# THE GENERAL ASSEMBLY OF PENNSYLVANIA

# HOUSE BILL No. 2518 Session of 2008

INTRODUCED BY COHEN, GODSHALL, GEORGE, RAYMOND, BOBACK, CALTAGIRONE, CASORIO, EVERETT, FRANKEL, GRUCELA, HARHAI, KORTZ, KULA, LONGIETTI, MAHER, MANN, McGEEHAN, MENSCH, MUSTIO, M. O'BRIEN, PALLONE, SANTONI, SIPTROTH, ROEBUCK, CARROLL, HARKINS, MAHONEY AND FAIRCHILD, MAY 13, 2008

REFERRED TO COMMITTEE ON INTERGOVERNMENTAL AFFAIRS, MAY 13, 2008

# AN ACT

- 1 Authorizing the Commonwealth of Pennsylvania to join the
- 2 Interstate Compact on Educational Opportunity for Military
- 3 Children; providing for the form of the compact; imposing
- 4 additional powers and duties on the Governor, the Secretary
- of the Commonwealth and the compact commissioner; and
- 6 establishing the State Council on Interstate Educational
- 7 Opportunity for Military Children.
- 8 The General Assembly of the Commonwealth of Pennsylvania
- 9 hereby enacts as follows:
- 10 Section 1. Short title.
- 11 This act shall be known and may be cited as the Interstate
- 12 Compact on Educational Opportunity for Military Children Act.
- 13 Section 2. Authority to execute compact.
- 14 The Governor of Pennsylvania, on behalf of this State, is
- 15 hereby authorized to execute a compact in substantially the
- 16 following form with any one or more of the states of the United
- 17 States, and the General Assembly hereby signifies in advance its
- 18 approval and ratification of such compact:

- 1 Interstate Compact on Educational Opportunity
- 2 for Military Children
- 3 ARTICLE I
- 4 PURPOSE
- 5 It is the purpose of this compact to remove barriers to
- 6 educational success imposed on children of military families
- 7 because of frequent moves and deployment of their parents by:
- 8 A. Facilitating the timely enrollment of children of
- 9 military families and ensuring that they are not placed
- 10 at a disadvantage due to difficulty in the transfer of
- education records from the previous school district(s) or
- variations in entrance/age requirements.
- 13 B. Facilitating the student placement process through which
- children of military families are not disadvantaged by
- variations in attendance requirements, scheduling,
- sequencing, grading, course content or assessment.
- 17 C. Facilitating the qualification and eligibility for
- 18 enrollment, educational programs, and participation in
- 19 extracurricular academic, athletic, and social
- 20 activities.
- 21 D. Facilitating the on-time graduation of children of
- 22 military families.
- 23 E. Providing for the promulgation and enforcement of
- 24 administrative rules implementing the provisions of this
- compact.
- 26 F. Providing for the uniform collection and sharing of
- information between and among member states, schools and
- 28 military families under this compact.
- 29 G. Promoting coordination between this compact and other
- 30 compacts affecting military children.

- 1 H. Promoting flexibility and cooperation between the
- 2 educational system, parents and the student in order to
- 3 achieve educational success for the student.
- 4 ARTICLE II
- 5 DEFINITIONS
- 6 As used in this compact, unless the context clearly requires a
- 7 different construction:
- 8 A. "Active duty" means: full-time duty status in the active
- 9 uniformed service of the United States, including members
- of the National Guard and Reserve on active duty orders
- pursuant to 10 U.S.C. Section 1209 and 1211.
- B. "Children of military families" means: a school-aged
- child(ren), enrolled in Kindergarten through Twelfth
- 14 (12th) grade, in the household of an active duty member.
- 15 C. "Compact commissioner" means: the voting representative
- of each compacting state appointed pursuant to Article
- 17 VIII of this compact.
- D. "Deployment" means: the period one (1) month prior to the
- 19 service members' departure from their home station on
- 20 military orders through six (6) months after return to
- 21 their home station.
- 22 E. "Education(al) records" means: those official records,
- 23 files, and data directly related to a student and
- 24 maintained by the school or local education agency,
- including but not limited to records encompassing all the
- 26 material kept in the student's cumulative folder such as
- 27 general identifying data, records of attendance and of
- 28 academic work completed, records of achievement and
- 29 results of evaluative tests, health data, disciplinary
- 30 status, test protocols, and individualized education

- 1 programs.
- 2 F. "Extracurricular activities" means: a voluntary activity
- 3 sponsored by the school or local education agency or an
- 4 organization sanctioned by the local education agency.
- 5 Extracurricular activities include, but are not limited
- to, preparation for and involvement in public
- 7 performances, contests, athletic competitions,
- 8 demonstrations, displays, and club activities.
- 9 G. "Interstate Commission on Educational Opportunity for
- 10 Military Children" means: the commission that is created
- 11 under Article IX of this compact, which is generally
- 12 referred to as Interstate Commission.
- 13 H. "Local education agency" means: a public authority
- legally constituted by the state as an administrative
- agency to provide control of and direction for
- 16 Kindergarten through Twelfth (12th) grade public
- 17 educational institutions.
- 18 I. "Member state" means: a state that has enacted this
- 19 compact.
- J. "Military installation" means: a base, camp, post,
- 21 station, yard, center, homeport facility for any ship, or
- 22 other activity under the jurisdiction of the Department
- of Defense, including any leased facility, which is
- located within any of the several States, the District of
- Columbia, the Commonwealth of Puerto Rico, the U.S.
- Virgin Islands, Guam, American Samoa, the Northern
- 27 Marianas Islands and any other U.S. Territory. Such term
- does not include any facility used primarily for civil
- works, rivers and harbors projects, or flood control
- 30 projects.

