## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## SENATE BILL

No. 1

Session of 2004

INTRODUCED BY JUBELIRER, MELLOW, PIPPY, GORDNER, PUNT, BRIGHTBILL, PICCOLA, THOMPSON, STOUT, RHOADES, FERLO, RAFFERTY, PILEGGI, MUSTO, D. WHITE, DENT, ERICKSON, WAGNER, ARMSTRONG, BOSCOLA, MADIGAN, MOWERY, O'PAKE, KUKOVICH, WENGER, WAUGH, ORIE, LEMMOND, EARLL, LOGAN, COSTA, TARTAGLIONE, SCARNATI, STACK, ROBBINS, TOMLINSON, M. WHITE, SCHWARTZ, C. WILLIAMS, WONDERLING, WOZNIAK AND CONTI, JUNE 29, 2004

SENATOR THOMPSON, APPROPRIATIONS, RE-REPORTED AS AMENDED, OCTOBER 4, 2004

## AN ACT

- 1 Providing for lobbying registration, regulation and disclosure;
- 2 conferring powers and imposing duties on the Department of
- 3 State, the Office of Attorney General and the State Ethics
- 4 Commission; imposing penalties; establishing the Lobbying
- 5 Accountability Fund; and making a related repeal.
- 6 The General Assembly of the Commonwealth of Pennsylvania
- 7 hereby enacts as follows:
- 8 Section 1. Short title.
- 9 This act shall be known and may be cited as the Lobbying
- 10 Accountability Act.
- 11 Section 2. Statement of intent.
- 12 The Constitution of Pennsylvania recognizes that all free
- 13 governments are founded upon the authority of the people. It
- 14 further provides that the power to make law in this Commonwealth
- 15 is vested in the General Assembly, and the power to enforce law
- 16 is vested in the Executive Department. The Constitution also

- 1 guarantees the people the right to petition those invested with
- 2 the powers of government for redress of grievances. The ability
- 3 of the people to exercise their fundamental authority and to
- 4 have confidence in the integrity of the processes by which laws
- 5 are made and enforced in this Commonwealth demands that the
- 6 identity and scope of activity of those who are paid to
- 7 influence the actions of the General Assembly and the Executive
- 8 Department be publicly and regularly disclosed.
- 9 Section 3. Definitions.
- 10 The following words and phrases when used in this act shall
- 11 have the meanings given to them in this section unless the
- 12 context clearly indicates otherwise:
- "Administrative action." Any of the following:
- 14 (1) An agency's:
- (i) proposal, consideration, promulgation or
- rescission of a regulation;
- 17 (ii) development or modification of a guideline or a
- 18 statement of policy; or
- 19 (iii) approval or rejection of a regulation.
- 20 (2) The review, revision, approval or disapproval of a
- regulation under the act of June 25, 1982 (P.L.633, No.181),
- 22 known as the Regulatory Review Act.
- 23 (3) The Governor's approval or veto of legislation.
- 24 (4) The nomination or appointment of an individual as an
- officer or employee of the Commonwealth.
- 26 (5) The proposal, consideration, promulgation or
- 27 rescission of an executive order.
- 28 "Affiliated political action committee." A "political action
- 29 committee" as defined in section 1621(1) of the act of June 3,
- 30 1937 (P.L.1333, No.320), known as the Pennsylvania Election

- 1 Code, which has a chairman, a treasurer or other officer who is
- 2 a principal, an officer or employee of a principal, a lobbyist
- 3 or an employee of a lobbyist, provided if an employee of a
- 4 registrant serves as the officer of a political action committee
- 5 in what is clearly a personal capacity and the goals and mission
- 6 of that political action committee clearly have no relationship
- 7 to the goals and mission of the registrant, such political
- 8 action committee shall not be considered an affiliated political
- 9 action committee for the purposes of this definition.
- 10 "Agency." An agency, board, commission, authority or
- 11 department of the executive department of the Commonwealth.
- 12 "Board." The Disciplinary Board of the Supreme Court of
- 13 Pennsylvania.
- "Commission." The State Ethics Commission.
- 15 "Compensation." Anything of value, including benefits,
- 16 received or to be received from a principal by one acting as a
- 17 lobbyist.
- 18 "Department." The Department of State of the Commonwealth.
- 19 "Direct communication." An effort, whether written, oral or
- 20 by any other medium, made by a lobbyist or principal, directed
- 21 to a State official or employee, the purpose or foreseeable
- 22 effect of which is to influence legislative action or
- 23 administrative action.
- 24 "Economic consideration." Anything of value offered or
- 25 received.
- 26 "Fund." The Lobbying Accountability Fund established in
- 27 section 10(b).
- 28 "Gift." As defined in 65 Pa.C.S. § 1102 (relating to
- 29 definitions).
- 30 "Immediate family." An individual's spouse, child, parent,

