THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL No. 1203 Session of 2007

INTRODUCED BY HORNAMAN, GEORGE, DePASQUALE, GERBER, McCALL, CALTAGIRONE, CONKLIN, DeWEESE, EACHUS, GIBBONS, HARHAI, HARKINS, JAMES, JOSEPHS, KORTZ, MAHONEY, MANDERINO, McGEEHAN, MUNDY, M. O'BRIEN, PRESTON, SAINATO, SHIMKUS, STABACK, SURRA, TANGRETTI, THOMAS, VITALI, YUDICHAK, CURRY, FREEMAN, K. SMITH, GOODMAN, BENNINGTON, M. SMITH, PETRONE, LENTZ, GRUCELA, FABRIZIO, WALKO AND GEIST, MAY 24, 2007

AS AMENDED ON THIRD CONSIDERATION, HOUSE OF REPRESENTATIVES, JUNE 25, 2007

AN ACT

- Amending the act of November 30, 2004 (P.L.1672, No.213), 2 entitled, "An act providing for the sale of electric energy 3 generated from renewable and environmentally beneficial sources, for the acquisition of electric energy generated 5 from renewable and environmentally beneficial sources by electric distribution and supply companies and for the powers 7 and duties of the Pennsylvania Public Utility Commission," 8 further providing for definitions, for alternative energy portfolio standards, for portfolio requirements in other 9 states and for interconnection standards for customer-10 11 generator facilities.
- 12 The General Assembly of the Commonwealth of Pennsylvania
- 13 hereby enacts as follows:
- 14 Section 1. The definitions of "alternative energy credit,"
- 15 "customer-generator," "force majeure" and "Tier I alternative
- 16 energy source" in section 2 of the act of November 30, 2004
- 17 (P.L.1672, No.213), known as the Alternative Energy Portfolio
- 18 Standards Act, are amended to read:
- 19 Section 2. Definitions.

- 1 The following words and phrases when used in this act shall
- 2 have the meanings given to them in this section unless the
- 3 context clearly indicates otherwise:
- 4 "Alternative energy credit." A tradable instrument that is
- 5 used to establish, verify and monitor compliance with this act.
- 6 A unit of credit shall equal one megawatt hour of electricity
- 7 from an alternative energy source. The alternative energy credit
- 8 shall remain the property of the alternative energy system until
- 9 the alternative energy credit is voluntarily transferred by the
- 10 <u>alternative energy system.</u>
- 11 * * *
- 12 "Customer-generator." A nonutility owner or operator of a
- 13 net metered distributed generation system with a nameplate
- 14 capacity of not greater than 50 kilowatts if installed at a
- 15 residential service or not larger than [1,000] 3,000 kilowatts
- 16 at other customer service locations, except for customers whose
- 17 systems are above [one megawatt] three megawatts and up to [two]
- 18 five megawatts who make their systems available to operate in
- 19 parallel with the electric utility during grid emergencies as
- 20 defined by the regional transmission organization or where a
- 21 microgrid is in place for the <u>primary or secondary</u> purpose of
- 22 maintaining critical infrastructure, such as homeland security
- 23 assignments, emergency services facilities, hospitals, traffic
- 24 signals, wastewater treatment plants or telecommunications
- 25 facilities, provided that technical rules for operating
- 26 generators interconnected with facilities of an electric
- 27 distribution company, electric cooperative or municipal electric
- 28 system have been promulgated by the Institute of Electrical and
- 29 Electronic Engineers and the Pennsylvania Public Utility
- 30 Commission.