- 1 K. "Non-member state" means: a state that has not enacted this compact.
- 3 L. "Receiving state" means: the state to which a child of a 4 military family is sent, brought, or caused to be sent or
- 5 brought.
- 6 M. "Rule" means: a written statement by the Interstate
- 7 Commission promulgated pursuant to Article XII of this
- 8 compact that is of general applicability, implements,
- 9 interprets or prescribes a policy or provision of the
- 10 Compact, or an organizational, procedural, or practice
- requirement of the Interstate Commission, and has the
- force and effect of statutory law in a member state, and
- includes the amendment, repeal, or suspension of an
- 14 existing rule.
- N. "Sending state" means: the state from which a child of a
- military family is sent, brought, or caused to be sent or
- brought.
- 0. "State" means: a state of the United States, the District
- 19 of Columbia, the Commonwealth of Puerto Rico, the U.S.
- 20 Virgin Islands, Guam, American Samoa, the Northern
- 21 Marianas Islands and any other U.S. Territory.
- 22 P. "Student" means: the child of a military family for whom
- 23 the local education agency receives public funding and
- 24 who is formally enrolled in Kindergarten through Twelfth
- 25 (12th) grade.
- 26 Q. "Transition" means: 1) the formal and physical process of
- 27 transferring from school to school or 2) the period of
- time in which a student moves from one school in the
- sending state to another school in the receiving state.
- 30 R. "Uniformed service(s)" means: the Army, Navy, Air Force,

- 1 Marine Corps, Coast Guard as well as the Commissioned
- 2 Corps of the National Oceanic and Atmospheric
- 3 Administration, and Public Health Services.
- 4 S. "Veteran" means: a person who served in the uniformed
- 5 services and who was discharged or released there from
- 6 under conditions other than dishonorable.
- 7 ARTICLE III
- 8 APPLICABILITY
- 9 A. Except as otherwise provided in Section B, this compact
  10 shall apply to the children of:
- 1. active duty members of the uniformed services as
- defined in this compact, including members of the
- 13 National Guard and Reserve on active duty orders
- pursuant to 10 U.S.C. Section 1209 and 1211;
- 15 2. members or veterans of the uniformed services who
- are severely injured and medically discharged or
- 17 retired for a period of one (1) year after
- 18 medical discharge or retirement; and
- 19 3. members of the uniformed services who die on
- 20 active duty or as a result of injuries sustained
- on active duty for a period of one (1) year after
- 22 death.
- 23 B. The provisions of this interstate compact shall only
- 24 apply to local education agencies as defined in this
- compact.
- 26 C. The provisions of this compact shall not apply to the
- 27 children of:
- 1. inactive members of the national guard and
- 29 military reserves;
- 30 2. members of the uniformed services now retired,

- 1 except as provided in Section A;
- veterans of the uniformed services, except as
   provided in Section A; and
  - 4. other U.S. Dept. of Defense personnel and other federal agency civilian and contract employees not defined as active duty members of the uniformed services.

# 8 ARTICLE IV

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# 9 EDUCATIONAL RECORDS & ENROLLMENT

- A. Unofficial or "hand-carried" education records In the 10 event that official education records cannot be released 11 to the parents for the purpose of transfer, the custodian 12 13 of the records in the sending state shall prepare and 14 furnish to the parent a complete set of unofficial 15 educational records containing uniform information as 16 determined by the Interstate Commission. Upon receipt of 17 the unofficial education records by a school in the 18 receiving state, the school shall enroll and 19 appropriately place the student based on the information 20 provided in the unofficial records pending validation by the official records, as quickly as possible. 21
- 22 B. Official education records/transcripts - Simultaneous 23 with the enrollment and conditional placement of the student, the school in the receiving state shall request 24 the student's official education record from the school 25 26 in the sending state. Upon receipt of this request, the 27 school in the sending state will process and furnish the official education records to the school in the receiving 28 state within ten (10) days or within such time as is 29 30 reasonably determined under the rules promulgated by the

- 1 Interstate Commission.
- Immunizations Compacting states shall give thirty (30) 2 C. 3 days from the date of enrollment or within such time as 4 is reasonably determined under the rules promulgated by the Interstate Commission, for students to obtain any 5 immunization(s) required by the receiving state. For a 6 series of immunizations, initial vaccinations must be 7 obtained within thirty (30) days or within such time as 8 is reasonably determined under the rules promulgated by 9 the Interstate Commission. 10
- 11 Kindergarten and First grade entrance age - Students shall be allowed to continue their enrollment at grade 12 13 level in the receiving state commensurate with their 14 grade level (including Kindergarten) from a local 15 education agency in the sending state at the time of 16 transition, regardless of age. A student that has 17 satisfactorily completed the prerequisite grade level in 18 the local education agency in the sending state shall be 19 eligible for enrollment in the next highest grade level 20 in the receiving state, regardless of age. A student transferring after the start of the school year in the 21 22 receiving state shall enter the school in the receiving 23 state on their validated level from an accredited school 24 in the sending state.

25 ARTICLE V

# PLACEMENT & ATTENDANCE

A. Course placement - When the student transfers before or during the school year, the receiving state school shall initially honor placement of the student in educational courses based on the student's enrollment in the sending

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1 state school and/or educational assessments conducted at

2 the school in the sending state if the courses are

offered. Course placement includes but is not limited to

4 Honors, International Baccalaureate, Advanced Placement,

5 vocational, technical and career pathways courses.

