## THE GENERAL ASSEMBLY OF PENNSYLVANIA

# SENATE BILL No. 570 

INTRODUCED BY SALVATORE, KASUNIC AND HART, MARCH 12, 1999

REFERRED TO STATE GOVERNMENT, MARCH 12, 1999

## AN ACT

Providing for the licensing and regulation of limited electronic gaming machines in this Commonwealth; providing for the creation and preservation of the Limited Electronic Gaming Fund; and creating the Gaming Addiction Fund.

TABLE OF CONTENTS
Section 1. Short title.
Section 2. Legislative intent.
Section 3. Definitions.
Section 4. Powers and duties of department.
Section 5. Requirements for limited electronic gaming machines.
Section 6. Use of enforcement agents.
Section 7. Unlawful use by minors.
Section 8. Limitations.
Section 9. Local referenda; implementation.
Section 10. Authority to license.
Section 11. Collection and deposit of revenue.
Section 12. Disposition of revenue from limited electronic gaming machines.

Section 13. Administrative and other expenses.
Section 14. Preemption of local taxes and license fees.
Section 15. Existing machines.
Section 16. Exemption from State gambling laws.
Section 17. Exemption from Federal regulation.
Section 18. Effective date.
The General Assembly of the Commonwealth of Pennsylvania hereby enacts as follows:

Section 1. Short title.
This act shall be known and may be cited as the Limited Electronic Gaming Act.

Section 2. Legislative intent.
It is the intent of the General Assembly to use a portion of the proceeds from the licensing and regulation of limited electronic gaming to create the Limited Electronic Gaming Fund for the purpose of providing pharmaceutical assistance for the elderly.

Section 3. Definitions.
The following words and phrases when used in this act shall have the meanings given to them in this section unless the context clearly indicates otherwise:
"Clubs." Nonprofit establishments which have a valid State club liquor license.
"Department." The Department of Revenue of the Commonwealth.
"Distributor." An individual, partnership or corporation that buys, sells or leases limited electronic gaming machines. The term excludes machine owners and manufacturers.
"Fund." The Limited Electronic Gaming Fund created under this act.
"Incentives." Any consideration, including any premium or
bonus in cash of advance commission or merchandise, offered from a licensed machine owner to a licensed establishment owner in order to solicit his business.
"Licensed establishment." A restaurant, bar, tavern, hotel or club which has a valid State liquor license.
"Limited electronic gaming machines" or "machine." A device or machine which, upon insertion of a coin or cash, is available to play or simulate the play of the games of poker, bingo, keno and blackjack, which utilizes a video display and microprocessors and from which, whether by the skill of the player or by chance, the player may receive free games or credits which can be redeemed for cash or legal goods or commodities.
"Machine owner." An individual, partnership or corporation that owns, services and maintains limited electronic gaming machines for placement in licensed establishments.
"Manufacturer." An individual, partnership or corporation that manufactures or assembles limited electronic gaming machines.
"Net machine revenues." The money put into limited electronic gaming machines minus credits paid out in cash.
"Participating political subdivision." A city, incorporated town, township or borough where limited electronic gaming machines are in use under this act.