- 1 * * *
- 2 "Force majeure." Upon its own initiative or upon a request
- 3 of an electric distribution company or an electric generator
- 4 supplier, the Pennsylvania Public Utility Commission, within 60
- 5 days, shall determine if alternative energy resources are
- 6 reasonably available in the marketplace in sufficient quantities
- 7 for the electric distribution companies and electric generation
- 8 suppliers to meet their obligations for that reporting period
- 9 under this act. <u>In making this determination the commission</u>
- 10 shall consider whether electric distribution companies or
- 11 <u>electric generation suppliers have made a good faith effort to</u>
- 12 <u>acquire sufficient alternative energy to comply with their</u>
- 13 <u>obligations</u>. Such good faith efforts shall include, but are not
- 14 limited to, banking alternative energy credits during their
- 15 <u>transition periods</u>, <u>seeking alternative energy credits through</u>
- 16 competitive solicitations and seeking to procure alternative
- 17 energy credits or alternative energy through long-term
- 18 contracts. In further making its determination the commission
- 19 shall assess the availability of alternative energy credits in
- 20 the Generation Attributes Tracking System (GATS) or its
- 21 <u>successor</u>, and the availability of alternative energy credits
- 22 generally in Pennsylvania and other jurisdictions in the PJM
- 23 Interconnection, L.L.C. regional transmission organization (PJM)
- 24 or its successor. The commission may also require solicitations
- 25 for alternative energy credits as part of default service before
- 26 <u>requests of force majeure can be made.</u> If the commission <u>further</u>
- 27 determines that alternative energy resources are not reasonably
- 28 available in sufficient quantities in the marketplace for the
- 29 electric distribution companies and electric generation
- 30 suppliers to meet their obligations under this act, then the

- 1 commission shall modify the underlying obligation of the
- 2 electric distribution company or electric generation supplier or
- 3 recommend to the General Assembly that the underlying obligation
- 4 be eliminated. Commission modification of the electric
- 5 distribution company or electric generation supplier obligations
- 6 under this act shall be for that compliance period only.
- 7 Commission modification shall not automatically reduce the
- 8 obligation for subsequent compliance years. If the commission
- 9 modifies the electric distribution company or electric
- 10 generation supplier obligations under this act, the commission
- 11 may require the electric distribution company or electric
- 12 generation supplier to acquire additional alternative energy
- 13 <u>credits in subsequent years equivalent to the obligation reduced</u>
- 14 due to a force majeure declaration if the commission determines
- 15 that sufficient alternative energy credits exist in the
- 16 marketplace.
- 17 * * *
- 18 "Tier I alternative energy source." Energy derived from:
- 19 (1) Solar photovoltaic <u>and solar thermal</u> energy.
- 20 (2) Wind power.
- 21 (3) Low-impact hydropower.
- 22 (4) Geothermal energy.
- 23 (5) Biologically derived methane gas.
- 24 (6) Fuel cells.
- 25 (7) Biomass energy.
- 26 (8) Coal mine methane.
- 27 * * *
- Section 2. Sections 3(b), (e) and (f), 4 and 5 of the act
- 29 are amended to read:
- 30 Section 3. Alternative energy portfolio standards.

- 1 * * *
- 2 (b) Tier I and solar photovoltaic shares.--
- 3 (1) Two years after the effective date of this act, at
- 4 least 1.5% of the electric energy sold by an electric
- 5 distribution company or electric generation supplier to
- 6 retail electric customers in this Commonwealth shall be
- 7 generated from Tier I alternative energy sources. Except as
- 8 provided in this section, the minimum percentage of electric
- 9 energy required to be sold to retail electric customers from
- 10 alternative energy sources shall increase to 2% three years
- after the effective date of this act. The minimum percentage
- of electric energy required to be sold to retail electric
- customers from alternative energy sources shall increase by
- 14 at least 0.5% each year so that at least 8% of the electric
- energy sold by an electric distribution company or electric
- 16 generation supplier to retail electric customers in that
- 17 certificated territory in the 15th year after the effective
- 18 date of this subsection is sold from Tier I alternative
- 19 energy resources.
- 20 (2) [Of the electric energy required to be sold from
- 21 Tier I sources, the total percentage that must be sold from
- 22 solar photovoltaic technologies is for: The total percentage
- 23 of the electric energy sold by an electric distribution
- 24 <u>company or an electric generation supplier to retail electric</u>
- 25 customers in this Commonwealth that must be sold from solar
- 26 <u>photovoltaic technologies is:</u>
- 27 [(i) Years 1 through 4 0.0013%.
- 28 (ii) Years 5 through 9 0.0203%.
- 29 (iii) Years 10 through 14 0.2500%.
- 30 (iv) Years 15 and thereafter 0.5000%.