6 Continuing the student's academic program from the

7 previous school and promoting placement in academically

and career challenging courses should be paramount when

considering placement. This does not preclude the school

in the receiving state from performing subsequent

evaluations to ensure appropriate placement and continued

enrollment of the student in the course(s).

- 13 В. Educational program placement - The receiving state 14 school shall initially honor placement of the student in 15 educational programs based on current educational assessments conducted at the school in the sending state 16 17 or participation/placement in like programs in the 18 sending state. Such programs include, but are not limited 19 to: 1) gifted and talented programs; and 2) English as a 20 second language (ESL). This does not preclude the school 21 in the receiving state from performing subsequent 22 evaluations to ensure appropriate placement of the
- C. Special education services 1) In compliance with the
  federal requirements of the Individuals with Disabilities
  Education Act (IDEA), 20 U.S.C.A. Section 1400 et seq,
  the receiving state shall initially provide comparable
  services to a student with disabilities based on his/her
  current Individualized Education Program (IEP); and 2) In
  compliance with the requirements of Section 504 of the

student.

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- 1 Rehabilitation Act, 29 U.S.C.A. Section 794, and with
- 2 Title II of the Americans with Disabilities Act, 42
- 3 U.S.C.A. Sections 12131-12165, the receiving state shall
- 4 make reasonable accommodations and modifications to
- 5 address the needs of incoming students with disabilities,
- 6 subject to an existing 504 or Title II Plan, to provide
- 7 the student with equal access to education. This does not
- 8 preclude the school in the receiving state from
- 9 performing subsequent evaluations to ensure appropriate
- 10 placement of the student.
- 11 D. Placement flexibility Local education agency
- 12 administrative officials shall have flexibility in
- waiving course/program prerequisites, or other
- preconditions for placement in courses/programs offered
- under the jurisdiction of the local education agency.
- 16 E. Absence as related to deployment activities A student
- whose parent or legal guardian is an active duty member
- of the uniformed services, as defined by the compact, and
- has been called to duty for, is on leave from, or
- 20 immediately returned from deployment to a combat zone or
- 21 combat support posting, shall be granted additional
- 22 excused absences at the discretion of the local education
- agency superintendent to visit with his or her parent or
- legal guardian relative to such leave or deployment of
- 25 the parent or guardian.
- 26 ARTICLE VI
- 27 ELIGIBILITY
- 28 A. Eligibility for enrollment
- 1. Special power of attorney, relative to the
- 30 guardianship of a child of a military family and

- executed under applicable law shall be sufficient
  for the purposes of enrollment and all other
  actions requiring parental participation and
  consent.
  - 2. A local education agency shall be prohibited from charging local tuition to a transitioning military child placed in the care of a non-custodial parent or other person standing in loco parentis who lives in a jurisdiction other than that of the custodial parent.
  - 3. A transitioning military child, placed in the care of a non-custodial parent or other person standing in loco parentis who lives in a jurisdiction other than that of the custodial parent, may continue to attend the school in which he/she was enrolled while residing with the custodial parent.
  - B. Eligibility for extracurricular participation State and local education agencies shall facilitate the opportunity for transitioning military children's inclusion in extracurricular activities, regardless of application deadlines, to the extent they are otherwise qualified.
- 23 ARTICLE VII
- 24 GRADUATION
- 25 In order to facilitate the on-time graduation of children of
- 26 military families states and local education agencies shall
- 27 incorporate the following procedures:
- 28 A. Waiver requirements Local education agency
- 29 administrative officials shall waive specific courses
- 30 required for graduation if similar course work has been

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- satisfactorily completed in another local education
  agency or shall provide reasonable justification for
  denial. Should a waiver not be granted to a student who
  would qualify to graduate from the sending school, the
  local education agency shall provide an alternative means
  of acquiring required coursework so that graduation may
  occur on time.
- Exit exams States shall accept: 1) exit or end-of-8 В. course exams required for graduation from the sending 9 state; or 2) national norm-referenced achievement tests 10 11 or 3) alternative testing, in lieu of testing requirements for graduation in the receiving state. In 12 13 the event the above alternatives cannot be accommodated by the receiving state for a student transferring in his 14 15 or her Senior year, then the provisions of Article VII, 16 Section C shall apply.
- 17 C. Transfers during Senior year - Should a military student 18 transferring at the beginning or during his or her Senior 19 year be ineligible to graduate from the receiving local 20 education agency after all alternatives have been 21 considered, the sending and receiving local education 22 agencies shall ensure the receipt of a diploma from the 23 sending local education agency, if the student meets the graduation requirements of the sending local education 24 25 agency. In the event that one of the states in question 26 is not a member of this compact, the member state shall use best efforts to facilitate the on-time graduation of 27 the student in accordance with Sections A and B of this 28 29 Article.

# STATE COORDINATION

- Each member state shall, through the creation of a State 2 Α. 3 Council or use of an existing body or board, provide for 4 the coordination among its agencies of government, local education agencies and military installations concerning 5 the state's participation in, and compliance with, this 6 compact and Interstate Commission activities. While each 7 member state may determine the membership of its own 8 State Council, its membership must include at least: the 9 state superintendent of education, superintendent of a 10 11 school district with a high concentration of military children, representative from a military installation, 12 13 one representative each from the legislative and 14 executive branches of government, and other offices and 15 stakeholder groups the State Council deems appropriate. A member state that does not have a school district deemed 16 17 to contain a high concentration of military children may 18 appoint a superintendent from another school district to 19 represent local education agencies on the State Council.
- 20 B. The State Council of each member state shall appoint or
  21 designate a military family education liaison to assist
  22 military families and the state in facilitating the
  23 implementation of this compact.
- C. The compact commissioner responsible for the
  administration and management of the state's
  participation in the compact shall be appointed by the
  Governor or as otherwise determined by each member state.
- D. The compact commissioner and the military family
  education liaison designated herein shall be ex-officio
  members of the State Council, unless either is already a

