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## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## HOUSE RESOLUTION

No. 263

Session of 2007

INTRODUCED BY SHAPIRO, STEIL, ARGALL, BENNINGHOFF, COHEN, COX, DALLY, FREEMAN, GRELL, MAHONEY, MANDERINO, MUNDY, NAILOR, ROAE, ROHRER, RUBLEY, SAINATO, SCHRODER, TANGRETTI, THOMAS, VEREB, VITALI, WALKO, WILLIAMS AND CALTAGIRONE, MAY 7, 2007

AS REPORTED FROM COMMITTEE ON RULES, HOUSE OF REPRESENTATIVES, AS AMENDED, OCTOBER 15, 2007

## A RESOLUTION

Amending House Rule 47, further providing for Ethics Committee. 2 RESOLVED, That House Rule 47 be amended to read: 3 RULE 47 Ethics Committee 5 As used in the context of this rule, the word "committee" shall mean the Committee on Ethics of the House of 6 7 Representatives, and the phrase "majority of the committee" 8 shall mean a majority of the members to which the committee is entitled. 10 [The committee shall consist of eight members [: four], two of 11 :FOUR OF whom shall be members of the majority party appointed 12 by the {Speaker, and four} Majority Leader, and two of whom 13 shall be members of the minority party appointed by the Minority Leader. Each caucus shall submit a list of members who have 14 15 expressed their willingness to serve on the committee, from

which two members from each list shall be chosen by the Chief

- 1 Clerk by a method of random selection. In addition, two members
- 2 <u>from each party shall be chosen to serve as alternate committee</u>
- 3 members as follows: one alternate member shall be appointed by
- 4 the party leader, and one alternate member shall be chosen by
- 5 the Chief Clerk by a method of random selection. The {Speaker
- 6 shall appoint from the members | committee members shall elect a <--

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- 7 chair, vice chair and secretary for the committee. The chair
- 8 {shall be a member of the majority party and the vice chair
- 9 shall be a member of the minority party<del>] and the vice chair</del> <-
- 10 shall not be members of the same party. .]
- 11 BEGINNING 60 DAYS AFTER THE ADOPTION OF THIS PARAGRAPH, THE
- 12 COMMITTEE SHALL CONSIST OF EIGHT MEMBERS, TWO OF WHOM SHALL BE
- 13 MEMBERS OF THE MAJORITY PARTY APPOINTED BY THE MAJORITY LEADER,
- 14 AND TWO OF WHOM SHALL BE MEMBERS OF THE MINORITY PARTY APPOINTED
- 15 BY THE MINORITY LEADER. BEGINNING 45 DAYS AFTER THE ADOPTION OF
- 16 THIS PARAGRAPH, EACH CAUCUS SHALL SUBMIT A LIST OF MEMBERS WHO
- 17 HAVE EXPRESSED THEIR WILLINGNESS TO SERVE ON THE COMMITTEE, FROM
- 18 WHICH TWO MEMBERS FROM EACH LIST SHALL BE CHOSEN BY THE CHIEF
- 19 CLERK BY A METHOD OF RANDOM SELECTION. IN ADDITION, TWO MEMBERS
- 20 FROM EACH PARTY SHALL BE CHOSEN TO SERVE AS ALTERNATE COMMITTEE
- 21 MEMBERS AS FOLLOWS: ONE ALTERNATE MEMBER SHALL BE APPOINTED BY
- 22 THE PARTY LEADER, AND ONE ALTERNATE MEMBER SHALL BE CHOSEN BY
- 23 THE CHIEF CLERK BY A METHOD OF RANDOM SELECTION. THE SPEAKER
- 24 SHALL APPOINT FROM THE MEMBERS A CHAIR, VICE CHAIR AND SECRETARY
- 25 FOR THE COMMITTEE. THE CHAIR AND THE VICE CHAIR SHALL NOT BE
- 26 <u>MEMBERS OF THE SAME PARTY.</u>
- 27 The chair shall notify all members of the committee at least
- 28 24 hours in advance of the date, time and place of a regular
- 29 meeting. Whenever the chair shall refuse to call a regular
- 30 meeting, a majority of the committee may vote to call a meeting