- 1 brother, sister and like relative-in-law.
- 2 "Indirect communication." An effort, whether written, oral
- 3 or by any other medium, to encourage others, including the
- 4 general public, to take action, the purpose or foreseeable
- 5 effect of which is to directly influence legislative action or
- 6 administrative action. The term includes letter-writing
- 7 campaigns, mailings, telephone banks, print and electronic media
- 8 advertising, billboards, publications and educational campaigns
- 9 on public issues. The term does not include regularly published
- 10 periodic newsletters primarily designed for and distributed to
- 11 members of a bona fide association or charitable or fraternal
- 12 nonprofit corporation.
- "Legislation." Bills, resolutions, amendments and
- 14 nominations pending or proposed in either the Senate or the
- 15 House of Representatives. The term includes any other matter
- 16 which may become the subject of action by either chamber of the
- 17 General Assembly.
- 18 "Legislative action." An action taken by a State official or
- 19 employee involving the preparation, research, drafting,
- 20 introduction, consideration, modification, amendment, approval,
- 21 passage, enactment, tabling, postponement, defeat or rejection
- 22 of legislation; legislative motions; overriding or sustaining a
- 23 veto by the Governor; or confirmation of appointments by the
- 24 Governor or appointments to public boards or commissions by a
- 25 member of the General Assembly.
- 26 "Lobbying." An effort to influence legislative action or
- 27 administrative action. The term includes:
- 28 (1) direct or indirect communication;
- 29 (2) personnel and office expenses in accordance with
- 30 section  $\frac{5(b)(2)(i)}{5(B)(2)(I)(A)}$ ; and

- 1 (3) providing any gift, entertainment, meal,
- 2 transportation or lodging to a State official or employee for
- 3 the purpose of advancing the interest of the lobbyist or
- 4 principal.
- 5 "Lobbyist." Any individual, association, corporation,
- 6 partnership, business trust or other business entity that
- 7 engages in lobbying on behalf of a principal for economic
- 8 consideration. The term includes an attorney while engaged in
- 9 lobbying.
- 10 "Principal." Any individual, association, corporation,
- 11 partnership, business trust or other business entity:
- 12 (1) on whose behalf a lobbyist influences or attempts to
- influence an administrative action or a legislative action;
- 14 or
- 15 (2) that engages in lobbying on the principal's own
- 16 behalf.
- 17 "Registrant." A registered lobbyist or a registered
- 18 principal.
- 19 "Regulation." Any rule, regulation or order in the nature of
- 20 a rule or regulation, including formal and informal opinions of
- 21 the Attorney General, of general application and future effect,
- 22 promulgated by an agency under statutory authority in the
- 23 administration of a statute administered by or relating to the
- 24 agency, or prescribing the practice or procedure before the
- 25 agency.
- 26 "State official or employee." An individual elected or
- 27 appointed to a position in State government or employed by State
- 28 government, whether compensated or uncompensated, who is
- 29 involved in legislative action or administrative action.
- 30 Section 4. Registration.

