## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## SENATE BILL

No. 888

Session of 1997

INTRODUCED BY ARMSTRONG, APRIL 10, 1997

SENATOR ARMSTRONG, LABOR AND INDUSTRY, AS AMENDED, JUNE 3, 1997

## AN ACT

Regulating the construction, equipment, maintenance, operation and inspection of boilers and unfired pressure vessels; granting certain authority to and imposing certain duties upon the Department of Labor and Industry; providing for penalties; and making a repeal.

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- 11 The General Assembly of the Commonwealth of Pennsylvania
- 12 hereby enacts as follows:
- 13 Section 1. Short title.
- 14 This act shall be known and may be cited as the Boiler and
- 15 Unfired Pressure Vessel Law.
- 16 Section 2. Definitions.
- 17 The following words and phrases when used in this act shall
- 18 have the meanings given to them in this section unless the
- 19 context clearly indicates otherwise:
- 20 "Accident." A failure of a boiler or unfired pressure vessel
- 21 resulting in personal injury or property loss.
- 22 "ASME." The American Society of Mechanical Engineers.
- 23 "Boiler." Any closed vessel in which water is heated, steam
- 24 is generated, steam is superheated or any combination thereof
- 25 under pressure or vacuum for use external to itself by the
- 26 direct application of heat from the combustion of fuels, from
- 27 electricity or from nuclear energy. The term shall include fired
- 28 vessels for heating or vaporizing liquids other than water where
- 29 these vessels are separate from processing systems and are
- 30 complete within themselves.

- 1 "Department." The Department of Labor and Industry of the
- 2 Commonwealth.
- 3 "Farms." Any properties or structures used primarily for
- 4 production and/or raising of agriculture.
- 5 "Field inspection." An internal/external inspection as
- 6 defined by the National Board Inspection Code (ANSI/NB-23).
- 7 "Inspector." A person commissioned by the Department of
- 8 Labor and Industry to field-inspect boilers or unfired pressure
- 9 vessels in this Commonwealth.
- 10 "National board." The National Board of Boiler and Pressure
- 11 Vessel Inspectors.
- 12 "Person." Any individual, firm, partnership, unincorporated
- 13 association, corporation or municipality. The term shall include
- 14 the Commonwealth.
- 15 "Power boiler." A boiler in which steam or other vapor is
- 16 generated at a pressure of more than 15 pounds per square inch
- 17 (psi).
- 18 "Process boiler." Any vessel in which steam is generated or
- 19 superheated under pressure or vacuum for use external to itself
- 20 by direct or indirect application of heat. The source of heat
- 21 must be in part or whole from a process other than the boiler
- 22 itself. In order to be classified as a process boiler, the
- 23 boiler must be directly tied to another process other than the
- 24 generation of steam.
- 25 "Unfired pressure vessel." Any vessel in which pressure is
- 26 obtained from an external source or from an indirect application
- 27 of heat.
- 28 Section 3. Compliance required.
- It shall be unlawful to install or use any boiler or unfired
- 30 pressure vessel in this Commonwealth which does not comply with

- 1 the provisions of this act and the regulations promulgated under
- 2 this act.
- 3 Section 4. Design and construction.
- 4 Every boiler or unfired pressure vessel used or destined for
- 5 use in this Commonwealth shall be so designed and constructed
- 6 with respect to the thickness and strength of the materials used
- 7 in construction, stay bolts and braces, drums, headers, tubes,
- 8 doors, riveting, welding, steam, air and water gauges, safety
- 9 devices, blow-offs, all necessary piping and all other parts and
- 10 appurtenances and shall be installed, operated and maintained as
- 11 to safely sustain the pressure at which the boiler or unfired
- 12 pressure vessel is designed and intended to operate.
- 13 Section 5. Construction of act.
- 14 Nothing in this act shall be construed to apply to:
- 15 (1) Boilers and unfired pressure vessels owned or
- operated by the Federal Government.
- 17 (2) Pressure vessels used for the transportation of
- 18 compressed gases if constructed and operated in compliance
- 19 with specifications and regulations of the United States
- 20 Department of Transportation.
- 21 (3) Air tanks located on vehicles operating under the
- 22 rules of other Commonwealth agencies and used for carrying
- 23 passengers or freight.
- 24 (4) Air tanks installed on the right-of-way of railroads
- and used directly in the operation of switcher and signals
- and under Federal or other Commonwealth agency jurisdiction.
- 27 (5) Boilers located in single-family dwellings,
- 28 multiunit dwellings with four or fewer units and farms,
- 29 except sales areas which are accessible to the public.
- 30 Section 6. Registration of boilers and unfired pressure

