## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## **HOUSE BILL**

## No. 1438 Session of 2001

INTRODUCED BY S. H. SMITH, HERSHEY, SURRA, BARD, BASTIAN, BELARDI, CALTAGIRONE, CAPPELLI, CAWLEY, DALLY, FAIRCHILD, FRANKEL, GRUCELA, HENNESSEY, HERMAN, HESS, LAUGHLIN, LEH, MCILHATTAN, MCNAUGHTON, PIPPY, PRESTON, ROHRER, ROSS, SATHER, SAYLOR, SHANER, B. SMITH, SOLOBAY, STEELMAN, STEIL, E. Z. TAYLOR, TRELLO AND YUDICHAK, APRIL 25, 2001

REFERRED TO COMMITTEE ON ENVIRONMENTAL RESOURCES AND ENERGY, APRIL 25, 2001

## AN ACT

- Amending the act of July 7, 1980 (P.L.380, No.97), entitled "An 2 act providing for the planning and regulation of solid waste 3 storage, collection, transportation, processing, treatment, 4 and disposal; requiring municipalities to submit plans for municipal waste management systems in their jurisdictions; 5 authorizing grants to municipalities; providing regulation of 6 7 the management of municipal, residual and hazardous waste; 8 requiring permits for operating hazardous waste and solid 9 waste storage, processing, treatment, and disposal facilities; and licenses for transportation of hazardous 10 waste; imposing duties on persons and municipalities; 11 12 granting powers to municipalities; authorizing the 13 Environmental Quality Board and the Department of 14 Environmental Resources to adopt rules, regulations, 15 standards and procedures; granting powers to and imposing duties upon county health departments; providing remedies; 16 prescribing penalties; and establishing a fund, " adding 17 definitions; establishing a Statewide waste capacity cap; and 18 19 making editorial changes.
- 20 The General Assembly of the Commonwealth of Pennsylvania
- 21 hereby enacts as follows:
- Section 1. The title of the act of July 7, 1980 (P.L.380,
- 23 No.97), known as the Solid Waste Management Act, is amended to
- 24 read:

1 AN ACT

- 2 Providing for the planning and regulation of solid waste
- 3 storage, collection, transportation, processing, treatment,
- 4 and disposal; requiring municipalities to submit plans for
- 5 municipal waste management systems in their jurisdictions;
- 6 authorizing grants to municipalities; providing regulation of
- 7 the management of municipal, residual and hazardous waste;
- 8 requiring permits for operating hazardous waste and solid
- 9 waste storage, processing, treatment, and disposal
- 10 facilities; and licenses for transportation of hazardous
- 11 waste; imposing duties on persons and municipalities;
- granting powers to municipalities; authorizing the
- 13 Environmental Quality Board and the Department of
- 14 Environmental [Resources] Protection to adopt rules,
- regulations, standards and procedures; granting powers to and
- imposing duties upon county health departments; providing
- 17 remedies; prescribing penalties; and establishing a fund.
- 18 Section 2. The definitions of "department" and "secretary"
- 19 in section 103 of the act are amended and the section is amended
- 20 by adding definitions to read:
- 21 Section 103. Definitions.
- The following words and phrases when used in this act shall
- 23 have, unless the context clearly indicates otherwise, the
- 24 meanings given to them in this section:
- 25 \* \* \*
- 26 "Department." The Department of Environmental [Resources]
- 27 Protection of the Commonwealth of Pennsylvania and its
- 28 authorized representatives.
- 29 \* \* \*

- 1 "Municipal Waste Planning, Recycling and Waste Reduction
- 2 Act. " The act of July 28, 1988 (P.L.556, No.101), known as the
- 3 "Municipal Waste Planning, Recycling and Waste Reduction Act."
- 4 \* \* \*
- 5 "Secretary." The Secretary of the Department of
- 6 Environmental [Resources] Protection of the Commonwealth of
- 7 Pennsylvania.
- 8 \* \* \*
- 9 <u>"Statewide capacity." The amount of unused permitted</u>
- 10 capacity constructed or approved for construction as determined
- 11 by the Department of Environmental Protection.
- 12 \* \* \*
- 13 Section 3. Sections 105(c) and 106 of the act are amended to
- 14 read:
- 15 Section 105. Powers and duties of the Environmental Quality
- 16 Board.
- 17 \* \* \*
- 18 (c) The Environmental Quality Board shall have the power and
- 19 its duty shall be to adopt rules and regulations and standards
- 20 to provide for the coordination of administration and
- 21 enforcement of this act between the Department of Environmental
- 22 [Resources] <u>Protection</u> and county health departments where they
- 23 exist.
- 24 \* \* \*
- 25 Section 106. Powers and duties of county health departments;
- limitation.
- 27 (a) The county health department where it exists of each of
- 28 the counties of the Commonwealth may elect to administer and
- 29 enforce any of the provisions of this act together with the
- 30 department in accordance with the established policies,

