THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 567

Session of 2003

INTRODUCED BY SCHWARTZ, MELLOW, O'PAKE, A. WILLIAMS, KASUNIC, TARTAGLIONE, STOUT, LAVALLE, COSTA, MUSTO AND WOZNIAK, APRIL 4, 2003

REFERRED TO PUBLIC HEALTH AND WELFARE, APRIL 4, 2003

AN ACT

- 1 Regulating personal care homes; providing for powers and duties 2 of the Department of Public Welfare; and making a repeal.
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- 12 Section 1302. Noncompliance.
- 13 Section 1303. Limitation.
- 14 Section 1304. Onsite evaluation.
- 15 Chapter 51. Miscellaneous Provisions
- 16 Section 5101. Repeal.
- 17 Section 5102. Effective date.
- 18 The General Assembly of the Commonwealth of Pennsylvania
- 19 hereby enacts as follows:
- 20 CHAPTER 1
- 21 PRELIMINARY PROVISIONS
- 22 Section 101. Short title.
- 23 This act shall be known and may be cited as the Personal Care
- 24 Home Reform Act.
- 25 Section 102. Declaration of policy.
- 26 The General Assembly finds and declares as follows:
- 27 (1) Personal care homes have quickly gained popularity
- in this Commonwealth as alternatives to skilled nursing
- 29 facilities. They provide older and disabled adults who do not
- 30 require constant skilled care with a more homelike and

- independent living environment. However, Pennsylvania's laws and regulations have not kept pace with the growing demand and usage.
- (2) In recent years, the care needs of persons residing 5 in personal care homes has markedly increased. Currently 6 there are more than 1,750 personal care homes housing more than 76,000 older adults and persons with disabilities. More 7 8 than 20% of the residents are low-income individuals with 9 disabilities. At least 25% have mental health problems and a growing number of residents have been diagnosed with 10 Alzheimer's disease or other related dementias. While these 11 12 residents do not require nursing home care, they do need 13 additional supervision and enhanced personal care services.
 - (3) Standards for care in personal care homes are woefully inadequate to ensure the health, safety and welfare of residents. Licensing provisions and enforcement of standards have fallen short of the level of accountability needed to ensure safety and quality of life for some of our most vulnerable citizens.
- 20 It is the intent of this act to markedly improve licensure and enforcement procedures, increase appropriate 21 22 staff training, streamline the complaint reporting system, 23 improve the department's administrative and technological resources, enhance resident rights and consumer protections, 24 25 augment disclosure of compliance and regulatory information 26 to the public and generally improve personal care home 27 oversight to ensure the health and safety and quality of life 28 for personal care home residents.
- 29 Section 103. Definitions.
- The following words and phrases when used in this act shall

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- 1 have the meanings given to them in this section unless the
- 2 context clearly indicates otherwise:
- 3 "Administrator." A personal care home administrator.
- 4 "Department." The Department of Public Welfare of the
- 5 Commonwealth.
- 6 "Facility." A personal care home.
- 7 "Full compliance." Having no Class I, Class II or Class III
- 8 violation.
- 9 "Noncompliance." Having a Class I or Class II violation.
- 10 "Ombudsman." The ombudsman of the local area agency on
- 11 aging.
- 12 "Personal care home." Any premises in which food, shelter
- 13 and personal assistance or supervision are provided for a period
- 14 exceeding 24 hours for three or more adults who are not
- 15 relatives of the operator, who do not require the services in or
- 16 of a licensed long-term care facility but who do require
- 17 assistance or supervision in such matters as dressing, bathing,
- 18 diet, financial management, evacuation of a residence in the
- 19 event of an emergency or medication prescribed for self
- 20 administration.
- 21 "Public Welfare Code." The act of June 13, 1967 (P.L.31,
- 22 No.21), known as the Public Welfare Code.
- 23 "Secretary." The Secretary of Public Welfare of the
- 24 Commonwealth.
- 25 "Substantial compliance." Having a Class III violation, but
- 26 no Class I or Class II violation.
- 27 CHAPTER 3
- 28 LICENSURE
- 29 Section 301. Facility licensure.
- 30 Facilities must be in full compliance with the requirements