- 1 vessels.
- 2 The owner or user of every boiler or unfired pressure vessel
- 3 subject to this act shall register with the department every
- 4 boiler or unfired pressure vessel it operates, showing
- 5 compliance with the provisions of this act and the regulations
- 6 promulgated under this act. The registration shall be in a
- 7 format prescribed by the department. If the location of any
- 8 boiler or unfired pressure vessel is changed, a change of
- 9 address shall be filed with the department within ten days of
- 10 the change in a format prescribed by the department. If the
- 11 boiler or unfired pressure vessel is to be used for a purpose
- 12 other than that shown on the original registration, the owner or
- 13 user must reregister the equipment with the department prior to
- 14 the change of use.
- 15 Section 7. Shop inspection.
- 16 (a) Inspection required.--Every boiler or unfired pressure
- 17 vessel destined for use in this Commonwealth shall be inspected
- 18 during its construction by an individual who has a valid
- 19 national board commission to perform an inspection. Every boiler
- 20 or unfired pressure vessel which has been so inspected shall,
- 21 upon completion, have placed upon it a stamp bearing a symbol
- 22 and number authorized by the department for this purpose. The
- 23 department may accept comparable shop inspection and quality
- 24 control standards which are equivalent to or exceed the ASME or
- 25 national board standards. A manufacturer's data report for every
- 26 boiler or unfired pressure vessel inspected under this
- 27 subsection shall be registered with the national board.
- 28 (b) Boiler not inspected. -- Any boiler or unfired pressure
- 29 vessel which has not been shop inspected as required under
- 30 subsection (a) may be installed within this Commonwealth if the

- 1 following requirements are met:
- 2 (1) Submission of a request to install the equipment, in
- a form prescribed by the department, to the department.
- 4 (2) Furnishing of mill test reports of material to show
- 5 compliance with the ASME Code or another code accepted by the
- 6 department.
- 7 (3) Furnishing of calculations and stress analyses
- 8 showing the maximum allowable working pressure under the ASME
- 9 Code or another code accepted by the department. These stress
- analyses shall be certified by a registered professional
- 11 engineer.
- 12 (4) If equipment is of welded construction, all seams
- that are required to be X-rayed by the ASME Code or another
- 14 code accepted by the department shall be X-rayed.
- 15 (5) Establishment that welding meets requirements of the
- 16 ASME Code or another code accepted by the department.
- 17 (6) Subjection of equipment to nondestructive
- 18 examination or test that verifies structural integrity.
- 19 (7) All tests shall be made under the supervision of a
- 20 Commonwealth-commissioned inspector or an individual holding
- 21 a valid national board commission.
- 22 (8) Submission of a data sheet comparable to the
- 23 appropriate ASME data report form and certified by a national
- 24 board-commissioned inspector.
- 25 (9) If mill test reports, names of welders or other
- 26 required information can not be produced, the department may,
- in its discretion, accept other documentation.
- 28 (10) Payment of a special equipment application fee.
- 29 (11) Compliance with the requirements outlined under
- 30 section 7.

