THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 728

Session of 1999

INTRODUCED BY ARGALL, FREEMAN, McILHINNEY, L. I. COHEN, FARGO, PHILLIPS, E. Z. TAYLOR, TANGRETTI, MANDERINO, WILLIAMS, BATTISTO, BELFANTI, BROWNE, FAIRCHILD, GEORGE, GORDNER, HALUSKA, HARHAI, HENNESSEY, LEVDANSKY, MANN, MAYERNIK, McCALL, PLATTS, RAMOS, READSHAW, ROSS, SAINATO, SATHER, SCHRODER, STEELMAN, STERN, STURLA, TRELLO, VAN HORNE, YOUNGBLOOD, ZUG, WOJNAROSKI, PIPPY, LEH, BELARDI, HUTCHINSON, GRUCELA, DAILEY AND HERMAN, MARCH 8, 1999

SENATOR EARLL, URBAN AFFAIRS AND HOUSING, IN SENATE, AS AMENDED, MARCH 14, 2000

AN ACT

- 1 Encouraging State agencies to locate facilities in a downtown 2 area; and providing for report to General Assembly.
- 3 The General Assembly of the Commonwealth of Pennsylvania
- 4 hereby enacts as follows:
- 5 Section 1. Short title.
- 6 This act shall be known and may be cited as the Downtown
- 7 Location Law.
- 8 Section 2. Legislative findings.
- 9 The General Assembly finds that:
- 10 (1) This Commonwealth has lost over 4,000,000 acres of
- 11 farmland to development in the last 40 years.
- 12 (2) The phenomenon of urban flight and sprawl has led to
- 13 a decline of traditional central and neighborhood business
- 14 districts throughout this Commonwealth.

1 The decline of these districts has a clear linkage (3) 2 to many problems facing our communities: crime, unemployment, 3 shrinking tax bases and decaying infrastructure. 4 (4) IT IS IMPORTANT THAT PRIORITY BE GIVEN TO USING <---5 URBAN AREAS IN GENERAL. (4) (5) It is in the best interest of this Commonwealth 6 to facilitate the revitalization of traditional central and 7 8 neighborhood business districts within our communities. (5) (6) Federal agencies already have established a 9 10 policy to use downtown locations. Section 3. Definitions. 11 12 The following words and phrases when used in this act shall 13 have the meanings given to them in this section unless the 14 context clearly indicates otherwise: 15 "Department." The Department of General Services of the 16 Commonwealth. 17 "Downtown area." The central business district of a city, 18 "DOWNTOWN AREA." EITHER OF THE FOLLOWING: (1) THE CENTRAL BUSINESS DISTRICT OF A CITY, OTHER THAN 19 20 A CITY OF THE FIRST CLASS, borough, incorporated town or 21 township, or any commercial area, within a neighborhood of a 22 city, borough, incorporated town or township, in every case 23 that has served SERVES as a commercial center within that 24 community of this Commonwealth. (2) IN CITIES OF THE FIRST CLASS, THE ENTIRE GEOGRAPHIC 25 26 AREA OF THE CITY. 27 "Satellite office facility." A subordinate location of a 28 State agency office that operates fewer hours each day or fewer 29 hours each week than the main State agency office, offers different services than the main office or otherwise differs in

- 1 its operations from the main State agency office and is
- 2 maintained for the convenience of patrons or otherwise to
- 3 improve the delivery of services by a State agency.
- 4 "Secretary." The Secretary of General Services of the
- 5 Commonwealth.
- 6 "State agency." An executive agency or independent agency as
- 7 those terms are defined in 62 Pa.C.S. § 103 (relating to
- 8 definitions). The term includes the Team Pennsylvania Human <-
- 9 Resources Investment Council and any local work force investment
- 10 board which works with the council.
- 11 Section 4. Powers and duties.
- 12 (a) Guidelines.--The department shall establish guidelines
- 13 to encourage State agencies to locate all new office facilities
- 14 and new satellite office facilities in downtown areas. The
- 15 guidelines shall include consideration of the following factors:

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- 16 (1) The requirements of the agency.
- 17 (2) Servicing clientele needs.
- 18 (3) Local economic considerations.
- 19 (4) The availability of suitable space in a downtown
- 20 area.
- 21 (5) Competitiveness in the marketplace.
- 22 (6) Cost to the Commonwealth.
- 23 (7) SAFETY TO PERSONS USING THE OFFICE FACILITY.
- 24 $\frac{(7)}{(8)}$ The availability of public transportation.
- 25 (b) Leases.--Prior to a State agency entering into a lease
- 26 of real estate for office purposes, the State agency shall, in
- 27 accordance with the department guidelines, consider locating the
- 28 office facilities in a downtown area.
- 29 (c) Construction. -- Whenever a State agency is planning to
- 30 construct a building to be used for office purposes, the State

- 1 agency shall, in accordance with the department's guidelines:
- 2 (1) Consider the rehabilitation, reuse, or both, of
- 3 existing structures within a downtown area. Consideration may
- 4 include reasonable efforts to:
- 5 (i) Rehabilitate or rebuild the structure's facade,
- if appropriate, in a way which maintains the
- 7 architectural integrity of the building and streetscape
- 8 according to the United States Secretary of the
- 9 Interior's standards for rehabilitation in Federal
- 10 regulations.
- 11 (ii) Ensure that the structure meets the
- 12 requirements of the Americans with Disabilities Act of
- 13 1990 (Public Law 101-336, 104 Stat. 327) in a manner
- which respects the architectural integrity of the
- building.
- 16 (2) Consider new construction on available land within a
- downtown area. Consideration may include reasonable efforts
- 18 to:
- 19 (i) Have the scale and facade of the new structure
- 20 maintain the architectural integrity of the existing
- 21 streetscape.
- 22 (ii) Ensure that the structure meets the
- 23 requirements of the Americans with Disabilities Act of
- 24 1990 in a manner which respects the architectural
- integrity of the neighboring building.
- 26 Section 5. Report to General Assembly.
- 27 (a) Report. -- Four years after the effective date of this
- 28 act, and every year thereafter, the department shall submit a
- 29 report to the Urban Affairs and Housing Committee of the Senate
- 30 and the Urban Affairs Committee of the House of Representatives

- 1 concerning the implementation and effectiveness of this act.
- 2 (b) Baseline.--Within 90 days after the effective date of
- 3 this act, the department shall prepare a list of all office
- 4 facilities currently owned or leased by State agencies. The list
- 5 shall identify those office facilities located in a downtown
- 6 area.
- 7 (c) Contents.--This report shall include, but not be limited
- 8 to, the following:
- 9 (1) The total number of office facilities currently
- owned or leased by State agencies. The list shall identify
- 11 those office facilities located in a downtown area as defined
- by this act. This list shall be compared with the total
- number of office facilities owned or leased by State agencies
- on the effective date of this act.
- 15 (2) The total number of leased and State-constructed
- office facilities reviewed by the department during the prior
- 17 year and of that total:
- 18 (i) The number of leased and State-constructed
- 19 facilities which were located in downtown areas as
- 20 defined by this act.
- 21 (ii) The number of leases and State-constructed
- 22 office facilities that included the restoration and reuse
- of an existing structure.
- 24 (iii) The number of leases and State-constructed
- 25 office facilities that were not located in downtown areas
- and the reasons for not locating in a downtown area.
- 27 Section 6. Effective date.
- This act shall take effect in 60 days.