1 full voting member of the State Council. 2 ARTICLE IX 3 INTERSTATE COMMISSION ON EDUCATIONAL OPPORTUNITY FOR MILITARY CHILDREN 4 5 The member states hereby create the "Interstate Commission on Educational Opportunity for Military Children. " The activities 6 7 of the Interstate Commission are the formation of public policy and are a discretionary state function. The Interstate 8 9 Commission shall: 10 Be a body corporate and joint agency of the member states 11 and shall have all the responsibilities, powers and 12 duties set forth herein, and such additional powers as 13 may be conferred upon it by a subsequent concurrent 14 action of the respective legislatures of the member 15 states in accordance with the terms of this compact. B. Consist of one Interstate Commission voting 16 17 representative from each member state who shall be that 18 state's compact commissioner. 19 1. Each member state represented at a meeting of the 20 Interstate Commission is entitled to one vote. 21 2. A majority of the total member states shall 22 constitute a quorum for the transaction of 23 business, unless a larger quorum is required by 24 the bylaws of the Interstate Commission. 25 A representative shall not delegate a vote to 26 another member state. In the event the compact 27 commissioner is unable to attend a meeting of the 28 Interstate Commission, the Governor or State 29 Council may delegate voting authority to another 30 person from their state for a specified meeting.

- 4. The bylaws may provide for meetings of the
   Interstate Commission to be conducted by
   telecommunication or electronic communication.
- 4 C. Consist of ex-officio, non-voting representatives who are 5 members of interested organizations. Such ex-officio members, as defined in the bylaws, may include but not be 6 limited to, members of the representative organizations 7 of military family advocates, local education agency 8 officials, parent and teacher groups, the U.S. Department 9 10 of Defense, the Education Commission of the States, the 11 Interstate Agreement on the Qualification of Educational Personnel and other interstate compacts affecting the 12 13 education of children of military members.
- D. Meet at least once each calendar year. The chairperson may call additional meetings and, upon the request of a simple majority of the member states, shall call additional meetings.
- 18 Establish an executive committee, whose members shall include the officers of the Interstate Commission and 19 20 such other members of the Interstate Commission as 21 determined by the bylaws. Members of the executive 22 committee shall serve a one year term. Members of the 23 executive committee shall be entitled to one vote each. The executive committee shall have the power to act on 24 25 behalf of the Interstate Commission, with the exception 26 of rulemaking, during periods when the Interstate Commission is not in session. The executive committee 27 28 shall oversee the day-to-day activities of the administration of the compact including enforcement and 29 30 compliance with the provisions of the compact, its bylaws

- and rules, and other such duties as deemed necessary. The
- 2 U.S. Dept. of Defense shall serve as an ex-officio,
- 3 nonvoting member of the executive committee.
- 4 F. Establish bylaws and rules that provide for conditions
- 5 and procedures under which the Interstate Commission
- 6 shall make its information and official records available
- 7 to the public for inspection or copying. The Interstate
- 8 Commission may exempt from disclosure information or
- 9 official records to the extent they would adversely
- 10 affect personal privacy rights or proprietary interests.
- 11 G. Give public notice of all meetings and all meetings shall
- be open to the public, except as set forth in the rules
- or as otherwise provided in the compact. The Interstate
- 14 Commission and its committees may close a meeting, or
- portion thereof, where it determines by two-thirds vote
- that an open meeting would be likely to:
- 1. Relate solely to the Interstate Commission's
- internal personnel practices and procedures;
- 19 2. Disclose matters specifically exempted from
- 20 disclosure by federal and state statute;
- 21 3. Disclose trade secrets or commercial or financial
- information which is privileged or confidential;
- 4. Involve accusing a person of a crime, or formally
- censuring a person;
- 5. Disclose information of a personal nature where
- 26 disclosure would constitute a clearly unwarranted
- invasion of personal privacy;
- 28 6. Disclose investigative records compiled for law
- 29 enforcement purposes; or
- 30 7. Specifically relate to the Interstate

- Commission's participation in a civil action or other legal proceeding.
- 3 Cause its legal counsel or designee to certify that a 4 meeting may be closed and shall reference each relevant 5 exemptible provision for any meeting, or portion of a meeting, which is closed pursuant to this provision. The 6 Interstate Commission shall keep minutes which shall 7 fully and clearly describe all matters discussed in a 8 meeting and shall provide a full and accurate summary of 9 actions taken, and the reasons therefor, including a 10 11 description of the views expressed and the record of a roll call vote. All documents considered in connection 12 13 with an action shall be identified in such minutes. All minutes and documents of a closed meeting shall remain 14 15 under seal, subject to release by a majority vote of the Interstate Commission. 16
- 17 I. Collect standardized data concerning the educational 18 transition of the children of military families under 19 this compact as directed through its rules which shall 20 specify the data to be collected, the means of collection 21 and data exchange and reporting requirements. Such 22 methods of data collection, exchange and reporting shall, 23 in so far as is reasonably possible, conform to current technology and coordinate its information functions with 24 25 the appropriate custodian of records as identified in the 26 bylaws and rules.
- J. Create a process that permits military officials,
  education officials and parents to inform the Interstate
  Commission if and when there are alleged violations of
  the compact or its rules or when issues subject to the