- 1 procedures, guidelines, standards and rules and regulations of
- 2 the department. Where this program activity exceeds the minimum
- 3 program requirements adopted by the Advisory Health Board under
- 4 the provisions of the act of August 24, 1951 (P.L.1304, No.315),
- 5 known as the "Local Health Administration Law," such activity
- 6 may be funded through contractual agreements with the
- 7 department. The department is authorized to provide funds to
- 8 county health departments from funds appropriated for this
- 9 purpose by the General Assembly.
- 10 (b) Notwithstanding the grant of powers in subsection (a),
- 11 in any case where administration and enforcement of this act by
- 12 a county health department shall conflict with administration
- 13 and enforcement by the Department of Environmental [Resources]
- 14 Protection, administration and enforcement by the Department of
- 15 Environmental [Resources] Protection shall take precedence over
- 16 administration and enforcement by a county health department.
- 17 Section 4. The act is amended by adding a section to read:
- 18 Section 109. Statewide waste capacity cap.
- 19 (a) Establishment.--A Statewide cap on capacity for waste at
- 20 <u>facilities is hereby established. The cap shall limit Statewide</u>
- 21 capacity to no more than eight years of capacity using the
- 22 amount of unused permitted Statewide capacity in 1997 and the
- 23 amount of waste received in 1997 at all facilities.
- 24 (b) Prerequisite for issuance of permits.--The department
- 25 shall not accept or review any permit application or issue any
- 26 permit for any facility until the amount of Statewide capacity
- 27 <u>is equal to or less than six years of the Statewide capacity</u>
- 28 <u>available on December 31, 1997, determined using the amount of:</u>
- 29 (1) Unused permitted Statewide capacity in 1997.
- 30 (2) The amount of waste received in 1997 at all

- 1 <u>facilities</u>.
- 2 After the amount of Statewide capacity drops to six years, the
- 3 <u>department may accept permit applications for review and issue</u>
- 4 permits for facilities until there again is Statewide capacity
- 5 for six years as determined in subsection (a).
- 6 (c) Regulations. -- The Environmental Quality Board shall
- 7 adopt regulations which establish procedures, priorities and
- 8 <u>deadlines</u> for processing permit applications which are submitted
- 9 under subsection (b).
- 10 Section 5. Sections 402, 507(a) and 602(d) of the act are
- 11 amended to read:
- 12 Section 402. Listing of hazardous waste.
- 13 The Environmental Quality Board shall establish rules and
- 14 regulations identifying the characteristics of hazardous wastes
- 15 and listing particular hazardous wastes which shall be subject
- 16 to the provisions of this act. The list promulgated shall in no
- 17 event prevent the department from regulating other wastes,
- 18 which, although not listed, the department has determined to be
- 19 hazardous; the Department of Environmental [Resources]
- 20 Protection may regulate such hazardous wastes when the
- 21 department has determined such waste poses a substantial present
- 22 or potential hazard to the human health or the environment by
- 23 any means including, but not limited to, issuance of orders and
- 24 the imposition of terms and conditions of permits. The board
- 25 shall identify the characteristics of hazardous wastes and list
- 26 particular hazardous wastes within 30 days after the effective
- 27 date of this section, which initial list shall not be subject to
- 28 section 107 of this act but shall be promulgated in accordance
- 29 with section 204(3) (relating to omission of notice of proposed
- 30 rule making) of the act of July 31, 1968 (P.L.769, No.240),

- 1 referred to as the Commonwealth Documents Law.
- 2 Section 507. Siting of hazardous waste treatment and disposal
- 3 facilities.
- 4 (a) The Department of Environmental [Resources] Protection
- 5 shall have the power and authority to develop, prepare and
- 6 modify the Pennsylvania Hazardous Waste Facilities Plan. The
- 7 plan shall include:
- 8 (1) Criteria and standards for siting hazardous waste 9 treatment and disposal facilities.
- 10 (2) An inventory and evaluation of the sources of
- 11 hazardous waste concentration within the Commonwealth
- including types and quantities of hazardous waste.
- 13 (3) An inventory and evaluation of current hazardous
- 14 waste practices within the Commonwealth including existing
- hazardous waste treatment and disposal facilities.
- 16 (4) A determination of future hazardous waste facility
- 17 needs based on an evaluation of existing treatment and
- disposal facilities including their location, capacities and
- 19 capabilities, and the existing and projected generation of
- 20 hazardous waste within the Commonwealth and including where
- 21 the department within its discretion finds such information
- 22 to be available, the projected generation outside the
- 23 Commonwealth of hazardous wastes expected to be transported
- into the Commonwealth for storage, treatment or disposal.
- 25 (5) An analysis of methods, incentives or technologies
- for source reduction, detoxification, reuse and recovery of
- 27 hazardous waste and a strategy for implementing such methods,
- incentives and technologies.
- 29 (6) Identification of such hazardous waste treatment and
- 30 disposal facilities and their locations (in addition to

- 1 existing facilities) as are necessary to provide for the
- 2 proper management of hazardous waste generated within this
- 3 Commonwealth.
- 4 \* \* \*
- 5 Section 602. Enforcement orders.
- 6 \* \* \*
- 7 (d) The Department of Environmental [Resources] Protection
- 8 shall have the power to order, orally or in writing, any person
- 9 or municipality to immediately suspend or modify hazardous waste
- 10 treatment or disposal activities when he determines that
- 11 continued operation will jeopardize public health, safety or
- 12 welfare. Said order shall be effective upon issuance and may
- 13 only be superseded by further department action or, after an
- 14 appeal has been perfected, by the Environmental Hearing Board
- 15 after notice and hearing. Furthermore, said order may require
- 16 remedial actions to be taken in order to prevent harm to public
- 17 health, safety or welfare. Within two business days after the
- 18 issuance of such oral order, the department shall issue a
- 19 written order reciting and modifying, where appropriate, the
- 20 terms and conditions contained in the oral order.
- 21 Section 6. This act shall take effect in 60 days.