THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL No. 1049 ^{Session of} 1997

INTRODUCED BY RHOADES, TOMLINSON, JUBELIRER, AFFLERBACH, COSTA, STOUT, GERLACH, SCHWARTZ, MELLOW, WHITE AND KASUNIC, JUNE 26, 1997

REFERRED TO EDUCATION, JUNE 26, 1997

AN ACT

Amending the act of March 10, 1949 (P.L.30, No.14), entitled "An act relating to the public school system, including certain provisions applicable as well to private and parochial schools; amending, revising, consolidating and changing the laws relating thereto," providing for the establishment, membership and powers and duties of the Community College Coordinating Board; and further providing for payments to community colleges.
The General Assembly of the Commonwealth of Pennsylvania
hereby enacts as follows:
Section 1. Section 1901-A of the act of March 10, 1949
(P.L.30, No.14), known as the Public School Code of 1949, is
amended by adding a definition to read:
Section 1901-A. DefinitionsThe following words and
phrases, as used in this article, shall, unless a different
meaning is plainly required by the context, have the following
meaning:
* * *
(11) "Coordinating board" shall mean the Community College
Coordinating Board established under section 1902.1-A.

Section 2. Section 1902-A of the act, added July 1, 1985
 (P.L.103, No.31), is amended to read:

3 Section 1902-A. Powers and Duties of State Board of 4 Education.--(a) The State Board of Education shall have the 5 power, and its duty shall be:

6 To adopt such policies, standards, rules and regulations (1) 7 formulated by the Council of Higher Education, as may be necessary to provide for the establishment, operation and 8 9 maintenance of community colleges, including minimum 10 requirements for physical facilities and equipment, curriculum, 11 faculty, standards and professional requirements, qualifications for admission and advancement of students, student enrollment, 12 13 student population of the area to be served by the community 14 college, requirements for satisfactory completion of a two-year 15 program and the degrees or diplomas or certificates to be 16 awarded therefor, and, in consultation with the coordinating 17 board, means of financing and financial resources for the 18 establishment and support of the community college, and all 19 matters necessary to effectuate the purposes of this act. 20 (2) To approve or disapprove plans for the establishment or

21 operation of a community college.

(3) To approve or disapprove petitions of school districts or municipalities applying for participation in an established community college. No petition may be approved unless it is accompanied by the consent of the governing bodies of the majority of the members of the local sponsor of the established community college to the participation of the petitioning school district or municipality.

29 (b) In determining such policies, standards, rules and 30 regulations, the State Board of Education may consider relevant 19970S1049B1236 - 2 -

all minimum requirements established by statute or by regulation 1 with respect to the State colleges and universities of the 2 3 Commonwealth and may consider relevant such minimum requirements 4 established by statute or by regulation with respect to 5 secondary and special education programs in the school district or districts of the area to be served by the community college. 6 7 In approving or disapproving such plans, the State Board (C) of Education shall consider the needs of areas adjacent to the 8 9 areas to be served by the community college and of the State 10 with respect to higher education and long range plans therefor 11 established by the State Board of Education. Other school districts and municipalities may petition the State Board of 12 13 Education to become a part of a local sponsor as hereafter in 14 this act provided.

15 (d) No plan for the establishment of a community college 16 shall be approved unless the State Board of Education determines 17 that the local sponsor has a population of a sufficient number 18 to assure a sustained minimum enrollment, has sufficient wealth 19 to financially support such college and is not adequately served 20 by established institutions of higher learning. No plan for the 21 establishment of a community college shall be approved unless it 22 contains an estimate of operating cost for administration, instruction, operation and maintenance and such other accounts 23 24 as the State Board of Education may, from time to time, 25 determine. No plan for the establishment of a community college 26 shall be approved unless it contains an estimate of any proposed 27 capital improvements for the next following ten years which has 28 been reviewed and approved by the coordinating board.

29 (e) To confer with <u>the coordinating board</u> and obtain the 30 approval of the Governor's Office as to the number of community 19970S1049B1236 - 3 - colleges which can be approved for participation during the
 ensuing fiscal period.

(f) Wherever in this act the approval of the State Board of
Education is required in any matter, the State Board of
Education may require the Department of Education to make and
report its findings and recommendations on such matter to the
Council of Higher Education for the formulation of policies,
standards, rules and regulations for consideration by the State
Board of Education.

