## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## **SENATE BILL**

## No. 1193 Session of 2006

INTRODUCED BY ERICKSON, RAFFERTY, PICCOLA, PILEGGI, REGOLA, CORMAN, WENGER, WASHINGTON, WAUGH, C. WILLIAMS AND RHOADES, APRIL 17, 2006

REFERRED TO TRANSPORTATION, APRIL 17, 2006

## AN ACT

1 2 3 4 5 6 7	Amending Titles 42 (Judiciary and Judicial Procedure) and 75 (Vehicles) of the Pennsylvania Consolidated Statutes, making an editorial change; further providing for loss of property rights to Commonwealth; providing for vehicle forfeiture when driving under the influence; and further providing for procedure with respect to seized property subject to liens and rights of lienholders, for grading and for penalties.
8	The General Assembly of the Commonwealth of Pennsylvania
9	hereby enacts as follows:
10	Section 1. The heading of Chapter 68 of Title 42 of the
11	Pennsylvania Consolidated Statutes is amended to read:
12	CHAPTER 68
13	[CONTROLLED SUBSTANCES] FORFEITURES
14	Section 2. Section 6801 heading and (b), (d), (e) and (k) of
15	Title 42 are amended to read:
16	§ 6801. [Loss of property rights to Commonwealth] Controlled
17	<u>substance forfeiture</u> .
18	* * *
19	(b) Process and seizure Property subject to forfeiture
20	under this [chapter] <u>section</u> may be seized by the law

- 1 enforcement authority upon process issued by any court of common
- 2 pleas having jurisdiction over the property. Seizure without
- 3 process may be made if:
- 4 (1) the seizure is incident to an arrest or a search
- 5 under a search warrant or inspection under an administrative
- 6 inspection warrant;
- 7 (2) the property subject to seizure has been the subject
- 8 of a prior judgment in favor of the Commonwealth in a
- 9 criminal injunction or forfeiture proceeding under this
- 10 [chapter] <u>section</u>;
- 11 (3) there is probable cause to believe that the property
- is dangerous to health or safety; or
- 13 (4) there is probable cause to believe that the property
- 14 has been used or is intended to be used in violation of The
- 15 Controlled Substance, Drug, Device and Cosmetic Act.
- 16 \* \* \*
- 17 (d) Custody of property. -- Property taken or detained under
- 18 this section shall not be subject to replevin, but is deemed to
- 19 be in the custody of the law enforcement authority subject only
- 20 to the orders and decrees of the court of common pleas having
- 21 jurisdiction over the forfeiture proceedings and of the district
- 22 attorney or the Attorney General. When property is seized under
- 23 this [chapter] section, the law enforcement authority shall
- 24 place the property under seal and either:
- 25 (1) remove the property to a place designated by it; or
- 26 (2) require that the district attorney or Attorney
- 27 General take custody of the property and remove it to an
- appropriate location for disposition in accordance with law.
- 29 (e) Use of property held in custody.--Whenever property is
- 30 forfeited under this [chapter] <u>section</u>, the property shall be

- 1 transferred to the custody of the district attorney, if the law
- 2 enforcement authority seizing the property has local or county
- 3 jurisdiction, or the Attorney General, if the law enforcement
- 4 authority seizing the property has Statewide jurisdiction. The
- 5 district attorney or the Attorney General, where appropriate,
- 6 may:
- 7 (1) Retain the property for official use.
- 8 (2) Sell any forfeited property which is not required to
- 9 be destroyed by law and which is not harmful to the public,
- 10 but the proceeds from any such sale shall be used to pay all
- 11 proper expenses of the proceedings for forfeiture and sale,
- including expenses of seizure, maintenance of custody,
- advertising and court costs. The balance of the proceeds
- shall be dealt with in accordance with subsections (f) and
- 15 (g).
- 16 \* \* \*
- 17 (k) Proceeds and appropriations. -- The proceeds or future
- 18 proceeds from forfeited property under this [chapter] section
- 19 shall be in addition to any appropriation made to the Office of
- 20 Attorney General.
- 21 Section 3. Title 42 is amended by adding a section to read:
- 22 § 6801.1. Vehicle forfeiture.
- 23 (a) Forfeiture generally. -- Except as provided in subsection
- 24 (b), in addition to any other penalty imposed under law, the
- 25 <u>court shall order forfeiture of a vehicle to the Commonwealth</u>
- 26 <u>which an individual was driving, operating or was in actual</u>
- 27 physical control of at the time of the commission of an offense
- 28 and which is classified as a felony of the third degree under 75
- 29 Pa.C.S. § 3803(c) (relating to grading).
- 30 (b) Exceptions. -- The following shall apply:

1	(1) No vehicle used by any person as a common carrier in
2	the transaction of business as a common carrier shall be
3	forfeited under this section unless it appears that the owner
4	or other person in charge of the conveyance was a consenting
5	party or privy to a violation of 75 Pa.C.S. (relating to
6	vehicles).
7	(2) No vehicle shall be forfeited under this section by
8	reason of any act or omission which the owner of the vehicle
9	establishes to have been committed or omitted without the
10	owner's reasonable knowledge or consent.
11	(3) No bona fide security interest shall be subject to
12	forfeiture or impairment if it was retained or acquired in
13	any of the following circumstances:
14	(i) Under 13 Pa.C.S. (relating to commercial code)
15	by any merchant dealing in new or used vehicles.
16	(ii) By any licensed or regulated finance company,
17	bank or lending institution or by any other business
18	regularly engaged in the financing of or lending on the
19	security of the vehicle.
20	(c) Process and seizure
21	(1) Property subject to forfeiture under this section
22	may be seized by the law enforcement authority upon process
23	issued by any court of common pleas having jurisdiction over
24	the property.
25	(2) Seizure without process may be made if any of the
26	following apply:
27	(i) The seizure is incident to an arrest or a search
28	under a search warrant or inspection under an
29	administrative inspection warrant.
30	(ii) The property subject to seizure has been the

1 subject of a prior judgment in favor of the Commonwealth 2 in a criminal injunction or forfeiture proceeding under 3 this section. 4 (iii) There is probable cause to believe that the 5 property has been used or is intended to be used in violation of 75 Pa.C.S. § 3802 (relating to driving under 6 7 influence of alcohol or controlled substance). 8 (3) In the event seizure without process occurs under 9 paragraph (2), proceedings for the issuance of process shall be instituted as soon as possible. 10 11 (d) Custody. -- Property taken or detained under this section 12 shall not be subject to replevin but is deemed to be in the 13 custody of the law enforcement authority, subject only to the orders and decrees of the court of common pleas having 14 jurisdiction over the forfeiture proceedings and of the district 15 attorney or the Attorney General. When property is seized under 16 this section, the law enforcement authority shall place the 17 18 property under seal and either: 19 (1) remove the property to a place designated by it; or 20 (2) require that the district attorney or Attorney General take custody of the property and remove it to an 21 22 appropriate location for disposition in accordance with law. 23 (e) Use or sale of property. -- Whenever property is forfeited 24 under this section, the property shall be transferred to the custody of the district attorney, if the law enforcement 25 authority seizing the property has local or county jurisdiction, 26 or to the Attorney General, if the law enforcement authority 27 28 seizing the property has Statewide jurisdiction. The district attorney or the Attorney General, where appropriate, may do any 29

30

of the following:

- 1 (1) Retain the property for official use.
- 2 (2) Sell any forfeited property. The proceeds from any
- 3 <u>sale shall be used to pay all proper expenses of the</u>
- 4 proceedings for forfeiture and sale, including expenses of
- 5 <u>seizure, maintenance of custody, advertising and court costs.</u>
- 6 The balance of the proceeds shall be dealt with in accordance
- 7 with subsections (f) and (q).
- 8 (f) Use of cash or proceeds of property. -- Cash or proceeds
- 9 of forfeited property transferred to the custody of the district
- 10 attorney under subsection (e) shall be placed in the operating
- 11 <u>fund of the county in which the district attorney is elected.</u>
- 12 The appropriate county authority shall immediately release from
- 13 the operating fund, without restriction, a like amount for the
- 14 use of the district attorney enforcing the driving under the
- 15 <u>influence provisions of 75 Pa.C.S. The entity having budgetary</u>
- 16 <u>control shall not anticipate future forfeitures or proceeds from</u>
- 17 future forfeitures in adopting and approving the budget for the
- 18 district attorney.
- 19 (q) Distribution of property among law enforcement
- 20 <u>authorities.--If both municipal and State law enforcement</u>
- 21 <u>authorities were substantially involved in effecting the</u>
- 22 seizure, the court having jurisdiction over the forfeiture
- 23 proceedings shall equitably distribute the property between the
- 24 <u>district attorney and the Attorney General.</u>
- 25 (h) Authorization to utilize property or proceeds.--The
- 26 <u>district attorney and the Attorney General shall utilize</u>
- 27 forfeited property or proceeds from forfeited property for the
- 28 purpose of enforcing the provisions of 75 Pa.C.S. In appropriate
- 29 cases, the district attorney and the Attorney General may
- 30 designate proceeds from forfeited property to be utilized by

