## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## HOUSE BILL No. 2564 Session of 2006

INTRODUCED BY MAITLAND, FLEAGLE, KAUFFMAN, CLYMER, CRAHALLA, GRUCELA, HARPER, HERSHEY, MELIO, S. MILLER, SAYLOR, SCAVELLO, SCHRODER AND E. Z. TAYLOR, APRIL 3, 2006

REFERRED TO COMMITTEE ON LOCAL GOVERNMENT, APRIL 3, 2006

## AN ACT

- Amending the act of July 31, 1968 (P.L.805, No.247), entitled, as amended, "An act to empower cities of the second class A, 2 3 and third class, boroughs, incorporated towns, townships of 4 the first and second classes including those within a county of the second class and counties of the second through eighth classes, individually or jointly, to plan their development 6 7 and to govern the same by zoning, subdivision and land development ordinances, planned residential development and 8 9 other ordinances, by official maps, by the reservation of certain land for future public purpose and by the acquisition 10 of such land; to promote the conservation of energy through 11 12 the use of planning practices and to promote the effective 13 utilization of renewable energy sources; providing for the 14 establishment of planning commissions, planning departments, 15 planning committees and zoning hearing boards, authorizing 16 them to charge fees, make inspections and hold public 17 hearings; providing for mediation; providing for transferable 18 development rights; providing for appropriations, appeals to 19 courts and penalties for violations; and repealing acts and 20 parts of acts," further providing for definitions; amending provisions relating to municipal capital improvements; and 21 22 providing for building excise fees and for development 23 moratoriums.
- 24 The General Assembly of the Commonwealth of Pennsylvania
- 25 hereby enacts as follows:
- 26 Section 1. The definition of "impact fee" in section 502-A
- 27 of the act of July 31, 1968 (P.L.805, No.247), known as the
- 28 Pennsylvania Municipalities Planning Code, reenacted and amended

- 1 December 21, 1988 (P.L.1329, No.170) and added December 19, 1990
- 2 (P.L.1343, No.209), is amended and the section is amended by
- 3 adding a definition to read:
- 4 Section 502-A. Definitions.--The following words and phrases
- 5 when used in this article shall have the meanings given to them
- 6 in this section unless the context clearly indicates otherwise:
- 7 \* \* \*
- 8 ["Impact fee," a charge or fee imposed by a municipality
- 9 against new development in order to generate revenue for funding
- 10 the costs of transportation capital improvements necessitated by
- 11 and attributable to new development.]
- 12 \* \* \*
- 13 <u>"Transportation impact fee," a charge or fee imposed by a</u>
- 14 municipality against new development in order to generate
- 15 revenue for funding the costs of transportation capital
- 16 improvements necessitated by and attributable to new
- 17 <u>development</u>.
- 18 \* \* \*
- 19 Section 2. Section 503-A of the act, amended or added
- 20 December 19, 1990 (P.L.1343, No.209) and June 22, 2000 (P.L.495,
- 21 No.68), is amended to read:
- 22 Section 503-A. Grant of Power.--(a) The governing body of
- 23 each municipality other than a county, in accordance with the
- 24 conditions and procedures set forth in this act, may enact,
- 25 amend and repeal transportation impact fee ordinances and,
- 26 thereafter, may establish, at the time of municipal approval of
- 27 any new development or subdivision, the amount of [an] a
- 28 transportation impact fee for any of the offsite public
- 29 transportation capital improvements authorized by this act as a
- 30 condition precedent to final plat approval under the

- 1 municipality's subdivision and land development ordinance. Every
- 2 ordinance adopted pursuant to this act shall include, but not be
- 3 limited to, provisions for the following:
- 4 (1) The conditions and standards for the determination
- 5 and imposition of <u>transportation</u> impact fees consistent with
- 6 the provisions of this act.
- 7 (2) The agency, body or office within the municipality
- 8 which shall administer the collection, disbursement and
- 9 accounting of <u>transportation</u> impact fees.
- 10 (3) The time, method and procedure for the payment of
- 11 <u>transportation</u> impact fees.
- 12 (4) The procedure for issuance of any credit against or
- reimbursement of <u>transportation</u> impact fees which an
- 14 applicant may be entitled to receive consistent with the
- 15 provisions of this act.
- 16 (5) Exemptions or credits which the municipality may
- 17 choose to adopt. In this regard the municipality shall have
- 18 the power to:
- 19 (i) Provide a credit of up to 100% of the applicable
- 20 <u>transportation</u> impact fees for all new development and
- 21 growth which constitutes affordable housing to low- and
- 22 moderate-income persons.
- 23 (ii) Provide a credit of up to 100% of the
- 24 applicable <u>transportation</u> impact fees for growth which
- are determined by the municipality to serve an overriding
- 26 public interest.
- 27 (iii) Exempt de [minimus] minimis applications from
- 28 <u>transportation</u> impact fee requirements. If such a policy
- is adopted, the definition of de [minimus] minimis shall
- 30 be contained in the ordinance.

- 1 (b) No municipality shall have the power to require as a
- 2 condition for approval of a land development or subdivision
- 3 application the construction, dedication or payment of any
- 4 offsite improvements or capital expenditures of any nature
- 5 whatsoever or impose any contribution in lieu thereof, exaction
- 6 fee, or any connection, tapping or similar fee except as may be
- 7 specifically authorized under this act.
- 8 (c) No municipality may levy [an] a transportation impact
- 9 fee prior to the enactment of a municipal transportation impact
- 10 fee ordinance adopted in accordance with the procedures set
- 11 forth in this act, except as may be specifically authorized by
- 12 the provisions of this act. A transportation impact fee shall be
- 13 imposed by a municipality within a service area or areas only
- 14 where such fees have been determined and imposed pursuant to the
- 15 standards, provisions and procedures set forth herein.
- 16 (d) [Impact] <u>Transportation impact</u> fees may be used for
- 17 those costs incurred for improvements designated in the
- 18 transportation capital improvement program which are
- 19 attributable to new development, including the acquisition of
- 20 land and rights-of-way; engineering, legal and planning costs;
- 21 and all other costs which are directly related to road
- 22 improvements within the service area or areas, including debt
- 23 service. [Impact] <u>Transportation impact</u> fees shall not be
- 24 imposed or used for costs associated with any of the following:
- 25 (1) Construction, acquisition or expansion of municipal
- 26 facilities other than capital improvements identified in the
- 27 transportation capital improvements plan required by this
- 28 act.
- 29 (2) Repair, operation or maintenance of existing or new
- 30 capital improvements.

- 1 (3) Upgrading, updating, expanding or replacing existing
  2 capital improvements to serve existing developments in order
  3 to meet stricter safety, efficiency, environmental or
  4 regulatory standards not attributable to new development.
  - (4) Upgrading, updating, expanding or replacing existing capital improvements to remedy deficiencies in service to existing development or fund deficiencies in existing municipal capital improvements resulting from a lack of adequate municipal funding over the years for maintenance or capital construction costs.
- Preparing and developing the land use assumptions, 11 12 roadway sufficiency analysis and transportation capital 13 improvement plan, except that transportation impact fees may be used for no more than a proportionate amount of the cost 14 15 of professional consultants incurred in preparing a roadway 16 sufficiency analysis of infrastructure within a specified transportation service area, such allowable proportion to be 17 18 calculated by dividing the total costs of all road 19 improvements in the adopted transportation capital 20 improvement program within the transportation service area 21 attributable to projected future development within the 22 service area, as defined in section 504-A(e)(1)(iii), by the 23 total costs of all road improvements in the adopted 24 transportation capital improvement program within the 25 specific transportation service area, as defined in section 26 504-A.
- 27 (e) Nothing in this act shall be deemed to alter or affect a
  28 municipality's existing power to require an applicant for
  29 municipal approval of any new development or subdivision from
- 30 paying for the installation of onsite improvements as provided