- jurisdiction of the compact or its rules are not
- addressed by the state or local education agency. This
- 3 section shall not be construed to create a private right
- 4 of action against the Interstate Commission or any member
- 5 state.
- 6 ARTICLE X
- 7 POWERS AND DUTIES OF THE INTERSTATE COMMISSION
- 8 The Interstate Commission shall have the following powers:
- 9 A. To provide for dispute resolution among member states.
- 10 B. To promulgate rules and take necessary actions to effect
- the goals, purposes and obligations as enumerated in this
- 12 compact. The rules shall have the force and effect of
- statutory law and shall be binding in the compact states
- to the extent and in the manner provided in this compact.
- 15 C. To issue, upon request of a member state, advisory
- opinions concerning the meaning or interpretation of the
- interstate compact, its bylaws, rules and actions.
- 18 D. To enforce compliance with the compact provisions, the
- 19 rules promulgated by the Interstate Commission, and the
- bylaws, using all necessary and proper means, including
- 21 but not limited to the use of judicial process.
- 22 E. To establish and maintain offices which shall be located
- 23 within one or more of the member states.
- 24 F. To purchase and maintain insurance and bonds.
- 25 G. To borrow, accept, hire or contract for services of
- personnel.
- 27 H. To establish and appoint committees including, but not
- limited to, an executive committee as required by Article
- 29 IX, Section E, which shall have the power to act on
- 30 behalf of the Interstate Commission in carrying out its

- 1 powers and duties hereunder.
- 2 I. To elect or appoint such officers, attorneys, employees,
- agents, or consultants, and to fix their compensation,
- 4 define their duties and determine their qualifications;
- and to establish the Interstate Commission's personnel
- 6 policies and programs relating to conflicts of interest,
- 7 rates of compensation, and qualifications of personnel.
- 8 J. To accept any and all donations and grants of money,
- 9 equipment, supplies, materials, and services, and to
- 10 receive, utilize, and dispose of it.
- 11 K. To lease, purchase, accept contributions or donations of,
- or otherwise to own, hold, improve or use any property,
- real, personal, or mixed.
- 14 L. To sell, convey, mortgage, pledge, lease, exchange,
- abandon, or otherwise dispose of any property, real,
- 16 personal or mixed.
- 17 M. To establish a budget and make expenditures.
- 18 N. To adopt a seal and bylaws governing the management and
- operation of the Interstate Commission.
- 20 O. To report annually to the legislatures, governors,
- judiciary, and state councils of the member states
- 22 concerning the activities of the Interstate Commission
- 23 during the preceding year. Such reports shall also
- include any recommendations that may have been adopted by
- 25 the Interstate Commission.
- 26 P. To coordinate education, training and public awareness
- 27 regarding the compact, its implementation and operation
- for officials and parents involved in such activity.
- 29 Q. To establish uniform standards for the reporting,
- 30 collecting and exchanging of data.

- 1 R. To maintain corporate books and records in accordance with the bylaws.
- 3 S. To perform such functions as may be necessary or appropriate to achieve the purposes of this compact.
- T. To provide for the uniform collection and sharing of information between and among member states, schools and military families under this compact.

# 8 ARTICLE XI

# 9 ORGANIZATION AND OPERATION OF THE INTERSTATE COMMISSION

- 10 A. The Interstate Commission shall, by a majority of the
  11 members present and voting, within 12 months after the
  12 first Interstate Commission meeting, adopt bylaws to
  13 govern its conduct as may be necessary or appropriate to
  14 carry out the purposes of the compact, including, but not
  15 limited to:
  - 1. Establishing the fiscal year of the Interstate Commission;
  - 2. Establishing an executive committee, and such other committees as may be necessary;
  - 3. Providing for the establishment of committees and for governing any general or specific delegation of authority or function of the Interstate Commission;
  - 4. Providing reasonable procedures for calling and conducting meetings of the Interstate Commission, and ensuring reasonable notice of each such meeting;
  - 5. Establishing the titles and responsibilities of the officers and staff of the Interstate Commission;

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- 6. Providing a mechanism for concluding the
  operations of the Interstate Commission and the
  return of surplus funds that may exist upon the
  termination of the compact after the payment and
  reserving of all of its debts and obligations.
  - 7. Providing "start up" rules for initial administration of the compact.
- В. The Interstate Commission shall, by a majority of the 8 members, elect annually from among its members a 9 chairperson, a vice-chairperson, and a treasurer, each of 10 11 whom shall have such authority and duties as may be 12 specified in the bylaws. The chairperson or, in the 13 chairperson's absence or disability, the vicechairperson, shall preside at all meetings of the 14 Interstate Commission. The officers so elected shall 15 16 serve without compensation or remuneration from the 17 Interstate Commission; provided that, subject to the 18 availability of budgeted funds, the officers shall be 19 reimbursed for ordinary and necessary costs and expenses 20 incurred by them in the performance of their responsibilities as officers of the Interstate 21 Commission. 22
- 23 C. Executive Committee, Officers and Personnel
  - 1. The executive committee shall have such authority and duties as may be set forth in the bylaws, including but not limited to:
    - a. Managing the affairs of the Interstate

      Commission in a manner consistent with the

      bylaws and purposes of the Interstate

      Commission;