Section 4. Powers and duties of department.
(a) General powers and duties.--The department shall have the power to promulgate regulations and its duty shall be to:
(1) Provide for licensing procedures under this act.
(2) Prescribe necessary application and reporting forms to be used under this act.
(3) Prescribe electronic accounting devices necessary to verify reports required under this act.
(4) Examine prototypes of limited electronic gaming machines of manufacturers seeking a license under this act. The department shall require a manufacturer seeking the examination and approval of a limited electronic gaming machine to pay the anticipated actual costs of the examination in advance and, after the completion of the examination, shall refund any overpayment or charge and collect amounts sufficient to reimburse the department for underpayment of actual costs. The department may contract for the required examination of limited electronic gaming.
(5) Grant or deny license applications.
(b) License approval.--The department may not deny an application or limit, condition or restrict a license except for reasonable cause. An applicant shall not be granted a license unless the following conditions are met:
(1) If the applicant is an individual:
(i) The applicant is an honest person of good character and integrity and is qualified and has adequate financing from suitable sources.
(ii) The applicant is a citizen of the United States and has been a resident of this Commonwealth for at least two years previous to the application.
(2) If the applicant is a partnership, the partners, general and limited, qualify as individuals under paragraph (1).
(3) If the applicant is a corporation:
(i) It is a registered Pennsylvania corporation for at least two years.
(ii) At least $50 \%$ of its directors have been Commonwealth residents for at least two years.
(iii) All officers qualify as individuals under paragraph (1).
(iv) Its stockholders are individuals.
(v) Every stockholder owning 5\% or more of the stock of the corporation qualifies as an individual under paragraph (1).
(4) If the license applicant has conducted a gaming operation in a jurisdiction which permits gaming, the license applicant must produce letters of reference from the gaming or casino enforcement or control agency which specify the experiences of the agency with the license applicant, the license applicant's associates and the license applicant's gaming operations. If the license applicant is unable to obtain these letters within 60 days of the request, the license applicant may submit a copy of the letter requesting the information, together with a statement under oath that during the period gaming activities were conducted the license applicant was in good standing with the appropriate gambling or casino enforcement or control agency. The department may utilize the investigations and findings of other states in evaluating an applicant or licensee.
(5) Each license applicant must provide such other information, documentation and assurances as may be required by the Director of the Division of the State Lottery to establish by clear and convincing evidence the license applicant's good character, honesty and integrity. Information under this paragraph may relate to family, habits, character, reputation, business affairs, financial
affairs, business associates, professional associates and personal associates covering the ten-year period immediately preceding the filing of the application.
(6) Each license applicant must accept any risk of adverse public notice, embarrassment, criticism, damages or financial loss which may result from any disclosure or publication by a third party of any material or information requested by the Director of the Division of the State Lottery pursuant to action on an application. The license applicant expressly waives any claim against the Director of the Division of the State Lottery and the Commonwealth and its employees from damages as a result of a disclosure or publication described under this paragraph.
(c) Hearing.--A person who is denied a license shall have the right to a hearing before the department. The hearing shall be conducted in accordance with the provisions of 2 Pa.C.S. (relating to administrative law and procedure).
(d) Winning percentage.--The department shall prescribe winning percentage and necessary machine accounting information. Limited electronic gaming machines shall be set to award players minimum winnings of $80 \%$. Limited electronic gaming machines shall have electronic accounting devices that the department may use to verify revenue due and winning percentages.
(e) Violations.--The department shall investigate, suspend or revoke licenses for violations of this act and shall hold hearings to consider these matters. A license may not be suspended or revoked until a hearing is completed. Any person who with intent to manipulate the outcome, payoff or operation of a limited electronic gaming machine manipulates the outcome, payoff or operation of a limited electronic gaming machine by
physical tampering or any other means commits a misdemeanor and shall, upon conviction, be sentenced to pay the costs of prosecution and a fine of not less than $\$ 5,000$ nor more than $\$ 15,000$ or to imprisonment of not less than one year nor more than five years, or both, at the discretion of the court.
(f) Standards of conduct.--The department shall promulgate regulations for the conduct of the officers, employees and agents of the department.

Section 5. Requirements for limited electronic gaming machines.
(a) Machine characteristics.--The Director of the Division of the State Lottery shall establish and procure a central communications system capable of monitoring and communicating with each licensed video gaming machine.
(b) Requirements.--Each limited electronic gaming machine licensed under this act:
(1) Shall offer only limited electronic games authorized under this act and licensed by the department.
(2) May not have any means of manipulation that affect the random probabilities of winning a limited electronic game.
(3) Shall have one or more mechanisms that accept coins or cash in the form of bills. The mechanisms shall be designed to prevent obtaining credits without paying by stringing, slamming, drilling or other means. If an attempt to obtain credit involves physical tampering, the machine shall suspend itself from operation until reset.
(4) Shall have nonresettable meters housed in any readily accessible locked machine area that keep a permanent record of all coins and cash inserted into the machine, all refunds of winnings made by the machine's printer, credits
played for limited electronic games and credits won by limited electronic gaming players.
(5) Shall be capable of printing a ticket voucher stating the value of the prize for the player at the completion of each limited electronic game, the time of day in 24 -hour format showing hours and minutes, the date, the machine serial number, the sequential number of the ticket vouchers and an encrypted validation number from which the validity of the prize may be determined.
(6) Shall have accounting software that keeps an electronic record which includes, but is not limited to, the following: total coins and cash inserted into the machine, the value of winning tickets claimed by players, the total limited electronic gaming credits awarded by a limited electronic game, the payback percentage credited players of each limited electronic game and the net revenue of each machine.