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- 1 for in a municipality's subdivision and land development
- 2 ordinance as authorized by this act.
- 3 (f) No municipality may delay or deny any application for
- 4 building permit, certificate-of-occupancy, development or any
- 5 other approval or permit required for construction, land
- 6 development, subdivision or occupancy for the reason that any
- 7 project of an approved capital improvement program has not been
- 8 completed.
- 9 (g) A municipality which has enacted an impact fee ordinance
- 10 on or before June 1, 1990, may for a period not to exceed one
- 11 year from the effective date of this article, adopt an impact
- 12 fee ordinance to conform with the standards and procedures set
- 13 forth in this article. Where a fee previously imposed pursuant
- 14 to an ordinance in effect on June 1, 1990, for transportation
- 15 improvements authorized by this article is greater than the
- 16 recalculated fee due under the newly adopted ordinance, the
- 17 individual who paid the fee is entitled to a refund of the
- 18 difference. If the recalculated fee is greater than the
- 19 previously paid fee, there shall be no additional charge.
- 20 (h) The powers provided by this section may be exercised by
- 21 two or more municipalities, other than counties, which have
- 22 adopted a joint municipal comprehensive plan pursuant to Article
- 23 XI through a joint municipal authority, subject to the
- 24 conditions and procedures set forth in this article.
- 25 Section 3. Sections 504-A(a), (b), (e), (f) and (g) and 505-
- 26 A of the act, amended June 22, 2000 (P.L.495, No.68), are
- 27 amended to read:
- 28 Section 504-A. Transportation Capital Improvements Plan.--
- 29 (a) (1) A transportation capital improvements plan shall be
- 30 prepared and adopted by the governing body of the

municipality prior to the enactment of any transportation
impact fee ordinance.

(2) In lieu of preparing a transportation capital improvements plan, the governing body of the municipality may elect to have the municipality's comprehensive plan and maps serve as a transportation capital improvements plan, provided that:

(i) the municipality's comprehensive plan and maps contain the necessary information for the transportation impact fee advisory committee and governing body to perform the calculations, make the recommendations and carry out other duties required by this article; and

- (ii) the municipality's comprehensive plan and maps

  have been adopted or revised within ten years of the date

  of enactment of a transportation impact fee ordinance.
- (3) The municipality shall provide qualified professionals to assist the <u>transportation</u> impact fee advisory committee or the planning commission in the preparation of the transportation capital improvements plan or the transportation elements of the municipality's comprehensive plan and calculation of the <u>transportation</u> impact fees to be imposed to implement the plan in accordance with the procedures, provisions and standards set forth in this act.
- 25 (b) (1) [An] A transportation impact fee advisory committee 26 shall be created by resolution of a municipality intending to 27 adopt a transportation impact fee ordinance. The resolution 28 shall describe the geographical area or areas of the 29 municipality for which the advisory committee shall develop 30 the land use assumptions and conduct the roadway sufficiency

- 1 analysis studies.
- 2 The advisory committee shall consist of no fewer 3 than 7 nor more than 15 members, all of whom shall serve 4 without compensation. The governing body of the municipality 5 shall appoint as members of the advisory committee persons who are either residents of the municipality or conduct 6 7 business within the municipality and are not employees or 8 officials of the municipality. Not less than [40%] 25% of the 9 members of the advisory committee shall be representatives of 10 the real estate, commercial and residential development, and 11 building industries. The municipality may also appoint 12 traffic or transportation engineers or planners to serve on 13 the advisory committee provided the appointment is made after consultation with the advisory committee members. The traffic 14 15 or transportation engineers or planners appointed to the 16 advisory committee may not be employed by the municipality 17 for the development of or consultation on the roadways 18 sufficiency analysis which may lead to the adoption of the
- 20 The governing body of the municipality may elect to designate the municipal planning commission appointed 21 22 pursuant to Article II as the transportation impact fee 23 advisory committee. If the existing planning commission does 24 not include members representative of the real estate, commercial and residential development, and building 25 26 industries at no less than [40%] 25% of the membership, the 27 governing body of the municipality shall appoint the 28 sufficient number of representatives of the aforementioned 29 industries who reside in the municipality or conduct business 30 within the municipality to serve as ad hoc voting members of

transportation capital improvements plan.

- the planning commission whenever such commission functions as the impact fee advisory committee.
  - (4) No <u>transportation</u> impact fee ordinance may be invalidated as a result of any legal action challenging the composition of the advisory committee which is not brought within 90 days following the first public meeting of [said] the advisory committee.
  - (5) The advisory committee shall serve in an advisory capacity and shall have the following duties:
    - (i) To make recommendations with respect to land use assumptions, the development of comprehensive road improvements and <u>transportation</u> impact fees.
    - (ii) To make recommendations to approve, disapprove or modify a capital improvement program by preparing a written report containing these recommendations to the municipality.
    - (iii) To monitor and evaluate the implementation of a capital improvement program and the assessment of <a href="transportation">transportation</a> impact fees, and report annually to the municipality with respect to the same.
    - (iv) To advise the municipality of the need to revise or update the land use assumptions, capital improvement program or <u>transportation</u> impact fees.
- 24 \* \* \*

25 (e) (1) Utilizing the information provided by the land use
26 assumption and the roadway sufficiency analysis as the basis
27 for determination of the need for road improvements to remedy
28 existing deficiencies and accommodate future projected
29 traffic volumes, the advisory committee shall identify those
30 capital projects which the municipality should consider for

adoption in its transportation capital improvements plan and shall recommend the delineation of the transportation service area or areas. The capital improvement plan shall be developed in accordance with generally accepted engineering and planning practices. The capital improvement program shall include projections of all designated road improvements in the capital improvement program. The total cost of the road improvements shall be based upon estimated costs, using standard traffic engineering standards, with a 10% maximum contingency which may be added to said estimate. These costs shall include improvements to correct existing deficiencies with identified anticipated sources of funding and timetables for implementation. The transportation capital improvements plan shall include the following components: 

- (i) A description of the existing highways, roads and streets within the transportation service area and the road improvements required to update, improve, expand or replace such highways, roads and streets in order to meet the preferred level of service and usage and stricter safety, efficiency, environmental or regulatory standards not attributable to new development.
- (ii) A plan specifying the road improvements within the transportation service area attributable to forecasted pass-through traffic so as to maintain the preferred level of service after existing deficiencies identified by the roadway sufficiency analysis have been remedied.
- (iii) A plan specifying the road improvements or portions thereof within the transportation service area attributable to the projected future development,

consistent with the adopted land use assumptions, in order to maintain the preferred level of service after accommodation for pass-through traffic and after existing deficiencies identified in the roadway sufficiency analysis have been remedied.

- (iv) The projected costs of the road improvements to be included in the transportation capital improvements plan, calculating separately for each project by the following categories:
  - (A) The costs or portion thereof associated with correcting existing deficiencies as specified in subparagraph (i).
  - (B) The costs or portions thereof attributable to providing road improvements to accommodate forecasted pass-through trips as specified in subparagraph (ii).
  - (C) The costs of providing necessary road improvements or portions thereof attributable to projected future development as specified in subparagraph (iii), provided that no more than 50% of the cost of the improvements to any highway, road or street which qualifies as a State highway or portion of the rural State highway system as provided in section 102 of the act of June 1, 1945 (P.L.1242, No.428), known as the "State Highway Law," may be included.
- (v) A projected timetable and proposed budget for constructing each road improvement contained in the plan.
- 29 (vi) The proposed source of funding for each capital 30 improvement included in the road plan. This shall include

- 1 anticipated revenue from the Federal Government, State government, municipality, transportation impact fees and 2 3 any other source. The estimated revenue for each capital 4 improvement in the plan which is to be provided by 5 transportation impact fees shall be identified separately for each project. 6
  - The source of funding required for projects to remedy existing deficiencies as set forth in paragraph (1)(i) and the road improvements attributable to forecasted passthrough traffic as set forth in paragraph (1)(ii) shall be exclusive of funds generated from the assessment of transportation impact fees.
- Upon the completion of the transportation capital 14 improvements plan and prior to its adoption by the governing 15 body of the municipality and the enactment of a municipal transportation impact fee ordinance, the advisory committee 16 17 shall hold at least one public hearing for consideration of 18 the plan. Notification of the public hearing shall comply with the requirement of section 107. The plan shall be 20 available for public inspection at least ten working days prior to the date of the public hearing. After presentation 21 22 of the recommendation by the advisory committee or its 23 representatives at a public meeting of the governing body, 24 the governing body may make such changes to the plan prior to 25 its adoption as the governing body deems appropriate 26 following review of the public comments made at the public 27 hearing.
  - The governing body may periodically, but no more frequently than annually, request the transportation impact fee advisory committee to review the capital improvements