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- Overseeing an organizational structure b.
  - within, and appropriate procedures for the
  - Interstate Commission to provide for the
- creation of rules, operating procedures, and
  - administrative and technical support
    - functions; and
    - Planning, implementing, and coordinating
- communications and activities with other
- state, federal and local government
  - organizations in order to advance the goals
  - of the Interstate Commission.
    - 2. (Reserved).
    - 3. The executive committee may, subject to the
- 14 approval of the Interstate Commission, appoint or
- retain an executive director for such period,
- upon such terms and conditions and for such
- compensation, as the Interstate Commission may
- 18 deem appropriate. The executive director shall
- serve as secretary to the Interstate Commission,
- 20 but shall not be a Member of the Interstate
- 21 Commission. The executive director shall hire and
- 22 supervise such other persons as may be authorized
- by the Interstate Commission.
  - D. The Interstate Commission's executive director and
- employees shall be immune from suit and liability, either
- 26 personally or in their official capacity, for a claim for
- 27 damage to or loss of property or personal injury or other
- civil liability caused or arising out of or relating to
  - an actual or alleged act, error, or omission that
  - occurred, or that such person had a reasonable basis for

believing occurred, within the scope of Interstate

Commission employment, duties, or responsibilities;

provided, that such person shall not be protected from

suit or liability for damage, loss, injury, or liability

caused by the intentional or willful and wanton

misconduct of such person.

- 1. The liability of the Interstate Commission's executive director and employees or Interstate Commission representatives, acting within the scope of such person's employment or duties for acts, errors, or omissions occurring within such person's state may not exceed the limits of liability set forth under the Constitution and laws of that state for state officials, employees, and agents. The Interstate Commission is considered to be an instrumentality of the states for the purposes of any such action. Nothing in this subsection shall be construed to protect such person from suit or liability for damage, loss, injury, or liability caused by the intentional or willful and wanton misconduct of such person.
- 2. The Interstate Commission shall defend the executive director and its employees and, subject to the approval of the Attorney General or other appropriate legal counsel of the member state represented by an Interstate Commission representative, shall defend such Interstate Commission representative in any civil action seeking to impose liability arising out of an

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1 actual or alleged act, error or omission that 2 occurred within the scope of Interstate 3 Commission employment, duties or 4 responsibilities, or that the defendant had a reasonable basis for believing occurred within 5 the scope of Interstate Commission employment, 6 duties, or responsibilities, provided that the 7 actual or alleged act, error, or omission did not 8 9 result from intentional or willful and wanton 10 misconduct on the part of such person.

> 3. To the extent not covered by the state involved, member state, or the Interstate Commission, the representatives or employees of the Interstate Commission shall be held harmless in the amount of a settlement or judgment, including attorney's fees and costs, obtained against such persons arising out of an actual or alleged act, error, or omission that occurred within the scope of Interstate Commission employment, duties, or responsibilities, or that such persons had a reasonable basis for believing occurred within the scope of Interstate Commission employment, duties, or responsibilities, provided that the actual or alleged act, error, or omission did not result from intentional or willful and wanton misconduct on the part of such persons.

# 27 ARTICLE XII

28 RULEMAKING FUNCTIONS OF THE INTERSTATE COMMISSION

A. Rulemaking Authority - The Interstate Commission shall promulgate reasonable rules in order to effectively and

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- 1 efficiently achieve the purposes of this Compact.
- Notwithstanding the foregoing, in the event the
- 3 Interstate Commission exercises its rulemaking authority
- 4 in a manner that is beyond the scope of the purposes of
- 5 this Act, or the powers granted hereunder, then such an
- 6 action by the Interstate Commission shall be invalid and
- 7 have no force or effect.
- 8 B. Rulemaking Procedure Rules shall be made pursuant to a
- 9 rulemaking process that substantially conforms to the
- "Model State Administrative Procedure Act," of 1981 Act,
- Uniform Laws Annotated, Vol. 15, p.1 (2000) as amended,
- as may be appropriate to the operations of the Interstate
- 13 Commission.
- 14 C. Not later than thirty (30) days after a rule is
- promulgated, any person may file a petition for judicial
- 16 review of the rule; provided, that the filing of such a
- 17 petition shall not stay or otherwise prevent the rule
- 18 from becoming effective unless the court finds that the
- 19 petitioner has a substantial likelihood of success. The
- 20 court shall give deference to the actions of the
- 21 Interstate Commission consistent with applicable law and
- 22 shall not find the rule to be unlawful if the rule
- 23 represents a reasonable exercise of the Interstate
- 24 Commission's authority.
- D. If a majority of the legislatures of the compacting
- 26 states rejects a Rule by enactment of a statute or
- 27 resolution in the same manner used to adopt the compact,
- then such rule shall have no further force and effect in
- any compacting state.
- 30 ARTICLE XIII

1 OVERSIGHT, ENFORCEMENT, AND DISPUTE RESOLUTION

# A. Oversight

- 1. The executive, legislative and judicial branches of state government in each member state shall enforce this compact and shall take all actions necessary and appropriate to effectuate the compact's purposes and intent. The provisions of this compact and the rules promulgated hereunder shall have standing as statutory law.
- 2. All courts shall take judicial notice of the compact and the rules in any judicial or administrative proceeding in a member state pertaining to the subject matter of this compact which may affect the powers, responsibilities or actions of the Interstate Commission.
- 3. The Interstate Commission shall be entitled to receive all service of process in any such proceeding, and shall have standing to intervene in the proceeding for all purposes. Failure to provide service of process to the Interstate Commission shall render a judgment or order void as to the Interstate Commission, this compact or promulgated rules.
- B. Default, Technical Assistance, Suspension and Termination
   If the Interstate Commission determines that a member
  state has defaulted in the performance of its obligations
  or responsibilities under this compact, or the bylaws or
  promulgated rules, the Interstate Commission shall:
  - 1. Provide written notice to the defaulting state and other member states, of the nature of the