- 1 (a) General rule. -- Unless excluded under section 6, a
- 2 lobbyist or a principal must register with the department within
- 3 ten days of acting in any capacity as a lobbyist or principal.
- 4 Registration shall be biennial and be coincident with the terms
- 5 of the members of the House of Representatives.
- 6 (b) Principals.--
- 7 (1) A principal required to register shall file a
- 8 registration statement setting forth the following
- 9 information with the department:
- 10 (i) Name.
- 11 (ii) Permanent address.
- 12 (iii) Daytime telephone number.
- 13 (iv) Name and nature of business.
- 14 (v) Name, registration number and acronym of any
- 15 affiliated political action committees.
- 16 (vi) Name and permanent business address of each
- individual who will for economic consideration engage in
- lobbying on the principal's behalf.
- 19 (2) If a principal is an association, the number of
- dues-paying members of the association in the most recently
- 21 completed calendar year shall also be disclosed.
- 22 (c) Lobbyist.--A lobbyist who is required to register shall
- 23 file a registration statement setting forth the following
- 24 information with the department:
- 25 (1) Name.
- 26 (2) Permanent business address.
- 27 (3) Daytime telephone number.
- 28 (4) A recent photograph of the lobbyist.
- 29 (5) Name, permanent business address and daytime
- telephone number of each principal for whom the lobbyist will

- 1 engage in lobbying.
- 2 (6) Name, registration number and acronym of any
- 3 affiliated political action committees.
- 4 (d) Amendments.--
- 5 (1) When there is a change of information required for
- 6 the registration statement under subsection (b)(1) or (c), an
- 7 amended statement shall be filed with the department within
- 8 14 days after the change occurs.
- 9 (2) When there is a change in information required for
- the registration statement under subsection (b)(2), an
- amended statement shall be filed with the department within
- 12 14 days of the end of the year in which the change occurs.
- 13 (e) Termination.--A lobbyist or a principal may terminate
- 14 registration by filing notice of termination with the
- 15 department. Within 30 days of filing the notice, the lobbyist or
- 16 principal shall file a termination report, which shall include
- 17 all information required by section 5 through the final day of
- 18 lobbying activity. After a review of the termination report but
- 19 not later than 90 days after receipt of the report, the
- 20 department shall issue to the lobbyist or principal a letter
- 21 stating that the registrant has terminated registration. The
- 22 filing of notice or a termination report shall not affect the
- 23 commission's authority to conduct investigations and hearings.
- 24 No lobbying may occur after the filing of notice of termination
- 25 unless the lobbying is pursuant to a separate registration
- 26 statement which is filed with the department and which, at the
- 27 time of the lobbying, has not been terminated.
- 28 Section 5. Reporting.
- 29 (a) General rule.--A registered principal shall, under oath
- 30 or affirmation, file quarterly expense reports with the

department. 1 2 (b) Content.--3 Reports must list the names of all lobbyists by whom 4 lobbying is conducted and the general subject matter or issue 5 being lobbied. (2) Expense reports must contain the following 6 <----EXPENSE REPORTS MUST CONTAIN THE FOLLOWING 7 (2) (I) categories: 8 (i) A single aggregate good faith estimate of the 9 (A) A SINGLE AGGREGATE GOOD FAITH ESTIMATE OF 10 11 THE total amount spent for personnel and office expenses related to lobbying. This subparagraph 12 13 includes salaries and other forms of compensation, 14 benefits, vehicle allowances, bonuses and 15 reimbursable expenses for those involved in lobbying. 16 If compensation is to be reported by or for an 17 individual or entity whose lobbying is incidental to 18 regular employment, it shall be sufficient to report 19 a good faith prorated estimate based on the value of 20 the time devoted to lobbying. Reportable personnel 21 costs include costs for lobbying staff, research and 22 monitoring staff, consultants, lawyers, lobbyists, 23 publications and public relations staff, technical 24 staff and clerical and administrative support staff 25 who engage in lobbying but are exempt from reporting 26 under section 6(12). This subparagraph includes costs 27 for offices, equipment and supplies utilized for

(ii) A single aggregate good faith estimate of the

(B) A SINGLE AGGREGATE GOOD FAITH ESTIMATE OF <-

lobbying.