Each approved licensed establishment under this act shall operate video gaming machines insuring the integrity and security of each machine as a condition of license. Section 6. Use of enforcement agents.
(a) Powers.--Employees of the department designated as enforcement agents are empowered to investigate the background and associates of license applicants to whatever extent is judged necessary by the department. No investigation may be undertaken prior to the submission of an application for a license. No investigation may continue subsequent to the granting of a license, the denial of a license or the withdrawal of a license application.
(b) Authority.--Enforcement agents are empowered to be peace
officers and shall have police power and authority throughout this Commonwealth to arrest, on view or under warrant, a person tampering with limited electronic gaming machines, attempting or conspiring to manipulate the outcome or the payoff of a limited electronic gaming machine or manipulating the outcome or payoff of a limited electronic gaming machine by physical tampering or through interference with the lawful and proper functioning of the mechanism.
(c) Investigation and report.--Enforcement agents may investigate alleged illegal activities concerning limited electronic gaming machines and their operation, maintenance and placement. Findings shall be reported in writing to the department, which shall refer suspected criminal activity or violations of law to the appropriate district attorney for prosecution.
(d) State and local police.--In addition to any other person authorized to enforce the provisions of this act, the Pennsylvania State Police and police of any municipality shall be empowered to enforce the provisions of this act. Additional moneys may be appropriated from the fund for enhanced enforcement.

Section 7. Unlawful use by minors.
(a) Minors.--No person under 21 years of age may use or play limited electronic gaming machines. A minor using or playing or attempting to use or play a limited electronic gaming machine commits a summary offense and shall, upon conviction, pay a fine of not more than $\$ 1,000$.
(b) Licensees.--A licensed establishment which permits a person under 21 years of age to play or use the limited electronic gaming machines, whether or not that licensed
less than $\$ 300$ nor more than $\$ 500$ or to imprisonment for not less than three months nor more than one year, or both.
(c) Posting odds.--The odds of winning each limited electronic game shall be posted on or near each limited electronic gaming machine. The manner in which the odds are calculated and how they are posted shall be established by the department by rule promulgated under this act.
(d) Direct dispensing.--A machine may not directly dispense coins, cash, tokens or any other article of exchange or value, except for a ticket voucher stating the value of the prize for the player at the completion of each limited electronic game. Section 9. Local referenda; implementation.

In any municipality, a question may be placed before the electorate with respect to issuance of licenses within the limits of the municipality under the provisions of this section. Whenever electors equal to at least $25 \%$ of the highest vote cast for any office in the municipality at the preceding general election file a petition with the county board of elections or when the governing board of the municipality adopts by a majority vote a resolution to place the question of issuing licenses, the county board shall cause a question to be placed on the ballot and submitted at the following primary, municipal or general election. The question shall be in the following form:

Do you favor the licensing and regulation of electronically monitored video gaming machines in certain liquor-licensed establishment in (name of municipality) in order to provide additional funding for senior citizens' programs, local schools, colleges and universities, local government operations?

The local referendum shall be held in accordance with the provisions of the Pennsylvania Election Code. If a majority of electors voting on the question vote "yes," licenses shall be issued by the secretary in the municipality; if a majority of the electors voting on the question vote "no," the secretary shall have no power to issue any licenses in that municipality unless and until at a later election a majority votes "yes" on the question.

