THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL No. 2308 Session of 2008

INTRODUCED BY PERRY, CREIGHTON, DeLUCA, DENLINGER, GINGRICH, GRELL, HARRIS, HUTCHINSON, MANTZ, MENSCH, R. MILLER, ROAE, SAYLOR, SCHRODER, SWANGER AND THOMAS, MARCH 10, 2008

REFERRED TO COMMITTEE ON STATE GOVERNMENT, MARCH 10, 2008

AN ACT

1 Reenacting and amending the act of August 4, 1959 (P.L.587, 2 No.195), entitled as amended, "An act creating and 3 establishing the Legislative Budget and Finance Committee; 4 providing for its membership; prescribing its powers, 5 functions and duties; providing for the appointment of an executive director and other personnel, and making an 6 7 appropriation, " providing for short title; and further 8 providing for creation of the Legislative Budget and Finance Committee, for membership, appointments, terms, vacancies and 9 officers, for duties, for executive director, for 10 compensation, for reports, for appropriations and for 11 12 effective date.

13 The General Assembly of the Commonwealth of Pennsylvania

14 hereby enacts as follows:

Section 1. Sections 1 and 2 of the act of August 4, 1959 (P.L.587, No.195), entitled, as amended "An act creating and establishing the Legislative Budget and Finance Committee; providing for its membership; prescribing its powers, functions and duties; providing for the appointment of an executive director and other personnel, and making an appropriation," are reenacted and amended to read:

22 Section 1. <u>Short title.</u>

<u>This act shall be known and may be cited as the Legislative</u>
 <u>Budget and Finance Committee Act.</u>

3 <u>Section 2. Legislative Budget and Finance Committee created;</u>
 4 <u>membership; appointments; terms; vacancies.</u>

5 <u>(a) Creation and membership.--</u>There is hereby created the 6 Legislative Budget and Finance Committee<u>. The committee shall be</u> 7 <u>composed of 12 members</u>, which shall consist of the President pro 8 tempore of the Senate and five other members of the Senate, the 9 Speaker of the House of Representatives and five other members 10 of the House.

11 (b) Appointments. -- The President pro tempore of the Senate shall appoint the Majority Leader of the Senate, the Minority 12 13 Leader of the Senate and three additional members of the Senate. Two of the three additional members shall be members of the 14 15 Minority party. The President pro tempore of the Senate, the 16 Majority Leader and the Minority Leader may designate other 17 members of the Senate to be appointed in their stead. The 18 Speaker of the House of Representatives shall appoint the 19 Majority Leader of the House of Representatives, the Minority 20 Leader of the House of Representatives and three additional members of the House. Two of the three additional members shall 21 22 be members of the Minority Party. The Speaker of the House, the 23 Majority Leader and the Minority Leader may designate other members of the House to be appointed in their stead. 24

25 (c) Terms and vacancies.--Members of the committee shall be 26 appointed or reappointed during each regular session of the 27 General Assembly, and shall continue as members until the first 28 Tuesday in January of the next odd-numbered year and until their 29 respective successors shall be appointed, provided they continue 30 to be members of the Senate or the House of Representatives. The 20080H2308B3383 -2 -

term of office of such committee members as shall not continue 1 to be members of the Senate or the House of Representatives 2 3 shall cease upon the convening of the next regular session of 4 the Legislature after their appointment. The committee has a 5 continuing existence and may meet and conduct its business at any place within the Commonwealth during the sessions of 6 Legislature or any recess thereof and in the interim between 7 8 sessions.

9 [Section 2.](d) Appointment of officers.--The committee 10 shall have the power and duty to appoint its own chairman, vice-11 chairman and other officers, to make rules and regulations governing its proceedings and to perform either through the 12 13 Legislative Budget and Finance Committee, or through 14 subcommittees of the Legislative Budget and Finance Committee, 15 all duties and functions relating to the study of the revenues, 16 expenditures and fiscal problems of the Commonwealth, its 17 officers, boards, committees, commissions, institutions and 18 other State agencies.

Section 2. Sections 3 and 4 of the act, amended September 19 20 20, 1961 (P.L.1521, No.645), are reenacted and amended to read: 21 Section 3. Duties.

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The committee shall have the following powers and duties: 23 The committee shall have power to request, receive, (1)24 review, examine, study, ascertain and compare fiscal 25 information concerning the budget, the revenues and 26 expenditures of the Commonwealth and to make recommendations 27 to the Legislature, when found advisable, directed to the 28 elimination of unnecessary expenditures and to the promotion 29 of economy in the government of the Commonwealth.

30 (2) To make current examination and, when pertinent, 20080H2308B3383 - 3 -

reports concerning the current condition of all State funds, appropriations and other moneys, whether or not such appropriations are being currently expended for the purposes and within the statutory restrictions provided by the Legislature, and concerning the current availability of revenue to meet expenditures under appropriations.

7 (3) The committee shall report to the General Assembly 8 when they are in session, the Governor and the Auditor 9 General, when it appears that any appropriation is being 10 expended for purposes other than the purposes for which the 11 appropriation was intended, or if it appears that any 12 statutory restrictions or provisions are being violated.

13 (4) The committee shall make reports, from time to time, to the members of the Legislature and, upon request, to the 14 standing committees of the Senate and House of 15 16 Representatives with respect to any of its findings or 17 recommendations of a fiscal nature. It shall keep complete 18 minutes of its meetings. The committee shall make and distribute its final report to the members of the ensuing 19 20 Legislature not later than ten days after the convening of 21 the regular session of the Legislature.