1 default, the means of curing the default and any 2 action taken by the Interstate Commission. The 3 Interstate Commission shall specify the 4 conditions by which the defaulting state must cure its default. 5 2. Provide remedial training and specific technical 6

- assistance regarding the default.
- 3. If the defaulting state fails to cure the default, the defaulting state shall be terminated from the compact upon an affirmative vote of a majority of the member states and all rights, privileges and benefits conferred by this compact shall be terminated from the effective date of termination. A cure of the default does not relieve the offending state of obligations or liabilities incurred during the period of the default.
- 4. Suspension or termination of membership in the compact shall be imposed only after all other means of securing compliance have been exhausted. Notice of intent to suspend or terminate shall be given by the Interstate Commission to the Governor, the majority and minority leaders of the defaulting state's legislature, and each of the member states.
- 5. The state which has been suspended or terminated is responsible for all assessments, obligations and liabilities incurred through the effective date of suspension or termination including obligations, the performance of which extends

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- 1 beyond the effective date of suspension or termination. 2.
  - 6. The Interstate Commission shall not bear any costs relating to any state that has been found to be in default or which has been suspended or terminated from the compact, unless otherwise mutually agreed upon in writing between the Interstate Commission and the defaulting state.
- 9 7. The defaulting state may appeal the action of the Interstate Commission by petitioning the U.S. 10 District Court for the District of Columbia or the federal district where the Interstate 12 Commission has its principal offices. The prevailing party shall be awarded all costs of 14 15 such litigation including reasonable attorney's fees. 16

### 17 C. Dispute Resolution

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- The Interstate Commission shall attempt, upon the request of a member state, to resolve disputes which are subject to the compact and which may arise among member states and between member and non-member states.
  - 2. The Interstate Commission shall promulgate a rule providing for both mediation and binding dispute resolution for disputes as appropriate.

### 26 D. Enforcement

- 27 The Interstate Commission, in the reasonable 28 exercise of its discretion, shall enforce the 29 provisions and rules of this compact.
- The Interstate Commission may, by majority vote 30

1 of the members, initiate legal action in the 2 United States District Court for the District of Columbia or, at the discretion of the Interstate 3 4 Commission, in the federal district where the Interstate Commission has its principal offices, 5 to enforce compliance with the provisions of the 6 7 compact, its promulgated rules and bylaws, against a member state in default. The relief 8 9 sought may include both injunctive relief and 10 damages. In the event judicial enforcement is 11 necessary the prevailing party shall be awarded 12 all costs of such litigation including reasonable

3. The remedies herein shall not be the exclusive remedies of the Interstate Commission. The Interstate Commission may avail itself of any other remedies available under state law or the regulation of a profession.

# ARTICLE XIV

attorney's fees.

# FINANCING OF THE INTERSTATE COMMISSION

- A. The Interstate Commission shall pay, or provide for the payment of the reasonable expenses of its establishment, organization and ongoing activities.
- 24 B. The Interstate Commission may levy on and collect an
  25 annual assessment from each member state to cover the
  26 cost of the operations and activities of the Interstate
  27 Commission and its staff which must be in a total amount
  28 sufficient to cover the Interstate Commission's annual
  29 budget as approved each year. The aggregate annual
  30 assessment amount shall be allocated based upon a formula

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- to be determined by the Interstate Commission, which shall promulgate a rule binding upon all member states.
- C. The Interstate Commission shall not incur obligations of any kind prior to securing the funds adequate to meet the same; nor shall the Interstate Commission pledge the credit of any of the member states, except by and with the authority of the member state.
- The Interstate Commission shall keep accurate accounts of 8 D. 9 all receipts and disbursements. The receipts and disbursements of the Interstate Commission shall be 10 11 subject to the audit and accounting procedures established under its bylaws. However, all receipts and 12 13 disbursements of funds handled by the Interstate Commission shall be audited yearly by a certified or 14 15 licensed public accountant and the report of the audit shall be included in and become part of the annual report 16 17 of the Interstate Commission.

18 ARTICLE XV

19 MEMBER STATES, EFFECTIVE DATE AND AMENDMENT

- A. Any state is eligible to become a member state.
- 21 В. The compact shall become effective and binding upon 22 legislative enactment of the compact into law by no less 23 than ten (10) of the states. The effective date shall be 24 no earlier than December 1, 2007. Thereafter it shall 25 become effective and binding as to any other member state 26 upon enactment of the compact into law by that state. The 27 governors of non-member states or their designees shall 28 be invited to participate in the activities of the 29 Interstate Commission on a non-voting basis prior to

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adoption of the compact by all states.

C. The Interstate Commission may propose amendments to the compact for enactment by the member states. No amendment shall become effective and binding upon the Interstate Commission and the member states unless and until it is enacted into law by unanimous consent of the member states.

# ARTICLE XVI

# WITHDRAWAL AND DISSOLUTION

# A. Withdrawal

- 1. Once effective, the compact shall continue in force and remain binding upon each and every member state; provided that a member state may withdraw from the compact specifically repealing the statute, which enacted the compact into law.
- 2. Withdrawal from this compact shall be by the enactment of a statute repealing the same, but shall not take effect until one (1) year after the effective date of such statute and until written notice of the withdrawal has been given by the withdrawing state to the Governor of each other member jurisdiction.
- 3. The withdrawing state shall immediately notify the chairperson of the Interstate Commission in writing upon the introduction of legislation repealing this compact in the withdrawing state.