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1	THE total amount spent for direct communication.	
2	(iii) A single aggregate good faith estimate of the	<
3	(C) A SINGLE AGGREGATE GOOD FAITH ESTIMATE OF	<
4	THE total amount spent for indirect communication.	
5	(iv) The total costs for gifts, entertainment,	<
6	(D) THE TOTAL COSTS FOR GIFTS, ENTERTAINMENT,	<
7	meals, transportation, lodging and receptions given	
8	to or provided to State officials or employees or	
9	their immediate families.	
10	(II) EXPENSES REQUIRED TO BE REPORTED PURSUANT TO	<
11	SUBPARAGRAPH (I) SHALL BE ASSIGNED TO ONE OF THE FOUR	
12	CATEGORIES LISTED UNDER SUBPARAGRAPH (I) AND SHALL NOT BE	
13	INCLUDED IN MORE THAN ONE CATEGORY.	
14	(3) In addition to reporting the totals required under	
15	this subsection, the expense report must identify, by name,	
16	position and each occurrence, a State official or employee	
17	who receives from a principal or lobbyist anything of value	
18	which must be included in the statement under 65 Pa.C.S. §	
19	1105(b)(6) or (7) (relating to statement of financial	
20	interests) as implemented by section 65 Pa.C.S. § 1105(d).	
21	(i) For purposes of this act, the amount referred to	
22	in 65 Pa.C.S. § 1105(b)(7) shall be considered an	
23	aggregate amount per year.	
24	(ii) Written notice must be given to each State	
25	official or employee who is listed in the expense report	
26	pursuant to this paragraph within seven days of the	
27	report's submission to the department. Notice under this	
28	subparagraph shall include the information which will	
29	enable the State official or employee to comply with 65	
30	Pa.C.S. § 1105(b)(6) and (7). For purposes of this act	

and 65 Pa.C.S. Ch. 11 (relating to ethics standards and

financial disclosure), 65 Pa.C.S. § 1105(b)(6) and (7)

- 3 shall constitute mutually exclusive categories.
- 4 (iii) Regulations shall be promulgated under section

 $\frac{10(c)}{10(D)}$  to define mutually exclusive categories under

- 6 65 Pa.C.S. § 1105(b)(6) and (7) and to determine whether
- 7 a thing of value is subject to disclosure under 65
- 8 Pa.C.S. § 1105(b)(6) or (7).
- 9 (4) A lobbyist shall sign the reports submitted by each
- 10 principal for whom the lobbyist is registered to attest to
- 11 the validity and accuracy to the best of the lobbyist's
- 12 knowledge. A lobbyist may attach a statement to the report of
- any principal, describing the limits of the lobbyist's
- knowledge concerning the information contained in the report.
- 15 (5) The expense report shall also include the name,
- 16 permanent business address and daytime telephone number of
- any individual, association, corporation, partnership,
- business trust or other business entity which contributed
- 19 more than 10% of the total resources received by the
- 20 principal during the reporting period.
- 21 (c) Separate report.--A lobbyist shall submit a separate
- 22 report from the report of a registered principal for whom the
- 23 lobbyist is registered if, during the reporting period, the
- 24 lobbyist engaged in lobbying which was not reflected in the
- 25 reports filed by the principal or principals represented by the
- 26 lobbyist. A separate lobbyist report shall contain the identity
- 27 of the principal for whom such lobbying was performed, the
- 28 general subject matter or issue being lobbied and all
- 29 information required under subsection (b)(2) and (3).
- 30 (d) Records retention.--A registrant shall retain all

- 1 documents reasonably necessary to substantiate the reports to be
- 2 made under this section for four years from the date of filing
- 3 the subject report. Upon request by the Office of Attorney
- 4 General, the board, the commission or the department, these
- 5 materials shall be made available for inspection within a
- 6 reasonable period of time.
- 7 (e) Thresholds for reporting. -- An expense report shall be
- 8 filed when total expenses for lobbying exceed \$2,500 for a
- 9 registered principal or a registered lobbyist in a reporting
- 10 period. In a reporting period in which total expenses are \$2,500
- 11 or less, a statement to that effect shall be filed.
- 12 (f) Voluntary disclosure.--Nothing in this section shall
- 13 prevent a principal or lobbyist from disclosing expenses in
- 14 greater detail than required.
- 15 Section 6. Exemption from registration and reporting.
- The following individuals and activities shall be exempt from
- 17 registration under section 4 and reporting under section 5:
- 18 (1) An individual who limits lobbying activities to
- 19 preparing testimony and testifying before a committee of the
- 20 General Assembly or participating in an administrative
- 21 proceeding of an agency.
- 22 (2) An individual who is an employee of an entity
- 23 engaged in the business of publishing or broadcasting while
- 24 engaged in the gathering and dissemination of news and
- comment thereon to the general public in the ordinary course
- of business.
- 27 (3) An individual who does not receive compensation,
- other than traveling expenses, for lobbying.
- 29 (4) An individual whose compensation for lobbying, from
- 30 all principals represented, does not exceed \$2,500 in the

