## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## **HOUSE BILL**

## No. 2347 Session of 2008

INTRODUCED BY KESSLER, HANNA, SAYLOR, SHAPIRO, BELFANTI, BENNINGTON, BISHOP, BRENNAN, CALTAGIRONE, CLYMER, CREIGHTON, D. EVANS, EVERETT, FAIRCHILD, FRANKEL, FREEMAN, GALLOWAY, GEORGE, GOODMAN, HARHAI, HENNESSEY, JOSEPHS, KULA, LEACH, MAHONEY, MANDERINO, MANTZ, MARSHALL, McCALL, McILHATTAN, McILVAINE SMITH, MELIO, MOYER, MYERS, M. O'BRIEN, PETRONE, PRESTON, ROSS, SAMUELSON, SCHRODER, SEIP, SIPTROTH, K. SMITH, STURLA, J. TAYLOR, VITALI, WANSACZ AND YOUNGBLOOD, MARCH 12, 2008

REFERRED TO COMMITTEE ON AGRICULTURE AND RURAL AFFAIRS, MARCH 12, 2008

## AN ACT

- 1 Amending Title 3 (Agriculture) of the Pennsylvania Consolidated
- 2 Statutes, providing for an organic farming transition
- 3 program; and establishing the Organic Agriculture Development
- 4 Fund.
- 5 The General Assembly of the Commonwealth of Pennsylvania
- 6 hereby enacts as follows:
- 7 Section 1. Title 3 of the Pennsylvania Consolidated Statutes
- 8 is amended by adding a chapter to read:
- 9 <u>CHAPTER 49</u>
- 10 ORGANIC AGRICULTURE
- 11 Sec.
- 12 4901. Short title of chapter.
- 13 <u>4902</u>. Purpose of chapter.
- 14 4903. Definitions.
- 15 4904. Duties of department.

- 1 4905. Establishment of fund.
- 2 <u>4906</u>. Transition program.
- 3 § 4901. Short title of chapter.
- 4 This chapter shall be known and may be cited as the Organic
- 5 Agriculture Development Act.
- 6 § 4902. Purpose of chapter.
- 7 The purposes of this chapter are as follows:
- 8 (1) To encourage producers to make a long-term
- 9 <u>commitment to organic agriculture.</u>
- 10 (2) To encourage further development of the organic
- 11 agriculture industry by including organic agriculture in any
- and all promotional and other economic development programs
- which are made available to other industry sectors.
- 14 (3) To promote the development and adoption of
- economically and ecologically sound organic agriculture
- methods, harvesting and irrigation techniques through:
- 17 (i) The control of pests and diseases of
- 18 agricultural importance through alternatives that
- 19 eliminate the use of pesticides and petrochemicals.
- 20 (ii) The production, processing and distribution of
- 21 <u>food and fiber in ways that consider the interactions</u>
- among soils, plants, water, air, animals, tillage,
- 23 machinery, labor, energy and transportation to enhance
- 24 <u>the viability of agricultural soils, public health and</u>
- 25 resource conservation.
- 26 (iii) The expansion of marketing opportunities and
- 27 promotion of products produced through the practice of
- 28 <u>organic agriculture which will encourage the purchase of</u>
- 29 <u>Pennsylvania-grown foods and promote regional food</u>
- 30 <u>security.</u>

