## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## **HOUSE BILL**

No. 993

Session of 2003

INTRODUCED BY RUBLEY, ADOLPH, BAKER, BALDWIN, BARD, BARRAR, BASTIAN, BELARDI, BELFANTI, BENNINGHOFF, BROWNE, CAPPELLI, CAWLEY, CORRIGAN, CRAHALLA, CREIGHTON, CURRY, DAILEY, DALEY, FAIRCHILD, FRANKEL, FREEMAN, GEIST, GEORGE, GORDNER, GRUCELA, HARHAI, HARPER, HENNESSEY, HERMAN, HERSHEY, HORSEY, HUTCHINSON, JOSEPHS, LAUGHLIN, LEACH, LEVDANSKY, MARSICO, MCILHATTAN, MELIO, MUNDY, PAYNE, READSHAW, REICHLEY, ROSS, SAINATO, SATHER, SCAVELLO, SCHRODER, B. SMITH, SOLOBAY, STABACK, STEIL, T. STEVENSON, STURLA, SURRA, TANGRETTI, E. Z. TAYLOR, THOMAS, TURZAI, VANCE, VITALI, WANSACZ, WATSON, WHEATLEY, WOJNAROSKI, WRIGHT, YOUNGBLOOD AND YUDICHAK, MARCH 26, 2003

REFERRED TO COMMITTEE ON FINANCE, MARCH 26, 2003

## AN ACT

- Amending the act of March 4, 1971 (P.L.6, No.2), entitled "An act relating to tax reform and State taxation by codifying 3 and enumerating certain subjects of taxation and imposing 4 taxes thereon; providing procedures for the payment, 5 collection, administration and enforcement thereof; providing 6 for tax credits in certain cases; conferring powers and 7 imposing duties upon the Department of Revenue, certain employers, fiduciaries, individuals, persons, corporations 8 9 and other entities; prescribing crimes, offenses and penalties, "further providing for exclusions from tax; and 10 providing for an energy-efficient building tax credit. 11
- 12 The General Assembly of the Commonwealth of Pennsylvania
- 13 hereby enacts as follows:
- 14 Section 1. Section 204 of the act of March 4, 1971 (P.L.6,
- 15 No.2), known as the Tax Reform Code of 1971, is amended by
- 16 adding clauses to read:
- 17 Section 204. Exclusions from Tax.--The tax imposed by

- 1 section 202 shall not be imposed upon any of the following:
- 2 \* \* \*
- 3 (64) The sale at retail or use of the following electric
- 4 appliances that have received the Energy Star label developed by
- 5 the United States Environmental Protection Agency at the time of
- 6 purchase:
- 7 (i) A clothes washer purchased on or after the effective
- 8 date of this act but before December 31, 2011.
- 9 <u>(ii) A room air conditioner purchased on or after the</u>
- 10 <u>effective date of this act but before December 31, 2011.</u>
- 11 (iii) A standard size refrigerator purchased on or after the
- 12 effective date of this act but before December 31, 2011.
- (iv) A clothes dryer purchased on or after the effective
- 14 date of this act but before December 31, 2011.
- 15 <u>(v) A ceiling fan purchased on or after the effective date</u>
- 16 of this act but before December 31, 2011.
- 17 (65) The sale at retail or use of a fuel cell that generates
- 18 electricity and heat using an electrochemical process and has an
- 19 electricity-only generation efficiency greater than 35% and has
- 20 a generating capacity of at least two kilowatts or an Energy
- 21 Star rating, whichever is higher.
- 22 (66) The sale at retail or use of a natural gas heat pump
- 23 that has a coefficient of performance of at least 1.25 for
- 24 <u>heating and at least 0.70 for cooling; an electric heat pump</u>
- 25 that has a heating system performance factor of at least 7.5 and
- 26 <u>a cooling seasonal energy-efficient ratio of at least 13.5; an</u>
- 27 advanced natural gas water heater that has an energy factor of
- 28 at least 0.65; or an electric heat pump hot water heater that
- 29 yields an energy factor of at least 1.7, or an Energy Star
- 30 rating, whichever is higher.