- 1 aggregate during any reporting period.
- 2 (5) An individual who engages in lobbying on behalf of
- 3 the individual's employer and where lobbying activity
- 4 represents less than the equivalent of \$2,500 of the
- 5 employee's time during any reporting period, based on an
- 6 hourly proration of the employee's compensation.
- 7 (6) A principal whose total expenses for lobbying
- 8 purposes do not exceed \$2,500 during any reporting period.
- 9 (7) An elected State official acting in an official
- 10 capacity.
- 11 (8) A State official who is appointed by the Governor
- 12 acting in an official capacity.
- 13 (9) An elected or appointed official or employee of a
- 14 political subdivision acting in an official capacity. This
- exception shall not be construed to exempt lobbyists or
- 16 principals from registration under section 4 and reporting
- under section 5 who are engaged in lobbying.
- 18 (10) An employee of the Commonwealth or independent
- 19 agency of the Commonwealth acting in an official capacity.
- 20 (11) An individual representing a bona fide church or
- 21 bona fide religious body of which the individual is a member
- 22 where the lobbying is solely for the purpose of protecting
- 23 the constitutional right to the free exercise of religion.
- 24 (12) AN INDIVIDUAL, WHO IS NOT A REGISTERED LOBBYIST,
- WHO SERVES:
- 26 (I) ON AN ADVISORY BOARD, WORKING GROUP OR TASK
- 27 FORCE; AND
- 28 (II) AT THE REQUEST OF AN AGENCY OR THE GENERAL
- ASSEMBLY.
- 30 (13) PARTICIPATING AS A PARTY OR AS A LAWYER OR

- 1 REPRESENTATIVE OF A PARTY IN ANY ADMINISTRATIVE ADJUDICATION
- 2 PURSUANT TO 2 PA.C.S. (RELATING TO ADMINISTRATIVE LAW AND
- 3 PROCEDURE).
- 4 (12) (14) An employee, who is not a registered lobbyist, <--
- 5 of a corporation which:
- 6 (i) is registered as a principal under section 4;
- 7 (ii) has one or more registered lobbyists; and
- 8 (iii) includes in its reports under section 5 all of
- 9 the employee's expenses related to lobbying.
- 10 Section 7. Prohibited activities.
- 11 (a) Political committees.--A lobbyist may not serve as a
- 12 treasurer or other officer for a candidate's political committee
- 13 or a candidate's political action committee.
- 14 (b) Fee restrictions.--A lobbyist may not charge a fee or
- 15 receive compensation or economic consideration based upon an
- 16 understanding, either written or oral, that any part of the fee,
- 17 compensation or economic consideration will be converted into a
- 18 contribution to a candidate for public office or a political
- 19 committee.
- 20 (c) Falsification. -- No lobbyist or principal may, for the
- 21 purpose of influencing legislative action or administrative
- 22 action, transmit, utter or publish to any State official or
- 23 employee any communication, knowing that such communication or
- 24 any signature on the communication is false, forged, counterfeit
- 25 or fictitious.
- 26 Section 8. Administration and enforcement.
- 27 (a) Criminal enforcement.--If the department or commission
- 28 has reason to believe an intentional violation of this act has
- 29 been committed, it shall refer all relevant documents and other
- 30 information to the Office of Attorney General and, if the

