THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL No. 150 Session of 2007

INTRODUCED BY GREENLEAF, COSTA, ORIE, STOUT, O'PAKE, STACK, BOSCOLA, RAFFERTY, KITCHEN, PUNT, TARTAGLIONE, FONTANA, RHOADES, ERICKSON, FOLMER, BRUBAKER, WONDERLING, WASHINGTON, BROWNE, REGOLA, MELLOW, PILEGGI AND LOGAN, FEBRUARY 9, 2007

REFERRED TO JUDICIARY, FEBRUARY 9, 2007

AN ACT

- 1 Relating to the protection of victims of sexual violence.
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7 The General Assembly of the Commonwealth of Pennsylvania8 hereby enacts as follows:

9 Section 1. Short title.

10 This act shall be known and may be cited as the Sexual 11 Violence Victim Protection Act.

12 Section 2. Findings and purpose.

13 The General Assembly finds and declares that:

14 (1) Sexual violence is the most heinous crime against a15 person other than murder.

16 (2) Sexual violence inflicts humiliation, degradation17 and terror on the victim.

18 (3) According to the Department of Justice, someone is19 sexually assaulted every two minutes in the United States.

20 (4) Rape is recognized as one of the most underreported 21 crimes, and studies indicate that only one in three rapes is 22 reported to law enforcement.

(5) Victims of sexual violence desire safety and
protection from future interactions with their offender,
regardless of whether they seek criminal prosecution.

(6) This act provides the victim with a civil remedy
requiring the offender to stay away from the victim, as well
as other appropriate relief.

29 Section 3. Definitions.

30The following words and phrases when used in this act shall20070S0150B0094- 2 -

have the meanings given to them in this section unless the
 context clearly indicates otherwise:

3 "Confidential communications." As defined in 42 Pa.C.S. §
4 5945.1 (relating to confidential communications with sexual
5 assault counselors).

"Coparticipant." As defined in 42 Pa.C.S. § 5945.1 (relating 6 to confidential communications with sexual assault counselors). 7 8 "Court." The court or magisterial district judge having 9 jurisdiction over the matter under 42 Pa.C.S. (relating to 10 judiciary and judicial procedure) exercised as provided in 42 11 Pa.C.S. or as otherwise provided or prescribed by law. "Hearing officer." A magisterial district judge, judge of 12 13 the Philadelphia Municipal Court, bail commissioner appointed 14 under 42 Pa.C.S. § 1123 (relating to jurisdiction and venue) or 15 master appointed under 42 Pa.C.S. § 1126 (relating to masters). "Protection order" or "order." A sexual violence victim 16

17 protection order issued under this act.

18 "Rape crisis center." As defined in 42 Pa.C.S. § 5945.1
19 (relating to confidential communications with sexual assault
20 counselors).

21 "Sexual assault counselor." As defined in 42 Pa.C.S. §
22 5945.1 (relating to confidential communications with sexual
23 assault counselors).

24 "Sexual violence." Conduct constituting a crime under 18
25 Pa.C.S. § 2709(a)(4) (relating to harassment), 18 Pa.C.S. Ch.31
26 (relating to sexual offenses) or 18 Pa.C.S. § 5901 (relating to
27 open lewdness) between persons who are not family or household
28 members, who are not sexual or intimate partners, or who do not
29 share biological parenthood.

30 "Victim." A person who is the victim of sexual violence.
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1 Section 4. Responsibilities of law enforcement agencies.

(a) General rule.--The police department of each municipal 2 3 corporation, the Pennsylvania State Police and the sheriff of 4 each county shall ensure that all their officers, deputies and 5 employees are familiar with the provisions of this act. Instruction concerning sexual violence victim protection orders 6 shall be made a part of the training curriculum for all trainee 7 officers and deputies. All law enforcement agencies shall adopt 8 a written policy regarding sexual violence victim protection 9 10 orders.