- 1 community-based drug and alcohol programs and crime-fighting
- 2 programs and for relocation and protection of witnesses in
- 3 criminal cases.
- 4 (i) Annual audit.--It shall be the responsibility of every
- 5 county in this Commonwealth to provide, through the controller,
- 6 board of auditors or other appropriate auditor and the district
- 7 attorney, an annual audit of all forfeited property and proceeds
- 8 obtained under this section. The audit shall not be made public
- 9 <u>but shall be submitted to the Office of Attorney General. The</u>
- 10 county shall report all forfeited property and proceeds obtained
- 11 under this section and the disposition of the property and
- 12 proceeds to the Attorney General by September 30 of each year.
- 13 (j) Annual report and confidential information.--The
- 14 Attorney General shall do all of the following:
- 15 (1) Annually submit a report to the Appropriations and
- Judiciary Committees of the Senate and the Appropriations and
- 17 Judiciary Committees of the House of Representatives
- 18 specifying the forfeited property or proceeds of forfeited
- 19 property obtained under this section. The report shall give
- 20 <u>an accounting of all proceeds derived from the sale of</u>
- 21 <u>forfeited property and the use made of unsold forfeited</u>
- 22 property.
- 23 (2) Adopt procedures and guidelines governing the
- 24 <u>release of information by the district attorney to protect</u>
- 25 <u>the confidentiality of forfeited property or proceeds used in</u>
- ongoing law enforcement activities.
- 27 (k) Proceeds and appropriations. -- The proceeds or future
- 28 proceeds from forfeited property under this section shall be in
- 29 addition to any appropriation made to the Office of Attorney
- 30 General.

- 1 Section 4. Section 6802(a)(5), (f) introductory paragraph
- 2 and (1), (j) introductory paragraph and (k) of Title 42 are
- 3 amended to read:
- 4 § 6802. Procedure with respect to seized property subject to
- 5 liens and rights of lienholders.
- 6 (a) General procedure. -- The proceedings for the forfeiture
- 7 or condemnation of property, the sale of which is provided for
- 8 in this chapter, shall be in rem, in which the Commonwealth
- 9 shall be the plaintiff and the property the defendant. A
- 10 petition shall be filed in the court of common pleas of the
- 11 judicial district where the property is located, verified by
- 12 oath or affirmation of an officer or citizen, containing the
- 13 following:
- 14 \* \* \*
- 15 (5) An allegation that the property is subject to
- forfeiture [pursuant to section 6801(a) (relating to loss of
- property rights to Commonwealth)] <u>under this chapter</u> and an
- averment of material facts upon which the forfeiture action
- 19 is based.
- 20 \* \* \*
- 21 (f) Preservation of the property subject for forfeiture.--
- 22 Upon application of the Commonwealth, the court may enter a
- 23 restraining order or injunction, require the execution of a
- 24 satisfactory performance bond or take any other action to
- 25 preserve the availability of property described in [section
- 26 6801(a)] this chapter for forfeiture under this section either:
- 27 (1) upon the filing of an information or an indictment
- charging a violation [of the act of April 14, 1972 (P.L.233,
- No.64), known as The Controlled Substance, Drug, Device and
- 30 Cosmetic Act,] for which criminal forfeiture may be ordered