- 1 lobbyist or principal is an attorney, to the board.
- 2 (b) Forms. -- The department shall prescribe registration and
- 3 reporting forms to be used pursuant to this act. The forms shall
- 4 be available on a publicly accessible World Wide Web page. All
- 5 information requested on the forms shall be provided to the best
- 6 of the knowledge, information and belief of the person required
- 7 to file and shall be signed under oath or equivalent
- 8 affirmation.
- 9 (c) Attorney General. -- In addition to the authority
- 10 conferred upon the Attorney General under the act of October 15,
- 11 1980 (P.L.950, No.164), known as the Commonwealth Attorneys Act,
- 12 the Attorney General has the authority to investigate and
- 13 prosecute a violation of this act.
- 14 (d) Advice and opinions.--The commission shall provide
- 15 advice and opinions to a lobbyist, principal, the department,
- 16 the board or a State official or employee who seeks advice
- 17 regarding compliance with this act. A principal, lobbyist or
- 18 other individual who acts in good faith based on the written
- 19 advice or opinion shall not be held liable for a violation of
- 20 this act.
- 21 (e) Public inspection and copying. -- The department shall
- 22 make registration statements, expense reports, termination
- 23 notices and termination reports which have been filed with the
- 24 department available for public inspection and provide copies of
- 25 these documents at a price which shall not exceed the actual
- 26 cost of copying. Documents that are maintained and reproducible
- 27 in an electronic format shall be provided in that format upon
- 28 request.
- 29 (f) Annual reporting. -- The department shall prepare and
- 30 publish an annual report on lobbying activities in this

- 1 Commonwealth. The department shall also annually publish a
- 2 listing of registered principals, identifying lobbyists who are
- 3 registered to lobby for the principal, and a listing of
- 4 lobbyists, identifying the principals for whom the lobbyist is
- 5 registered to lobby.
- 6 (g) Retention of records.--Registration statements, expense
- 7 reports, termination notices and termination reports shall be
- 8 available for public inspection with the department for a four-
- 9 year period which commences on the date of filing.
- 10 (h) Audits.--Annually, the commission shall conduct audits
- 11 of the registration statements and expense reports filed by
- 12 registrants. The registrants to be audited shall be selected by
- 13 lottery. The number of registrants selected for audits shall be
- 14 sufficient to ensure compliance with this act. An audit report
- 15 and related findings shall be confidential; however, the
- 16 commission may include the relevant portion of an audit as part
- 17 of its findings of fact in an order which results from an
- 18 investigation arising out of an audit.
- 19 (i) Investigation and hearings. -- The commission, through its
- 20 executive director, may initiate an investigation and hold a
- 21 hearing, concerning negligent conduct by a lobbyist or
- 22 principal, in accordance with 65 Pa.C.S. §§ 1107 (relating to
- 23 powers and duties of commission) and 1108 (relating to
- 24 investigations by commission).
- 25 (j) Directory.--On or before May 1 of each odd-numbered
- 26 year, the department shall produce and distribute a directory of
- 27 all registered lobbyists, including photographs. Copies of this
- 28 directory shall be made available to the public at a price not
- 29 to exceed the actual cost of production. All revenue received by
- 30 the department from the sales of this directory shall be

- 1 deposited into the fund.
- 2 (k) Computer file. -- The department shall provide the
- 3 Legislative Data Processing Committee all data relating to
- 4 registration statements and amendments to such statements,
- 5 expense reports, termination notices and termination reports,
- 6 and the committee shall make all such information available on a
- 7 publicly accessible World Wide Web page.
- 8 (1) Cost-of-living adjustment.--On a biennial basis
- 9 commencing in January 2008, the commission shall review the
- 10 threshold for reporting under section 5(e) and the threshold for
- 11 exemption under section 6 and may increase these amounts to
- 12 levels deemed reasonable for assuring appropriate disclosure.
- 13 The commission shall publish any such adjusted threshold amounts
- 14 in the Pennsylvania Bulletin by June 1, 2008, and every two
- 15 years thereafter as necessary.
- 16 Section 9. Penalties.
- 17 (a) Notice of noncompliance. -- The commission shall issue a
- 18 notice of noncompliance to any lobbyist or principal that has
- 19 failed to register or report as required by this act. The notice
- 20 shall state the nature of the alleged noncompliance and the
- 21 civil and criminal penalties for failure to register, failure to
- 22 file or filing a report containing a false statement or which is
- 23 incomplete. The notice shall also advise that if the lobbyist or
- 24 principal disagrees with the alleged noncompliance, the lobbyist
- 25 or principal may appeal such before the commission. The notice
- 26 shall set forth the deadline and manner in which to request a
- 27 hearing.
- 28 (b) Hearing.--
- 29 (1) If a hearing is requested, the commission shall
- 30 determine at the hearing:

- 1 (i) whether the recipient of the notice is required 2 to register or report under this act; and
- 3 (ii) whether the failure to register or report was 4 negligent or intentional.
- 5 (2) If the commission finds that the failure to register 6 or report was intentional, it shall refer the matter to the 7 Attorney General and, if the lobbyist or principal is an 8 attorney, to the board.
- 9 (3) If the commission finds that failure to register or 10 report was negligent, it shall determine the amount of the 11 civil penalty to be imposed.
- 12 (4) Hearings under this subsection shall be conducted by
  13 the commission in accordance with 65 Pa.C.S. §§ 1107(14)
  14 (relating to powers and duties of commission) and 1108(e)
- 16 (c) Negligent failure to register or report.--Negligent
- 17 failure to register or report as required by this act is

(relating to investigations by commission).

- 18 punishable by a civil penalty not exceeding \$50 for each late
- 19 day. After a hearing under subsection (b), in the case of
- 20 negligent failure to register or report, the commission may,
- 21 upon the majority vote of its members, levy a civil penalty as
- 22 provided for in this subsection. The total amount of the civil
- 23 penalty levied shall not be limited by any other provision of
- 24 law. The commission shall notify the board of any lobbyist or
- 25 principal who is an attorney against whom a civil penalty is
- 26 imposed. The commission shall have standing to apply to the
- 27 Commonwealth Court to seek enforcement of an order imposing a
- 28 civil penalty under this section.
- 29 (d) Failure to comply after notice. -- A lobbyist or principal
- 30 who fails to comply with the requirements of this act, after

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- 1 notice of noncompliance and after a hearing, if one is
- 2 requested, may be prohibited from lobbying for up to five years.
- 3 The prohibition shall be imposed as provided by subsection
- 4 (e)(4).
- 5 (e) Intentional violations.--
- 6 (1) Any lobbyist or principal who intentionally fails to
- 7 register or report as required by this act commits a
- 8 misdemeanor of the second degree.
- 9 (2) A registrant who files a report under this act with
- 10 knowledge that the report contains a false statement or is
- incomplete commits a misdemeanor of the second degree.
- 12 (3) Except as set forth in paragraph (1) or (2), any
- 13 lobbyist or principal who intentionally violates this act
- commits a misdemeanor of the third degree.
- 15 (4) In addition to any criminal penalties imposed
- pursuant to this act, the commission may prohibit a lobbyist
- or principal from lobbying for up to five years for conduct
- 18 which constitutes an offense under this subsection. No
- 19 criminal prosecution or conviction shall be required for the
- 20 imposition of the prohibition authorized by this paragraph.
- 21 The commission shall not impose the prohibition under this
- 22 paragraph unless the lobbyist or principal has been afforded
- 23 the opportunity for a hearing which shall be conducted by the
- commission in accordance with 65 Pa.C.S. §§ 1107(14) and
- 25 1108(e).
- 26 (f) Attorneys.--Nothing in this act shall be construed as
- 27 restricting the board's authority to discipline an attorney who
- 28 is acting as a lobbyist or principal.
- 29 Section 10. Registration fees; fund established; SYSTEM;
- 30 regulations.