Section 3. The act is amended by adding sections to read: 10 11 Section 1902.1-A. Community College Coordinating Board.--(a) Subject to the regulatory powers conferred by law upon the State 12 13 Board of Education, there is hereby established a body corporate 14 and politic constituting a government instrumentality which 15 shall be known as the Community College Coordinating Board. The 16 coordinating board shall serve the community colleges by 17 receiving funds and disbursing such funds to those institutions 18 organized under this article. 19 (b) The coordinating board shall consist of sixteen members 20 appointed as follows: 21 (1) Three members of the general public, citizens of this 22 Commonwealth, appointed by the Governor and confirmed by the 23 Senate, for terms of four years. 24 (2) One member shall be a community college student at the 25 time of appointment, appointed by the Governor for a term of 26 four years. 27 (3) Three members each of whom shall be a trustee of a local 28 community college governing board at the time of appointment, 29 recommended by the trustees of the community colleges and appointed by the Governor for terms of four years. 30 19970S1049B1236 - 4 -

1	(4) Three members each of whom shall be a president of a
2	local community college at the time of appointment, recommended
3	by the presidents of the community colleges and appointed by the
4	Governor for terms of four years.
5	(5) The Secretary of Education.
6	(6) The Chairperson of the State Board of Education or a
7	designee.
8	(7) One senator appointed by the President pro tempore of
9	the Senate who shall be a member at the time of appointment of
10	either the Appropriations Committee or the Education Committee
11	<u>of the Senate.</u>
12	(8) One senator appointed by the minority leader of the
13	Senate who shall be a member at the time of appointment of
14	either the Appropriations Committee or the Education Committee
15	<u>of the Senate.</u>
16	(9) One representative appointed by the Speaker of the House
17	of Representatives who shall be a member at the time of
18	appointment of either the Appropriations Committee or the
19	Education Committee of the House of Representatives.
20	(10) One representative appointed by the minority leader of
21	the House of Representatives who shall be a member at the time
22	of appointment of either the Appropriations Committee or the
23	Education Committee of the House of Representatives.
24	(c) The terms of the members of the general public appointed
25	by the Governor shall be four years, except that among the first
26	three public members appointed by the Governor, lots shall be
27	<u>drawn to determine who shall serve an initial one-year term, a</u>
28	<u>two-year term and a three-year term.</u>
29	(d) In making recommendations for trustees to serve as
30	members of the coordinating board, the community college
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1	trustees shall recommend candidates from which the Governor
2	shall appoint. For initial appointments one trustee shall serve
3	for a two-year term, one trustee shall serve for a three-year
4	term and one trustee shall serve for a four-year term.
5	Subsequent nominations shall be for four-year terms. No trustee
6	may serve concurrently with the president of the same
7	institution.
8	(e) In making recommendations to the Governor for presidents
9	to serve as members of the board, the community college
10	presidents shall recommend candidates from which the Governor
11	shall appoint. For initial appointments one president shall
12	serve for a two-year term, one president shall serve for a
13	three-year term and one president shall serve for a four-year
14	term. Subsequent nominations shall be for four-year terms. No
15	president may serve concurrently with the trustee of the same
16	institution.
17	(f) Any appointed member who fails to attend three
18	consecutive board meetings shall forfeit membership on the board
19	unless the board chairman upon written request from that member
20	<u>determines that the board member should be excused from a</u>
21	meeting or meetings for reasons of illness or death of an
21 22	
	meeting or meetings for reasons of illness or death of an
22	meeting or meetings for reasons of illness or death of an immediate family member.
22 23	<pre>meeting or meetings for reasons of illness or death of an immediate family member. (g) All other members of the coordinating board shall be ex</pre>
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1	coordinating board shall have the following powers and
2	<u>responsibilities:</u>
3	(1) Elect a chairperson from among its members.
4	(2) Employ a director and other such staff as shall be
5	necessary to carry out the duties and responsibilities of the
6	coordinating board.
7	(3) Coordinate and plan with other State agencies to advance
8	the interests of the Commonwealth in enhancing the use of
9	community colleges within its educational structure and for the
10	purposes of continuing economic development.
11	(4) Work to ensure that funds adequate to defined State
12	priorities are provided.
13	(5) Develop and administer a process for annually submitting
14	to the Governor and the General Assembly a Statewide,
15	consolidated operating budget and capital expenditure budget
16	request on behalf of the community colleges.
17	(6) Receive and allocate State funds appropriated annually
18	for the community colleges.
19	(7) Develop an allocation process and allocate State-
20	appropriated funds to the community colleges.
21	(8) Develop and administer a uniform process for
22	coordinating, reviewing and approving the capital expenditure
23	requests of the community colleges.
24	(9) Assist the community colleges in fulfilling their
25	mission as defined in section 1901-A(4).
26	(10) Develop and administer a process for the Statewide
27	collection, analysis and dissemination of data appropriate to
28	the responsibilities of the coordinating board.
29	(11) Seek ways in which community colleges can be better
30	used by the Commonwealth in such areas as work force
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1 development, partnerships with business and industry and as providers of the first two years of public collegiate education. 2 3 (12) Enter into contracts with and receive funds from other entities, including, but not limited to, the Federal Government. 4 5 (13) Maintain liaison with the Department of Education, the Department of Labor and Industry and the Department of Community 6 7 and Economic Development on matters concerning the financing of post-secondary education and work force development. 8 9 (14) Ensure the accountability of the community colleges to this Commonwealth, including maintaining liaison with the Office 10 11 of the Budget with respect to auditing the financial operations of the community colleges. 12 13 (15) The coordinating board shall coordinate, review, and 14 consolidate the annual capital budget requirements of the 15 community colleges, the annual operating budgets of the 16 individual institutions and the operating budget of the executive office of the board. The board shall return such 17 18 budget requests, recommending approval or disapproval with 19 comments, if any, to the secretary prior to their submission to 20 the Secretary of the Budget. The board shall also submit its 21 budget recommendations and findings to the General Assembly 22 subsequent to the submission of the Governor's budget to the 23 General Assembly. 24 (16) Submit an annual financial report and recommendations 25 concerning the financial status and requirements of the 26 community colleges to the Governor, the General Assembly and the 27 community colleges, not later than one hundred twenty (120) days 28 following the close of the State fiscal year. 29 (17) Retain and reallocate to the community colleges any 30 unobligated operating funds appropriated to the coordinating