- 1 by giving two days' written notice to the Speaker of the House
- 2 setting forth the time and place for such meeting. Such notice
- 3 shall be read in the House and posted in the House Chamber by
- 4 the Chief Clerk, or a designee. Thereafter, the meeting shall be
- 5 held at the time and place specified in such notice.
- 6 The committee shall compile a Members' Handbook on Ethics to
- 7 <u>advise members</u>, <u>officers and employees of the House on matters</u>
- 8 regarding conflicts of interest, and nonfeasance, malfeasance
- 9 <u>and misfeasance in legislative duties.</u>
- 10 Each member shall be required to complete two hours of ethics
- 11 education and training each legislative term. The committee
- 12 <u>shall be responsible for planning and offering the ethics</u>
- 13 <u>education programs</u>.
- 14 The committee shall conduct its investigations, hearings and
- 15 meetings relating to a specific investigation or a specific
- 16 member, officer or employee of the House in closed session and
- 17 the fact that such investigation is being conducted or to be
- 18 conducted or that hearings or such meetings are being held or
- 19 are to be held shall be confidential information unless the
- 20 person subject to investigation advises the committee in writing
- 21 that he or she elects that such hearings shall be held publicly.
- 22 In the event of such an election, the committee shall furnish
- 23 such person a public hearing. All other meetings of the
- 24 committee shall be open to the public.
- The committee shall receive complaints against members,
- 26 officers and employees of the House, and persons registered or
- 27 carrying on activities regulated by 65 Pa.C.S. Ch. 13A (relating
- 28 to lobbying disclosure), alleging illegal or unethical conduct.
- 29 Any such complaint must be in writing verified by the person
- 30 filing the complaint and must set forth in detail the conduct in

- 1 question and the section of the "Legislative Code of Ethics,"
- 2 the provision of 65 Pa.C.S Ch. 13A or the House rule violated.
- 3 The committee shall make a preliminary investigation of the
- 4 complaint, and if it is determined by a majority of the
- 5 committee that a violation of the rule or law may have occurred,
- 6 the person against whom the complaint has been brought shall be
- 7 notified in writing and given a copy of the complaint. Within 15
- 8 days after receipt of the complaint, such person may file a
- 9 written answer thereto with the committee. Upon receipt of the
- 10 answer, by vote of a majority of the committee, the committee
- 11 shall either dismiss the complaint within ten days or proceed
- 12 with a formal investigation, to include hearings, not less than
- 13 ten days nor more than 30 days after notice in writing to the
- 14 persons so charged. Failure of the person charged to file an
- 15 answer shall not be deemed to be an admission or create an
- 16 inference or presumption that the complaint is true, and such
- 17 failure to file an answer shall not prohibit a majority of the
- 18 committee from either proceeding with a formal investigation or
- 19 dismissing the complaint.
- 20 A majority of the committee may initiate a preliminary
- 21 investigation of the suspected violation of a Legislative Code
- 22 of Ethics or House rule by a member, officer or employee of the
- 23 House or lobbyist. If it is determined by a majority of the
- 24 committee that a violation of a rule or law may have occurred,
- 25 the person in question shall be notified in writing of the
- 26 conduct in question and the section of the "Legislative Code of
- 27 Ethics, "the provision of 65 Pa.C.S. Ch. 13A or the House rule
- 28 violated. Within 15 days, such person may file a written answer
- 29 thereto. Upon receipt of the answer, by vote of a majority of
- 30 the committee, the committee shall either dismiss the charges

- 1 within ten days or proceed with a formal investigation, to
- 2 include hearings, not less than ten days nor more than 30 days
- 3 after notice in writing to the person so charged. Failure of the
- 4 person charged to file an answer shall not be deemed to be an
- 5 admission or create an inference or presumption that the charge
- 6 is true, and such failure to file an answer shall not prohibit a
- 7 majority of the committee from either proceeding with a formal
- 8 investigation or dismissing the charge.
- 9 In the event that the committee shall elect to proceed with a
- 10 formal investigation of the conduct of any member, officer or
- 11 employee of the House, the committee shall employ independent
- 12 counsel who shall not be employed by the House for any other
- 13 purpose or in any other capacity during such investigation.
- 14 All constitutional rights of any person under investigation
- 15 shall be preserved, and such person shall be entitled to present
- 16 evidence, cross-examine witnesses, face his or her accuser, and
- 17 be represented by counsel.
- 18 The chair may continue any hearing for reasonable cause, and
- 19 upon the vote of a majority of the committee or upon the request
- 20 of the person subject to investigation, the chair shall issue
- 21 subpoenas for the attendance and testimony of witnesses and the
- 22 production of documentary evidence relating to any matter under
- 23 formal investigation by the committee. The committee may
- 24 administer oaths or affirmations and examine and receive
- 25 evidence.
- 26 All testimony, documents, records, data, statements or
- 27 information received by the committee in the course of any
- 28 investigation shall be private and confidential except in the
- 29 case of public hearings or in a report to the House. No report
- 30 shall be made to the House unless a majority of the committee