Section 10. Authority to license.
(a) Types of license.--After approving the proper application, the department may issue the following licenses:
(1) A manufacturer's license may be issued to a person who manufactures or assembles limited electronic gaming machines for use in this Commonwealth. The annual fee shall be $\$ 25,000$. It shall be lawful for any person or company licensed as a manufacturer under this act to sell or offer to sell limited electronic gaming machines in this Commonwealth.
(2) A distributor's license may be issued to a person who buys or sells limited electronic gaming machines in this Commonwealth. The annual fee shall be $\$ 25,000$.
(3) A machine owner's license may be issued to a person who owns, services and maintains limited electronic gaming machines for placement in licensed establishments. The annual fee shall be $\$ 500$ for a vendor and $\$ 10,000$ for the first 50 individual limited electronic gaming machine licenses. For each additional limited electronic gaming machine, the annual fee shall be $\$ 250$ per machine. Every limited electronic gaming machine in use in this Commonwealth shall have a current year's license displayed. Every limited electronic gaming machine licensed under this act must be manufactured
by a person or company licensed under this act. The department may require a surety bond from a licensed machine owner in an amount it determines to be consistent with its conclusion of financial stability of the machine owner, so as to avoid any monetary loss to the Commonwealth because of the activities of a licensed machine owner in the collection, distribution and deposit of limited electronic gaming revenues. The requirement for bonding may be requested of any person who may become a licensed machine owner. The department may also require a financial statement with respect to the financial character of a person who is the machine owner. In lieu of any surety bond which the department may require, it may also seek any other guarantee or surety consistent with the provisions of this act, including a blanket bond.
(4) No licensee shall be permitted to advertise gambling or use the word "gambling" in any promotional way, including flyers or other forms of advertisement.
(5) A licensed establishment shall also be required to obtain a licensed establishment limited electronic gaming license in order to have limited electronic gaming machines on its premises. This fee shall be in addition to any other license fee imposed by this act. The annual fee for the license shall be $\$ 100$ for each limited electronic gaming machine.
(b) Requirements.--The following requirements pertain to the issuance of limited electronic gaming licenses to licensed establishments:
(1) The maximum number of licensed establishment limited electronic gaming licenses authorized under this act shall be
equal to four licenses multiplied by the number of licensed establishments certified by the Pennsylvania Liquor Control Board on the effective date of this act.
(2) The department shall issue no more than four limited electronic gaming licenses to any one licensed establishment, except that, if 12 months following the date that the licenses are first issued there remain a number of unissued licenses, the department may issue additional limited electronic gaming licenses to licensed establishments up to the maximum number of limited electronic gaming licenses authorized under paragraph (1). The department shall promulgate rules and regulations pertaining to the issuance of additional limited electronic gaming licenses to licensed establishments under this act.
(c) Limitation on licenses.--No person, partnership or corporation may hold more than one type of license, directly or indirectly, or have any interest therein.
(d) Incentives prohibited.--A licensed machine owner who gives, or a licensed establishment which receives, an incentive commits a violation of this act. Section 11. Collection and deposit of revenue.
(a) Collections to be made weekly.--The net revenue derived from a licensed limited electronic gaming machine shall be collected weekly by the licensed machine owner. All licensed machine owners shall deposit to the credit of the fund in a designated bank all moneys received by owners from the operation of licensed limited electronic gaming machines, less the amount specified in section 12 to be distributed to machine owners and to the licensed establishment where the machine is located. The licensed machine owner shall be responsible for distribution of
the percentage of net revenues due under section 12 to licensed establishments.
(b) Banks.--For purposes of this section, a designated bank shall mean a bank or banking association and trust company organized under the authority of the United States or the Commonwealth and which has been designated by the State Treasurer as a deposit facility for net revenues from limited electronic gaming. The designated bank shall maintain usual records of deposit and shall provide the department with a weekly statement of all limited electronic gaming transactions made during the immediately preceding week. The designated bank shall provide other services prescribed by the department. The department shall compensate the bank for services performed.
(c) Accountings to be filed monthly.--All licensed machine owners shall file each month with the department reports of their collections and deposits of net revenue derived from licensed limited electronic gaming machines. In addition, the following information shall be provided:
(1) The serial number of each limited electronic gaming machine electronic accounting device.
(2) The name and address of the premises where the machine is located.
(3) A computer printout taken directly from the electronic accounting device of each machine of the total coins and cash inserted into the machine, the value of winning tickets claimed by players, the total limited electronic gaming credits awarded by a limited electronic game, the payback percentage credited players of each limited electronic game and the net revenue of the machine.
(4) Any additional information prescribed by the