1	(i) 0.0013% for June 1, 2006, through May 31, 2007.	
2	(ii) 0.0030% for June 1, 2007, through May 31, 2008.	
3	(iii) 0.0063% for June 1, 2008, through May 31,	
4	<u>2009.</u>	
5	(iv) 0.0120% for June 1, 2009, through May 31, 2010.	
6	(v) 0.0203% for June 1, 2010, through May 31, 2011.	
7	(vi) 0.0325% for June 1, 2011, through May 31, 2012.	
8	(vii) 0.0510% for June 1, 2012, through May 31,	
9	<u>2013.</u>	
10	(viii) 0.0840% for June 1, 2013, through May 31,	
11	<u>2014.</u>	
12	(ix) 0.1440% for June 1, 2014, through May 31, 2015.	
13	(x) 0.2500% for June 1, 2015, through May 31, 2016.	
14	(xi) 0.2933% for June 1, 2016, through May 31, 2017.	
15	(xii) 0.3400% for June 1, 2017, through May 31,	
16	<u>2018.</u>	
17	(xiii) 0.3900% for June 1, 2018, through May 31,	
18	<u>2019.</u>	
19	(xiv) 0.4433% for June 1, 2019, and thereafter.	<
20	(XIV) 0.4433% FOR JUNE 1, 2019, THROUGH MAY 31,	<
21	<u>2020.</u>	
22	(XV) 0.5000% FOR JUNE 1, 2020, AND THEREAFTER.	
23	THE PERCENTAGES IN THIS PARAGRAPH SHALL APPLY TO ALL	
24	RETAIL ELECTRICITY SALES IN THIS COMMONWEALTH.	
25	(3) Upon commencement of the beginning of the 6th	
26	reporting year, the commission shall undertake a review of	
27	the compliance by electric distribution companies and	
28	electric generation suppliers with the requirements of this	
29	act. The review shall also include the status of alternative	
30	energy technologies within this Commonwealth and the capacity	

1 to add additional alternative energy resources. The

2 commission shall use the results of this review to recommend

- 3 to the General Assembly additional compliance goals beyond
- 4 year 15. The commission shall work with the department in
- 5 evaluating the future alternative energy resource potential.
- 6 * * *
- 7 (e) Alternative energy credits.--
- 8 (1) The commission shall establish an alternative energy
- 9 credits program as needed to implement this act. The
- 10 provision of services pursuant to this section shall be
- 11 exempt from the competitive procurement procedures of 62
- 12 Pa.C.S. (relating to procurement).
- 13 (2) The commission shall approve an independent entity
- to serve as the alternative energy credits program
- administrator. The administrator shall have those powers and
- duties assigned by commission regulations. Such powers and
- duties shall include, but not be limited to, the following:
- 18 (i) To create and administer an alternative energy
- 19 credits certification, tracking and reporting program.
- This program should include, at a minimum, a process for
- 21 qualifying alternative energy systems and determining the
- 22 manner credits can be created, accounted for, transferred
- and retired.
- 24 (ii) To submit reports to the commission at such
- times and in such manner as the commission shall direct.
- 26 (3) All qualifying alternative energy systems must
- 27 include a qualifying meter to record the cumulative electric
- 28 production to verify the advanced energy credit value.
- 29 Qualifying meters will be approved by the commission as
- defined in paragraph (4).

- (4) (i) An electric distribution company or electric generation supplier shall comply with the applicable requirements of this section by purchasing sufficient alternative energy credits and submitting documentation of compliance to the program administrator.
 - (ii) For purposes of this subsection, one alternative energy credit shall represent one megawatt hour of qualified alternative electric generation, whether self-generated, purchased along with the electric commodity or separately through a tradable instrument and otherwise meeting the requirements of commission regulations and the program administrator.
 - (5) The alternative energy credits program shall include provisions requiring a reporting period as defined in section 2 for all covered entities under this act. The alternative energy credits program shall also include a true-up period as defined in section 2. The true-up period shall provide entities covered under this act the ability to obtain the required number of alternative energy credits or to make up any shortfall of the alternative energy credits they may be required to obtain to comply with this act. A force majeure provision shall also be provided for under the true-up period provisions.
 - (6) An electric distribution company and electric generation supplier may bank or place in reserve alternative energy credits produced in one reporting year for compliance in either or both of the two subsequent reporting years, subject to the limitations set forth in this subsection and provided that the electric distribution company and electric generation supplier are in compliance for all previous

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reporting years. In addition, the electric distribution

company and electric generation supplier shall demonstrate to

the satisfaction of the commission that such credits:

- (i) were in excess of the alternative energy credits needed for compliance in the year in which they were generated and that such excess credits have not previously been used for compliance under this act;
- (ii) were produced by the generation of electrical energy by alternative energy sources and sold to retail customers during the year in which they were generated; and
- (iii) have not otherwise been nor will be sold, retired, claimed or represented as part of satisfying compliance with alternative or renewable energy portfolio standards in other states.
- 16 (7) An electric distribution company or an electric 17 generation supplier with sales that are exempted under 18 subsection (d) may bank credits for retail sales of electricity generated from Tier I and Tier II sources made 19 20 prior to the end of the cost-recovery period and after the 21 effective date of this act. Bankable credits shall be limited 22 to credits associated with electricity sold from Tier I and 23 Tier II sources during a reporting year which exceeds the 24 volume of sales from such sources by an electric distribution 25 company or electric generation supplier during the 12-month 26 period immediately preceding the effective date of this act. 27 All credits banked under this subsection shall be available 28 for compliance with subsections (b) and (c) for no more than 29 two reporting years following the conclusion of the cost-30 recovery period.

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- The commission or its designee shall develop a 1 2 registry of pertinent information regarding all available 3 alternative energy credits, credit transactions among 4 electric distribution companies and electric generation 5 suppliers, the number of alternative energy credits sold or 6 transferred and the price paid for the sale or transfer of the credits. The registry shall provide current information 7 8 to electric distribution companies, electric generation 9 suppliers and the general public on the status of alternative energy credits created, sold or transferred within this 10 11 Commonwealth.
 - (9) The commission may impose an administrative fee on an alternative energy credit transaction. The amount of this fee may not exceed the actual direct cost of processing the transaction by the alternative energy credits administrator. The commission is authorized to utilize up to 5% of the alternative compliance fees generated under subsection (f) for administrative expenses directly associated with this act.
- The commission shall establish regulations 20 governing the verification and tracking of energy efficiency 21 22 and demand-side management measures pursuant to this act, 23 which shall include benefits to all utility customer classes. 24 When developing regulations, the commission must give reasonable consideration to existing and proposed regulations 25 26 and rules in existence in the regional transmission 27 organizations that manage the transmission system in any part 28 of this Commonwealth. All verified reductions shall accrue credits starting with the passage of this act. 29
- 30 (11) The commission shall within 120 days of the

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1 effective date of this act develop a depreciation schedule

2 for alternative energy credits created through demand-side

3 management, energy efficiency and load management

4 technologies and shall develop standards for tracking and

5 verifying savings from energy efficiency, load management and

demand-side management measures. The commission shall allow

for a 60-day public comment period and shall issue final

standards within 30 days of the close of the public comment

9 period.

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- (12) (i) Unless a contractual provision explicitly assigns alternative energy credits in a different manner, the owner of the alternative energy system or a customergenerator owns any and all alternative energy credits associated with or created by the production of electric energy by such facility or customer, and the owner or customer shall be entitled to sell, transfer or take any other action to which a legal owner of property is entitled to take with respect to the credits.
- (ii) This paragraph shall apply to all alternative energy credits which were created pursuant to this act prior to the effective date of this paragraph and which will be created after the effective date of this paragraph, regardless of when any underlying contract for the purchase of electric energy or other products from the generator that qualifies as an alternative energy system was executed.
- (f) Alternative compliance payment. --
- 28 (1) At the end of each program year, the program
 29 administrator shall provide a report to the commission and to
 30 each covered electric distribution company showing their

- 1 status level of alternative energy acquisition.
- determination made under subsections (b) and (c). If, after

The commission shall conduct a review of each

- 4 notice and hearing, the commission determines that an
- 5 electric distribution company or electric generation supplier
- 6 has failed to comply with subsections (b) and (c), the
- 7 commission shall impose an alternative compliance payment on
- 8 that company or supplier.