(b) Notice of services and rights.--Each law enforcement agency shall provide the victim of sexual violence with oral and written notice of sexual assault services in the community, including the hotline number for sexual assault services. The written notice, which shall be in English and Spanish and any additional language required by local rule of court, shall include the following statement:

18 If you are the victim of sexual violence, you have the right 19 to go to court and file a petition requesting a sexual 20 violence victim protection order for protection from harassment pursuant to the Sexual Violence Victim Protection 21 22 Act, which could include prohibiting the defendant from 23 having any contact with you, and restraining the defendant from entering your residence, place of employment, business 24 25 or school.

26 (c) Notice of arrest.--Each law enforcement agency shall 27 make reasonable efforts to notify any person protected by an 28 order issued under this act of the arrest of the defendant for 29 violation of an order as soon as possible. Unless the person 30 cannot be located, notice of the arrest shall be provided not 20070S0150B0094 -4 - 1 more than 24 hours after preliminary arraignment.

2 Section 5. Commencement of proceedings.

3 (a) General rule.--An action for a sexual violence victim 4 protection order may be commenced by filing a petition with the 5 court requesting protection from the defendant. A parent or 6 guardian may file on behalf of a victim.

7 (b) No prepayment of fees.--The petition shall be filed and8 service shall be made without the prepayment of fees.

9 (c) Assessment of fees and costs.--

10 (1) If the plaintiff prevails in the action, fees and 11 costs shall be assigned to the defendant or, should the court 12 determine that the defendant is not able to pay the costs of 13 filing and service, the court shall waive the fees and costs.

14 (2) If the plaintiff does not prevail in the action, the 15 fees and costs of filing and service may be assigned to the 16 plaintiff or, should the court determine that the plaintiff 17 is not able to pay the fees and costs of filing and service, 18 the court shall waive the fees and costs.

19 (d) Service.--

20 (1)The court shall adopt a means of prompt and effective service. If the court so orders, the sheriff or 21 22 another court-designated agency or individual shall serve the 23 petition and protection order. The petition and protection 24 order shall be served upon the defendant, and the order shall 25 be served upon the police departments with appropriate 26 jurisdiction to enforce the order. An order shall be promptly 27 served on the police.

28 (2) Failure to serve the police shall not stay the29 effect of a valid order.

30 (e) Assistance and advice to plaintiff.--The courts and 20070S0150B0094 - 5 -

1 hearing officers shall:

(1) Provide simplified forms and clerical assistance in
English and Spanish to help with the writing and filing of
the petition for a sexual violence protection order for an
individual not represented by counsel.

6 (2) Provide the plaintiff with written and oral 7 referrals, in English and Spanish, to local sexual assault 8 services, to the local legal services office and to the 9 county bar association's lawyer referral service.

10 Section 6. Hearings.

(a) General rule.--Within ten days of the filing of a petition under this act, an expedited hearing shall be held before the court, at which the plaintiff must prove the need for protection from the defendant by a preponderance of the evidence. The court shall, at the time the defendant is given notice of the hearing, advise the defendant of the right to be represented by counsel.

18 Temporary orders.--If a plaintiff petitions for a (b) temporary protection order for protection from an immediate and 19 20 present danger, the court shall conduct an ex parte proceeding. 21 The court may enter such a temporary order as it deems necessary 22 to protect the plaintiff when it finds the plaintiff is in immediate and present danger. The temporary order shall remain 23 in effect until modified or terminated by the court after notice 24 25 and hearing.

(c) Continued hearings.--If a hearing under subsection (a) is continued and no temporary protection order is issued, the court may make ex parte temporary orders under subsection (b), as it deems necessary.

30 Section 7. Relief.

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1 (a) Order or consent agreement. -- The court may issue a protection order or approve a consent agreement to protect the 2 3 plaintiff from the defendant.

4 (b) General rule.--A protection order or consent agreement 5 may include:

(1) Prohibiting the defendant from having any contact 6 with the plaintiff, including, but not limited to, 7 8 restraining the defendant from entering the plaintiff's residence, place of employment, business or school. This may 9 10 include prohibiting indirect contact through third parties.

Directing the defendant to refrain from harassing or 11 (2) stalking the plaintiff as defined in 18 Pa.C.S. §§ 2709 12 13 (relating to harassment) and 2709.1 (relating to stalking).

