be acquired separately for residential customers, small business customers and large customers as those customer classes are defined by the commission for each electric distribution company or commission-approved alternative supplier.

(vii) For the purposes of this paragraph "long-term contract" shall be defined as a contract length of more than three years. "Short-term contract" shall be defined as a contract length of three years or less.

- (4) If a customer that chooses an alternative supplier and subsequently desires to return to the local distribution company for generation service, the local distribution company shall treat that customer exactly as it would any new applicant for energy service.
- 30 (5) No later than January 1, 2011, an electric

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1 <u>distribution company or commission-approved alternative</u>

2 <u>supplier shall provide a rate that shall change no more</u>

3 <u>frequently than on an annual basis as the default option for</u>

4 <u>residential and small business customers.</u>

- or at the end of the applicable generation rate cap period, whichever is later, an electric distribution company and commission-approved alternative supplier shall offer a time-of-use pilot rate to residential and small business customers voluntarily choosing to be part of the pilot program. An electric distribution and commission-approved alternative supplier shall provide to the commission a description of its time-of-use pilot rate program and shall annually report on the participation in the pilot program and the efficacy of the pilot program in affecting energy demand and consumption.
- (7) Within six years of the effective date of this paragraph, an electric distribution company shall furnish its customers with technology capable of allowing all customers to participate in pricing programs that reflect time of use. The electric distribution company may recover the net costs associated with technology required to implement time-of-use rates. Cost recovery shall reflect the operating cost savings to the electric distribution company from the introduction of technology to implement time-of-use rates. Customer participation in time-of-use pricing shall be voluntary.
- (8) By January 1, 2011, or at an electric distribution company or commission-approved alternative supplier's next default service offering, whichever is sooner, the electric distribution company or commission-approved alternative supplier may offer large customers any rate including, but

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- 1 not limited to, a cost-based rate for any duration agreed
- 2 upon by the electric distribution company or commission-
- 3 <u>approved alternative supplier and the large customer.</u>
- 4 Contract rates entered into pursuant to this paragraph shall
- 5 <u>be subject to review by the commission in order to ensure</u>
- 6 that no costs related to the rates are borne by other
- 7 <u>customers or customer classes.</u>
- 8 (9) The commission shall require an electric
- 9 <u>distribution company to offer customers the choice of</u>
- 10 phasing-in over a period of up to three years any generation
- 11 rate increases resulting from the end of existing generation
- rate caps which are approved by the commission.
- 13 (f) Retail electricity surcharge.--
- 14 (1) Each electric distribution company shall apply and
- collect a charge of \$0.0005 per kWh for each kWh of retail
- 16 <u>electricity sold in this Commonwealth and shall pay that</u>
- charge to the State Treasurer through the Department of
- Revenue on a quarterly basis within 30 days after the close
- of the quarter in which collected.
- 20 (2) Notwithstanding the provisions in paragraph (1), in
- 21 <u>no event shall the annual payment from any single customer</u>
- 22 exceed \$10,000.
- 23 (3) The State Treasurer shall transfer all funds
- received pursuant to this subsection to the Energy
- Development Fund within 30 days of receipt of the funds.
- 26 (4) The charge shall appear as a separate charge on the
- 27 distribution bill of each retail electricity customer. The
- 28 <u>charge shall be applied beginning 90 days after the effective</u>
- 29 <u>date of this subsection and shall expire on the 30th</u>
- anniversary of the date it was first applied.

1	(5) Funds collected under this subsection shall be used
2	by the Pennsylvania Energy Development Authority,
3	Redevelopment Capital Assistance Program and the Ben Franklin
4	Technology Development Authority for the following purposes:
5	(i) To fulfill the obligations of a bond for
6	alternative energy projects, including:
7	(A) Funding for alternative and renewable energy
8	projects, including alternative and renewable
9	transportation fuels.
10	(B) Funding for the purchase of tradable
11	instruments, including, but not limited to,
12	alternative and renewable energy credits.
13	(C) Funding for demand-side management measures
14	for all customer classes, including, but not limited
15	to, energy efficiency building construction,
16	equipment and renovation.
17	(D) Rebates or grants for solar photovoltaic,
18	other solar electric or solar thermal installations.
19	(E) Production grants or rebates to solar
20	equipment manufacturers.
21	(F) Funding for weatherization and other usage
22	reduction measures for low-income electricity and
23	natural gas customers.
24	(G) To acquire, through purchase or otherwise,
25	hold, sell, transfer and redistribute electric power,
26	natural gas, liquid fuel, transportation fuel and any
27	other energy commodity.
28	(2) Reasonable administrative costs associated with
29	utilizing the funds.
30	Section 4. Title 66 is amended by adding a section to read:

- 11 -

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- 1 § 2813. Micro-grids.
- 2 <u>Customers may have their electricity supplied by micro-grids</u>
- 3 <u>subject to the following:</u>
- 4 (1) A micro-grid shall be limited to four customers.
- 5 <u>Micro-grids seeking to supply electricity to more than four</u>
- 6 <u>customers may be approved by the commission on a case-by-case</u>
- 7 basis. The commission shall approve such requests if the
- 8 <u>micro-grid</u>, while serving more than four customers, provides
- 9 <u>a private rather than a public service.</u>
- 10 (2) The commission shall promulgate regulations on the
- 11 <u>fees related to micro-grid interconnection, standby power and</u>
- 12 <u>other services related to the reliable and safe functioning</u>
- of micro-grids. Fees associated with this section shall be
- the lowest cost necessary to ensure adequate system
- reliability and safety.
- 16 (3) Micro-grids may sell power back to the electric
- 17 <u>transmission and distribution system at the spot or hourly</u>
- 18 wholesale price of electricity at the nearest appropriate
- 19 node that is part of the regional transmission organization.
- 20 Section 5. This act shall take effect immediately.