THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL No. 110 Session of 1997

INTRODUCED BY MOWERY, SALVATORE, GERLACH AND CORMAN, JANUARY 21, 1997

REFERRED TO FINANCE, JANUARY 21, 1997

AN ACT

- 1 Establishing the Legislative Tax Commission to study the impact
- of the taxation of business services, to recommend a business
- 3 services taxation policy, to provide guidance for the
- 4 adoption of a general taxing policy and to update these
- 5 policies annually.
- 6 The General Assembly of the Commonwealth of Pennsylvania
- 7 hereby enacts as follows:
- 8 Section 1. Short title.
- 9 This act shall be known and may be cited as the Legislative
- 10 Tax Commission Act.
- 11 Section 2. Statement of purpose.
- 12 As the cost of maintaining government services to the
- 13 citizens of this Commonwealth has risen sharply in the past few
- 14 years, resulting in increasing taxes which create impediments to
- 15 the existence of job opportunities and businesses in this
- 16 Commonwealth, the General Assembly hereby declares that it is
- 17 the purpose of this act to provide the General Assembly with the
- 18 advice and recommendations of those affected by taxing. It is
- 19 further the purpose of this act to develop a policy with respect

- 1 to taxation in general and the taxing of services specifically
- 2 by utilizing the expertise of individuals and businesses
- 3 affected by the implementation of a taxing policy.
- 4 Section 3. Definitions.
- 5 The following words and phrases when used in this act shall
- 6 have the meanings given to them in this section unless the
- 7 context clearly indicates otherwise:
- 8 "Commission." The Legislative Tax Commission established in
- 9 section 4.
- 10 Section 4. Establishment of commission.
- 11 There is hereby established a legislative advisory body to be
- 12 known as the Legislative Tax Commission.
- 13 Section 5. Powers and duties.
- 14 (a) General rule. -- The commission shall:
- 15 (1) Study the impact of the taxation of business
- 16 services.
- 17 (2) Recommend a taxing policy regarding the taxation of
- 18 business services.
- 19 (3) Provide guidance in the adoption of a general taxing
- 20 policy.
- 21 (4) Update these policies annually to ensure this
- 22 Commonwealth's competitiveness regarding the creation and
- 23 retention of job opportunities through the attraction, growth
- and expansion of new businesses.
- 25 (b) Reports.--The commission shall report its
- 26 recommendations to the General Assembly as follows:
- 27 (1) No later than six months after the effective date of
- this act, a report on the effect of the service taxes imposed
- by the act of August 4, 1991 (P.L.97, No.22), entitled "An
- act amending the act of March 4, 1971 (P.L.6, No.2), entitled

- 1 'An act relating to tax reform and State taxation by
 2 codifying and enumerating certain subjects of taxation and
- 3 imposing taxes thereon; providing procedures for the payment,
- 4 collection, administration and enforcement thereof; providing
- for tax credits in certain cases; conferring powers and
- 6 imposing duties upon the Department of Revenue, certain
- 7 employers, fiduciaries, individuals, persons, corporations
- 8 and other entities; prescribing crimes, offenses and
- 9 penalties,' further providing for the imposition of sales and
- 10 use tax on certain services and for the reissuance of sales
- and use tax licenses; providing for the increase of personal
- income tax, for poverty exemptions to the tax, for notice of
- certain sales and transfers and for the withholding of
- 14 certain tax on shares; further providing for the imposition,
- rate and collection of corporate net income tax and capital
- stock and franchise tax; further providing for the collection
- of bank shares tax, insurance premiums tax, and title
- insurance and trust companies tax; extending the utilities
- 19 gross receipts tax; further providing for the collection of
- 20 the public utility realty tax; increasing the rate of the
- 21 cigarette tax; imposing a cigarette floor tax; further
- 22 providing for commissions for cigarette tax agents, and
- 23 dedicating a portion of the revenues for agricultural
- farmland preservation and children's health care; further
- 25 providing for imposition, collection and administration of
- 26 tax on property passing upon death; further providing for the
- 27 reports and payments of certain estimated taxes; and making
- 28 repeals."
- 29 (2) No later than April 30 of the year following passage
- of this act, recommendations for legislation on the

- 1 institution of a general taxing policy by the General
- 2 Assembly.
- 3 (3) No later than April 30 of each year after the
- 4 effective date of this act, a report on the effect of this
- 5 Commonwealth's general taxing policy and recommendations for
- 6 an updating of that policy.
- 7 Section 6. Commission members.
- 8 (a) Number. -- There shall be 18 members appointed to the
- 9 commission.
- 10 (b) Interests represented.--Members shall be appointed in a
- 11 manner which gives wide representation of the various geographic
- 12 regions of this Commonwealth. Members shall represent the
- 13 academic, financial, labor, manufacturing, business services,
- 14 transportation, wholesale, retail, public utility, construction
- 15 industry and legal communities of this Commonwealth.
- 16 (c) Appointment.--Members shall be appointed as follows:
- 17 (1) The President pro tempore of the Senate shall
- appoint one representative from each of the following groups:
- 19 (i) The academic community.
- 20 (ii) The financial community.
- 21 (iii) The labor community.
- 22 (iv) The manufacturing community.
- (v) The Pennsylvania Bar Association.
- 24 (2) The Speaker of the House of Representatives shall
- appoint a certified public accountant and one representative
- 26 from each of the following groups:
- 27 (i) The academic community.
- 28 (ii) The financial community.
- 29 (iii) The labor community.
- 30 (iv) The manufacturing community.

- 1 (3) The Minority Leader of the Senate shall appoint one
- 2 representative from each of the following groups:
- 3 (i) The transportation community.
- 4 (ii) The wholesale community.
- 5 (iii) The business services community.
- 6 (iv) The public utilities community.
- 7 (4) The Minority Leader of the House of Representatives
- 8 shall appoint one representative from each of the following
- 9 groups:
- 10 (i) The construction industry community.
- 11 (ii) The retail community.
- 12 (iii) The nonprofit organization community.
- 13 (iv) The public utilities community.
- 14 (d) Terms.--Each commission member's term shall be
- 15 coterminous with the term of office of the appointing official.
- 16 (e) Chairperson.--The commission shall elect a chairperson
- 17 at its first regularly scheduled meeting after the effective
- 18 date of this act and annually thereafter. Election shall be by
- 19 majority vote.
- 20 (f) Compensation. -- No compensation shall be paid to a
- 21 commission member other than reimbursement for actual expenses
- 22 incurred.
- 23 Section 7. Commission meetings.
- 24 (a) Frequency. -- The commission shall meet at least four
- 25 times a year. It may meet more often if necessary to complete
- 26 its agenda or to respond to requests of the Majority Leader of
- 27 the Senate and Majority Leader of the House of Representatives
- 28 and the Minority Leader of the Senate and Minority Leader of the
- 29 House of Representatives concerning the impact of any tax
- 30 proposals.

- 1 (b) Quorum.--To transact its business, a quorum of the
- 2 commission shall be present. A quorum consists of eight members.
- 3 Section 8. Administration.
- 4 The Joint State Government Commission shall provide
- 5 sufficient staff and other administrative support to the
- 6 Legislative Tax Commission to assist it in carrying out its
- 7 duties.
- 8 Section 9. Expiration.
- 9 This act shall expire December 31, 2000.
- 10 Section 10. Effective date.
- 11 This act shall take effect in 60 days.