- 1 (67) The sale at retail or use of a central air conditioner
- 2 that has a cooling seasonal energy efficiency ratio (SEER) of at
- 3 <u>least 13.5</u>, or an Energy Star rating, whichever is higher, and
- 4 for central air conditioning systems, does not contain
- 5 hydrofluorocarbons or other ozone-depleting substances.
- 6 (68) The sale at retail or use of small wind energy systems
- 7 up to 75 kilowatts.
- 8 (69) Solar water heating systems or components that meet
- 9 Solar Rating and Certification Corporation (SRCC) standards.
- 10 (70) Solar photovoltaic systems whose components meet
- 11 applicable Underwriters Laboratories (UL) and Institute of
- 12 Electronic and Electrical Engineers (IEEE) standards.
- 13 (71) Advanced time-of-use metering devices.
- 14 Section 2. The act is amended by adding an article to read:
- 15 ARTICLE XVIII-C
- 16 <u>HIGH PERFORMANCE GREEN BUILDINGS TAX CREDIT</u>
- 17 Section 1801-C. Short title.
- 18 This article shall be known and may be cited as the High
- 19 Performance Green Buildings Tax Credit Law.
- 20 <u>Section 1802-C. Purpose.</u>
- 21 (a) General purpose. -- It is the policy of the Commonwealth
- 22 to encourage the construction, rehabilitation and maintenance of
- 23 buildings in this Commonwealth in such a manner as to:
- 24 (1) Improve the health and productivity of building
- 25 occupants by meeting advanced criteria for indoor
- 26 <u>environmental quality.</u>
- 27 (2) Improve energy efficiency and conservation of energy
- 28 <u>through renewable and clean energy technologies.</u>
- 29 (3) Improve the natural environment by decreasing the
- 30 discharge of pollutants from buildings and decreasing the

- 1 environmental impact of the building siting, landscaping,
- 2 storm water and operating water management, construction,
- 3 <u>operation and deconstruction of buildings.</u>
- 4 (4) Promote better environmental standards for the
- 5 design, construction, rehabilitation, maintenance and
- 6 <u>deconstruction of buildings.</u>
- 7 (5) Increase the use and demand for environmentally
- 8 preferable building materials, finishes and furnishings.
- 9 (6) Create industry and public awareness and use of new
- 10 technologies and practices that can improve the quality of
- life for building occupants, communities and the
- 12 Commonwealth.
- 13 (b) Development of State capacity. -- It is also the policy of
- 14 the Commonwealth to improve Pennsylvania's capacity to design,
- 15 <u>build and operate high performance green buildings, and in so</u>
- 16 doing to create new jobs and contribute to economic growth in
- 17 Pennsylvania.
- 18 (c) Continuing improvement. -- It is also the policy of the
- 19 Commonwealth to foster and encourage continuing improvement in
- 20 meeting the goals described in subsections (a) and (b).
- 21 Section 1803-C. Definitions.
- 22 The following words and phrases when used in this article
- 23 shall have the meanings given to them in this section unless the
- 24 <u>context clearly indicates otherwise:</u>
- 25 <u>"Commissioning." The process of verifying and ensuring that</u>
- 26 building systems are designed, installed, functionally tested
- 27 and calibrated to operate as intended by the design criteria and
- 28 other requirements of the building project.
- 29 <u>"Credit allowance year." The later of:</u>
- 30 <u>(1) The taxable year during which the property,</u>

- 1 construction, completion or rehabilitation referred to in
- 2 section 1805-C(a) has been placed in service or has received
- 3 <u>a final certificate of occupancy.</u>
- 4 (2) The first taxable year with respect to which the
- 5 <u>credit may be claimed pursuant to the initial credit</u>
- 6 component certificate issued pursuant to section 1806-C(a).
- 7 <u>"Department." The Department of Revenue of the Commonwealth.</u>
- 8 <u>"Eligible building." A building located in this Commonwealth</u>
- 9 which is:
- 10 (1) A residential multifamily building with at least
- four habitable stories that contain at least 10,000 square
- 12 <u>feet of interior space.</u>
- 13 (2) One or more residential multifamily buildings with
- at least four habitable stories that are part of a single or
- phased construction project that contains, in the aggregate,
- 16 <u>at least 20,000 square feet of interior space, provided that</u>
- in any single phase of such project at least 10,000 square
- 18 feet of interior space is under construction or
- 19 rehabilitation.
- 20 (3) A building used for commercial or industrial
- 21 <u>purposes</u>.
- 22 (4) Any combination of buildings described in
- subparagraphs (1) through (3).
- 24 "Gold level building." A high performance green building
- 25 that meets a level of performance that is equivalent to or
- 26 higher than the second highest level of performance certified
- 27 under Leadership in Energy and Environmental Design.
- 28 "High performance green building." An eligible building, or
- 29 portion thereof, that has been certified under the Leadership in
- 30 Energy and Environmental Design High Performance Green Building