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1 board under section 1902.3-A.

2	Actions of the board shall not interfere with the powers and
3	duties of the boards of trustees of community colleges.
4	Section 1902.3-A. Allocation Process The coordinating
5	board shall develop a process to formulate an annual
б	consolidated budget request and, beginning with the fiscal year
7	July 1, 1999, to June 30, 2000, and each fiscal year thereafter
8	to allocate State funds to the community colleges when
9	appropriated. Any means for distributing State funds shall be
10	based on an allocation system. In developing an allocation
11	process, the coordinating board shall take into consideration at
12	a minimum the following:
13	(1) Headcount and full-time equivalent enrollments.
14	(2) Credit and noncredit programs and enrollments.
15	(3) State program priorities.
16	(4) Technical and transfer programs and enrollments.
17	(5) Base costs of maintaining a community college.
18	(6) Program growth and development.
19	(7) Fiscal capacity of sponsoring area to support a
20	community college.
21	(8) Incentives for maintaining or increasing local funding
22	support.
23	(9) Fiscal stability of community colleges.
24	(10) Capital costs and commitments.
25	Section 1902.4-A. Funding of Coordinating BoardNo more
26	than one-half of one percent (.5%) of the total annual
27	appropriation to the community colleges, not exceeding seven
28	hundred fifty thousand dollars (\$750,000) for the first full
29	year of its operation, shall be allocated for operation of the
30	coordinating board. Funds not expended or encumbered in any
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board and must be reallocated to the community colleges. 2 3 Section 1902.5-A. Allocation Process Implementation Date .--4 (a) The effective date of the application of allocation process developed under section 1902.3-A shall be no earlier than July 5 6 1, 1999. 7 (b) Effective July 1, 1999, any funds appropriated by the 8 General Assembly and approved by the Governor for the community 9 colleges shall be appropriated to the account of the 10 coordinating board and shall be allocated to the community 11 colleges in accordance with the procedures established by the 12 coordinating board. 13 Section 4. Section 1908-A of the act, added July 1, 1985 14 (P.L.103, No.31), is amended to read: 15 Section 1908-A. Tuition.--(a) The normal tuition charged by 16 each community college shall be an amount fixed by the board of 17 trustees of the community college, in accordance with policies, 18 standards, rules and regulations of the State Board of Education[, determined by apportioning among the students 19 enrolled in such college not more than one-third of its annual 20 21 operating costs]. 22 (b) A student who is not a resident in the area of the local 23 sponsor of the community college in which he is enrolled and who 24 enrolled himself in such college with the approval of the board 25 of trustees of the community college established in the area in which he resides, if there be one, shall pay the normal tuition 26 27 charge of the college he attends, but the board of trustees of 28 the college established in his area of residence shall pay on 29 behalf of such student to the college in which he is enrolled an 30 amount equal to the amount established by the board of trustees 19970S1049B1236 - 10 -