- 1 (iv) The coordination of research and educational
- 2 <u>activities on organic agriculture among private and</u>
- 3 public agencies and organizations and individuals within
- 4 this Commonwealth.
- 5 § 4903. Definitions.
- 6 The following words and phrases when used in this chapter
- 7 shall have the meanings given to them in this section unless the
- 8 context clearly indicates otherwise:
- 9 <u>"Fund." The Organic Agriculture Development Fund established</u>
- 10 in section 4905 (relating to establishment of fund).
- 11 "Operating revenues." The total gross operating earnings of
- 12 a producer in a given year determined by adding the revenue for
- 13 <u>each of the producer's agricultural products.</u>
- 14 "Organic system plan." An organic plan submitted under
- 15 <u>section 2114(a) of the Organic Foods Production Act of 1990</u>
- 16 (Public Law 101-624, 104 Stat. 3935) and agreed to by the
- 17 producer and a certifying agent under that section.
- 18 "Producer." A person engaged within this Commonwealth or a
- 19 production area within this Commonwealth in the business of
- 20 producing agricultural commodities or causing agricultural
- 21 <u>commodities to be produced.</u>
- 22 "Revenue." The amount determined by multiplying the market
- 23 price paid to a producer for an agricultural product by the
- 24 producer's actual yield for that agricultural product.
- 25 "Revenue loss." The amount equal to the difference between
- 26 the average of the producer's operating revenues for the three
- 27 years prior to the first year of transition and the operating
- 28 revenue for a year of transition to organic production.
- 29 <u>"Task force." The Pennsylvania Organic Advisory Task Force</u>
- 30 under section 4904(c) (relating to duties of department).

- 1 "Technical and educational assistance." The conveyance of
- 2 information and counsel regarding economic and business
- 3 planning, marketing and organic practices, such as entomological
- 4 practices and pest and weed control and prevention, that satisfy
- 5 organic practices.
- 6 § 4904. Duties of department.
- 7 (a) Promotion of opportunities for organic agriculture. -- In
- 8 order to promote opportunities for organic agriculture in this
- 9 <u>Commonwealth</u>, the department shall:
- 10 (1) Survey producers and support services and
- 11 <u>organizations to determine information and research needs in</u>
- the area of organic agriculture practices.
- 13 (2) Work with The Pennsylvania State University and
- 14 <u>Pennsylvania-based nonprofit organic and sustainable</u>
- 15 <u>agriculture research institutions to demonstrate the on-farm</u>
- 16 <u>applicability of organic agriculture practices to conditions</u>
- in this Commonwealth.
- 18 (3) Administer the programs of the department so as to
- 19 work toward the promotion of organic agriculture in this
- 20 Commonwealth.
- 21 (4) Inform agencies of how Federal or State programs
- 22 could utilize and support organic agriculture practices.
- 23 (5) Work closely with producers, The Pennsylvania State
- 24 <u>University and Pennsylvania-based nonprofit organic and</u>
- 25 <u>sustainable agriculture research institutions, and other</u>
- appropriate organizations to identify opportunities and needs
- 27 as well as to ensure coordination and avoid duplication of
- 28 State agency efforts regarding research, teaching, marketing
- 29 <u>and extension work relating to organic agriculture.</u>
- 30 (6) Collect the annual organic inspection reports for

- 1 each producer receiving payment under this chapter for a
- 2 minimum of ten years from the first year of transition to
- 3 <u>organic methods of agriculture.</u>
- 4 (b) Report.--By November 15 of each even-numbered year, the
- 5 <u>department</u>, in conjunction with the task force created under
- 6 <u>subsection (c), shall report on the status of organic</u>
- 7 agriculture in this Commonwealth to the committees in each house
- 8 of the General Assembly with jurisdiction over agriculture. The
- 9 report shall include:
- 10 (1) A description of current Federal or State programs
- directed toward organic agriculture including significant
- results and experiences of those programs.
- 13 (2) A description of specific actions the department is
- taking in the area of organic agriculture, including the
- proportion of the department's budget spent on organic
- 16 agriculture.
- 17 (3) A description of current and future research needs
- 18 at all levels in the area of organic agriculture.
- 19 (4) Suggestions for changes in existing programs or
- 20 <u>policies or enactment of new programs or policies that will</u>
- 21 affect organic agriculture.
- 22 (5) A description of market trends and potential for
- 23 organic products.
- 24 (6) Available information, using currently reliable
- 25 <u>data, on the price received, yield and profitability of</u>
- organic farms, and a comparison with data on conventional
- 27 farms.
- 28 (7) Available information, using currently reliable
- 29 <u>data, on the positive and negative impacts of organic</u>
- 30 <u>production on the environment and human health.</u>