- 1 of this act in order to receive and maintain a full license.
- 2 Section 302. Application review.
- 3 The department shall take into consideration the licensure
- 4 and regulatory compliance history of entities making application
- 5 to license additional facilities, including a review of whether
- 6 past violations have been and continue to be corrected.
- 7 Section 303. Inspections.
- 8 (a) General rule. -- Facility compliance inspections conducted
- 9 by the department shall be unannounced and performed annually on
- 10 varying dates so as not to be predictable.
- 11 (b) Exceptions.--
- 12 (1) If a facility has been found by the department to be
- in full compliance with all regulations for three consecutive
- 14 years, the department may conduct an abbreviated inspection.
- 15 (2) If a facility has been found by the department to
- 16 consistently fail to be in full compliance, the department
- shall conduct an inspection of that facility more often than
- annually.
- 19 Section 304. Review and approval of facility licenses.
- 20 The department shall promulgate regulations to adopt the
- 21 following procedures in reviewing and approving a facility
- 22 license:
- 23 (1) Facilities seeking to renew an existing facility
- 24 license shall be required to apply no less than two months
- 25 prior to the expiration of the current license.
- 26 (2) An unannounced inspection visit shall be conducted
- 27 upon receipt of application for licensure from a facility.
- 28 (3) A facility in full compliance shall be issued a full
- 29 license.
- 30 (4) A facility in substantial compliance and which has

- 1 had an acceptable plan of correction approved shall be issued
- 2 a provisional license. If the facility demonstrates prior to
- 3 the expiration of its current license that violations have
- 4 been corrected a full license shall be issued to the
- 5 facility.
- 6 (5) A facility in noncompliance shall not be issued a
- 7 license unless the facility submits an acceptable plan of
- 8 correction and provides verification that violations have
- 9 been corrected prior to the end of the licensure period.
- 10 Section 305. New licenses.
- 11 The department shall issue a license to newly opened
- 12 facilities, which are found by the department to be in full
- 13 compliance with all applicable regulations and requirements,
- 14 with a notation for a six-month period stating that the license
- 15 is new. The department shall reinspect newly opened facilities
- 16 within three months of the date of license issuance to check for
- 17 compliance with requirements that become effective once a
- 18 facility is in operation and has admitted residents. Facilities
- 19 shall not be deemed to possess a provisional license for reason
- 20 of being a new facility. A new facility must be in full
- 21 compliance at the end of the first six months of operation in
- 22 order to receive a full license.
- 23 Section 306. Provisional licenses.
- 24 (a) Limitation on issuance. -- The department may not issue a
- 25 second or subsequent provisional license to a facility if a
- 26 violation, which resulted in previous provisional licensure, has
- 27 not been corrected or if the same violation has been repeated.
- 28 The department may issue a subsequent provisional license if a
- 29 different Class III violation occurred.
- 30 (b) Multiple provisional licenses.--If a facility, which has

- 1 had four consecutive provisional licenses, is not in full
- 2 compliance prior to the beginning of the next licensing period,
- 3 no license may be issued.
- 4 Section 307. Relocation of residents when license revoked or
- 5 denied.
- 6 (a) Emergency order.--When the department denies or revokes
- 7 the license of a facility, it shall issue an emergency order to
- 8 relocate residents while any appeal proceeds.
- 9 (b) Relocation facility.--When residents are relocated by
- 10 the department, they may not be placed into facilities with less
- 11 than full licensure status.
- 12 Section 308. Certain license transfers.
- An applicant for a license is not a "responsible person" for
- 14 purposes of section 1007 of the Public Welfare Code where it
- 15 appears that the purpose of the change in license holder is to
- 16 avoid licensing action or if it appears that the former owner
- 17 will continue to have involvement in the facility.
- 18 Section 309. Liability insurance.
- 19 The department shall require that facilities carry a
- 20 specified minimum amount of liability insurance.
- 21 Section 310. Fiscal capabilities.
- The department shall develop a process and criteria to review
- 23 and approve fiscal capabilities of facilities before licensure.
- 24 Section 311. Enforcement report.
- The department shall issue an annual enforcement report,
- 26 summarizing enforcement activities for the past year, including
- 27 the ratio of enforcement actions per facility in each region of
- 28 this Commonwealth.
- 29 Section 312. Public availability of information.
- The department shall develop and make available on its World

- 1 Wide Web site, annual prelicensing surveys and all records
- 2 pertaining to licensure violations.
- 3 CHAPTER 5
- 4 VIOLATIONS AND ENFORCEMENT
- 5 Section 501. Action against unlicensed facilities.
- 6 (a) Fine.--The department shall fine operators of unlicensed
- 7 facilities \$300 per day and seek convictions pursuant to section
- 8 1031 of the Public Welfare Code. A new provisional license may
- 9 not be issued until the facility pays fines due and meets
- 10 conditions of licensure in full.
- 11 (b) Notification. -- The department shall notify the local
- 12 provider of protective services of all residents residing in an
- 13 unlicensed facility.
- 14 Section 502. Classification of violations.
- 15 (a) Enforcement. -- The department shall ensure that the
- 16 statutory classification system for violations set forth in
- 17 section 1085 of the Public Welfare Code is implemented whenever
- 18 applicable. Fines shall be imposed as required by section 1086
- 19 of the Public Welfare Code whenever applicable.
- 20 (b) Review of classification system.--
- 21 (1) The department shall conduct a review of the
- 22 existing classification system for violations, in conjunction
- with the department's personal care home advisory committee,
- 24 to develop a classification system that will facilitate more
- 25 effective enforcement actions.
- 26 (2) The department shall review and revise, in
- 27 conjunction with local area agencies on aging and other
- interested parties, the current guidelines for classifying
- violations in the department's procedural manual for
- 30 licensing staff and department staff. The revised guidelines