- 1 has made a finding of unethical or illegal conduct on the part
- 2 of the person under investigation. No finding of unethical or
- 3 illegal conduct shall be valid unless signed by at least a
- 4 majority of the committee. Any such report may include a
- 5 minority report. The committee shall have the authority to
- 6 recommend to the House action as appropriate. No action shall be
- 7 taken by the House on any finding of illegal or unethical
- 8 conduct nor shall such finding or report containing such finding
- 9 be made public sooner than seven days after a copy of the
- 10 finding is sent by certified mail to the member, officer or
- 11 employee under investigation.
- 12 The committee may meet with a committee of the Senate to hold
- 13 investigations or hearings involving employees of the two houses
- 14 jointly or officers or employees of the Legislative Reference
- 15 Bureau, the Joint State Government Commission, the Local
- 16 Government Commission, the Legislative Budget and Finance
- 17 Committee and the Legislative Data Processing Committee;
- 18 provided, however, that no action may be taken at a joint
- 19 meeting unless it is approved by a majority of the committee.
- 20 In the event that a member of the committee shall be under
- 21 investigation, such member shall be temporarily replaced on the
- 22 committee by the alternate member from the same party who was
- 23 <u>selected</u> in a like manner as said member's original appointment.
- The committee, [whether or not] at the request of a member,
- 25 officer or employee concerned about an ethical problem relating
- 26 to the member, officer or employee alone or in conjunction with
- 27 others, may render advisory opinions with regard to questions
- 28 pertaining to legislative ethics or decorum. Such advisory
- 29 opinions[, with such deletions and changes as shall be necessary
- 30 to protect the identity of the persons involved or seeking them,

- 1 may be published and shall be distributed to all the members of
- 2 the House] shall be confidential and shall apply exclusively to
- 3 the requestor.
- 4 Any member of the committee breaching the confidentiality of
- 5 materials and events as set forth in this rule shall be removed
- 6 immediately from the committee and replaced by [another member
- 7 of the House] the alternate member from the same party who was
- 8 <u>selected</u> in a like manner as said member's original appointment.
- 9 The committee may adopt rules of procedure for the orderly
- 10 conduct of its affairs, investigations, hearings and meetings,
- 11 which rules are not inconsistent with this rule.
- 12 The committee shall continue to exist and have authority and
- 13 power to function after the sine die adjournment of the General
- 14 Assembly and shall so continue until the expiration of the then
- 15 current term of office of the members of the committee.
- 16 ALL MATTERS CURRENTLY PENDING BEFORE THE COMMITTEE AT THE
- 17 TIME OF PASSAGE OF THIS PARAGRAPH SHALL BE HANDLED BY MEMBERS OF
- 18 THE COMMITTEE WHO WERE APPOINTED UNDER THIS RULE AS ADOPTED IN
- 19 HOUSE RESOLUTION NO. 108, PRINTER'S NO. 814 (2007), WHO SHALL
- 20 CONTINUE SERVING UNTIL THEIR SUCCESSORS ARE APPOINTED ON
- 21 DECEMBER 3, 2007. ALL NEW MATTERS FILED WITH THE COMMITTEE AFTER
- 22 PASSAGE OF THIS PARAGRAPH, EXCEPT FOR ADVISORY OPINIONS
- 23 REQUESTED UNDER RULE 14, SHALL BE REFERRED FOR ACTION TO THE
- 24 COMMITTEE AS NEWLY CONSTITUTED UNDER THIS RULE.