fiscal year shall remain in the account of the coordinating

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of the attended college as its own sponsor share of the cost per 1 2 equivalent full-time student. [The community college at which 3 the student registers shall be entitled to State reimbursement 4 on behalf of that student in the same manner as a student 5 resident in the sponsorship area as hereinafter provided.] The community college at which the student registers shall be 6 7 entitled to count such student as an enrolled student for the 8 purpose of receiving allocations from the coordinating board. 9 (c) A student who is a resident of the Commonwealth in an 10 area which is not a local sponsor of a community college and who 11 is enrolled in a community college in accordance with the policies, standards, rules and regulations of the State Board of 12 13 Education shall pay a tuition charge fixed by the board of 14 trustees of the college attended. [Such tuition shall total the 15 amount representing the difference between total operating cost 16 per equivalent full-time student and the amount payable by the 17 State on behalf of each equivalent full-time student enrolled. 18 The community college enrolling such student shall be entitled 19 to State reimbursement as hereinafter provided.] Such tuition 20 charge shall be no more than twice the normal tuition of the 21 college for students who are residents of its sponsoring areas. 22 The community college at which the student registers shall be 23 entitled to count such student as an enrolled student for the 24 purpose of receiving allocations from the coordinating board. 25 (d) A student who is not a resident in the area of the local 26 sponsor of the community college in which he is enrolled and who 27 has enrolled himself in such college without the approval of the board of trustees of the community college established in the 28 area in which he resides, if there is one, shall pay a tuition 29 30 charge which shall be equal to twice the normal tuition charge 19970S1049B1236 - 11 -

of the community college in which he is enrolled. The community college at which the student registers shall be entitled to [State reimbursement on behalf of that student in the same manner as a student resident in the sponsorship area as hereinafter provided.] <u>count such student as an enrolled student</u> for the purpose of receiving allocations from the coordinating <u>board.</u>

8 (e) A student who is not a resident of the Commonwealth and 9 who is enrolled in a community college in accordance with the 10 policies, standards, rules and regulations of the State Board of 11 Education shall pay such tuition charge as is [approved by the 12 Department of Education.] <u>established by the Board of Trustees</u> 13 <u>of the community college.</u>

Section 5. Section 1913-A of the act, amended or added July 15 1, 1985 (P.L.103, No.31), October 20, 1988 (P.L.827, No.110), June 7, 1993 (P.L.49, No.16) and July 11, 1996 (P.L.633, No.107), is amended to read:

18 Section 1913-A. Financial Program; Reimbursement or Payments.--(a) The plan submitted by the local sponsor shall 19 20 set forth a financial program for the operation of the community 21 college. The plan shall provide that the local sponsor shall 22 appropriate or provide to the community college an amount at 23 least equal to the community college's annual operating costs 24 less the student tuition as determined in section 1908-A(a) less 25 the Commonwealth's payment as determined [in subsection (b)(1) 26 of this section.] by the coordinating board. The plan shall also 27 provide that one-half of the annual capital expenses shall be 28 appropriated or provided by the local sponsor to the community 29 college. The local sponsor's appropriation for annual operating 30 costs and annual capital expenses may in part be represented by 19970S1049B1236 - 12 -

real or personal property or services made available to the
 community college. The plan shall indicate whether the
 appropriation shall come from general revenues, loan funds,
 special tax levies or from other sources, including student
 tuitions.

(b) [(1) For the 1993-1994 fiscal year and for each fiscal 6 7 year thereafter, the Commonwealth shall pay to a community college on behalf of the sponsor on account of its operating 8 9 costs during the fiscal year from funds appropriated for that 10 purpose an amount equal to the lesser of such college's variable 11 State share ceiling as determined in clause (1.3) or such college's equivalent full-time student reimbursement as 12 13 determined in clause (1.4).