- 1 Rating System or any other program that requires an equivalent
- 2 level of performance.
- 3 <u>"LEED (Trade Mark)." The Leadership in Energy and</u>
- 4 Environmental Design green building rating system developed and
- 5 published by the United States Green Building Council.
- 6 <u>"Platinum level building." A high performance green building</u>
- 7 that meets a level of performance that is equivalent to or
- 8 higher than the highest level of performance certified under
- 9 <u>Leadership in Energy and Environmental Design.</u>
- 10 "Silver level building." A high performance green building
- 11 that meets a level of performance that is equivalent to or
- 12 <u>higher than the third highest level of performance certified</u>
- 13 <u>under Leadership in Energy and Environmental Design.</u>
- 14 Section 1804-C. High performance green building credit.
- 15 (a) Eliqible taxpayers and buildings. -- The high performance
- 16 green building tax credit shall be available to a taxpayer,
- 17 whether owner or tenant, for either the construction of a high
- 18 performance green building or the rehabilitation of a building
- 19 which is not a high performance green building into a high
- 20 <u>performance green building.</u>
- 21 <u>(b) Application.--A taxpayer may apply for a high</u>
- 22 performance green building credit against any tax imposed under
- 23 Article IV, VI, VII, VII-A, VIII, VIII-A, IX, X or XV. The
- 24 amount of the credit shall be as specified in section 1805-C of
- 25 this article. The amount of each credit shall not exceed the
- 26 limit set forth in the initial credit certificate obtained
- 27 pursuant to section 1806-C(a). In the determination of such
- 28 credit, no cost paid or incurred by the taxpayer shall be the
- 29 <u>basis for more than one credit.</u>
- 30 (c) Requirements.--The credit may not be allowed for any

- 1 taxable year unless all of the following are met:
- 2 (1) The taxpayer has obtained and filed both an initial
- 3 <u>credit certificate and an eligibility certificate issued</u>
- 4 pursuant to section 1806-C.
- 5 (2) A certificate of occupancy for the building has been
- 6 <u>issued</u>.
- 7 (3) The property for which the credit is claimed is in
- 8 service during the taxable year.
- 9 (d) Timing. -- The credit amount allowed for the high
- 10 performance green building may be claimed for the credit
- 11 <u>allowance year and for each of the three taxable years</u>
- 12 succeeding the credit allowance year. The total credit allowed
- 13 in the aggregate for the credit allowance year and the three
- 14 succeeding years may not exceed the maximum set forth in the
- 15 initial credit certificate issued under section 1806-C.
- 16 (e) Credit to successor owner.--If a credit is allowed to a
- 17 building owner pursuant to this article with respect to property
- 18 and the property, or an interest therein, is sold, the credit
- 19 for the period after the sale which would have been allowable to
- 20 the prior owner had the property not been sold shall be
- 21 allowable to the new owner. Credit for the year of sale shall be
- 22 allocated between the parties on the basis of the number of days
- 23 during such year that the property or interest was held by each.
- 24 (f) Credit to successor tenant.--If a credit is allowed to a
- 25 tenant pursuant to this article with respect to property and if
- 26 the tenancy is terminated but the property remains in use in the
- 27 building by a successor tenant, the credit for the period after
- 28 termination which would have been allowable to the prior tenant
- 29 had the tenancy not been terminated shall be allowable to the
- 30 successor tenant. Credit for the year of termination shall be

- 1 allocated between the parties on the basis of the number of days
- 2 <u>during such year that the property was used by each.</u>
- 3 Section 1805-C. Credit amount.
- 4 (a) Amount of tax credit. -- The high performance green
- 5 <u>building tax credit that is available annually to a taxpayer for</u>
- 6 <u>each of the four years specified in section 1804-C(d) shall be</u>
- 7 based on the number of square feet of floor space in the
- 8 <u>building</u>, the size of the building, and the level of LEED (Trade
- 9 Mark) performance achieved by the building. The levels of LEED
- 10 (Trade Mark) performance for which a building may qualify for a
- 11 tax credit shall be silver, gold and platinum. In addition, no
- 12 <u>building may receive a tax credit unless it has received at</u>
- 13 <u>least two LEED (Trade Mark) points for energy efficiency. The</u>
- 14 department shall adopt by regulation a schedule showing the
- 15 amount of tax credit on a per-square-foot basis for each size of
- 16 <u>building and for each level of LEED (Trade Mark) performance.</u>
- 17 (b) Reduction in credit amount. -- The amount of any Federal,
- 18 State or local grant received by the taxpayer and used for the
- 19 purchase, design, construction, rehabilitation or commissioning
- 20 of a high performance green building, and which was not included
- 21 <u>in the Federal gross income of the taxpayer, shall be subtracted</u>
- 22 from the amount of the allowable cost.
- 23 Section 1806-C. Certifications.
- 24 (a) Initial credit certificate. -- The department shall issue
- 25 <u>an initial credit certificate to a taxpayer that has applied for</u>
- 26 one where the taxpayer has made a showing that he will place in
- 27 service within a reasonable period of time a property which
- 28 would warrant the allowance of a credit under this article. The
- 29 <u>initial credit certificate shall state the first taxable year</u>
- 30 for which the credit may be claimed and its expiration date, and