The committee may issue subpoenas, under the hand 22 (5) 23 and seal of the chairman, to compel the attendance of 24 witnesses and the production of any papers, books, accounts, 25 documents and testimony touching matters of a fiscal nature 26 properly being inquired into by the committee, to administer 27 oaths, and to cause the deposition of witnesses, either 28 residing within or without the State, to be taken in the 29 manner prescribed by laws for taking depositions in civil 30 actions.

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(6) Any person who wilfully neglects or refuses to
 comply with any subpoena issued in behalf of the committee,
 or refuses to testify to any matters regarding which he may
 be lawfully interrogated, shall be subject to the penalties
 provided by the laws of the Commonwealth in such cases.

6 (7) Each witness who appears before the committee by its order, other than an officer or employe of the Commonwealth, 7 8 shall receive for his attendance the fees and mileage 9 provided for witnesses in civil cases in courts of record, 10 which shall be audited and paid out of the funds of the 11 committee upon the presentation of proper vouchers signed by 12 such witness and approved by the chairman or vice-chairman of 13 the committee.

The Legislative Budget and Finance Committee is 14 (8) 15 authorized to appoint an executive director, and to fix his compensation, who shall be the chief executive officer of the 16 committee and assist in its duties, and shall compile 17 18 information for the committee. The committee is authorized to 19 select and employ other personnel that it may deem necessary 20 in the performance of its duties, and the compensation and salaries shall be fixed by the Legislative Budget and Finance 21 Committee. 22

23 (9) The Legislative Budget and Finance Committee, in 24 addition to all other duties prescribed by law, shall annually review budgets and appropriation requests and the 25 operation and management of selected State agencies, 26 27 departments and institutions and shall develop a performance-28 based budget as well as make recommendations with respect 29 thereto the legislature. The following shall apply: (i) To carry out the purposes of this paragraph, the 30

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1 Legislative Budget and Finance Committee shall establish a performance-based budget division staffed with persons 2 3 knowledgeable and proficient in performance-based 4 budgeting, budget analysis and budget preparation. 5 (ii) Each agency, department and institution shall furnish to the Legislative Budget and Finance Committee a 6 copy of its appropriation request made to the Office of 7 the Budget at the same time such request is made to such 8 9 office. Each State agency, department or institution 10 shall also furnish to the Legislative Budget and Finance 11 Committee and its staff any other supporting information or data deemed necessary to carry out the purposes of 12 13 this paragraph. 14 (iii) The Legislative Budget and Finance Committee, or when it deems necessary, its staff, may hold such 15 16 testimony from officers and employees of each State agency, department or institution and require such 17 18 testimony from officers and employees of each State agency, department or institution as is necessary to 19 20 carry out the purposes of this paragraph. (iv) The Legislative Budget and Finance Committee 21 22 shall utilize a performance-based budgeting approach in 23 developing the budget recommendations in subparagraph 24 (v). The Legislative Budget and Finance Committee shall 25 adopt a performance-based budgeting approach that 26 demonstrates a systematic approach for developing 27 performance budgets at government agencies. 28 (v) On the day in which the Governor is required by law to address the General Assembly in a joint session 29 presenting the annual budget address, the Legislative 30

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1Budget and Finance Committee shall furnish a document2containing its budget recommendations to each member of3the Appropriations Committee of the House of4Representatives and to those other members of the General5Assembly which may request it. A copy shall also be6furnished to the Governor and to the Office of the7Budget.

8 Section 4. Executive director.

9 The duties of the executive director shall be as follows:

10 (1) By continuous review of State expenditures, revenues 11 and analysis of budget to ascertain the facts, compare cost, 12 workload and other data, and make recommendations concerning 13 the State's budget and revenue of the departments, boards, 14 commissions and agencies of the Commonwealth.

15 (2) Such other duties as shall be assigned to him by the16 Legislative Budget and Finance Committee.

Section 3. Sections 5 and 6 of the act are reenacted and amended to read:

19 Section 5. <u>Compensation</u>.

20 The members of the committee shall serve without compensation but shall be reimbursed for their expenses incurred while 21 attending sessions of the committee or meetings of any 22 23 subcommittee of the committee, or while engaged on other committee business authorized by the committee, and in going to 24 and coming from meetings of the committee or its subcommittees 25 26 or for travel and other committee business when authorized by 27 the committee.

28 Section 6. <u>Reports.</u>

29 Before any written report is made by the committee, the 30 department, officer or agency of the government involved therein 20080H2308B3383 - 7 - shall be afforded an opportunity to comment, and said comments
 shall be attached to said report.

3 Section 4. Section 7 of the act, amended September 20, 1961
4 (P.L.1521, No.645), is reenacted and amended to read:
5 Section 7. Appropriation.

6 The sum of two hundred thousand dollars (\$200,000), or as 7 much thereof as may be necessary, is hereby specifically 8 appropriated to the Legislative Budget and Finance Committee to 9 pay the expenses of the members of the committee and for the 10 salary or compensation of executive director, clerical and other 11 hire and incidental expenses.

12 Section 5. Section 8 of the act is reenacted and amended to 13 read:

14 Section 8. Effective date.

15 This act shall take effect the day following sine die 16 adjournment of the present session of the General Assembly. 17 Section 6. This act shall take effect immediately.