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- 1 plan and <u>transportation</u> impact fee charges and make
- 2 recommendations for revisions for subsequent consideration
- 3 and adoption by the governing body based only on the
- 4 following:

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- 5 (i) New subsequent development which has occurred in the municipality.
- 7 (ii) Capital improvements contained in the capital 8 improvements plan, the construction of which has been 9 completed.
- 10 (iii) Unavoidable delays beyond the responsibility
  11 or control of the municipality in the construction of
  12 capital improvements contained in the plan.
- 13 (iv) Significant changes in the land use 14 assumptions.
  - (v) Changes in the estimated costs of the proposed transportation capital improvements, which may be recalculated by applying the construction cost index as published in the American City/County magazine or the Engineering News Record.
- (vi) Significant changes in the projected revenue from all sources listed needed for the construction of the transportation capital improvements.
- 23 (f) Any improvements to Federal-aid or State highways to be
- 24 funded in part by <u>transportation</u> impact fees shall require the
- 25 approval of the Department of Transportation and, if necessary,
- 26 the United States Department of Transportation. Nothing in this
- 27 act shall be deemed to alter or diminish the powers, duties or
- 28 jurisdiction of the Department of Transportation with respect to
- 29 State highways or the rural State highway system.
- 30 (g) Two or more municipalities may, upon agreement, appoint

- 1 a joint <u>transportation</u> impact fee advisory committee which may
- 2 develop roadway sufficiency analyses and transportation capital
- 3 improvements plans for the participating municipalities. The
- 4 members of the joint advisory committee must be either residents
- 5 of or conduct business within one of the participating
- 6 municipalities.
- 7 Section 505-A. Establishment and Administration of Impact
- 8 Fees.--(a) (1) The <u>transportation</u> impact fee for
- 9 transportation capital improvements shall be based upon the
- 10 total costs of the road improvements included in the adopted
- capital improvement plan within a given transportation
- service area attributable to and necessitated by new
- development within the service area as calculated pursuant to
- section 504-A(e)(1)(iv)(C), divided by the number of
- anticipated peak hour trips generated by all new development
- 16 consistent with the adopted land use assumptions and
- 17 calculated in accordance with the Trip Generation Manual
- published by the Institute of Transportation Engineers,
- 19 fourth or subsequent edition as adopted by the municipality
- 20 by ordinance or resolution to equal a per trip cost for
- 21 transportation improvements within the service area.
- 22 (2) The specific transportation impact fee for a
- 23 specific new development or subdivision within the service
- area for road improvements shall be determined as of the date
- of preliminary land development or subdivision approval by
- 26 multiplying the per trip cost established for the service
- area as determined in section 503-A(a) by the estimated
- 28 number of peak hour trips to be generated by the new
- development or subdivision using generally accepted traffic
- 30 engineering standards.

1 (3) A municipality may authorize or require the

2 preparation of a special transportation study in order to

- determine traffic generation or circulation for a new
- 4 nonresidential development to assist in the determination of
- 5 the amount of the transportation <u>impact</u> fee for such
- 6 development or subdivision. The municipality shall set forth
- 7 by ordinance the circumstances in which such a study should
- 8 be authorized or required, provided however, that no special
- 9 transportation study shall be required when there is no
- deviation from the land use assumptions resulting in
- increased density, intensity or trip generation by a
- 12 particular development. A developer or municipality may,
- however, at any time, voluntarily prepare and submit a
- traffic study for a proposed development or may have such a
- 15 study prepared at its expense after the development is
- 16 completed to include actual trips generated by the
- development for use in any appeal as provided for under this
- 18 act. The special transportation study shall be prepared by a
- 19 qualified traffic or transportation engineer using procedures
- and methods established by the municipality based on
- 21 generally accepted transportation planning and engineering
- 22 standards. The study, where required by the municipality,
- 23 shall be submitted prior to the imposition of [an] <u>a</u>
- 24 <u>transportation</u> impact fee and shall be taken into
- consideration by the municipality in increasing or reducing
- 26 the amount of the <u>transportation</u> impact fee for the new
- 27 development for the amount shown on the transportation impact
- fee schedule adopted by the municipality.
- 29 (b) The governing body shall enact [an] a transportation
- 30 impact fee ordinance setting forth a description of the

- 1 boundaries and a transportation impact fee schedule for each
- 2 transportation service area. At least ten working days prior to
- 3 the adoption of the ordinance at a public meeting, the ordinance
- 4 shall be available for public inspection. The <u>transportation</u>
- 5 impact fee ordinance shall include, but not be limited to, those
- 6 provisions set forth in section 503-A(a) and conform with the
- 7 standards, provisions and procedures set forth in this act.
- 8 (c) (1) A municipality may give notice of its intention to
- 9 adopt [an] <u>a transportation</u> impact fee ordinance by
- 10 publishing a statement of such intention twice in one
- 11 newspaper of general circulation in the municipality. The
- first publication shall not occur before the adoption of the
- 13 resolution by which the municipality establishes its
- 14 <u>transportation</u> impact fee advisory committee. The second
- publication shall occur not less than one nor more than three
- weeks thereafter.
- 17 (2) A municipal transportation impact fee ordinance
- adopted under and pursuant to this act may provide that the
- 19 provisions of the ordinance may have retroactive application,
- for a period not to exceed 18 months after the adoption of
- 21 the resolution [creating an] establishing a transportation
- 22 impact fee advisory committee pursuant to section 504-
- 23 A(b)(1), to preliminary or tentative applications for land
- development, subdivision or PRD with the municipality on or
- after the first publication of the municipality's intention
- 26 to adopt [an] <u>a transportation</u> impact fee ordinance;
- 27 provided, however, that the transportation impact fee imposed
- on building permits for construction of new development
- 29 approved pursuant to such applications filed during the
- 30 period of [pendancy] pendency shall not exceed \$1,000 per

- 1 anticipated peak hour trip as calculated in accordance with
- the generally accepted traffic engineering standards as set
- forth under the provisions of subsection (a)(1) or the
- 4 subsequently adopted fee established by the ordinance,
- 5 whichever is less.
- 6 (3) No action upon an application for land development,
- 7 subdivision or PRD shall be postponed, delayed or extended by
- 8 the municipality because adoption of a municipal
- 9 transportation impact fee ordinance is being considered.
- 10 Furthermore, the adoption of [an] <u>a transportation</u> impact fee
- ordinance more than 18 months after adoption of a resolution
- [creating the] <u>establishing the transportation</u> impact fee
- advisory committee shall not be retroactive or applicable to
- 14 plats submitted for preliminary or tentative approval prior
- to the legal publication of the proposed <u>transportation</u>
- 16 impact fee ordinance and any <u>transportation impact</u> fees
- 17 collected pursuant to this subsection shall be refunded to
- the payor of such fees; provided the adoption of the
- 19 <u>transportation</u> impact fee ordinance was not delayed due to
- 20 the initiation of any litigation challenging the adoption of
- 21 such ordinance.
- 22 (d) Any <u>transportation</u> impact fees collected by a
- 23 municipality pursuant to a municipal transportation impact fee
- 24 ordinance shall be deposited by the municipality into an
- 25 interest-bearing fund account designated solely for
- 26 <u>transportation</u> impact fees, clearly identifying the
- 27 transportation service area from which the transportation impact
- 28 fee was received. Funds collected in one transportation service
- 29 area must be accounted for and expended within that
- 30 transportation service area, and such funds shall only be

- 1 expended for that portion of the transportation capital
- 2 improvements identified as being funded by transportation impact
- 3 fees under the transportation capital improvements plan.
- 4 Notwithstanding any other provisions of this act, municipalities
- 5 may expend <u>transportation</u> impact fees paid by an applicant on
- 6 projects not contained in the adopted transportation capital
- 7 improvement plan or may provide credit against transportation
- 8 impact fees for the value of any construction projects not
- 9 contained in the transportation capital improvement plan which
- 10 are performed at the applicant's expense if all of the following
- 11 criteria are met:
- 12 (1) The applicant has provided written consent to use of
- its collected <u>transportation</u> impact fees or the provision of
- such credit against the applicant's <u>transportation</u> impact
- 15 fees for specific transportation projects which are not
- included in the transportation capital improvement plan.
- 17 (2) The alternative transportation projects, whether
- highway or multimodal, have as their purpose the reduction of
- 19 traffic congestion or the removal of vehicle trips from the
- 20 roadway network.
- 21 (3) The municipality amends its transportation capital
- 22 improvement plan components required by section 504-
- 23 A(e)(1)(vi) to provide replacement of the collected
- 24 <u>transportation</u> impact fees transferred to transportation
- 25 projects outside the approved transportation capital
- improvement plan from sources other than <u>transportation</u>
- 27 impact fees or developer contributions within three years of
- 28 completion of the alternative projects to which the
- 29 transferred <u>transportation impact</u> fees were applied or for
- 30 which credit was provided. All interest earned on such funds