- 1 shall apply only to property placed in service by such
- 2 <u>expiration date</u>. The expiration date may be extended at the
- 3 <u>discretion of the department in order to avoid unwarranted</u>
- 4 <u>hardship</u>. The initial credit certificate shall state the maximum
- 5 amount of credit allowable for each of the four taxable years
- 6 for which the credit is allowed under section 1804-C. Initial
- 7 credit certificates shall not be issued, in the aggregate, for
- 8 more than \$50 million worth of credits. In addition, such
- 9 certificates shall be limited in their applicability, as
- 10 <u>follows:</u>

11	Total credits shall not	<u>With respect to taxable</u>
12	be allowed for more than:	years beginning in:
13	<u>\$2 million</u>	2003
14	<u>\$4 million</u>	<u>2004</u>
15	\$6 million	2005
16	\$8 million	<u>2006</u>
17	\$10 million	2007
18	\$8 million	2008
19	\$6 million	2009
20	\$4 million	2010
21	<u>\$2 million</u>	<u>2011</u>
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- 22 (b) Eliqibility certificate.--For each taxable year for
- 23 which a taxpayer claims a credit under this section, the
- 24 <u>taxpayer shall obtain from the project architect or professional</u>
- 25 <u>engineer licensed to practice in this Commonwealth an</u>
- 26 <u>eligibility certificate</u>. The eligibility certificate shall
- 27 consist of a certification by the United States Green Building
- 28 Council that the building with respect to which the credit is
- 29 claimed is LEED (Trade Mark) certified, and that the building
- 30 <u>has been commissioned at a level of performance that is</u>

- 1 equivalent to or greater than the level of performance required
- 2 by the LEED (Trade Mark) Prerequisite for Fundamental Building
- 3 Systems Commissioning. The certificate shall also state the
- 4 <u>level of LEED (Trade Mark) performance achieved by the building,</u>
- 5 silver, gold or platinum, to permit determination of the proper
- 6 <u>credit amount under section 1805-C. The eligibility certificate</u>
- 7 shall be made in accordance with the standards and quidelines in
- 8 effect at the time the property which is the basis for the
- 9 <u>credit was placed in service</u>. The eligibility certificate shall
- 10 set forth the specific findings upon which the certificate is
- 11 based.
- 12 (c) Filing. -- The taxpayer shall file the eligibility
- 13 certificate and the associated initial credit certificate with
- 14 the application for credit.
- 15 (d) Information. -- The eligibility certificate shall include
- 16 sufficient information to identify each building and such other
- 17 information as the department may require. Except for the first
- 18 year for which the tax credit is sought, such information shall
- 19 <u>include:</u>
- 20 (1) Annual energy consumption for the building in terms
- of British Thermal Units per square foot per year as well as
- 22 costs per square foot per year for energy consumption by fuel
- type.
- 24 (2) Annual results of indoor air monitoring relating to
- 25 LEED (Trade Mark), if any.
- 26 (3) Confirmation that the building continues to meet
- 27 requirements regarding smoking areas, if provided.
- 28 <u>Section 1807-C. Regulations.</u>
- 29 (a) General rule. -- Within six months after the effective
- 30 date of this article, the department shall promulgate such

- 1 regulations as may be necessary for the implementation and
- 2 administration of this article.
- 3 <u>(b) Review of regulations.--When a LEED (Trade Mark)</u>
- 4 standard or certification requirement for high performance green
- 5 buildings is modified, the department shall publish a notice to
- 6 that effect in the Pennsylvania Bulletin, requesting comment on
- 7 whether the regulations adopted under this act should be
- 8 modified for eligible buildings to which the new standard or
- 9 <u>certification requirement would apply. In considering whether to</u>
- 10 modify regulations adopted under this act, the department shall
- 11 consider the findings and goals contained in section 1802-C. The
- 12 <u>department may adopt regulations to correspond to the levels of</u>
- 13 performance contained in the new LEED (Trade Mark) standard or
- 14 <u>certification requirement. Such regulations may include</u>
- 15 appropriate changes to the definition of high performance green
- 16 <u>building contained in section 1803-C.</u>
- 17 (c) Additional review. -- The department shall also, from time
- 18 to time, review the sales tax exclusions set forth in section
- 19 204 to determine whether they are based on the most current and
- 20 <u>energy-efficient technologies available for sale. If the</u>
- 21 <u>department determines</u>, <u>based on this review</u>, <u>that modification</u>
- 22 of one or more exclusions is necessary to ensure that they are
- 23 based on the most current and energy-efficient technologies
- 24 <u>available for sale, it may adopt appropriate regulations</u>
- 25 modifying section 204.
- 26 (d) Cooperation. -- In drafting, responding to comments and
- 27 finalizing regulations under this section, the department shall
- 28 cooperate with the Department of Environmental Protection and
- 29 <u>the Governor's Green Government Council.</u>
- 30 Section 3. This act shall take effect in 60 days.