14 (1.2) The Secretary of Education, in consultation with the 15 community colleges, shall promulgate standards for credit 16 courses and for noncredit courses that will be eligible for 17 Commonwealth reimbursement. The standards shall specifically 18 exclude from eligibility for reimbursement any course or program 19 in avocational or recreational pursuits. The standards shall be 20 promulgated by the beginning of the 1994-1995 fiscal year. Until 21 such standards are promulgated, no community college will be 22 reimbursed for any credit course which was offered by such college as a noncredit course during the college's 1992-1993 23 24 fiscal year.

(1.3) The variable State share ceiling of a communitycollege shall be determined as follows:

(i) Subtract the taxable income per person of the local
sponsor from the highest taxable income per person of any county
in the Commonwealth.

30 (ii) Divide the amount determined under subclause (i) by the 19970S1049B1236 - 13 - difference between the highest taxable income per person of any
 county in the Commonwealth and the lowest taxable income per
 person of any county in the Commonwealth.

4 (iii) Multiply the quotient determined under subclause (ii)5 by one-sixth.

6 (iv) Add one-third to the product determined under paragraph 7 (iii).

8 (v) Multiply the sum determined under subclause (iv) by the 9 community college's operating costs in the year for which 10 reimbursement is being claimed.

11 The taxable income per person data used in the (vi) preceding calculation shall be data certified to the Secretary 12 13 of Education by the Secretary of Revenue under section 2501(9.1) 14 for school district local sponsors or data otherwise published 15 by the Secretary of Revenue for a municipal local sponsor. 16 (1.4) The equivalent full-time student reimbursement of a 17 community college shall be the sum of credit course, noncredit 18 course and stipend reimbursements. These reimbursements shall be 19 calculated using a reimbursement factor of one thousand and 20 forty dollars (\$1,040) for the 1993-1994 fiscal year, of one 21 thousand eighty dollars (\$1,080) for the 1994-1995 fiscal year 22 and of one thousand one hundred eighty dollars (\$1,180) for the 1995-1996 fiscal year and one thousand and two hundred and ten 23 dollars (\$1,210) for the 1996-1997 fiscal year and for each year 24 thereafter and shall be determined as follows: 25

(i) Credit course reimbursement shall be calculated by multiplying the reimbursement factor by the number of equivalent full-time students enrolled in credit courses as determined by an audit to be made in a manner prescribed by the State Board of Education.

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(ii) Noncredit course reimbursement shall be calculated as
 follows:

3 (A) eighty percent (80%) of the reimbursement factor 4 multiplied by the number of equivalent full-time students 5 enrolled in eligible noncredit courses for the 1993-1994 fiscal year, as determined by the audit referred to in paragraph (i); 6 7 (B) seventy percent (70%) of the reimbursement factor multiplied by the number of equivalent full-time students 8 9 enrolled in eligible noncredit courses for the 1994-1995 fiscal 10 year and for each year thereafter, as determined by the audit 11 referred to in paragraph (i); or

(C) one hundred percent (100%) of the reimbursement factor multiplied by the number of equivalent full-time students enrolled in eligible noncredit public safety courses that provide training for volunteer firefighters and emergency medical services for the 1995-1996 fiscal year and for each year thereafter, as determined by the audit referred to in paragraph (i).

19 (iii) Stipend reimbursement on account of a community 20 college's operating costs for all equivalent full-time students 21 enrolled in the following categories of two-year or less than 22 two-year occupational or technical programs, shall be the sum of 23 the following:

24 (A) One thousand one hundred dollars (\$1,100) per full-time 25 equivalent student enrolled in advanced technology programs. For 26 the fiscal year 1995-1996 and each year thereafter, the reimbursement rate shall be calculated at one thousand one 27 hundred seventy-five dollars (\$1,175) per full-time equivalent 28 29 student enrolled in advanced technology programs. Advanced 30 technology programs are programs using new or advanced 19970S1049B1236 - 15 -

technologies which hold promise for creating new job
 opportunities, including such fields as robotics, biotechnology,
 specialized materials and engineering and engineering-related
 programs.

5 (B) One thousand dollars (\$1,000) per full-time equivalent student enrolled in programs designated as Statewide programs. 6 For the fiscal year 1995-1996 and each year thereafter, the 7 reimbursement rate shall be calculated at one thousand seventy-8 five dollars (\$1,075) per full-time equivalent student enrolled 9 10 in programs designated as Statewide programs. A Statewide 11 program is a program which meets one or more of the following 12 criteria:

13 (I) Program enrollment from out-of-sponsor area is twenty14 per cent or more of the enrollment for the program.