- 1 for classifying violations shall take into account factors
- 2 including, but not limited to, the number and frequency of
- 3 violations and the circumstances surrounding and consequences
- 4 of violations.
- 5 (c) Certain Class I violations. -- A violation which has
- 6 caused or has a substantial probability of causing death or
- 7 serious mental or physical harm to any resident constitutes a
- 8 Class I violation. The term "serious mental harm" shall include
- 9 the harm resulting from abandonment or financial exploitation.
- 10 Section 503. Resident notification of violations.
- 11 The department shall develop and implement procedures
- 12 necessary to enforce compliance with section 1057.3(a)(4) of the
- 13 Public Welfare Code, to ensure that each resident is provided
- 14 with notice of any Class I or Class II violations that remain
- 15 uncorrected after five days.
- 16 Section 504. Complaint reporting.
- 17 (a) General rule. -- The department shall include in its
- 18 regulations protective services reporting requirements,
- 19 including a requirement that the facility report any unusual
- 20 incident to:
- 21 (1) The resident's family members.
- 22 (2) The legal representative of the resident.
- 23 (3) The ombudsman.
- 24 (4) The department.
- 25 (b) Resident deaths. -- The facility shall report all facility
- 26 resident deaths to the department on a standardized form
- 27 prescribed by the department.
- 28 Section 505. Investigation.
- 29 (a) Onsite investigation. -- The department shall establish
- 30 standard procedures for conducting prompt onsite investigations

- 1 following the report of a violation at a facility. Procedures
- 2 shall include:
- 3 (1) Assessing whether a complaint involves an immediate,
- 4 potential or no threat to resident health and safety,
- 5 assuming all facts of the complaint are accurate, in
- 6 accordance with the department's procedure manual for
- 7 licensing staff.
- 8 (2) Analysis of facility compliance with licensure
- 9 requirements beyond specific record review.
- 10 (b) Protocols.--The department shall establish standard
- 11 protocols, including standard forms, articulating what steps a
- 12 complaint investigation shall include, how it is to proceed and
- 13 at what point it will be deemed complete. The protocols shall
- 14 specify the types of individuals who must be interviewed in the
- 15 investigation and include the requirement that all persons with
- 16 information pertinent to the complaint shall be interviewed,
- 17 including, but not limited to, other residents, family members
- 18 and physicians. Interviews shall be conducted confidentially.
- 19 Where resident's rights violations are alleged, confidential
- 20 interviews shall be conducted with other residents in order to
- 21 determine whether the alleged violations are occurring.
- 22 (c) Scope.--Complaint investigations shall focus on the
- 23 individual circumstances of the complainant and on whether a
- 24 systemic problem exists which threatens harm to additional
- 25 residents. If a systemic problem exists, the problem shall be
- 26 considered an immediate or potential threat to residents
- 27 regardless of whether the complainant is presently residing at
- 28 the facility.
- 29 (d) Method.--The department shall develop criteria for
- 30 circumstances in which a complaint investigation may be

- 1 performed by telephone and those in which there should be an
- 2 onsite visit.
- 3 (e) Onsite visits.--Onsite visits for complaint
- 4 investigations shall be unannounced except where immediate
- 5 telephone contact with the provider is necessary to avert an
- 6 imminent risk to residents.
- 7 (f) Follow up.--
- 8 (1) After a complaint investigation, the department
- 9 shall promptly follow up with the appropriate party,
- 10 depending on the circumstances of the complaint, to verify
- that the conditions complained of have been corrected.
- 12 (2) The department shall establish standard procedures
- for responding to a complaint regarding the outcome of the
- 14 complaint and shall notify the complainant in writing of its
- investigation findings, whether the complaint was founded and
- any resulting actions to take place.
- 17 (g) Licensing inspections.--During licensing inspections,
- 18 the department shall consider issues that have been the subject
- 19 of complaints in a facility.
- 20 Section 506. Tracking system.
- 21 The department shall utilize a database to track complaints
- 22 regarding facilities more effectively and make available the
- 23 Pennsylvania Automated Complaint Tracking System (PACTS) to
- 24 licensing staff. Complaint records shall document, in a
- 25 retrievable form, the nature of each complaint, actions and
- 26 follow-up monitoring performed by the department and issues to
- 27 be monitored at the next inspection.
- 28 Section 507. Plans of correction.
- 29 (a) General rule. -- The department shall promulgate
- 30 regulations detailing requirements for facility plans of