- 1 under this chapter and alleging that the property with
- 2 respect to which the order is sought would be subject to
- 3 forfeiture; or
- 4 \* \* \*
- 5 (j) Owner's burden of proof.--At the time of the hearing, if
- 6 the Commonwealth produces evidence that the property in question
- 7 was unlawfully used, possessed or otherwise subject to
- 8 forfeiture under [section 6801(a)] this chapter, the burden
- 9 shall be upon the claimant to show:
- 10 \* \* \*
- 11 (k) Court-ordered release of property.--If a person claiming
- 12 the ownership of or right of possession to or claiming to be the
- 13 holder of a chattel mortgage or contract of conditional sale
- 14 upon the property, the disposition of which is provided for in
- 15 this section, prior to the sale presents a petition to the court
- 16 alleging over the property lawful ownership, right of
- 17 possession, a lien or reservation of title and if, upon public
- 18 hearing, due notice of which having been given to the Attorney
- 19 General or the district attorney, the claimant shall prove by
- 20 competent evidence to the satisfaction of the court that the
- 21 property was lawfully acquired, possessed and used by him or, it
- 22 appearing that the property was unlawfully used by a person
- 23 other than the claimant, that the unlawful use was without the
- 24 claimant's knowledge or consent, then the court may order the
- 25 property returned or delivered to the claimant. Such absence of
- 26 knowledge or consent must be reasonable under the circumstances
- 27 presented. Otherwise, it shall be retained for official use or
- 28 sold in accordance with [section 6801(e)] this chapter.
- 29 Section 5. Section 3803(a) introductory paragraph of Title
- 30 75 is amended and the section is amended by adding a subsection

- 1 to read:
- 2 § 3803. Grading.
- 3 (a) Basic offenses.--Notwithstanding the provisions of
- 4 [subsection (b)] <u>subsections (b) and (c)</u>:
- 5 \* \* \*
- 6 (c) Habitual offender.--
- 7 (1) An individual who violates section 3802(b) and who
- 8 <u>has four or more prior offenses commits a felony of the third</u>
- 9 <u>degree</u>.
- 10 (2) An individual who violates section 3802(a)(1), where
- 11 the individual refused testing of blood or breath, or who
- violates section 3802(c) or (d) and who has three or more
- prior offenses commits a felony of the third degree.
- Section 6. Section 3804(b)(4) and (c)(3) of Title 75 are
- 15 amended and the subsections are amended by adding paragraphs to
- 16 read:
- 17 § 3804. Penalties.
- 18 \* \* \*
- 19 (b) High rate of blood alcohol; minors; commercial vehicles
- 20 and school buses and school vehicles; accidents. -- Except as set
- 21 forth in subsection (c), an individual who violates section
- 22 3802(a)(1) where there was an accident resulting in bodily
- 23 injury, serious bodily injury or death of any person or damage
- 24 to a vehicle or other property or who violates section 3802(b),
- 25 (e) or (f) shall be sentenced as follows:
- 26 \* \* \*
- 27 (4) For a fourth [or subsequent] offense, to:
- 28 (i) undergo imprisonment of not less than one year;
- 29 (ii) pay a fine of not less than \$1,500 nor more
- 30 than \$10,000; and

1 (iii) comply with all drug and alcohol treatment requirements imposed under sections 3814 and 3815. 2 3 (5) For a fifth or subsequent offense, to: 4 (i) undergo imprisonment of not less than two years; 5 (ii) pay a fine of not less than \$2,500 nor more than \$15,000; and 6 (iii) comply with all drug and alcohol treatment 7 8 requirements imposed under sections 3814 and 3815. 9 Incapacity; highest blood alcohol; controlled substances. -- An individual who violates section 3802(a)(1) and 10 11 refused testing of blood or breath or an individual who violates 12 section 3802(c) or (d) shall be sentenced as follows: 13 14 (3) For a third [or subsequent] offense, to: 15 (i) undergo imprisonment of not less than one year; 16 (ii) pay a fine of not less than \$2,500; and 17 (iii) comply with all drug and alcohol treatment 18 requirements imposed under sections 3814 and 3815. (4) For a fourth or subsequent offense, to: 19 20 (i) undergo imprisonment of not less than two years; (ii) pay a fine of not less than \$5,000; and 21 (iii) comply with all drug and alcohol treatment 22 23 requirements imposed under sections 3814 and 3815. 24 Section 7. The following provisions shall apply to all 25 offenses committed on or after the effective date of this act: 26 27 The amendment of the heading of 42 Pa.C.S. Ch. 68. (1)28 (2) The amendment of 42 Pa.C.S. § 6801 heading and subsections (b), (d), (e) and (k). 29 The addition of 42 Pa.C.S. § 6801.1. 30 (3)

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- 1 (4) The amendment of 42 Pa.C.S. § 6802(a)(5), (f)
- 2 introductory paragraph and (1), (j) introductory paragraph
- 3 and (k).
- 4 (5) The amendment or addition of 75 Pa.C.S. § 3803(a)
- introductory paragraph and (c). 5
- 6 (6) The amendment or addition of 75 Pa.C.S. § 3804(b)(4)
- 7 and (5) and (c)(3) and (4).
- Section 8. This act shall take effect in 60 days. 8