15 (II) A consortial arrangement exists with another community 16 college to cooperatively operate a program or share regions in 17 order to avoid unnecessary program duplication.

18 (C) Five hundred dollars (\$500) per full-time equivalent 19 student enrolled in other occupational or technical programs. 20 For the fiscal year 1995-1996 and each year thereafter, the 21 reimbursement rate shall be calculated at five hundred seventy-22 five dollars (\$575) per full-time equivalent student enrolled in 23 other occupational or technical programs.]

(2) For the 1993-1994 fiscal year, each community college 24 25 shall be reimbursed under clause (1) in an amount which is at 26 least equal to a one percent (1%) increase over its 1992-1993 27 operating cost and stipend reimbursement. In no case shall a 28 community college's 1993-1994 reimbursement under clause (1) per full-time equivalent student, insofar as said reimbursement does 29 30 not include a proportionate share attributable to stipend 19970S1049B1236 - 16 -

reimbursement under clause (1.4)(iii), exceed its 1992-1993
 operating cost reimbursement per full-time equivalent student by
 more than ten percent (10%).

4 (2.1) For the 1994-1995 fiscal year, each community college 5 shall be reimbursed under clause (1) in an amount which is at least equal to a one percent (1%) increase over its 1993-1994 6 7 reimbursement under clause (1). In no case shall a community college's 1994-1995 reimbursement under clause (1) per full-time 8 equivalent student, insofar as said reimbursement does not 9 10 include the proportionate share attributable to stipend 11 reimbursement under clause (1.4)(iii), exceed its 1993-1994 reimbursement under clause (1) per full-time equivalent student, 12 13 insofar as said reimbursement does not include the proportionate 14 share attributable to stipend reimbursement under clause 15 (1.4)(iii) by more than ten percent (10%).

16 (2.2) For the 1995-1996 fiscal year, each community college 17 shall be reimbursed under clause (1) in an amount which is at 18 least equal to its 1994-1995 reimbursement under clause (1). 19 [(3) The Secretary of Education annually shall establish 20 criteria to be used to determine eligibility of programs for 21 each of the above stipend categories, shall approve programs for 22 funding in the following fiscal year according to these criteria 23 and shall submit to chairmen of the committees of education in 24 the House of Representatives and Senate a report setting forth 25 the established criteria, any programs approved for funding 26 under these criteria and the recipient community colleges.

27 (4) Each community college shall maintain such accounting 28 and student attendance records on generally accepted principles 29 and standards as will lend themselves to satisfactory audit. The 30 Commonwealth shall pay to a community college on behalf of the 19970S1049B1236 -17 - sponsor on account of its capital expenses an amount equal to
 one-half of such college's annual capital expenses from funds
 appropriated for that purpose to the extent that said capital
 expenses have been approved as herein provided.

5 (5) For purposes of determining Commonwealth reimbursement 6 of operating costs, Federally funded expenditures for those 7 programs in which the Commonwealth participates in the cost 8 shall be deducted from total operating expenditures to determine 9 net reimbursable operating costs.]

10 (c) Capital expenses shall mean only such expenses as are 11 incurred with the approval of the [Department of Education] coordinating board for amortization of the purchase of lands; 12 13 purchase, construction or improvement of buildings for 14 administrative and instructional purposes, including libraries; 15 the lease of lands or buildings, or for rentals to an authority 16 for the same purpose; and for the purchase, lease or rental of 17 capital equipment and furniture used for instructional or 18 administrative purposes. Capital expenses shall include library 19 books and complementary audio-visual equipment purchased during 20 the first five years after establishment. [For the purpose of 21 calculating the Commonwealth's share of operating, and capital 22 costs incurred prior to the actual admission of students to a 23 community college, all such costs shall be interpreted as 24 capital costs.] No costs and expenses incurred in the 25 establishment, construction, operation or maintenance of 26 dormitories, or the equipment or furnishings for such purposes, 27 shall be included in capital expenses or operating costs for 28 purposes of Commonwealth reimbursement. The provisions of this 29 subsection shall not prevent the Commonwealth from reimbursing a 30 community college for capital expenses incurred prior to the 19970S1049B1236 - 18 -

effective date of this act. Such reimbursement must have
 approval of the [Secretary of Education] <u>coordinating board</u>.