1	(c) Task force
2	(1) The secretary shall appoint a Pennsylvania organic
3	advisory task force to advise the secretary on policies and
4	practices to improve organic agriculture in this
5	Commonwealth. The task force shall consist of the following
6	residents of this Commonwealth:
7	(i) Three farmers using organic agriculture methods.
8	(ii) Two organic food wholesalers, retailers or
9	distributors.
10	(iii) One accredited organic certification agent.
11	(iv) Two organic food processors.
12	(v) One representative from The Pennsylvania State
13	University Agriculture Extension Service.
14	(vi) One representative from a Pennsylvania
15	postsecondary research institution.
16	(vii) One representative from a nonprofit
17	organization representing producers.
18	(viii) One at-large member.
19	(ix) One representative from the United States
20	Department of Agriculture.
21	(x) One organic consumer representative.
22	(2) The task force shall meet at least twice each year.
23	(3) The terms of members shall be determined by the
24	secretary.
25	(4) Task force members shall be entitled to actual
26	expenses incurred while engaged in performing duties of the
27	task force.
28	(5) This subsection shall expire December 30, 2016.
29	(d) Registration of State organic production and handling
30	operations The secretary may facilitate the registration of

- 1 State organic production and handling operations, including
- 2 those exempt from organic certification according to 7 CFR
- 3 205.101 (relating to exemptions and exclusion from
- 4 <u>certification</u>), and <u>certification</u> <u>agents</u> <u>operating</u> <u>within</u> <u>this</u>
- 5 Commonwealth.
- 6 § 4905. Establishment of fund.
- 7 (a) Establishment. -- There is hereby established within the
- 8 State Treasury, the Organic Agriculture Development Fund, which
- 9 <u>shall be an interest-bearing restricted revenue account, in</u>
- 10 which shall be deposited such moneys as are appropriated, given,
- 11 granted or donated for purposes of this chapter by the Federal
- 12 Government, the Commonwealth or any other governmental or
- 13 private agency or person.
- 14 (b) Purpose.--Moneys deposited in the fund and interest
- 15 <u>earned on moneys deposited in the fund shall be used solely for</u>
- 16 the purpose of carrying out the provisions of this chapter.
- 17 § 4906. Transition program.
- 18 (a) Intent.--It is the intent of the General Assembly that
- 19 farmers be offered an incentive to use organic agriculture best
- 20 <u>management practices as an approved farm management plan to</u>
- 21 accomplish the following:
- (1) To improve the profitability of Commonwealth farms.
- 23 increase self-employment opportunities for farmers,
- 24 <u>revitalize local and regional food systems and encourage</u>
- 25 innovation in farming.
- 26 (2) To restore nutrients to soils and to avoid the use
- 27 of synthetic fertilizers, herbicides and pesticides on farm
- 28 <u>fields as a means of preventing chemicals from entering</u>
- 29 <u>surface water and groundwater.</u>
- 30 (3) To sequester carbon in the soil as a means of

1	noducing emocrhouse sesses in the atmosphere
1	reducing greenhouse gases in the atmosphere.
2	(b) EstablishmentThe department shall establish an
3	organic farming transition program, a cost-sharing and an
4	incentive program for fiscal years 2008 through 2014 to
5	reimburse producers of agricultural products for the costs of
6	transition to organic production and to provide financial
7	assistance to producers of agricultural products for losses in
8	yields during the transition to organic production.
9	(c) Administration of program
L O	(1) The department shall use the moneys appropriated to
L1	the fund to assist producers to develop and implement
L2	infrastructure and practices necessary to transition land and
L3	animals to meet the requirements of the Organic Foods
L 4	Production Act of 1990 (Public Law 101-624, 104 Stat. 3935)
L 5	and to provide financial assistance to producers for losses
L6	in yields during transition to organic production.
L7	(2) The department may only pay a producer under this
L8	section if the producer:
L9	(i) Submits to the department an organic transition
20	plan that contains the following:
21	(A) An organic system plan approved by an
22	accredited organic certification agent.
23	(B) The expected costs for infrastructure and
24	practices.
25	(C) The environmental and economic benefits
26	derived from the infrastructure or implementing
27	organic practice standards.
28	(D) A demonstration of the existence of a market
29	or the reasonable expectation of a future market for
30	the products to be produced.