- 1 (c) Exemption.--Boilers built prior to December 31, 1929, or
- 2 any unfired pressure vessels built prior to June 1, 1938, which
- 3 have not been removed from this Commonwealth shall be exempt
- 4 from the requirements of subsections (a) and (b).
- 5 Section 8. Repairs and alterations.
- 6 Repairs and alterations to boilers and unfired pressure
- 7 vessels shall be made in accordance with the requirements of the
- 8 most current edition of the National Board Inspection Code
- 9 (ANSI/NB-23) and performed by a person holding a national board
- 10 inspection code "R," "VR" or "NR" repair certificate or a
- 11 certificate of authorization issued by the ASME. The department
- 12 may approve alternative repair or alteration guidelines.
- 13 Section 9. Field inspection.
- 14 (a) Insurance company.--If a boiler or unfired pressure
- 15 vessel is insured by a company authorized to insure boilers or
- 16 unfired pressure vessels in this Commonwealth, the owner may
- 17 request that the insurance company assure that a field
- 18 inspection is made by an inspector. THE FURNISHING OF OR FAILURE
- 19 TO FURNISH FIELD INSPECTIONS, INSURANCE INSPECTIONS OR ADVISORY
- 20 SERVICES IN CONNECTION WITH OR INCIDENTAL TO THE ISSUANCE OR
- 21 RENEWAL OF A POLICY OF PROPERTY, CASUALTY OR BOILER AND
- 22 MACHINERY INSURANCE SHALL NOT SUBJECT THE INSURER, WHETHER
- 23 DOMESTIC OR FOREIGN, ITS AGENTS, EMPLOYEES OR SERVICE
- 24 CONTRACTORS TO LIABILITY FOR DAMAGES FROM INJURY, DEATH OR LOSS
- 25 OCCURRING AS A RESULT OF ANY ACT OR OMISSION IN THE COURSE OF
- 26 THOSE SERVICES. THIS PROVISION SHALL NOT APPLY IN THE EVENT THE
- 27 INTENTIONAL ACT OF THE INSURER, ITS AGENT, EMPLOYEE OR SERVICE
- 28 CONTRACTOR CREATED THE CONDITION THAT WAS THE PROXIMATE CAUSE OF
- 29 INJURY, DEATH OR LOSS.
- 30 (b) Inspector employed by owner.--Boilers or unfired

- 1 pressure vessels may be field-inspected by an inspector in the
- 2 employ of the owner if:
- 3 (1) The inspector is a full-time employer EMPLOYEE of
- 4 the owner for the purpose of making inspections of boilers or

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- 5 unfired pressure vessels used or to be used by the owner.
- 6 (2) The inspector has obtained a commission from the
- department, as required under section 11.
- 8 (3) The owner continuously maintains an engineering
- 9 division.
- 10 (4) The boilers or unfired pressure vessels are involved
- in process operations, of which a knowledge of the process,
- in addition to that of the construction of the vessels, is
- 13 required by the inspector.
- 14 (5) The owner files regular field inspection reports
- with the department in a form approved by the department and
- pays the certificate fee set by the department through
- 17 regulation.
- 18 (c) Department inspector. -- If the owner does not assure that
- 19 a field inspection is made by an inspector, the boiler or
- 20 unfired pressure vessel shall be inspected by a department
- 21 inspector. The owner shall be responsible to pay the department
- 22 a fee for the inspection. If the owner fails to assure a field
- 23 inspection, the owner shall be subject to appropriate
- 24 enforcement action, as provided under this act.
- 25 (d) Regular field inspections. -- Regular field inspections
- 26 shall be made as follows:
- 27 (1) Power boilers and process boilers shall be field
- inspected once every 12 months except as provided under
- subsections (e) and (f).
- 30 (2) Low-pressure steam vapor, hot water heating and hot

- water supply boilers shall be field inspected every two
- 2 years.
- 3 (3) Unfired pressure vessels shall be inspected every
- 4 three years.
- 5 (4) The department by regulation may adopt different
- 6 inspection frequencies for specific classifications of
- 7 boilers, miniature boilers and unfired pressure vessels.
- 8 (e) Power boiler internal inspections.--Power boiler
- 9 internal inspections may be extended to 24 months if the
- 10 following requirements are met:
- 11 (1) Continuous boiler water treatment under the direct
- 12 supervision of persons trained and experienced in water
- treatment for the purpose of controlling and limiting
- 14 corrosion and deposits.
- 15 (2) Recordkeeping available for review showing:
- 16 (i) The date and time the boiler is out of service
- 17 and the reason therefor.
- 18 (ii) Daily analysis of water samples that adequately
- 19 show the conditions of the water and any elements or
- 20 characteristics which are capable of producing corrosion
- or other deterioration to the boiler or its parts.
- 22 (3) Annual external inspections are performed by a
- 23 Commonwealth-commissioned inspector, which shall include a
- review of items under paragraphs (1) and (2).
- 25 (4) The boiler is operated under direct supervision of
- 26 persons competent in all aspects of boiler operations.
- 27 (5) Inspection records demonstrate that no significant
- scaling, corrosion, erosion or overheating has occurred.
- 29 (f) Process boiler internal inspections.--Process boiler
- 30 internal inspections may be extended to 60 months if:

- 1 (1) Conditions under subsection (e)(1), (2), (3) and (5)
- 2 are met.
- 3 (2) The boiler is in continuous operation and is fully
- 4 attended.
- 5 (g) Altering inspection. -- The department upon the request of
- 6 the owner, user or insurer of the boiler or unfired pressure
- 7 vessel may alter the inspection schedule for a period of not
- 8 more than six months.
- 9 (h) Certificate of operation. -- The department upon written
- 10 notification to the owner may limit issuance of the certificate
- 11 of operation based on conditions reported by the department
- 12 inspector.
- 13 (i) Extension.--Holders of current certificates of operation
- 14 for process boilers or power boilers may apply for extension of
- 15 their certificates by written request to the department. The
- 16 request must include an assurance that all requirements
- 17 specified in this act are being met. The department may carry
- 18 out any necessary inspections to verify the accuracy of this
- 19 assurance.
- 20 Section 10. Issuance of certificates of operation.
- 21 (a) Report.--Every inspector shall forward to the department
- 22 a report of each field inspection made of any boiler or unfired
- 23 pressure vessel showing the exact condition of the boiler or
- 24 unfired pressure vessel. Inspection reports shall be submitted
- 25 within 30 days of the date of inspection. Inspection reports
- 26 received 30 days after the inspection was made may be considered
- 27 invalid by the department. This report shall be filed in a
- 28 manner prescribed by the department.
- 29 (b) Initial certificate of compliance.--If the initial
- 30 inspection indicates that the boiler or unfired pressure vessel

- 1 is in compliance and is in a safe condition to be operated, the
- 2 inspector shall so notify the department. The department shall
- 3 issue an initial certificate of operation. The certificate of
- 4 operation shall become valid upon payment of the appropriate
- 5 fee.
- 6 (c) Renewal certificate. -- If subsequent inspections indicate
- 7 that the boiler or unfired pressure vessel is in a safe
- 8 condition to be operated, the inspector shall so notify the
- 9 department. The department shall issue a renewal certificate.
- 10 The renewal certificate shall become valid upon payment of the
- 11 appropriate fee.
- 12 (d) Boiler not to be operated.--If an inspection indicates
- 13 that the boiler or unfired pressure vessel is not in a safe
- 14 condition to be operated, the boiler or unfired pressure vessel
- 15 shall not be operated until:
- 16 (1) Proper repairs are made in accordance with this act.
- 17 (2) An inspection or reinspection of the boiler or
- unfired pressure vessel indicates that it is in a safe
- 19 condition to be operated.
- 20 (3) An initial certificate of operation or renewal
- 21 certificate of operation, as appropriate, is issued.
- 22 (e) Boiler dangerous to life or property.--If an inspector,
- 23 upon inspection, finds that a boiler or unfired pressure vessel
- 24 is dangerous to life or property, the inspector shall
- 25 immediately notify the department of all facts in connection
- 26 with the boiler or unfired pressure vessel. After review of all
- 27 facts presented, the department may require the owner or user of
- 28 the boiler or unfired pressure vessel to discontinue its
- 29 operation immediately, and the department shall place a notice
- 30 upon the boiler or unfired pressure vessel placing the boiler or

- 1 unfired pressure vessel out of service. The owner or user of the
- 2 boiler or unfired pressure vessel shall not operate the same
- 3 until the requirements of subsection (d) are met.
- 4 Section 11. Inspector commissions and fees for examination.
- 5 (a) Examination. -- No person shall perform field inspections
- 6 until he has passed an examination administered by the
- 7 department.
- 8 (b) Issuance of commission. -- The department shall issue an
- 9 inspector commission if the applicant passes the examination
- 10 described under subsection (a) and remits the appropriate fee.
- 11 (c) Renewal. -- An inspector shall renew his commission
- 12 annually by submitting an application to the department,
- 13 accompanied by the appropriate renewal fee.
- 14 (d) Suspension.--The Secretary of Labor and Industry may
- 15 suspend an inspector commission for due cause. No inspector
- 16 commission may be revoked until the inspector has been granted
- 17 an opportunity to appear before the department at a hearing.
- 18 Section 12. Enforcement.
- 19 The department shall enforce this act and the regulations
- 20 promulgated under this act.
- 21 Section 13. Placement of equipment out of service.
- 22 If the owner, operator or user of any boiler or unfired
- 23 pressure vessel fails to comply with the provisions of this act
- 24 or has received a written order served by the department
- 25 requesting compliance with the provisions of this act and
- 26 nevertheless fails to comply with the written order within the
- 27 time specified, the department may immediately order the boiler
- 28 or unfired pressure vessel to be placed out of service until the
- 29 requirements of this act have been fully complied with.
- 30 Section 14. Regulatory authority.