- 1 correction. Plans of correction must address the underlying
- 2 cause of a violation and provide a detailed plan for the swift
- 3 correction of each violation.
- 4 (b) Opportunity to submit. -- At an inspection visit, the
- 5 department shall provide the opportunity for the facility to
- 6 develop, submit and receive approval of a plan of correction
- 7 during the visit in cooperation with licensing representatives.
- 8 (c) Department determinator. -- When a plan of correction is
- 9 submitted, the department shall within three business days
- 10 determine and notify the facility whether the plan is acceptable
- 11 as a tool which upon implementation will bring the facility into
- 12 compliance.
- 13 (d) Demonstration of compliance. -- Once a plan of correction
- 14 has been approved by the department, the facility shall
- 15 demonstrate implementation of the plan and provide verification
- 16 to the department that compliance has been achieved.
- 17 Verification must be provided before expiration of the
- 18 facility's license for the license to be renewed and within the
- 19 time frames for correction set forth in section 1086 of the
- 20 Public Welfare Code to avoid a fine. Demonstration that a
- 21 violation has been corrected shall be consistent with the nature
- 22 and seriousness of the violation and may include:
- 23 (1) Revisit by an inspector, which shall be required for
- 24 all Class I and Class II violations.
- 25 (2) Submission of receipts or photographs.
- 26 (3) Certification by the administrator.
- 27 (e) Recurrence.--If a violation addressed and resolved by a
- 28 plan of correction recurs, the department shall make its
- 29 requirements for further plans of correction more prescriptive
- 30 and stringent to ensure that the violation does not recur. The

- 1 steps outlined in the first plan of correction shall not be
- 2 considered sufficient in a subsequent plan of correction for the
- 3 same violation.
- 4 (f) Uniform corrective measures. -- The department shall
- 5 develop uniform acceptable corrective measures for each type of
- 6 violation, which facilities may select upon a first violation
- 7 and which facilities must follow on a subsequent violation.
- 8 These measures shall include protocols for correcting the
- 9 violation, the anticipated effect on residents and periods for
- 10 completion.
- 11 (g) License revocation. -- Facility failure to meet deadlines
- 12 for compliance with plans of correction shall result in
- 13 revocation of full licensure status. If compliance with a plan
- 14 of correction is not within the direct control of a facility,
- 15 proof of acceptable efforts to comply shall be treated as
- 16 compliance. If at the next inspection the violation remains
- 17 uncorrected, additional compliance efforts shall be expected of
- 18 the facility.
- 19 (h) Follow up.--The department shall conduct prompt follow-
- 20 up visits after violations have been verified and plans of
- 21 corrections approved.
- 22 Section 508. Fines.
- 23 (a) Fine accumulation. -- Once a daily fine has been imposed
- 24 on a facility, the amount of the fine shall continue to
- 25 accumulate until the facility satisfactorily demonstrates to the
- 26 department that the violation has been corrected. There shall be
- 27 a rebuttable presumption that a violation exists unless and
- 28 until the facility satisfactorily demonstrates that it has been
- 29 corrected.
- 30 (b) Plans of correction.--The department shall impose a fine

- 1 on a facility for failure to comply with a plan of correction or
- 2 for false documentation of compliance with a plan of correction.
- 3 (c) Serious violations. -- In circumstances involving a
- 4 violation that inflicts or poses a risk of serious harm to
- 5 residents, the department shall impose a fine irrespective of
- 6 whether the violation has been corrected. If a facility fails to
- 7 correct the violation, additional fines shall be imposed.
- 8 (d) Review of penalty amounts. -- The department shall review
- 9 the penalty amounts under section 1085 of the Public Welfare
- 10 Code, and recommend to the General Assembly any adjustments
- 11 necessary to retain their original deterrent effect.
- 12 CHAPTER 7
- 13 APPEALS
- 14 Section 701. Sale of facility.
- 15 If an owner of a facility with an appeal pending sells the
- 16 facility to avoid closure, the residents of the facility shall
- 17 be relocated, and the new entity shall reapply and meet all
- 18 licensure requirements before reopening.
- 19 Section 702. Appeal of cease and desist orders.
- 20 (a) Licensure issuance.--The department shall not issue a
- 21 license to a facility if it comes into compliance with licensing
- 22 requirements during an appeal of a cease and desist order.
- 23 (b) Time parameters.--The department shall establish time
- 24 parameters for processing appeals of cease and desist orders,
- 25 including the time for scheduling of hearings and
- 26 reconsideration.
- 27 Section 703. Department action.
- 28 (a) Action pending appeal. -- When a facility appeals the
- 29 revocation of its license or denial of renewal of its license,
- 30 the department shall take the following actions as necessary to