- 9 (3) The alternative compliance payment, with the
- 10 exception of the solar photovoltaic share compliance
- requirement set forth in subsection (b)(2), shall be \$45
- times the number of additional alternative energy credits
- needed in order to comply with subsection (b) or (c).
- 14 (4) The alternative compliance payment for the solar
- photovoltaic share shall be 200% of the average market value
- of solar renewable energy credits sold during the reporting
- 17 period within the service region of the regional transmission
- 18 organization, including, where applicable, the levelized up-
- front rebates received by sellers of solar renewable energy
- 20 <u>credits in other jurisdictions in the PJM Interconnection</u>,
- 21 <u>L.L.C. transmission organization (PJM) or its successor</u>.
- 22 (5) The commission shall establish a process to provide
- for, at least annually, a review of the alternative energy
- 24 market within this Commonwealth and the service territories
- of the regional transmission organizations that manage the
- transmission system in any part of this Commonwealth. The
- 27 commission will use the results of this study to identify any
- 28 needed changes to the cost associated with the alternative
- 29 compliance payment program. If the commission finds that the
- 30 costs associated with the alternative compliance payment

- 1 program must be changed, the commission shall present these
- findings to the General Assembly for legislative enactment.
- 3 * * *
- 4 Section 4. Portfolio requirements in other states.
- 5 If an electric distribution supplier or electric generation
- 6 company provider sells electricity in any other state and is
- 7 subject to renewable energy portfolio requirements in that
- 8 state, they shall list any such requirement and shall indicate
- 9 how it satisfied those renewable energy portfolio requirements.
- 10 To prevent double-counting, the electric distribution supplier
- 11 or electric generation company shall not satisfy Pennsylvania's
- 12 alternative energy portfolio requirements using alternative
- 13 energy used to satisfy another state's portfolio requirements[.
- 14 Energy derived only from alternative energy sources inside the
- 15 geographical boundaries of this Commonwealth or within the
- 16 service territory of any regional transmission organization that
- 17 manages the transmission system in any part of this Commonwealth
- 18 shall be eligible to meet the compliance requirements under this
- 19 act.] or alternative energy credits already purchased by
- 20 <u>individuals</u>, <u>businesses</u>, <u>or government bodies that do not have a</u>
- 21 compliance obligation under this act unless the individual,
- 22 business or government body sells those credits to the electric
- 23 <u>distribution company or electric generation supplier. Energy</u>
- 24 <u>derived from alternative energy sources inside the geographical</u>
- 25 boundaries of this Commonwealth shall be eliqible to meet the
- 26 <u>compliance requirements under this act. Energy derived from</u>
- 27 alternative energy sources located outside the geographical
- 28 boundaries of this Commonwealth but within the service territory
- 29 of a regional transmission organization that manages the
- 30 transmission system in any part of this Commonwealth shall only

- 1 be eligible to meet the compliance requirements of electric
- 2 <u>distribution companies or electric generation suppliers located</u>
- 3 within the service territory of the same regional transmission
- 4 organization. For purposes of compliance with this act,
- 5 <u>alternative energy sources located in the PJM Interconnection</u>,
- 6 L.L.C. regional transmission organization (PJM) or its successor
- 7 <u>service territory shall be eliqible to fulfill compliance</u>
- 8 <u>obligations of all Pennsylvania electric distribution companies</u>
- 9 and electric generation suppliers. Energy derived from
- 10 <u>alternative energy sources located outside the service territory</u>
- 11 of a regional transmission organization that manages the
- 12 <u>transmission system in any part of this Commonwealth shall not</u>
- 13 <u>be eligible to meet the compliance requirements of this act.</u>
- 14 Electric distribution companies and electric generation
- 15 suppliers shall document that this energy was not used to
- 16 satisfy another state's renewable energy portfolio standards.
- 17 Section 5. Interconnection standards for customer-generator
- 18 facilities.
- 19 Excess generation from net-metered customer-generators shall
- 20 receive full retail value for all energy produced on an annual
- 21 basis. The commission shall develop technical and net metering
- 22 interconnection rules for customer-generators intending to
- 23 operate renewable onsite generators in parallel with the
- 24 electric utility grid, consistent with rules defined in other
- 25 states within the service region of the regional transmission
- 26 organization that manages the transmission system in any part of
- 27 this Commonwealth. The commission shall convene a stakeholder
- 28 process to develop Statewide technical and net metering rules
- 29 for customer-generators. The commission shall develop these
- 30 rules within nine months of the effective date of this act.

- 1 Section 3. The addition of section 3(e)(12) of the act shall
- apply to all alternative energy credits created under the act
- 3 before, on or after the effective date of this section,
- regardless of when any underlying contract for the purchase of 4
- electric energy or other products from the generator that 5
- qualifies as an alternative energy system was executed. 6
- 7 Section 4. This act shall take effect immediately.