14 (3) Granting any other appropriate relief sought by the 15 plaintiff.

(c) Duration and amendment of order or agreement.--A 16 protection order or an approved consent agreement shall be for a 17 18 fixed period of time not to exceed 18 months.

19 (d) Extension of protection orders.--

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(1) An extension of a protection order may be granted: 21 (i) Where the court finds, after a duly filed 22 petition, notice to the defendant and a hearing, in 23 accordance with the procedures set forth in sections 5 24 and 6, that the protection is necessary because the 25 defendant engaged in one or more acts that indicate 26 continued risk of harm to the plaintiff.

27 (ii) When a contempt petition or charge has been 28 filed, but the hearing has not occurred before the expiration of the protection order, the order shall be 29 30 extended, at a minimum, until the disposition of the - 7 -20070S0150B0094

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contempt petition.

2 (2) Service of an extended protection order shall be
3 made in accordance with sections 5(d) and 8.

4 (3) There shall be no limitation on the number of5 extensions that may be granted.

6 (e) Notice.--Notice shall be given to the defendant stating 7 that violations of the protection order will subject the 8 defendant to arrest under section 12 or contempt of court under 9 section 14.

10 Section 8. Service of orders.

11 A copy of a protection order shall be issued to the 12 plaintiff, the defendant and the police department with 13 appropriate jurisdiction to enforce the order in accordance with 14 the provisions of this act or as ordered by the court or hearing 15 officer.

16 Section 9. Emergency relief by minor judiciary.

17 (a) General rule.--When:

18 (1) in counties with fewer than four judges, the court19 is unavailable:

20 (i) from the close of business at the end of each
21 day to the resumption of business the next morning;

(ii) from the end of the business week to thebeginning of the business week; and

24 (iii) during the business day by reason of duties
25 outside the county, illness or vacation;

26 (2) in counties with at least four judges, the court is27 unavailable:

28 (i) from the close of business at the end of each 29 day to the resumption of business the next morning; and 30 (ii) from the end of the business week to the 20070S0150B0094 - 8 - 1

26

(d)

beginning of the business week;

2 a petition may be filed before a hearing officer who may grant 3 relief in accordance with section 7 if the hearing officer deems 4 it necessary to protect the plaintiff upon good cause shown in 5 an ex parte proceeding. Immediate and present danger to the 6 plaintiff shall constitute good cause for the purposes of this 7 subsection.

8 Expiration of order. -- A protection order issued under (b) subsection (a) shall expire at the end of the next business day 9 the court deems itself available. The court shall schedule 10 11 hearings on orders entered by hearing officers under subsection 12 (a) and shall review and continue in effect protection orders 13 that are necessary to protect the plaintiff until the hearing, 14 at which time the plaintiff may seek a temporary protection order from the court. 15

16 (c) Certification of order to court. -- An emergency protection order issued under this section and any documentation 17 18 in support thereof shall be immediately certified to the court. 19 The certification to the court shall have the effect of 20 commencing proceedings under section 5 and invoking the other provisions of this act. If it is not already alleged in a 21 22 petition for an emergency order, the plaintiff shall file a 23 verified statement setting forth the reasons for the need for protection at least five days prior to the hearing. Service of 24 25 the verified statement shall be made subject to section 5(d).

27 proceedings.--Upon issuance of an emergency protection order, 28 the hearing officer shall provide the plaintiff instructions 29 regarding the commencement of proceedings in the court at the 30 beginning of the next business day and regarding the procedures 20070S0150B0094 - 9 -

Instructions regarding the commencement of

1 for initiating a contempt charge should the defendant violate 2 the emergency protection order. The hearing officer shall also 3 advise the plaintiff of the existence of rape crisis centers in 4 the county or in nearby counties and inform the plaintiff of the 5 availability of legal assistance without cost if the plaintiff 6 is unable to pay for them.

7 Section 10. Sexual assault counselor.

8 A sexual assault counselor may accompany and provide 9 assistance to a party in any legal proceeding or hearing under 10 this act.