- 1 protect the residents:
- 2 (1) appoint a master pursuant to section 1057.1(b) of
- 3 the Public Welfare Code.
- 4 (2) Seek an injunction against new admissions or
- 5 continued operation of the facility pursuant to section 1055
- of the Public Welfare Code.
- 7 (3) Oppose any request for supersedeas.
- 8 (4) Limit the period of time a facility may continue
- 9 conducting normal business operations.
- 10 (b) Action following license revocation or nonrenewal. -- The
- 11 department shall relocate residents, ban new admissions and
- 12 oppose supersedeas from the time of facility license revocation
- 13 or denial of renewal of a license when such action is necessary
- 14 to protect the health and safety of residents. Supersedeas shall
- 15 not be granted during an administrative appeal or by
- 16 Commonwealth Court unless the facility demonstrates a
- 17 substantial likelihood of success on the merits.
- 18 Section 704. Priority.
- 19 The Bureau of Hearings and Appeals shall give priority to
- 20 facility appeals where residents remain in the facility. Hearing
- 21 decisions for such cases shall be issued within 90 days of the
- 22 filing of an appeal and a reconsideration request to the
- 23 secretary shall be decided within 60 days.
- 24 Section 705. Settlement.
- 25 (a) General rule. -- Appeals shall not routinely be settled
- 26 with poorly performing facilities. A settlement shall only be
- 27 used if:
- 28 (1) The settlement is specific as to what will be
- 29 required from the facility.
- 30 (2) The terms of the settlement are enforceable by the

- imposition of financial or licensure consequences, or both,
- 2 if the facility does not comply.
- 3 (b) Settlement agreement.--
- 4 (1) The department shall not enter into a settlement
- 5 agreement as an alternative to a hearing unless the agreement
- 6 commits the facility to efforts in addition to baseline
- 7 compliance requirements.
- 8 (2) A settlement agreement shall provide that the
- 9 facility waives the right to appeal citations for violations
- of actions prescribed in the settlement agreement.
- 11 Section 706. Coordination.
- 12 The department shall coordinate with the local provider of
- 13 protective services and ombudsman and seek amicus briefs from
- 14 consumer advocates and other independent parties in processing
- 15 licensing appeals involving facilities with the most egregious
- 16 violations, as determined by the department.
- 17 Section 707. Procedure.
- 18 The department shall establish standard procedure, depending
- 19 on the severity of the violation, to require a higher than
- 20 customary facility penalty payment to be placed in escrow for a
- 21 facility that appeals the imposition of a fine. An escrow
- 22 payment shall also be required in an appeal of a license
- 23 revocation.
- 24 Section 708. Grounds for sustaining appeal.
- 25 A reviewing court shall not sustain an appeal on the ground
- 26 that a facility, although out of compliance at the time it was
- 27 cited, is presently in compliance unless the facility can show
- 28 by a preponderance of the evidence that its procedures, policies
- 29 and staff resources do and will continue to ensure full
- 30 compliance in the future.

1 CHAPTER 9 2 DEPARTMENT ADMINISTRATIVE AND 3 TECHNOLOGICAL RESOURCES 4 Section 901. Department duties. 5 The department shall: Increase its licensure compliance staff 6 (1)proportionately to the increase in facilities. A licensing 7 8 representative shall not be required to handle licensure 9 compliance for more than 60 facilities. Regional licensing 10 offices shall be allocated sufficient staff and resources to carry out their functions effectively, taking into 11 12 consideration the following: 13 (i) The region's facility demographics. (ii) The number of beds in each facility. 14 15 (iii) The concentration of facilities with high 16 numbers of complaints. The geographic distance among facilities which 17 18 licensing representatives must travel. 19 (v) The presence of special needs populations. 20 (2) Designate an enforcement specialist for each region 21 of this Commonwealth who shall be responsible for ensuring 22 consistent and thorough enforcement within the specialist's 23 region. 2.4 Designate a separate complaint investigation unit. 25 Unit staff shall not be permitted to interact with facilities 26 on matters other than complaint investigation. 27 (4) Designate a policy specialist to coordinate facility 28 policy and regulatory issues. 29 Dedicate adequate staff within its Office of Legal 30 Counsel to facility issues to promptly process legal appeals.