3 (d) The [State Board of Education] <u>coordinating board</u> shall 4 adopt policies, standards, rules and regulations for determining 5 reimbursable capital expenses and [operating costs, and the 6 Department of Education] <u>the coordinating board</u> shall approve 7 such expenses and costs for the purpose of reimbursement by the 8 Commonwealth.

9 (e) The [State Board of Education] <u>coordinating board</u> shall 10 apply for, receive and administer, subject to any applicable 11 regulations or laws of the Federal Government or any agency 12 thereof, any Federal grants, appropriations, allocations and 13 programs to fulfill the purpose of this act.

14 (f) All administrative personnel, faculty, and other 15 employes of the community colleges in the Commonwealth shall be 16 eligible for inclusion in the Public School Employees' 17 Retirement System of Pennsylvania, the Pennsylvania State 18 Employees' Retirement System, or any independent retirement 19 program approved by the Board of Trustees of a community 20 college, and the [Secretary of Education] coordinating board. 21 (g) The community college in the Commonwealth shall be 22 eligible for participation in the act of July 5, 1947 (P.L.1217, No.498), known as the "State Public School Building Authority 23 Act," and the act of May 2, 1945 (P.L.382, No.164), known as the 24 25 "Municipality Authorities Act of 1945."

(h) In all cases where the board of trustees of any community college fails to pay or provide for the payment of any rental or rentals due the State Public School Building Authority or any municipality authority for any period in accordance with the terms of any lease entered into between the board of 19970S1049B1236 - 19 -

trustees of any community college and the State Public School 1 2 Building Authority or any municipality authority, or fails to 3 pay or to provide for the payment of any other indebtedness when 4 due, upon written notice thereof from the State Public School 5 Building Authority or any municipality authority, or in such cases where an audit reveals any unpaid indebtedness due, the 6 7 Secretary of Education shall notify the board of trustees of its obligation and shall withhold out of any State appropriation 8 9 that may be due to such community college an amount equal to the 10 amount of rental or rentals owing by such board of trustees to 11 the State Public School Building Authority or any municipality 12 authority, or an amount equal to the amount of any other 13 indebtedness owing by such board of trustees, and shall pay over the amount or amounts so withheld to the State Public School 14 15 Building Authority or any municipality authority or to 16 whomsoever any other indebtedness is due and owing.

17 (i) The amount payable to each community college Board of 18 Trustees on behalf of the sponsor shall be paid in the year in 19 which the costs and expenses are incurred in quarterly installments and the [Secretary of Education] chief executive 20 21 officer of the coordinating board shall draw his requisition 22 quarterly upon the State Treasurer in favor of each community 23 college for the amount of [reimbursement] payment for operating 24 expenses to which it is entitled. [Reimbursement or payment] 25 Payment by the Commonwealth for the operational expenses and 26 capital equipment and the furnishings shall be made on or before 27 the end of the fiscal quarters ended on September 30, December 28 31, March 31 and June 30 of each Commonwealth fiscal year. 29 Reimbursements or payments shall be made semi-annually for the 30 Commonwealth's share of the annual rentals to an authority or 19970S1049B1236 - 20 -

1 the sponsor or sinking fund or debt-service payments and other
2 leases upon submission of a community college requisition in the
3 form required by the Commonwealth, the reimbursement or payment
4 to be made from funds appropriated for that purpose. Money that
5 is appropriated under this subsection but not expended by a
6 community college Board of Trustees shall not be distributed to
7 a local sponsor.

8 (j) In no event shall the payments or final reimbursement 9 made by the department following audit exceed the appropriation 10 available for community colleges.

11 (k) (1) Unless otherwise prescribed by the State Board of Education, the Commonwealth's fiscal audits of community 12 13 colleges under this section shall be conducted in accordance 14 with "Government Auditing Standards," latest revision, 15 promulgated by the United States General Accounting Office. 16 Written audit reports will be produced and will be sent to the 17 community college by the Commissioner of Postsecondary/Higher 18 Education. Any cost disallowed under findings contained in the 19 audit report shall be considered an adjudication within the meaning of 2 Pa.C.S. (relating to administrative law and 20 21 procedure) and regulations promulgated thereunder.