Section 12. Disposition of revenue from limited electronic gaming machines.
(a) Municipality revenue.--The sum of $\$ 1,000$ per machine shall be paid to the municipality in which the machine is operated. These funds shall be derived from application fees and fines paid into the State Lottery Fund.
(b) Net revenues.--The net revenue derived from limited electronic gaming machines shall be allocated as follows:
(1) Thirty-three percent to the licensed machine owner.
(2) Thirty-three percent to the licensed establishment which is the location of the machine or machines.
(3) Thirty-three percent to the Commonwealth to be used for purposes set forth in subsection (d).
(4) One percent to be divided by formula among participating municipalities.
(c) Creation of Limited Electronic Gaming Fund.--Except for the percentage of net revenue allocated to licensed machine owners under subsection (b) (1) and the percentage of net revenue allocated to licensed establishments under subsection (b)(2), the net revenue derived from limited electronic gaming machines and deposited in designated banks shall be paid into a special fund to be known as the Limited Electronic Gaming Fund, which is hereby created and which shall be and shall remain in the custody of the State Treasurer.
(d) Semiannual transfers to program.--On January 1 and July 1 of each year, the State Treasurer shall transfer from the Limited Electronic Gaming Fund to the Pharmaceutical Assistance Contract for the Elderly Fund the amount of revenue necessary to pay the cost of the tier two program and any costs of the tier
one program not paid for by the State Lottery Fund. No moneys from the State Lottery Fund shall be used to create or expand any program not already funded with revenues from the state Lottery Fund on the effective date of this act unless such programs are approved by an affirmative vote of two-thirds of the members elected to the Senate and the House of Representatives.
(e) Annual transfers.--On January 1 of each year the state Treasurer shall transfer $20 \%$ of the moneys in the Limited Electronic Gaming Fund to fund basic education and $20 \%$ of the moneys in the Limited Electronic Gaming Fund to fund higher education through the State System of Higher Education. The sum of $\$ 40,000,000$ shall be set aside annually and appropriated for the purposes of Pennsylvania stadiums and indoor arenas.
(f) Other appropriations not affected.--Any and all appropriations from the fund shall be in addition to any and all appropriations contained in a general appropriation act for basic education purposes and higher education purposes and shall not be used as substitutes for appropriations made in a general appropriation act for those purposes. Section 13. Administrative and other expenses.
(a) Disposition of collected fees and fines.--Except for the percentage of revenue prescribed under subsection (b), all revenue from license fees and fines collected by the department under this act shall be paid into the General Fund. The department shall receive an annual appropriation from the General Fund for salaries and for administrative expenses associated with carrying out the duties imposed under this act, including the costs of licensing, enforcement, revenue collection, reporting and other functions prescribed under this
act.
(b) Gaming Addiction Fund.--The Gaming Addiction Fund is hereby created. Two and one-half percent of the revenue collected by the department from license fees and fines shall be transferred annually to the Gaming Addiction Fund, which shall be administered by the Department of Health. The Department of Health shall distribute moneys from this fund throughout this Commonwealth to organizations involved in the treatment and rehabilitation of persons with gaming disorders in accordance with regulations to be adopted by the Department of Health. Transfers from the department to the Gaming Addiction Fund shall continue as long as revenue from limited electronic gaming license fees and fines exceeds the department's expenditures under subsection (a).

Section 14. Preemption of local taxes and license fees.
(a) Preemption.--Limited electronic gaming machines and coin-operated amusement machines shall be exempt from taxes levied under the act of August 5, 1932 (Sp.Sess., P.L.45, No.45), referred to as the Sterling Act, the act of December 31, 1965 (P.L.1257, No.511), known as The Local Tax Enabling Act, or the act of April 13, 1972 (P.L.184, No.62), known as the Home Rule Charter and Optional Plans Law.
(b) Fees restricted.--Coin-operated amusement games, excluding limited electronic gaming machines, may be licensed by local political subdivisions, including home rule charter and optional plan municipalities, for a total of up to, but not exceeding, $\$ 50$ per machine per year. Political subdivisions shall receive compensation under this act in lieu of a license fee or tax.

Section 15. Existing machines.
(a) Exemption.--Machines manufactured and sold to machine owners or distributors prior to the effective date of this act shall conform to the manufacturing provisions of this act as the department shall deem necessary for the security and integrity of the machines. These machines shall be considered to have been manufactured, distributed, sold and used legally in this Commonwealth.
(b) Regulation of existing machines.--The department shall promulgate regulations providing for the registration of existing limited electronic gaming machines and for the collection and auditing of net revenue derived from existing machines.

Section 16. Exemption from State gambling laws.
Limited electronic gaming machines and their use shall be exempt from State gambling laws, including, but not limited to, 18 Pa.C.S. § 5513 (relating to gambling devices, gambling, etc.).

Section 17. Exemption from Federal regulation.
The General Assembly declares that the Commonwealth is exempt from section 2 of the Gambling Devices Transportation Act (64 Stat. 1134, 15 U.S.C. § 1172). Shipments of limited electronic gaming devices into this Commonwealth in compliance with sections 3 and 4 of the Gambling Devices Transportation Act (64 Stat. 1134, 15 U.S.C. §§ 1173 and 1174) shall be deemed legal shipments into this Commonwealth.

Section 18. Effective date.
This act shall take effect immediately.