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- 1 (6) Dedicate sufficient staff to the identification of 2 illegally unlicensed facilities.
- 3 (7) Improve coordination between its Office of Licensing
- 4 and Regulatory Management and its Office of Social Programs
- 5 to remedy delays in the scheduling of inspections and
- 6 completion of the licensing process. Notification of upcoming
- 7 license renewal and inspections shall be sent to facilities
- 8 in sufficient time for the license application to be
- 9 returned, inspections to be conducted and plans of correction
- 10 to be submitted and implemented prior to the end of the
- 11 licensing period.
- 12 (8) For renewals of licenses, consider creating a
- presumption that the facility intends to reapply. Facilities
- 14 would be required to have their prelicensure survey and
- census available during the last three months of the
- licensure period in order to be prepared for an inspection.
- 17 (9) Plan to obtain adequate technological resources in
- order to provide for immediate licensing status updates and
- 19 tracking.
- 20 (10) Use available technology and photography to
- 21 demonstrate and provide evidence of violations to support its
- 22 actions in appeals.
- 23 Section 902. Disclosure of information to public.
- 24 (a) Internet.--The department shall add the following
- 25 information to its World Wide Web site:
- 26 (1) Facilities that have secured unit waivers.
- 27 (2) The nature of facilities' provisional licenses, with
- respect to whether a facility is new or has been reduced from
- 29 a full license.
- 30 (3) The number of consecutive provisional licenses a

- 1 facility has had.
- 2 (4) A delineation of the types of violations found in
- 3 recent inspections at facilities found to have violations.
- 4 (5) Plans of correction.
- 5 (6) Information about the facility's legal entity.
- 6 (b) Changes.--The department shall communicate any changes
- 7 in the licensing and enforcement process to providers and
- 8 consumers in a timely manner and shall memorialize such changes
- 9 in the department's procedure manual for licensing staff or
- 10 department bulletins, or both.
- 11 (c) Complaint reports. -- Inspection and redacted complaint
- 12 reports shall be made available as public records, including
- 13 records of department monitoring during cease and desist and
- 14 other litigation.
- 15 (d) Licensing status. -- The department shall provide referral
- 16 agencies and personnel with information regarding the licensing
- 17 status of facilities.
- 18 CHAPTER 11
- 19 FACILITY ADMINISTRATION AND STAFF
- 20 Section 1101. Admission and discharge procedures.
- 21 The department shall:
- 22 (1) Promulgate regulations to explicitly detail
- 23 appropriate resident discharge policy for facilities with
- 24 consideration of the waiver process.
- 25 (2) Require that the assessment of care needs of
- residents for admission and discharge be conducted by one of
- 27 the following:
- 28 (i) Licensed administrator.
- 29 (ii) Nurse.
- 30 (iii) Social worker.

- 1 (iv) Physician.
- 2 (3) Establish policy and procedures for the external
- 3 review of discharges and transfers if appealed by the
- 4 resident or facility.
- 5 Section 1102. Facility administrator.
- 6 (a) Administrator certification. -- A prospective
- 7 administrator must successfully complete the following
- 8 requirements to be eligible for administrator certification:
- 9 (1) No less than 120 hours of training, including 40
- 10 hours of classroom instruction and 80 hours of internship
- 11 under the direct supervision of a certified administrator.
- 12 (2) A written examination sufficient to demonstrate
- proficiency in the application of skills and knowledge, with
- 14 specific and thorough content in the provision of care and
- relevant regulations. The examination shall be approved by
- 16 the department and administered by an entity approved by the
- 17 department at the conclusion of administrator training for
- 18 certification. The examination shall be completed on an
- 19 individual basis without the use of material aids.
- 20 (b) Department approval.--Administrator training and testing
- 21 programs must be approved by the department and recertified
- 22 annually.
- 23 (c) Continuing education.--Administrators must complete 24
- 24 hours of continuing education approved by the department every
- 25 two years. The content of continuing education shall be
- 26 pertinent to administrator duties, practice and regulatory
- 27 compliance.
- 28 (d) Testing and training requirements.--Beginning one year
- 29 following the effective date of this act, a person seeking
- 30 certification as an administrator shall not be certified until

- 1 the person has successfully completed the training and testing
- 2 requirements of this act.
- 3 Section 1103. Direct care staff.
- 4 Direct care staff employed by a facility shall be subject to
- 5 the following:
- 6 (1) Direct care staff training must be no less than 40
- 7 hours, including both classroom and supervised on-the-job
- 8 training, with no less than six hours of first aid and
- 9 cardiopulmonary resuscitation (CPR) training.
- 10 (2) Direct care staff may provide unsupervised care
- 11 prior to final completion of all training requirements in the
- 12 specific tasks for which they have demonstrated their
- competency through supervised hands-on training.
- 14 (3) Direct care staff must pass a competency test prior
- to the completion of the training program, not more than two
- weeks following the start of regular employment.
- 17 (4) Direct care staff training and testing programs
- 18 shall be approved by the department and administered by an
- 19 entity approved by the department.
- 20 Section 1104. Medication technician.
- 21 (a) General rule. -- The department shall develop and
- 22 implement a medical technician certification program and
- 23 testing. The training program shall cover the knowledge and
- 24 skills necessary to ensure the safe and proper dispensing of
- 25 medications. An examination shall be administered at the
- 26 conclusion of the training program to demonstrate competency.
- 27 The training program and examination shall be conducted by an
- 28 entity approved by the department. A passing score on the exam
- 29 shall be necessary for certification as a medication technician.
- 30 (b) Training.--In developing the medical technician