22 The Secretary of Education is hereby specifically [(2)]23 authorized and shall be required to resolve audit findings 24 involving disallowed costs that are contested by community 25 colleges except for audit findings that involve mathematical 26 errors, violation of regulations or alleged illegal activities. 27 The proposed resolution of the Secretary of Education shall not 28 be subject to the provisions of 2 Pa.C.S. The Secretary of Education's notice to resolve audit findings shall be sent to 29 30 the community college in writing. The Secretary of Education may 19970S1049B1236 - 21 -

resolve the audit findings by reducing the disallowed costs
 related thereto in whole or in part.

3 The Secretary of Education's notice to resolve an audit (3) 4 finding by reducing or eliminating the disallowed costs must be 5 made contingent upon the community college developing and implementing a corrective action plan to address the audit 6 7 finding. The community college must submit a corrective action plan to the Secretary of Education within 60 days after receipt 8 of the Secretary of Education's written notice to resolve the 9 10 audit finding. The Secretary of Education shall approve, reject 11 or alter the plan submitted by the community college within thirty (30) days of submission. After the community college 12 13 receives written notice of approval or agrees in writing to the 14 Secretary of Education's alterations of the corrective action 15 plan, said plan shall be implemented and shall be binding on the 16 community college. Implementation of the approved or agreed upon 17 corrective action plan will be verified by an audit conducted by 18 the department no later than the end of the fiscal year 19 following the fiscal year during which the plan is implemented. 20 If no agreed upon corrective action plan is in place within one 21 year after the date of the Secretary of Education's written 22 notice to resolve audit findings or if the agreed upon 23 corrective action has not been implemented within one year after the date of the Secretary of Education's written notice to 24 25 resolve the audit findings, then the Secretary of Education is 26 authorized to adjust payments to the community college to 27 collect any amounts due based upon the findings contained in the 28 audit report that was issued to the college by the commissioner. 29 The department shall deduct any amounts due the (4) 30 Commonwealth as a result of audit findings that are resolved 19970S1049B1236 - 22 -

under this subsection from any future payment due to the
 community college from the Commonwealth. The Secretary of
 Education is authorized to approve a payment schedule in cases
 where immediate repayment of the full amount due the
 Commonwealth would jeopardize the ability of the community
 college to continue operations.

7 (5) Resolution authority provided to the Secretary of Education in this subsection shall be limited to disallowed cost 8 findings relating to policy and/or administrative practices. The 9 10 resolution authority shall not be used for audit findings in 11 which the audited community college data and documentation is in error, where a violation of applicable law or regulation is 12 found or where criminal violations are suspected by the 13 14 Commonwealth auditors and brought to the Secretary of 15 Education's attention in writing. Notwithstanding the 16 limitations of this subsection, until June 30, 1995, the 17 Secretary of Education is authorized to resolve audit findings 18 involving disallowed costs for fiscal years prior to and 19 including 1992-1993 when such disallowed costs result from 20 violation of regulations.]

(6) The [department, through the Secretary of Education,]
coordinating board is authorized to issue guidelines for the
operation of the community college educational and financial
programs. [The department shall amend these guidelines on an
annual basis to reflect the department's position on issues that
require resolution under this subsection.]

27 (7) The provisions of subsection (d) are repealed insofar as 28 they are inconsistent with the provisions of this subsection. 29 [(1) For the fiscal year 1992-1993, if insufficient funds 30 are appropriated to make Commonwealth payments pursuant to this 19970S1049B1236 - 23 -

section, such payments shall be made on a pro rata basis.] 1 2 Section 6. The act is amended by a adding a section to read: 3 Section 1914-A. General Provisions.--(a) The coordinating 4 board shall make all reasonable rules and regulations necessary 5 to carry out the purposes of this article and the duties of the 6 board. 7 (b) All powers, rights, privileges, duties and obligations, 8 statutory, contractual or otherwise, of the individual community colleges, their boards of trustees and their local sponsors 9 heretofore existing and not otherwise changed or repealed by 10 this act, shall continue in full force and effect. 11 12 Section 7. This act shall take effect as follows: 13 (1) The amendment of section 1913-A(b), (1.2), (1.3), 14 (1.4), (3), (4) and (5) and (k)(2), (3), (4) and (5) shall 15 take effect July 1, 1999. This section shall take effect immediately. 16 (2) The remainder of this act shall take effect July 1, 17 (3) 18 1998.