- shall become funds of that account. The municipality shall
- 2 provide that an accounting be made annually for any fund
- 3 account containing <u>transportation</u> impact fee proceeds and
- 4 earned interest. Such accounting shall include, but not be
- 5 limited to, the total funds collected, the source of the
- funds collected, the total amount of interest accruing on
- 7 such funds and the amount of funds expended on specific
- 8 transportation improvements. Notice of the availability of
- 9 the results of the accounting shall be included and published
- 10 as part of the annual audit required of municipalities. A
- 11 copy of the report shall also be provided to the
- 12 <u>transportation</u> advisory committee.
- (e) All transportation impact fees imposed under the terms
- 14 of this act shall be payable at the time of the issuance of
- 15 building permits for the applicable new development or
- 16 subdivision. The municipality may not require the applicant to
- 17 provide a guarantee of financial security for the payment of any
- 18 transportation impact fees, except the municipality may provide
- 19 for the deposit with the municipality of financial security in
- 20 an amount sufficient to cover the cost of the construction of
- 21 any road improvement contained in the transportation capital
- 22 improvement plan which is performed by the applicant.
- 23 (f) An applicant shall be entitled to a credit against the
- 24 <u>transportation</u> impact fee in the amount of the fair market value
- 25 of any land dedicated by the applicant to the municipality for
- 26 future right-of-way, realignment or widening of any existing
- 27 roadways or for the value of any construction of road
- 28 improvements contained in the transportation capital improvement
- 29 program which is performed at the applicant's expense. The
- 30 amount of such credit for any capital improvement constructed

- 1 shall be the amount allocated in the capital improvement
- 2 program, including contingency factors, for such work. The fair
- 3 market value of any land dedicated by the applicant shall be
- 4 determined as of the date of the submission of the land
- 5 development or subdivision application to the municipality.
- 6 (q) [Impact] Transportation impact fees previously collected
- 7 by a municipality shall be refunded, together with earned
- 8 accrued interest thereon, to the payor of [such] the
- 9 transportation impact fees from the date of payment under any of
- 10 the following circumstances:
- 11 (1) In the event that a municipality terminates or
- completes an adopted capital improvements plan for a
- transportation service area and there remains at the time of
- termination or completion undispersed funds in the accounts
- 15 established for that purpose, the municipality shall provide
- written notice by certified mail to those persons who
- 17 previously paid the <u>transportation impact</u> fees which remain
- undispersed of the availability of said funds for refund of
- 19 the person's proportionate share of the fund balance. The
- 20 allocation of the refund shall be determined by generally
- 21 accepted accounting practices. In the event that any of the
- 22 funds remain unclaimed following one year after the notice,
- 23 which notice shall be provided to the last known address
- 24 provided by the payor of the <u>transportation impact</u> fees to
- 25 the municipality, the municipality shall be authorized to
- 26 transfer any funds so remaining to any other fund in the
- 27 municipality without any further obligation to refund said
- funds.
- 29 (2) If the municipality fails to commence construction
- of any transportation service area road improvements within

- 1 three years of the scheduled construction date set forth in
- the transportation capital improvements plan, any person who
- 3 paid any <u>transportation</u> impact fees pursuant to that
- 4 transportation capital improvements plan shall, upon written
- 5 request to the municipality, receive a refund of that portion
- of the <u>transportation impact</u> fee attributable to the
- 7 contribution for the uncommenced road improvement, plus the
- 8 interest accumulated thereon from the date of payment.
- 9 (3) If, upon completion of any road improvements
- 10 project, the actual expenditures of the capital project are
- less than 95% of the costs properly allocable to the
- 12 <u>transportation impact</u> fee paid within the transportation
- service area in which the completed road improvement was
- 14 adopted, the municipality shall refund the pro rata
- difference between the budgeted costs and the actual
- 16 expenditures, including interest accumulated thereon from the
- date of payment, to the person or persons who paid the
- 18 <u>transportation</u> impact fees for such improvements.
- 19 (4) If the new development for which transportation
- 20 impact fees were paid is not commenced prior to the
- 21 expiration of building permits issued for the new development
- 22 within the time limits established by applicable building
- 23 codes within the municipality or if the building permit as
- issued for the new development is altered and the alteration
- 25 results in a decrease in the amount of the transportation
- 26 impact fee due in accordance with the calculations set forth
- in subsection (a)(1).
- 28 (h) Where [an] a transportation impact fee ordinance has
- 29 been adopted pursuant to the other provisions of this act, the
- 30 ordinance may impose an additional <u>transportation</u> impact fee

- 1 upon new developments which generate 1,000 or more new peak hour
- 2 trips, net of pass-by trips as defined by the current edition of
- 3 the Institute of Transportation Engineers Trip Generation
- 4 Manual, during the peak hour period designated in the ordinance.
- 5 In such case, the transportation impact fee ordinance adopted
- 6 under this act may require the applicant for such a development
- 7 to perform a traffic analysis of development traffic impact on
- 8 highways, roads or streets outside the transportation service
- 9 area in which the development site is located but within the
- 10 boundaries of the municipality or municipalities adopting a
- 11 joint municipal transportation impact fee ordinance or
- 12 municipalities which are participating in a joint municipal
- 13 authority authorized to impose transportation impact fees by
- 14 this article. Any such highways, roads or streets or parts
- 15 thereof outside the transportation service area which will
- 16 accommodate 10% or more of development traffic and 100 or more
- 17 new peak hour trips may be required to be studied, and the
- 18 ordinance may require the applicant to mitigate the traffic
- 19 impacts of the development on such highways, roads and streets
- 20 to maintain the predevelopment conditions after completion of
- 21 the development.
- 22 Section 4. Section 506-A of the act, added December 19, 1990
- 23 (P.L.1343, No.209), is amended to read:
- 24 Section 506-A. Appeals. -- (a) Any person required to pay
- 25 [an] <u>a transportation</u> impact fee shall have the right to contest
- 26 the land use assumptions, the development and implementation of
- 27 the transportation capital improvement program, the imposition
- 28 of transportation impact fees, the periodic updating of the
- 29 transportation capital improvement program, the refund of
- 30 transportation impact fees and all other matters relating to

- 1 <u>transportation</u> impact fees, including the constitutionality or
- 2 validity of the <u>transportation</u> impact fee ordinance by filing an
- 3 appeal with the court of common pleas.
- 4 (b) A master may be appointed by the court to hear testimony
- 5 on the issues and return the record and a transcript of the
- 6 testimony, together with a report and recommendations, or the
- 7 court may appoint a master to hold a nonrecord hearing and to
- 8 make recommendations and return the same to the court, in which
- 9 case either party may demand a hearing de novo before the court.
- 10 (c) Any cost incurred by parties in such an appeal shall be
- 11 the separate responsibility of the parties.
- 12 Section 5. Section 508-A of the act, added June 22, 2000
- 13 (P.L.495, No.68), is amended to read:
- 14 Section 508-A. Joint Municipal <u>Transportation</u> Impact Fee
- 15 Ordinance. -- (a) For the purpose of permitting municipalities
- 16 which cooperatively plan for their future to also provide for
- 17 transportation capital improvements in a cooperative manner, the
- 18 governing bodies of each municipality which has adopted a joint
- 19 municipal comprehensive plan pursuant to Article XI in
- 20 accordance with the conditions and procedures set forth in this
- 21 article may cooperate with one or more municipalities to enact,
- 22 amend and repeal joint transportation impact fee ordinances to
- 23 accomplish the purposes of this act in accordance with this
- 24 article.
- 25 (b) The procedures set forth in this article shall be
- 26 applicable to the enactment of a joint municipal transportation
- 27 impact fee ordinance.
- 28 (c) Each municipality party to a joint municipal
- 29 <u>transportation</u> impact fee ordinance shall approve the advisory
- 30 committee and shall adopt the land use assumptions, roadway