- 1 certification program, the department shall review and may adapt
- 2 training programs currently utilized in its other divisions,
- 3 including the Office of Mental Retardation, the Office of
- 4 Children, Youth and Families, and the Office of Mental Health
- 5 and Substance Abuse Services, as well as the medication training
- 6 program utilized by the Department of Aging for adult day care
- 7 service providers.
- 8 (c) Requirement.--Beginning one year following the effective
- 9 date of this act, no person shall dispense, administer or assist
- 10 residents with self administration of medications other than a
- 11 physician or nurse or an individual who has successfully
- 12 completed the medication technician training course and
- 13 examination.
- 14 Section 1105. Training manual.
- 15 The department shall develop a comprehensive training manual,
- 16 in consultation with interested parties, that provides a model
- 17 for department-approved training programs under this act. The
- 18 department shall disseminate the manual. Availability of the
- 19 manual on the department's World Wide Web site shall satisfy the
- 20 dissemination requirement.
- 21 Section 1106. Staff levels.
- The following minimum staffing requirements must be met by
- 23 the facility:
- 24 (1) No less than one hour of personal care staff time
- 25 per mobile resident per day.
- 26 (2) No less than two hours per immobile resident per
- 27 day.
- 28 (3) Additional personal care staff hours based on the
- assessed care needs of residents.
- 30 Section 1107. Disclosure prior to admission.

- 1 Facilities must provide prospective residents with the
- 2 following information in a standard format determined by the
- 3 department in advance of any admission decision by the resident
- 4 or facility:
- 5 (1) Resident rights.
- 6 (2) A sample contract that the resident would be
- 7 required to sign for admission.
- 8 (3) The population served by the facility and specific
- 9 services offered.
- 10 (4) The cost of the facility's services.
- 11 (5) Contact information for the applicable regulatory
- 12 agency.
- 13 (6) Rules and policies of the facility.
- 14 (7) Waivers of regulations that are pending or have been
- 15 granted to the facility.
- 16 Section 1108. Written agreement.
- 17 Facilities shall include the following additional information
- 18 as binding elements of resident contracts:
- 19 (1) A support plan that articulates how the facility
- will meet a resident's assessed needs. The department shall
- 21 establish by regulation what elements of need must be
- assessed and what areas must be covered by the support plan.
- 23 (2) Itemization of the costs of the services that a
- resident will require for care and residency at the facility.
- 25 Section 1109. Financial management.
- 26 (a) Bonding requirements.--The department shall develop
- 27 regulations to either require financial bonding requirements by
- 28 facilities or establish a licensure fee assessment to be used to
- 29 reimburse residents or residents' estates if facility staff has
- 30 illegally taken resident funds.

- 1 (b) Refunds.--Facilities must distribute at the date of
- 2 discharge all required monetary refunds to a resident due to the
- 3 discharge, transfer or relocation of the resident from the
- 4 facility. The return of resident funds shall be by cash or
- 5 check. If an invalid check is issued, interest shall accrue in
- 6 the amount of 1% per day until the refund is made.
- 7 (c) Administrator as payee. -- An administrator may not serve
- 8 as a representative payee for purposes of managing a resident's
- 9 Social Security payments unless the resident, the resident's
- 10 family and legal representative are first provided with a
- 11 standardized form, developed by the department, that explains
- 12 the following:
- 13 (1) Explanation of the duties and function of a
- 14 representative payee.
- 15 (2) Information on other agencies that may be available
- to provide representative payee services for little or no
- 17 fee.
- 18 (3) Declaration that the use of a representative payee
- is voluntary.
- 20 (4) Information how to terminate a representative payee
- 21 relationship at any time.
- 22 Section 1110. Fire and safety.
- 23 (a) Annual inspection. -- The department shall ensure that
- 24 inspection by the Department of Labor and Industry are conducted
- 25 annually at each facility.
- 26 (b) Correction of violations.--The department shall develop
- 27 standard procedures for working in conjunction with Department
- 28 of Labor and Industry inspectors when it discovers that
- 29 facilities do not meet fire safety standards. The department
- 30 shall work with the Department of Labor and Industry inspectors