11 Section 11. Disclosure of addresses.

(a) General rule.--During the course of a proceeding under 12 13 this act, the court or hearing officer may consider whether the 14 plaintiff is endangered by disclosure of the permanent or 15 temporary address of the plaintiff. The court shall consider the 16 wishes of the plaintiff regarding the disclosure of the address. 17 Neither in the pleadings nor during proceedings or hearings 18 under this act shall the court or hearing officer require 19 disclosure of the address of a rape crisis center.

Order.--Where the court concludes that the defendant 20 (b) 21 poses a threat of continued danger to the plaintiff and where 22 the plaintiff requests that the address, telephone number and information about the plaintiff's whereabouts not be disclosed, 23 24 the court shall enter an order directing that law enforcement 25 agencies, human service agencies and school districts shall not 26 disclose the presence of the plaintiff in the jurisdiction or 27 district or furnish any address, telephone number or any other demographic information about the plaintiff except by further 28 order of the court. 29

30 Section 12. Arrest for violation of order.

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1 (a) General rule. -- An arrest for a violation of a protection 2 order or court-approved consent agreement issued pursuant to 3 this act may be without warrant upon probable cause, whether or 4 not the violation is committed in the presence of the police officer, in circumstances where the defendant has violated a 5 provision of a protection order consistent with section 7. The 6 7 police officer may verify the existence of a protection order by 8 telephone, radio or other electronic communication with the 9 appropriate police department or issuing authority. A police 10 officer shall arrest a defendant for violating a protection 11 order by a court within the judicial district or issued by a 12 court in another judicial district within this Commonwealth. 13 (b) Procedure following arrest.--

14 (1) Subsequent to an arrest, the defendant shall be 15 taken by the police officer without unnecessary delay before 16 the court in the judicial district where the contempt is 17 alleged to have occurred.

18 When that court is unavailable, the police officer (2) 19 shall convey the defendant to a magisterial district judge 20 designated as appropriate by local rules of court or, in the 21 City of Pittsburgh, to a magistrate of the Pittsburgh 22 Magistrates Court or, in counties of the first class, to the 23 appropriate hearing officer. For the purpose of procedures 24 relating to arraignments for arrest for violation of an order 25 issued under this act, the judges of Pittsburgh Magistrates 26 Court shall be deemed to be magisterial district judges. 27 (c) Preliminary arraignment. -- The defendant shall be 28 afforded a preliminary arraignment without unnecessary delay. 29 Other emergency powers unaffected.--This section shall (d) 30 not be construed to in any way limit any of the other powers for 20070S0150B0094 - 11 -

1 emergency relief provided in this act.

(e) Hearing.--An expedited hearing shall be scheduled within
ten days of the filing of the charge or complaint of indirect
criminal contempt. The hearing and any adjudication shall not
preclude a hearing on other criminal charges underlying the
contempt, nor shall a hearing or adjudication on other criminal
charges preclude a hearing on a charge of indirect criminal
contempt.

Section 13. Private criminal complaints for violation of order. 9 10 (a) General rule.--A plaintiff may file a private criminal complaint against a defendant, alleging indirect criminal 11 contempt for a violation of any provision of a protection order 12 13 or court-approved consent agreement issued under this act, with 14 the court, the office of the district attorney or the 15 magisterial district judge in the jurisdiction or county where 16 the violation occurred.

(b) Procedure service.--Procedure for filing and service of a private criminal complaint shall be provided as set forth by local rule.

20 Section 14. Contempt for violation of order.

(a) General rule.--Where the police or the plaintiff has filed charges of indirect criminal contempt against a defendant for violation of a protection order or court-approved agreement entered into under this act, the court may hold the defendant in indirect criminal contempt and punish the defendant in accordance with law.

(b) Jurisdiction.--A court shall have jurisdiction over
indirect criminal contempt charges for violation of a protection
order in the county where the violation occurred.