1	sufficiency analysis, capital improvement plan and ordinances
2	and amendments thereto in accordance with the procedures in this
3	article, and no such ordinance shall become effective until it
4	has been properly adopted by all the participating
5	municipalities.
6	Section 6. The act is amended by adding an article to read:
7	<u>ARTICLE V-B</u>
8	<u>GROWTH COUNTIES</u>
9	SUBARTICLE A
L O	PRELIMINARY PROVISIONS
L1	Section 501-B. Legislative findings and intent.
L2	The General Assembly finds and declares as follows:
L3	(1) Certain counties of this Commonwealth are
L 4	experiencing rapid population growth. While population growth
L5	is usually desirable, it also creates a special set of
L6	challenges for municipal and school district officials. In
L7	these cases, officials in high-growth counties may need
L8	special powers to address problems created by high rates of
L9	growth. For the purposes of this article, the General
20	Assembly designates these growth counties as a separate
21	classification.
22	(2) It is the public policy of this Commonwealth to
23	protect the public health, safety and general welfare of its
24	citizens by providing an equitable program for the planning
25	and financing of adequate public facilities to serve growth
26	and new development.
27	(3) By enacting these provisions, the General Assembly
28	intends to encourage and promote each of the following:
29	(i) Adequate public facilities to serve growth and
30	<pre>new development.</pre>

1	(ii) Orderly growth and development that does not
2	place an undue financial burden on existing taxpayers.
3	(iii) Standards for apportioning the fair share of
4	the cost of new or upgraded public facilities that serve
5	new growth and development among those who will benefit.
6	Section 502-B. Definitions.
7	The following words and phrases when used in this article
8	shall have the meanings given to them in this section unless the
9	<pre>context clearly indicates otherwise:</pre>
10	"Growth county." A county that grew by 0.75% or more in the
11	preceding three consecutive fiscal years, as estimated by the
12	Pennsylvania State Data Center of the United States Census
13	Bureau.
14	Section 503-B. Powers for growth counties.
15	(a) Authority
16	(1) A municipality in a growth county may enact
17	ordinances and a school district in a growth county may adopt
18	resolutions as authorized in this article. Initial ordinances
19	or resolutions shall be in effect for at least three years.
20	(2) Once a county's rate of growth falls below 0.75% for
21	three consecutive years as estimated by the Pennsylvania
22	State Data Center of the United States Census Bureau, the
23	municipalities and school districts within the county may not
24	adopt new growth county ordinances or resolutions, but may
25	continue to administer and enforce existing ordinances or
26	resolutions enacted under this article.
27	(3) Once a county's growth rate falls below 0.5% as
28	estimated by the Pennsylvania State Data Center of the United
29	States Census Bureau for three consecutive years,
30	municipalities and school districts within the county may no

- 1 longer administer or enforce existing ordinances or
- 2 <u>resolutions enacted under this article.</u>
- 3 (b) Building excise fee. -- The governing body of each
- 4 municipality, other than a county, within a growth county may by
- 5 ordinance and a school district located within a growth county
- 6 may by resolution adopt a building excise fee as provided for in
- 7 <u>Subarticle B.</u>
- 8 (c) Realty transfer tax. -- The governing body of a growth
- 9 <u>county may by ordinance impose an additional 1% realty transfer</u>
- 10 tax levied under the authority of the act of March 4, 1971
- 11 (P.L.6, No.2), known as the Tax Reform Code of 1971. Fifty
- 12 percent of the revenue from this additional tax shall be used by
- 13 the county to fund agricultural land and open space preservation
- 14 programs. Fifty percent of the revenue shall be distributed to
- 15 school districts in the county for general fund expenditures.
- 16 (d) Moratorium. -- A municipality within a growth county may
- 17 adopt moratoriums on the issuance of building permits when such
- 18 building would exceed the capacity of the infrastructure to
- 19 support it as provided in Subarticle C.
- 20 SUBARTICLE B
- 21 <u>BUILDING EXCISE FEE</u>
- 22 Section 504-B. Establishment of tax.
- 23 (a) Authority. -- The governing body of each municipality,
- 24 other than a county, located within a growth county may by
- 25 ordinance and a school district located within a growth county
- 26 may by resolution adopt a building excise fee in accordance with
- 27 this subarticle.
- 28 (b) School districts and municipalities within more than one
- 29 <u>county.--For the purposes of this subarticle, a school district</u>
- 30 or municipality that crosses county lines shall be considered to

- 1 be within a growth county if at least two-thirds of the
- 2 residents of the school district or municipality live in the
- 3 growth county.
- 4 (c) Contents of ordinance or resolution. -- Every ordinance or
- 5 resolution adopted pursuant to this subarticle shall include,
- 6 but not be limited to, provisions for the following:
- 7 (1) The conditions and standards for the determination
- 8 and imposition of building excise fees consistent with the
- 9 <u>provisions of this subarticle.</u>
- 10 (2) The agency, body or office within the municipality
- that shall administer the collection, disbursement and
- 12 <u>accounting of building excise fees.</u>
- 13 (3) The time, method and procedure for the payment of
- 14 <u>building excise fees.</u>
- 15 (4) The procedure for issuance of any credit against or
- reimbursement of building excise fees that an applicant may
- 17 be entitled to receive consistent with the provisions of this
- 18 act.
- 19 (5) Exemptions or credits that the municipality may
- 20 choose to adopt. In this regard the municipality may:
- 21 (i) Provide a credit of up to 100% of the applicable
- 22 building excise fees for all new development and growth
- 23 that constitutes affordable housing to low-income and
- 24 <u>moderate-income persons.</u>
- 25 (ii) Provide a credit of up to 100% of the
- applicable building excise fees for growth that is
- 27 determined by the municipality to serve an overriding
- 28 <u>public interest.</u>
- 29 <u>(iii) Exempt de minimis applications from building</u>
- 30 excise fee requirements. If such a policy is adopted, the

- definition of de minimis shall be contained in the
- 2 <u>ordinance</u>.
- 3 <u>Section 505-B. Definitions.</u>
- 4 The following words and phrases when used in this subarticle
- 5 shall have the meanings given to them in this section unless the
- 6 <u>context clearly indicates otherwise:</u>
- 7 <u>"Agricultural building." An agricultural building as defined</u>
- 8 in the act of November 10, 1999 (P.L.491, No.45), known as the
- 9 <u>Pennsylvania Construction Code Act.</u>
- 10 "Building." A structure used or intended for supporting or
- 11 sheltering any use or occupancy. The term does not include a
- 12 <u>temporary structure</u>.
- "Code administrator." A municipal code official, a
- 14 construction code official, a third-party agency or the
- 15 Department of Labor and Industry pursuant to the act of November
- 16 10, 1999 (P.L.491, No.45), known as the Pennsylvania
- 17 Construction Code Act.
- 18 "Construction." Construction of a building that requires a
- 19 <u>building permit pursuant to the act of November 10, 1999</u>
- 20 (P.L.491, No.45), known as the Pennsylvania Construction Code
- 21 Act. Where the building replaces an existing building, the term
- 22 does not include replacement of a building due to casualty or
- 23 loss within one year of that casualty or loss or replacement of
- 24 <u>a mobile home on a site, except that the gross square footage of</u>
- 25 the replacement building or replacement mobile home exceeds the
- 26 gross square footage of the building or mobile home being
- 27 replaced.
- 28 "Dwelling unit." A single unit providing complete,
- 29 <u>independent living facilities for one or more persons, including</u>
- 30 permanent provisions for living, sleeping, eating or cooking and