Τ	(E) A schedule setting out sufficient
2	information from which to determine operating
3	revenues for that part of the producer's farming
4	operations intended to be converted to organic for
5	each of the three years preceding the date of the
6	organic transition plan.
7	(ii) Agrees to adhere to the organic system plan
8	approved by an accredited organic certification agent or
9	an organic system plan as amended by an accredited
10	organic certification agent for a period of at least ten
11	successive years.
12	(iii) Agrees to receive technical and education
13	assistance from the department, farm extension agents of
14	The Pennsylvania State University, or from organizations
15	institutions and consultants with cooperative agreements
16	with the department relating to the development and
17	implementation of organic practice standards or other
18	aspects of transition to organic production, including
19	marketing, business and risk management plans.
20	(iv) Agrees to submit to annual verification by an
21	accredited organic certification agent to determine
22	compliance of the producer with organic certification
23	requirements.
24	(3) The department shall only pay producers under this
25	section for the costs of the following:
26	(i) Organic practices and activities during
27	transition to certified organic production consistent
28	with an approved plan to transition to certified organic
29	production.
30	(ii) Farm infrastructure necessary to implement

1	organic practice standards, so long as the infrastructure
2	is consistent with an approved plan to transition to
3	certified organic production.
4	(iii) Organic livestock welfare measures, so long as
5	the infrastructure or practices and activities are
6	necessary to implement an organic practice standard and
7	are consistent with an approved plan to transition to
8	certified organic production.
9	(iv) Advanced organic practices consistent with
10	approved certified organic production.
11	(v) Technical assistance, including the costs of
12	developing an approved transition plan under this
13	section.
14	(vi) Other measures the department, after
15	consultation with the task force, determines are
16	appropriate.
17	(4) The department shall provide a producer with
18	financial assistance in an amount equal to the revenue loss
19	for that part of the producer's farming operations being
20	converted to organic during a year of transition to organic
21	production.
22	(5) The maximum amount paid to a producer for transition
23	to organic production under this section, whether for payment
24	of costs or revenue loss, or an aggregate of both, shall be
25	\$10,000 per fiscal year for a period of not more than four
26	successive years, except:
27	(i) In the case of a producer who annually produces
28	three or more specialty crops, the producer may not
29	receive payments under this section that in the aggregate
30	exceed \$20,000 per year for a period of not more than

1 <u>four successive years.</u>

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(ii) In the case of a producer whose principal farming enterprise is livestock, the individual or entity may not receive payments under this section that in the aggregate exceed \$20,000 per year for a period of not more than four successive years.

(6) A certified organic producer under the national organic production program shall be eligible for reimbursement and financial assistance under this section to make the transition to organic production for new lands and livestock.

- (d) Schedule and manner of payment.--
- 13 (1) The department shall pay a producer the amount for

  14 which the producer qualifies under subsection (c) by February

  15 of each year of transition to organic production.
- 16 (2) By December 31 of the same year, the producer shall

  17 submit to the department a report of actual transition

  18 expenses paid and a report of operating revenues and revenue

  19 loss, if any, resulting from the producer's organic farming

  20 operations for that year.
- 21 (3) If the annual total of actual transition expenses
  22 and revenue loss is less than the amount paid under paragraph
  23 (1), the balance shall be deducted from the payment for the
  24 next year.
- 25 (4) The producer shall return to the department any
  26 balance on hand at the end of the fourth year of transition
  27 to organic production with the report for the fourth year.
- 29 payments under this section and shall require repayment in whole

(e) Termination of payments. -- The department shall terminate

30 of payments already received if the department determines that

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- 1 the producer is not pursuing organic certification under the
- 2 Organic Foods Production Act of 1990.
- Section 2. This act shall take effect in 60 days. 3