- 1 The department may make, alter, amend or repeal regulations
- 2 for the construction, stamping, installation, maintenance,
- 3 repair, inspection and operation of boilers and unfired pressure
- 4 vessels used or destined for use in this Commonwealth. The
- 5 regulations may be based upon generally accepted national or
- 6 international engineering standards, formulas and practices
- 7 established and pertaining to boiler and unfired pressure vessel
- 8 construction insofar as they are consistent with this act.
- 9 Section 15. Right of entry.
- 10 For the purposes of enforcing this act, the department shall
- 11 have the power to enter any buildings or structures housing
- 12 boilers or unfired pressure vessels, and no person shall hinder,
- 13 delay or interfere with the department in the performance of its
- 14 duty nor refuse information necessary to determine whether the
- 15 provisions of this act are or will be complied with.
- 16 Section 16. Accident report.
- 17 The owner, user or operator of a boiler of unfired pressure
- 18 vessel shall immediately notify the department by telephone,
- 19 fax, telegraph or messenger of any accident. No part or parts of
- 20 the affected equipment shall be removed or disturbed without the
- 21 permission of the department, except to perform emergency rescue
- 22 or limit serious property damage. Within five days of the
- 23 accident, the owner, user or operator shall file with the
- 24 department a written report in a form prescribed by the
- 25 department.
- 26 Section 17. Fees.
- 27 Fees for inspections, certificates of operation, inspector
- 28 commission examinations, inspector commission renewals,
- 29 registration of equipment and special equipment application
- 30 shall be established by the department through regulation.

- 1 Section 18. Procedure in prosecutions.
- 2 Prosecutions for violations of the provisions of this act or
- 3 the regulations promulgated under this act may be instituted by
- 4 the department and shall be in the form of summary proceedings
- 5 before a district justice. Upon conviction after a hearing, the
- 6 penalties provided in this act shall be imposed and shall be
- 7 final unless an appeal is taken to a court of proper
- 8 jurisdiction in the manner prescribed by law.
- 9 Section 19. Penalties.
- 10 (a) Violation of provisions. -- A person who violates this act
- 11 or the regulations promulgated under this act or who fails or
- 12 neglects to pay the fees required by this act shall, upon
- 13 conviction for the first offense, be sentenced to pay a fine of
- 14 not more than \$500 plus costs and, upon nonpayment thereof, to
- 15 imprisonment for not more than ten days. For each subsequent
- 16 offense, the person shall, upon conviction, be sentenced to pay
- 17 a fine of not more than \$1,000 plus costs and, upon nonpayment
- 18 thereof, to imprisonment for not more than 30 days.
- 19 (b) Interfering with enforcement.--A person who hinders or
- 20 delays or interferes with the department in the enforcement of
- 21 this act shall, upon conviction, be sentenced to pay not more
- 22 than \$500 for the first offense. For subsequent offenses, the
- 23 person may be sentenced to pay not more than \$1,000 plus costs
- 24 or to not more than three months' imprisonment, or both, in the
- 25 discretion of the court.
- 26 (c) Refusal to put boiler out of service. -- A person who
- 27 fails or refuses to place a boiler or unfired pressure vessel
- 28 out of service after the department serves notice on him and
- 29 upon the boiler or unfired pressure vessel shall, upon
- 30 conviction, be sentenced to pay \$500 per day for each day he

- 1 fails or refuses to place the boiler or unfired pressure vessel
- 2 out of service.
- 3 Section 20. Retention of existing fee schedule.
- 4 Until the department promulgates regulations establishing
- 5 fees to be charged for inspections, certificates of operation,
- 6 inspector commissions, inspector commission renewals,
- 7 registration of equipment and special equipment application, the
- 8 fees established by the act of April 9, 1929 (P.L.177, No.175),
- 9 known as The Administrative Code of 1929, shall remain in
- 10 effect.
- 11 Section 21. Repeal.
- 12 The act of May 2, 1929 (P.L.1513, No.451), referred to as the
- 13 Boiler Regulation Law, is repealed.
- 14 Section 22. Effective date.
- 15 This act shall take effect as follows:
- 16 (1) Section 8 shall take effect in one year.
- 17 (2) This section shall take effect immediately.
- 18 (3) The remainder of this act shall take effect in 30
- 19 days.