- 1 sanitation.
- 2 "Fee." The building excise fee authorized under this
- 3 <u>subarticle.</u>
- 4 <u>"Fund." The building excise fee fund of a municipality or</u>
- 5 school district established under section 511-B.
- 6 "Governing body." The council of a city, borough or town,
- 7 the board of commissioners of a first class township, the board
- 8 of supervisors of a second class township and the board of
- 9 <u>school directors of a school district.</u>
- 10 <u>"Gross square footage." The entire square footage of a</u>
- 11 construction, including all finished and unfinished areas of the
- 12 construction.
- 13 <u>"Habitable structure." A structure used for living,</u>
- 14 sleeping, eating or cooking.
- 15 "Multifamily residential construction." Construction of a
- 16 residential building containing more than one dwelling unit,
- 17 including, without limitation, semi-detached, two-family
- 18 townhouse and multifamily units.
- 19 <u>"Nonresidential addition construction." Construction of a</u>
- 20 <u>nonresidential addition to a nonresidential building where the</u>
- 21 work requires a building permit and the addition increases the
- 22 number of gross square feet of the nonresidential building.
- 23 "Residential addition construction." Construction of a
- 24 <u>residential addition to a residential building where the work</u>
- 25 requires a building permit and the addition increases the number
- 26 of gross square feet of the residential building but does not
- 27 add a new dwelling unit.
- 28 <u>"Residential construction." A building that contains one or</u>
- 29 more dwelling units. The term includes, but is not limited to, a
- 30 boarding house. The term does not include institutional uses or

- 1 transient accommodations such as hotels, country inns or bed and
- 2 breakfast inns. The term "residential" includes all finished and
- 3 unfinished areas that are contained within a residential
- 4 building, such as basements, but does not include attached
- 5 garages, attics, crawl spaces or nonresidential uses.
- 6 Section 506-B. Amount of fee for residential building
- 7 <u>construction.</u>
- 8 (a) Base building excise fee. -- The combined amount of the
- 9 <u>building excise fee imposed by a municipality and school</u>
- 10 district for residential construction shall be as follows:
- 11 (1) Residential multifamily construction not to exceed
- 12 <u>\$15,500 per unit.</u>
- 13 (2) Residential single-family construction not to
- 14 <u>exceed \$13,000 per unit.</u>
- 15 (b) Subdivisions over 25 units under certain conditions.--
- 16 For an applicant that applies for building permits for more than
- 17 25 residential units for a single subdivision in one fiscal year
- 18 the combined amount of the building excise fee imposed by a
- 19 municipality and school district, beginning with the 26th unit,
- 20 if the development of the subdivision is in a school district
- 21 where a school is at or above 90% of the rated pupil capacity,
- 22 or causes the roads or intersection within one centerline mile
- 23 in any direction of any new street connecting the subdivision to
- 24 be lower than a level of service D, as set forth in the Highway
- 25 Capacity Manual, Special Report 209, of the Transportation
- 26 Research Board, shall be as follows:
- 27 (1) Residential multifamily construction not to exceed
- 28 <u>\$31,000 per unit.</u>
- 29 (2) Residential single-family construction not to
- 30 exceed \$26,000 per unit.

- 1 (c) Calculation of amounts. -- The amount of the building fee
- 2 to be paid by an applicant shall be determined by the municipal
- 3 <u>code administrator or school district manager.</u>
- 4 (d) Interpretation. -- All phases or sections of a single
- 5 development shall be considered a single subdivision for the
- 6 purpose of this subarticle, in the discretion of the code
- 7 administrator.
- 8 (e) Piecemeal applications. -- An applicant for a building
- 9 permit shall not avoid the intent of this subarticle by
- 10 <u>submitting piecemeal applications for building permits. However,</u>
- 11 an applicant may seek approval of only a portion of the
- 12 <u>subdivision or development, provided that the impact from all</u>
- 13 previously approved building permits from that development shall
- 14 be considered during the building permit review of each
- 15 <u>subsequent portion of the development.</u>
- 16 <u>(f) Fee sharing.--</u>
- 17 (1) Except as otherwise provided under paragraphs (2)
- and (3), a municipality and the school district shall each be
- entitled to 50% of the fee.
- 20 (2) Where only the municipality or the school district
- 21 <u>levies the fee, the entity levying the fee may collect the</u>
- 22 entire amount.
- 23 (3) A municipality and school district may jointly agree
- 24 <u>to share the fee in percentages other than 50%.</u>
- 25 Section 507-B. Amount of fee for nonresidential building
- 26 construction.
- 27 (a) General rule.--The maximum amount of the fee for the
- 28 <u>municipality and school district on nonresidential construction</u>
- 29 shall be as set forth in the following table. For a mixed-use
- 30 building, the fee shall be imposed on the basis of the primary

- 1 use of the building as determined by the code administrator,
- 2 giving primary consideration to the use that occupies the
- 3 <u>majority of the space in the building.</u>
- 4 <u>Retail Industrial Warehouse/ Office Hotels/</u>
- 5 <u>Distribution</u> <u>Motels</u>
- 6 Less than 25,000
- 7 <u>square feet</u> \$5.00 \$2.00 \$2.50 \$1.50 \$5.00
- 8 <u>25,001 50,000</u>
- 9 <u>square feet</u> <u>5.00</u> <u>1.50</u> <u>2.00</u> <u>1.50</u> <u>4.50</u>
- 10 50,001 100,000
- 11 <u>square feet</u> <u>5.00</u> <u>1.00</u> <u>1.50</u> <u>1.20</u> <u>4.00</u>
- 12 <u>100,001 250,000</u>
- 13 <u>square feet</u> <u>4.50</u> <u>.60</u> <u>1.10</u> <u>1.00</u> <u>3.00</u>
- 14 250,001 500,000
- 15 square feet 4.00 \_.40 \_.90 \_.75 2.00
- 16 <u>Greater than</u>
- 17 500,000
- 18 <u>square feet</u> <u>3.50</u> <u>.20</u> <u>.70</u> <u>.50</u> <u>2.00</u>
- 19 (b) Regulations.--The governing body may adopt regulations
- 20 to provide for the application of different rates or exemptions
- 21 for different nonresidential building types and uses.
- 22 (c) Alternative contributions.--
- 23 (1) The governing body may consider alternative
- 24 <u>contributions toward satisfaction of the amount computed in</u>
- 25 <u>section 506-B and this section, or a combination thereof, as</u>
- 26 <u>determined acceptable to the governing body.</u>
- 27 (2) Should such alternatives include real property for a
- new school or municipal facility, the governing body shall
- 29 determine acceptability of the site size, shape and
- 30 functionality.

- 1 (3) The value attributable to contributions shall be in
- 2 the sole discretion of the governing body, except that value
- 3 attributable to real property shall be based on at least one
- 4 <u>appraisal of the real property.</u>
- 5 (d) Fee sharing.--
- 6 (1) Except as otherwise provided under paragraphs (2)
- 7 and (3), a municipality and the school district shall each be
- 8 <u>entitled to 50% of the building excise fee.</u>
- 9 (2) Where only the municipality or the school district
- 10 <u>levies the fee, the entity levying the fee may collect the</u>
- 11 <u>entire amount.</u>
- 12 (3) The municipality and school district may jointly
- agree to share the fee in percentages other than 50%.
- 14 (e) Construction. -- For purposes of this section, a
- 15 campground and similar facility shall be construed as hotels and
- 16 motels.
- 17 <u>Section 508-B. Payment of fee.</u>
- 18 (a) Fee paid before issuance of building permit. -- An
- 19 applicant for a building permit shall pay the fee before the
- 20 <u>issuance of a building permit.</u>
- 21 (b) Refunds or credits.--
- 22 (1) The municipality or school district shall provide a
- 23 refund or credit fee paid by an applicant if the building
- 24 permit is canceled or expires so long as work has not
- 25 <u>comm</u>enced.
- 26 (2) If, upon appeal by an applicant who has paid the
- 27 fee, the governing body of the municipality or school
- 28 <u>district determines that the municipal code administrator or</u>
- 29 <u>school district business manager erred in calculating the</u>
- fee, the municipality or school district shall provide a