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- 1 (a) Registration fees.--At the time of registration, a
- 2 principal or lobbyist required to be registered under this act
- 3 shall pay a biennial registration fee of \$100 to the department.
- 4 (b) Fund established.--All money received from registration
- 5 fees under subsection (a) shall be deposited in a restricted
- 6 receipts account to be known as the Lobbying Accountability
- 7 Fund, which is hereby established as a separate fund in the
- 8 State Treasury. All moneys deposited in the fund are hereby
- 9 appropriated to the department as a continuing appropriation for

<--

- 10 the exclusive purpose of carrying out this act.
- 11 (C) COMPUTERIZED FILING SYSTEM. -- THE DEPARTMENT SHALL
- 12 IMPLEMENT A FULLY ACCESSIBLE SYSTEM TO ACCOMMODATE THE USE OF
- 13 COMPUTERIZED FILING. EACH REGISTERED LOBBYIST AND PRINCIPAL
- 14 SHALL ELECT ON AN ANNUAL BASIS WHETHER HE OR SHE WILL FILE ALL
- 15 OF THE DOCUMENTS REQUIRED BY THIS ACT EITHER ELECTRONICALLY OR
- 16 ON PAPER WITH THE DEPARTMENT.
- 17 (c) (D) Regulations.--A committee comprised of the Secretary <--
- 18 of the Senate, the Chief Clerk of the House of Representatives,
- 19 the Attorney General, the Secretary of the Commonwealth, the
- 20 executive director of the commission, the chief counsel of the
- 21 board and the General Counsel, or their designees, shall have
- 22 authority to promulgate regulations necessary to carry out this
- 23 act. The executive director of the commission shall be chairman
- 24 of this committee. The initial proposed regulations shall be
- 25 submitted within 180 days of the effective date of this section
- 26 to the Independent Regulatory Review Commission under section 5
- 27 of the act of June 25, 1982 (P.L.633, No.181), known as the
- 28 Regulatory Review Act. Any meeting at which the committee plans
- 29 to approve proposed regulations or other official actions shall
- 30 be held in accordance with 65 Pa.C.S. Ch. 7 (relating to open

- 1 meetings). The department shall provide sufficient staff and
- 2 other administrative support to assist the committee. The
- 3 committee shall also prepare and publish a manual setting forth
- 4 guidelines for accounting and reporting. The regulations and
- 5 manual shall be drafted to accommodate the use of computerized
- 6 recordkeeping, electronic filing of all required registrations
- 7 and reports provided for under this act and retention of
- 8 registration statements and reports provided for under this act
- 9 by electronic means.
- 10 Section 11. Nonapplicability.
- 11 Nothing in this act shall be construed to effect the
- 12 provisions of 18 Pa.C.S. § 7515.
- 13 Section 12. Repeal.
- 14 The provisions of 65 Pa.C.S. Ch. 13 are repealed.
- 15 Section 13. Effective date.
- 16 This act shall take effect as follows:
- 17 (1) Sections 5(b)(3)(iii) and 10(c) shall take effect
- 18 <del>immediately.</del>
- 19 (2) Section 5(b)(3)(i) and (ii) shall take effect on the

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- 20 effective date of the regulations promulgated under section
- 21  $\frac{5(b)(3)(iii)}{}$ .
- 22 (3) This section shall take effect immediately.
- 23 (4) The remainder of this act shall take effect in 60
- 24 days.
- 25 SECTION 13. NOTICE.
- 26 THE SECRETARY OF THE COMMONWEALTH SHALL TRANSMIT TO THE
- 27 LEGISLATIVE REFERENCE BUREAU, FOR PUBLICATION IN THE
- 28 PENNSYLVANIA BULLETIN, NOTICE OF FULL IMPLEMENTATION OF THE
- 29 COMPUTERIZED FILING SYSTEM REQUIRED UNDER SECTION 10(C).
- 30 SECTION 14. EFFECTIVE DATE.

1 THIS ACT SHALL TAKE EFFECT AS FOLLOWS: 2 (1) THE FOLLOWING PROVISIONS SHALL TAKE EFFECT 3 IMMEDIATELY: 4 (I) SECTIONS 5(B)(3)(III) AND 10(D). 5 (II) THIS SECTION. 6 (2) THE REMAINDER OF THIS ACT SHALL TAKE EFFECT ON THE 7 LATTER OF EITHER OF THE FOLLOWING: 8 (I) PUBLICATION OF THE NOTICE REQUIRED UNDER SECTION 9 13. (II) THE EFFECTIVE DATE OF THE REGULATIONS

PROMULGATED UNDER SECTION 10(D).

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