- 1 to achieve immediate correction of violations. If immediate
- 2 correction cannot be achieved, the department shall suspend the
- 3 facility's license and relocate residents until violations are
- 4 corrected.
- 5 (c) Uniform Construction Code requirements. -- Any facility
- 6 housing an immobile person must meet the requirements under the
- 7 act of November 10, 1999 (P.L.491, No.45), known as the
- 8 Pennsylvania Construction Code Act.
- 9 Section 1111. Residents' rights.
- 10 (a) Residency and personal care. -- Residents shall have the
- 11 right to continuous uninterrupted residency and personal care
- 12 services throughout the year.
- 13 (b) Notification of referring agencies. -- The department
- 14 shall develop policies for advising known referring agencies,
- 15 including hospitals when a facility has been cited for serious
- 16 residents' rights violations or Class I or Class II violations.
- 17 (c) Private room.--Residents shall have the right to a
- 18 private room and may not be forced by a facility to share a room
- 19 with another person. Residents shall be able to choose to share
- 20 a room.
- 21 (d) Assessment.--Residents shall have the right to receive
- 22 an assessment of their care needs by an assessor independent of
- 23 the facility, including, but not limited to, a care needs
- 24 assessment by the area agency on aging.
- 25 (e) Complaints.--Residents may file a complaint directly
- 26 with the department or ombudsman at any time.
- 27 Section 1112. Building standards.
- 28 Facilities shall be subject to the following:
- 29 (1) Resident room size must be 100 square feet at a
- 30 minimum.

- 1 (2) Facilities must be air conditioned in all living
- areas, including, but not limited to, resident rooms, dining
- 3 and common areas.
- 4 (3) Facilities must have windows fitted for screens in
- 5 all living areas, including, but not limited to, resident
- 6 rooms, dining and common areas.
- 7 CHAPTER 13
- 8 WAIVERS
- 9 Section 1301. Regulations.
- 10 The department shall promulgate regulations for granting
- 11 waiver of licensure and compliance requirements that specify:
- 12 (1) Criteria for waiver.
- 13 (2) Waiver approval process.
- 14 (3) Application documents.
- 15 (4) Oversight procedures.
- 16 (5) Enforcement mechanisms.
- 17 (6) Criteria and requirements for secured units.
- 18 Requirements shall include stipulations for secured units,
- including, but not limited to:
- 20 (i) Quality assurance.
- 21 (ii) Admission criteria and disclosures.
- 22 (iii) Care standards and service plan.
- 23 (iv) Discharge criteria.
- (v) Safety standards.
- 25 (vi) Environmental support.
- 26 (vii) Additional training requirements for
- 27 administrators and direct care staff.
- 28 (viii) Increased staffing levels.
- 29 (ix) Program standards, including specialized
- 30 activity programming.

- 1 (7) Criteria and requirements for facilities housing
- 2 immobile residents, including cognitively impaired residents.
- 3 Requirements shall address at a minimum:
- 4 (i) Increased staffing needs.
- 5 (ii) Appropriate training and activities.
- 6 (iii) Environmental needs of physically immobile and
- 7 cognitively impaired residents.
- 8 (iv) Ease of egress for emergency evacuation.
- 9 (v) Fire safety.
- 10 (8) Criteria and requirements for a waiver to permit
- facilities to possess firearms, ammunition and weapons on
- 12 facility premises. No facility shall be permitted to possess
- firearms, ammunition or weapons on its premises without
- obtaining a waiver from the department.
- 15 The department shall further develop and implement measures to
- 16 ensure consistency in waiver policy and implementation
- 17 throughout this Commonwealth.
- 18 Section 1302. Noncompliance.
- 19 If the department finds pursuant to investigation or
- 20 inspection that a facility is out of compliance with waiver
- 21 requirements, the department shall revoke the waiver if
- 22 violations are not corrected immediately.
- 23 Section 1303. Limitation.
- 24 Certain requirements to be determined by the department, but
- 25 including residents' rights, may not be waived at the request of
- 26 a facility under any circumstances.
- 27 Section 1304. Onsite evaluation.
- 28 The department shall conduct an onsite evaluation of each
- 29 facility waiver request. The department shall require facilities
- 30 to submit to the department, prior to the department's onsite

- 1 evaluation, an assessment and documentation of the justification
- 2 for the waiver.
- 3 CHAPTER 51
- 4 MISCELLANEOUS PROVISIONS
- 5 Section 5101. Repeal.
- The act of June 13, 1967 (P.L.31, No.21), known as the Public 6
- Welfare Code, is repealed insofar as it is inconsistent with
- 8 this act.
- 9 Section 5102. Effective date.
- 10 This act shall take effect in 60 days.