- 1 refund or credit to the applicant of the difference between
- 2 the amount of the fee paid by the applicant and the correct
- 3 <u>amount.</u>
- 4 <u>Section 509-B. Exemptions.</u>
- 5 (a) Farm construction.--
- 6 (1) An agricultural building shall not be subject to the
- 7 <u>fee so long as the construction continues to be actively used</u>
- 8 for nonresidential farm or agricultural use.
- 9 (2) Should the construction be used for some purpose
- 10 <u>other than active nonresidential farm or agricultural use</u>,
- then the fee shall be remitted to the municipality or school
- district the then-existing amount of the fee.
- 13 (3) Construction for the purpose of residence by
- 14 employees of the farm or other agricultural operation shall
- not be considered farm or agricultural use for the purposes
- of this subarticle.
- 17 (b) Government construction. -- No fee shall be imposed on
- 18 construction by the Federal Government, the Commonwealth, a
- 19 county, municipality or municipal authority.
- 20 (c) Nonresidential addition construction. -- The fee shall be
- 21 imposed on that portion of any nonresidential addition
- 22 construction that exceeds the gross square footage of the
- 23 nonresidential building prior to the commencement of
- 24 construction for which a building permit has been issued.
- 25 <u>(d) Other exemptions.--No fee shall be imposed on a:</u>
- 26 (1) Residential accessory structure that is not a
- 27 habitable structure.
- 28 (2) Residential addition construction that does not add
- 29 <u>a dwelling unit.</u>
- 30 (3) Construction of public elementary or secondary

1	schools.
2	(4) Construction in a redevelopment area as defined in
3	the act of May 24, 1945 (P.L.991, No.385), known as the Urban
4	Redevelopment Law.
5	(5) New construction of a resident unit:
6	(i) developed according to Federal regulations
7	restricting occupancy in the dwelling units to elderly
8	persons; or
9	(ii) whose occupation is restricted, by covenant
10	recorded among the county land records, to persons 55
11	years of age or older.
12	(6) Nonresidential construction within enterprise zones.
13	(7) New nonretail nonresidential construction with a
14	total area of fewer than 5,000 square feet.
15	(8) Structures:
16	(i) Owned by corporations organized and operated
17	exclusively for religious purposes within the meaning of
18	section 501 of the Internal Revenue Code of 1986 (Public
19	Law 99-514, 26 U.S.C. § 501 et seq.).
20	(ii) Used primarily for religious, educational and
21	community purposes.
22	Section 510-B. Change in use.
23	(a) Credits and refunds
24	(1) Upon receipt of a building permit application, the
25	code administrator shall determine whether it is for a change
26	in use. In such a case, the fee shall be imposed based on the
27	use applied for in the building permit application.
28	(2) A credit or refund shall be granted for any fee
29	previously paid for the construction.
30	(3) No refund shall be granted if the credit for any fee

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- 1 previously paid exceeds the amount of this fee imposed.
- 2 (4) A change in use of property from multifamily to
- 3 single family shall not entitle the owner to a credit or
- 4 refund of a fee previously paid.
- 5 (b) Conversion from nonresidential to residential.--When an
- 6 existing building is subject to construction pursuant to a
- 7 building permit that converts its use from residential to
- 8 nonresidential, it shall be subject to the regulations adopted
- 9 pursuant to this subarticle.
- 10 (c) Conversion from residential to nonresidential. -- When an
- 11 existing building is subject to construction pursuant to a
- 12 <u>building permit that converts its use from residential to</u>
- 13 nonresidential, it shall be subject to the regulations adopted
- 14 pursuant to this subarticle.
- 15 Section 511-B. Building excise fee fund.
- 16 (a) Establishment.--The municipality or school district
- 17 shall establish a nonlapsing fund to be known as a building
- 18 excise fee fund. All revenues from the building excise fee shall
- 19 be deposited in the fund. Interest earned by money in the fund
- 20 <u>shall accrue to the fund.</u>
- 21 (b) Use of fund for nonresidential building types by
- 22 municipalities. -- Revenues deposited in the fund that are
- 23 generated by the fee imposed on nonresidential building types
- 24 may only be used for:
- 25 (1) Public safety capital expenditures.
- 26 (2) Public infrastructure projects.
- 27 (3) Debt reduction related to capital improvements
- 28 <u>expenditures</u>.
- 29 <u>(c) Use of fund for nonresidential building types by school</u>
- 30 districts. -- Revenues deposited in the fund that are generated by

- 1 the fee imposed on nonresidential building types may only be
- 2 used for:
- 3 (1) Primary or secondary education capital expenditures
- 4 <u>subject to subsection (f)(2).</u>
- 5 (2) Debt reduction related to capital improvements
- 6 <u>expenditures</u>.
- 7 (d) Use of fund for single-family and multifamily
- 8 <u>residential units by municipalities.--The revenues from the fee</u>
- 9 <u>imposed on single-family residential units or multifamily</u>
- 10 <u>residential units may only be used for:</u>
- 11 <u>(1) Roads.</u>
- 12 (2) Public libraries subject to subsection (f)(1).
- 13 (3) Parks and recreational facilities subject to
- 14 subsection (f)(1).
- 15 <u>(4) Water and sewer infrastructure subject to subsection</u>
- 16 (f)(1).
- 17 <u>(5) Public safety.</u>
- 18 (6) Agricultural land preservation.
- 19 (e) Use of fund for single-family and multifamily
- 20 <u>residential units by school districts.--The revenues from the</u>
- 21 fee imposed on single-family residential units or multifamily
- 22 residential units may only be used for primary or secondary
- 23 education capital expenditures subject to subsection (f)(2).
- 24 (f) Additional limitations.--
- 25 (1) The revenues from the fee imposed on single-family
- 26 residential units and multifamily residential units and that
- 27 are used for public libraries, water and sewer infrastructure
- and parks and recreation may only be used for the capital
- 29 <u>costs of public works, improvements and facilities.</u>
- 30 (2) The revenues from the fee imposed on single-family

- 1 residential units and multifamily residential units used for
- 2 primary or secondary education capital expenditures may only
- 3 be used for the capital costs that primarily provide
- 4 <u>additional capacity required to accommodate new construction</u>
- 5 <u>or development.</u>
- 6 (g) No reversion of moneys. -- At the end of a fiscal year,
- 7 any unspent or unencumbered balance in the fund shall remain in
- 8 the fund available for use in future fiscal years for purposes
- 9 specified in this section and shall not revert to the general
- 10 <u>fund of the municipality or the school district.</u>
- 11 <u>Section 512-B. Appeals.</u>
- 12 (a) Right of action. -- Any person required to pay the fee
- 13 shall have the right to contest the assumptions, the development
- 14 and implementation of the building excise fee program, the
- 15 imposition of the fee, the refund of the fee and all other
- 16 matters relating to the fee, including the constitutionality or
- 17 validity of the fee ordinance by filing an appeal with the court
- 18 of common pleas.
- 19 (b) The court may:
- 20 (1) appoint a master to hear testimony on the issues and
- 21 return the record and a transcript of the testimony, together
- 22 with a report and recommendations; or
- 23 (2) appoint a master to hold a nonrecord hearing and to
- 24 make recommendations and return the same to the court, in
- 25 which case either party may demand a hearing de novo before
- 26 <u>the court.</u>
- 27 (c) Costs.--Any cost incurred by parties in such an appeal
- 28 shall be the separate responsibility of the parties.
- 29 Section 513-B. Enforcement.
- 30 (a) Offense.--

- 1 (1) It is unlawful for any person or entity to enlarge,
- 2 <u>alter or change any use of property or to erect, construct,</u>
- 3 <u>enlarge</u>, <u>alter</u>, <u>repair</u>, <u>move</u>, <u>improve</u>, <u>make</u>, <u>put together or</u>
- 4 <u>convert any building in a municipality or school district, or</u>
- 5 attempt to do so, or cause the same to be done, without first
- 6 paying any fee imposed by an ordinance or resolution adopted
- 7 under this article.
- 8 (2) A person or entity who violates this subsection
- 9 commits a misdemeanor of the third degree and, upon
- 10 conviction thereof, shall be fined up to \$500, or imprisoned
- for up to 30 days, or both. Each day that the violation
- continues shall be deemed a separate offense.
- (b) Action to enforce. -- In the event the fee is not paid as
- 14 required, the municipality or school district may institute an
- 15 <u>action to recover the fee and enjoin the use of the property</u>
- 16 until the fee is paid. The person who fails to pay shall be
- 17 ordered to pay the costs of such suit, including reasonable
- 18 attorney fees.
- 19 (c) Lien and enforcement.--If not paid as required by an
- 20 ordinance or resolution, the fee shall constitute a lien against
- 21 the property being developed and shall be levied, collected and
- 22 enforced in the same manner as are other liens of the
- 23 municipality or school district and shall have the same priority
- 24 and bear the same interest and penalties as such liens.
- 25 <u>Section 514-B. Annual reports.</u>
- 26 (a) Reports by municipalities and school districts.--
- 27 (1) On or before April 30 of each year each municipality
- 28 and on or before September of each year, each school district
- 29 <u>that retains revenues under this subarticle shall report</u>
- 30 <u>annually to the appropriate county planning agency.</u>