30 (c) Minor defendant.--Any defendant who is a minor and who 20070S0150B0094 - 12 -

is charged with indirect criminal contempt for allegedly 1 violating a protection order shall be considered to have 2 3 committed an alleged delinquent act as that term is defined in 4 42 Pa.C.S. § 6302 (relating to definitions) and shall be treated 5 as provided in 42 Pa.C.S. Ch. 63 (relating to juvenile matters). 6 Trial and punishment. -- A sentence for contempt under (d) this act may include imprisonment for up to six months or a fine 7 of not less than \$100 nor more than \$1,000, or both, and may 8 include other relief set forth in this act. The defendant shall 9 10 not have a right to a jury trial on such a charge; however, the 11 defendant shall be entitled to counsel.

12 (e) Notification upon release.--

13 The appropriate releasing authority or other (1)14 official as designated by local rule shall use all reasonable 15 means to notify the victim sufficiently in advance of the 16 release of the offender from any incarceration imposed under 17 subsection (d). Notification shall be required for work 18 release, furlough, medical leave, community service, 19 discharge, escape and recapture. Notification shall include 20 the terms and conditions imposed on any temporary release 21 from custody.

(2) The plaintiff must keep the appropriate releasing
authority or other official as designated by local rule
advised of contact information; failure to do so will
constitute waiver of any right to notification under this
section.

(f) Multiple remedies.--Disposition of a charge of indirect criminal contempt shall not preclude the prosecution of other criminal charges associated with the incident giving rise to the contempt, nor shall disposition of other criminal charges 20070S0150B0094 - 13 - preclude prosecution of indirect criminal contempt associated
 with the criminal conduct giving rise to the charges.

3 Section 15. Civil contempt or modification for violation of an 4 order.

5 (a) General rule.--A plaintiff may file a petition for civil 6 contempt with the issuing court alleging that the defendant has 7 violated any provision of a protection order or court-approved 8 agreement entered into under this act.

9 (b) Civil contempt order.--Upon finding of a violation of a 10 protection order, the court, either pursuant to petition for 11 civil contempt or on its own accord, may hold the defendant in 12 civil contempt and constrain the defendant in accordance with 13 law.

14 (c) Sentencing.--A sentence for civil contempt under this 15 act may include imprisonment until the defendant complies with 16 provisions of the order or demonstrates the intent to do so, but 17 in no case shall a term of imprisonment under this section 18 exceed a period of six months.

19 (d) Jury trial and counsel.--The defendant shall not have a 20 right to a jury trial; however, the defendant shall be entitled 21 to counsel.

22 Section 16. Confidentiality.

23 (a) Nature of privilege.--

24 Unless a victim waives the privilege in a signed (1) 25 writing prior to testimony or disclosure, a sexual assault 26 counselor or a coparticipant who is present during sexual 27 assault counseling or advocacy shall not be competent nor 28 permitted to testify or to otherwise disclose confidential 29 communications made to or by the counselor by or to a victim. 30 (2) Neither the sexual assault counselor nor the victim 20070S0150B0094 - 14 -

shall waive the privilege of confidential communications by
 reporting facts of physical or sexual violence under 23
 Pa.C.S. Ch. 63 (relating to child protective services), a
 Federal or State mandatory reporting statute or a local
 mandatory reporting ordinance.

6 (b) Definition.--As used in this section, the term "victim" 7 is a person against whom sexual violence is committed who 8 consults a sexual assault counselor for the purpose of securing 9 advice, counseling or assistance. The term also includes a 10 person who has a significant relationship with the victim and 11 who seeks advice, counseling or assistance from a sexual assault 12 counselor regarding the victim.

13 Section 17. Procedure and other remedies.

Unless otherwise indicated in this act, a proceeding under 14 15 this act shall be in accordance with applicable general rules and shall be in addition to any other available civil or 16 17 criminal remedies. The plaintiff may seek modification of a 18 protection order issued under section 7 at any time during the 19 pendency of the order, but a court may not sua sponte modify the 20 order. Modification may be ordered after the filing of a petition for modification, service of the petition, and a 21 hearing on the petition. 22

23 Section 18. Effective date.

24 This act shall take effect in 180 days.