  The Interstate Commission shall notify the other member states of the withdrawing state's intent to withdraw within sixty (60) days of its receipt thereof.
- 4. The withdrawing state is responsible for all

- assessments, obligations and liabilities incurred
  through the effective date of withdrawal,
  including obligations, the performance of which
  - 5. Reinstatement following withdrawal of a member state shall occur upon the withdrawing state reenacting the compact or upon such later date as determined by the Interstate Commission.

extend beyond the effective date of withdrawal.

# B. Dissolution of Compact

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- 1. This compact shall dissolve effective upon the date of the withdrawal or default of the member state which reduces the membership in the compact to one (1) member state.
- 2. Upon the dissolution of this compact, the compact becomes null and void and shall be of no further force or effect, and the business and affairs of the Interstate Commission shall be concluded and surplus funds shall be distributed in accordance with the bylaws.

# 20 ARTICLE XVII

# 21 SEVERABILITY AND CONSTRUCTION

- A. The provisions of this compact shall be severable, and if
  any phrase, clause, sentence or provision is deemed
  unenforceable, the remaining provisions of the compact
  shall be enforceable.
- 26 B. The provisions of this compact shall be liberally 27 construed to effectuate its purposes.
- 28 C. Nothing in this compact shall be construed to prohibit
  29 the applicability of other interstate compacts to which
  30 the states are members.

1 ARTICLE XVIII

2 BINDING EFFECT OF COMPACT AND OTHER LAWS

- 3 A. Other Laws
- 1. Nothing herein prevents the enforcement of any
- 5 other law of a member state that is not
- 6 inconsistent with this compact.
- 7 2. All member states' laws conflicting with this
- 8 compact are superseded to the extent of the
- 9 conflict.
- 10 B. Binding Effect of the Compact
- 1. All lawful actions of the Interstate Commission,
- 12 including all rules and bylaws promulgated by the
- 13 Interstate Commission, are binding upon the
- 14 member states.
- 15 2. All agreements between the Intrastate Commission
- and the member states are binding in accordance
- 17 with their terms.
- 18 3. In the event any provision of this compact
- 19 exceeds the constitutional limits imposed on the
- 20 legislature of any member state, such provision
- 21 shall be ineffective to the extent of the
- 22 conflict with the constitutional provision in
- 23 question in that member state.
- 24 Section 3. When and how compact becomes operative.
- 25 (a) General rule. -- When the Governor executes the Interstate
- 26 Compact on Educational Opportunity for Military Children on
- 27 behalf of this State and files a verified copy thereof with the
- 28 Secretary of the Commonwealth and when the compact is ratified
- 29 by at least ten other states, then the compact shall become
- 30 operative and effective between this State and such other

- 1 states. The Governor is hereby authorized and directed to take
- 2 such action as may be necessary to complete the exchange of
- 3 official documents between this State and any other state
- 4 ratifying the compact.
- 5 (b) Notice in Pennsylvania Bulletin. -- The Secretary of the
- 6 Commonwealth shall publish a notice in the Pennsylvania Bulletin
- 7 when the conditions set forth in subsection (a) are satisfied
- 8 and shall include in the notice the date on which the compact
- 9 became effective and operative between this State and any other
- 10 states in accordance with this act.
- 11 Section 4. State Council on Interstate Educational Opportunity
- for Military Children.
- 13 (a) Establishment.--Consistent with Article VIII of the
- 14 Interstate Compact on Educational Opportunity for Military
- 15 Children, there is hereby established the State Council on
- 16 Interstate Educational Opportunity for Military Children. The
- 17 council shall conduct all business pursuant to 65 Pa.C.S. Ch. 7
- 18 (relating to open meeting), the former act of June 21, 1957
- 19 (P.L.390, No.212), referred to as the Right-to-Know Law, or the
- 20 act of February 14, 2008 (P.L.6, No.3), known as the Right-to-
- 21 Know Law. The council shall consist of the Secretary of
- 22 Education, three members appointed by the Governor, one a
- 23 superintendent of a school district with a high concentration of
- 24 military children, one a representative of a military
- 25 institution and one a representative of the executive branch,
- 26 and one member each appointed by the President pro tempore of
- 27 the Senate, the Minority Leader of the Senate, the Speaker of
- 28 the House of Representatives and the Minority Leader of the
- 29 House of Representatives.
- 30 (b) Terms.--The term of a member of the council hereafter

- 1 appointed, except to fill a vacancy, shall be four years and
- 2 until a successor has been appointed, but in no event more than
- 3 90 days beyond the expiration of the appointed term.
- 4 (c) Vacancy.--A vacancy occurring in an office of a member
- 5 of the council for any reason shall be filled by the appointing
- 6 authority for the remainder of the term.
- 7 Section 5. Appointment of compact commissioner.
- 8 The compact commissioner shall be appointed by the Governor
- 9 and shall serve as a member of the State Council on Interstate
- 10 Educational Opportunity for Military Children and shall serve on
- 11 the Interstate Commission on Educational Opportunity for
- 12 Military Children established pursuant to Article IX of the
- 13 Interstate Compact on Educational Opportunity for Military
- 14 Children.
- 15 Section 6. Compensation and expenses of compact commissioner.
- 16 The compact commissioner who represents this State under the
- 17 Interstate Compact on Educational Opportunity for Military
- 18 Children shall not be entitled to any additional compensation
- 19 for his duties and responsibilities as compact commissioner but
- 20 shall be entitled to reimbursement for reasonable expenses
- 21 actually incurred in connection with his duties and
- 22 responsibilities as compact commissioner in the same manner as
- 23 for expenses incurred in connection with other duties and
- 24 responsibilities of his office or employment.
- 25 Section 7. Effective date.
- 26 This act shall take effect immediately.