1	(i) The amount of revenues the municipality or
2	school district received and the number of single-family
3	residential units and multifamily residential units that
4	generated the revenues.
5	(ii) A detailed accounting of how the revenues that
6	were retained by the municipality or school district were
7	distributed among the acceptable uses specified in this
8	subarticle and the specific projects for which the
9	revenues were used.
10	(2) The report prepared by each municipality shall be
11	based on the prior calendar year and the report prepared by
12	each school district shall be based on the fiscal year ending
13	on June 30 of the year the report is submitted.
14	(b) Reports by county commissioners The director of the
15	appropriate county planning agency shall prepare and submit an
16	annual report on or before June 1 of each year to the county
17	commissioners that shall include the following information for
18	the prior year:
19	(1) Total amount of fees collected.
20	(2) Amount of funds appropriated from building excise
21	fee funds throughout the county.
22	(3) Amount of funds expended from building excise fee
23	funds throughout the county.
24	(4) Funds remaining in building excise fee funds
25	throughout the county.
26	SUBARTICLE C
27	DEVELOPMENT MORATORIUM
28	Section 521-B. Definitions.
29	The following words and phrases when used in this subarticle
3.0	shall have the meanings given to them in this section unless the

- 1 context clearly indicates otherwise:
- 2 <u>"Essential public facilities."</u> Public infrastructure
- 3 services, fire protection services, police protection services,
- 4 emergency medical services or any other service required to
- 5 protect the health and safety of the residents of a
- 6 <u>municipality</u>.
- 7 <u>Section 522-B.</u> <u>Development moratorium authorized.</u>
- 8 The governing body of a municipality may place a moratorium
- 9 of limited duration on new development by enacting, pursuant to
- 10 this subarticle, an ordinance to suspend the acceptance of
- 11 applications for development in order to permit the completion
- 12 of adequate public infrastructure to support the development.
- 13 <u>Section 523-B. Findings of need.</u>
- 14 (a) General rule.--Prior to adopting an ordinance under
- 15 section 522-B, the governing body, taking into consideration the
- 16 existing and future needs of the municipality, shall make
- 17 written findings, based upon reasonably available information,
- 18 that the enactment moratorium on new development:
- 19 (1) Will protect the health, safety or environment of
- 20 <u>the people of the municipality and otherwise promote the</u>
- 21 purposes of this article.
- 22 (2) Is necessary for any of the following reasons:
- 23 (i) to prevent the shortage or overburdening of
- 24 <u>essential public facilities that would otherwise occur</u>
- 25 <u>during the effective period of the moratorium or that is</u>
- 26 reasonably foreseeable as a result of any proposed or
- 27 anticipated development; or
- 28 <u>(ii) to prevent serious public harm from</u>
- 29 residential, commercial or industrial development in the
- 30 municipality because of the absence or inadequacy of

- 1 <u>public infrastructure to support new development.</u>
- 2 (b) Limitation. -- The governing body shall include with its
- 3 written findings of need an additional finding that the term of
- 4 the moratorium, as evidenced by a proposed schedule for
- 5 <u>achieving its objectives</u>, will be sufficiently limited to ensure
- 6 that the supply of affected housing types and commercial and
- 7 <u>industrial facilities within the municipality are not</u>
- 8 unreasonably restricted.
- 9 (c) Public notice and hearing. -- Before making the findings
- 10 required by this section, the governing body, pursuant to public
- 11 <u>notice</u>, <u>shall hold a public hearing on the question of whether a</u>
- 12 <u>temporary development moratorium is needed for the findings</u>
- 13 <u>identified in subsection (a).</u>
- 14 (d) Time.--Findings under this section shall be made by the
- 15 governing body no later than 15 days after the public hearing
- 16 <u>held in accordance with subsection (c).</u>
- 17 Section 524-B. Enactment.
- 18 (a) Hearing.--After making the written findings required by
- 19 section 523-B and before voting on the enactment of an ordinance
- 20 <u>authorized in section 522-B, the governing body shall hold a</u>
- 21 public hearing on the enactment of a temporary moratorium
- 22 ordinance, pursuant to public notice.
- 23 (b) Additional notice requirements. -- In addition to the
- 24 required contents of a public notice as defined in section
- 25 107(a), the notice required under this section shall contain the
- 26 following:
- 27 (1) A statement that the written findings required under
- 28 <u>section 523-B have been made and that they are available at</u>
- 29 <u>the municipal offices during regular business hours for</u>
- 30 inspection by any citizen.

- 1 (2) A statement, if applicable, that the governing body
- of the municipality has elected to impose a preordinance
- 3 <u>temporary moratorium on new development by suspending the</u>
- 4 <u>acceptance of applications for development in accordance with</u>
- 5 <u>subsection (e) and the date on which the temporary moratorium</u>
- 6 shall begin.
- 7 (c) Time. -- The vote on the enactment by the governing body
- 8 shall be within 60 days after the first publication required for
- 9 <u>public notice in accordance with this section.</u>
- 10 (d) County planning agency. -- Within 30 days after enactment,
- 11 a copy of the ordinance shall be forwarded to the county
- 12 planning agency or, in a county where no planning agency exists,
- 13 to the governing body of the county in which the municipality is
- 14 located.
- (e) Preordinance temporary moratorium. --
- 16 (1) At least ten days after the first publication
- 17 required for public notice of the proposed ordinance, a
- municipality may impose a preordinance temporary moratorium
- 19 by suspending the acceptance of applications for development.
- 20 (2) A suspension under this subsection may not exceed 50
- 21 <u>days. A suspension under this subsection shall be in addition</u>
- 22 to any suspension authorized by section 525-B(a) or (b).
- 23 Section 525-B. Term.
- 24 (a) Authorization. -- An ordinance adopted under the authority
- 25 of section 522-B may authorize the temporary suspension of the
- 26 <u>acceptance of applications for development for a period not to</u>
- 27 exceed two years, except as provided in subsection (b) and
- 28 <u>section 524-B(e)</u>.
- 29 <u>(b) Extension.--A development moratorium adopted under the</u>
- 30 authority of section 522-B may be extended, by ordinance, for up

to an additional one-year period if the following conditions are 2 met: 3 (1) The governing body finds that the findings made pursuant to section 523-B still apply and that reasonable 4 progress is being made toward providing adequate public 5 6 infrastructure. 7 (2) Before making the findings required by this 8 subsection, the governing body holds a public hearing on the 9 enactment of an ordinance to extend the moratorium. Section 526-B. Waiver. 10 (a) Application. -- A landowner or developer may apply for a 11 12 waiver from a moratorium imposed under this article. 13 (b) Grant of application. --(1) A waiver shall be granted if the landowner or 14 15 developer presents evidence from which the governing body, after holding a hearing pursuant to subsection (d), concludes 16 17 that: 18 (i) Special or unique circumstances exist so that application of the moratorium to the development in 19 20 question would create an unnecessary hardship on the landowner or developer. 21 (ii) Granting the waiver would not significantly 22 23 draw upon public resources and the development could 2.4 function as intended without full public infrastructure. (2) In granting a waiver in accordance with this 25 26 section, the governing body may set conditions on any 27 approval that may be granted, including limiting the waiver 28 so that the relief granted is the minimum necessary to alleviate the hardship. 29 (c) Requirements. -- A waiver application shall be in writing 30

- 1 and submitted to the governing body.
- 2 (d) Hearing. -- The governing body shall hold a hearing on the
- 3 application for a waiver within 15 days from the date of the
- 4 applicant's request and shall make a determination on the waiver
- 5 application within 30 days after receiving the written request.
- 6 (e) Notice requirements. -- In lieu of any other public notice
- 7 requirements contained in this act or any other law, the
- 8 governing body shall advertise a hearing required pursuant to
- 9 <u>subsection (d) at least seven days prior to the date of the</u>
- 10 <u>hearing</u> by placing notice in at least one newspaper of general
- 11 circulation in the area in which the development would occur.
- 12 Section 7. This act shall take effect in 60 days.