THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 2952 Session of 1992

INTRODUCED BY BISHOP, PESCI, TRELLO, HARPER, SALOOM, VEON, JAMES AND OLIVER, SEPTEMBER 29, 1992

REFERRED TO COMMITTEE ON AGRICULTURE AND RURAL AFFAIRS, SEPTEMBER 29, 1992

AN ACT

Amending the act of December 1, 1965 (P.L.988, No.368), entitled, as amended, "An act relating to weights and 3 measures; regulating the use and sale, and providing for the inspection of weighing and measuring devices; regulating the sale and packaging of commodities; imposing duties and conferring powers upon the Attorney General and Department of 6 7 Justice and certain local officials; and prescribing penalties," further providing for certain standards and testing of certain commodities; and making editorial changes. 10 The General Assembly of the Commonwealth of Pennsylvania 11 hereby enacts as follows: 12 Section 1. The title of the act of December 1, 1965 13 (P.L.988, No.368), known as the Weights and Measures Act of 14 1965, amended December 18, 1968 (P.L.1247, No.396), is amended 15 to read: 16 AN ACT 17 Relating to weights and measures; regulating the use and sale, 18 and providing for the inspection of weighing and measuring devices; regulating the sale and packaging of commodities; 19 20 imposing duties and conferring powers upon the [Attorney 21 General and Department of Justice] Department of Agriculture

- 1 and certain local officials; and prescribing penalties.
- 2 Section 2. Section 2(4) and (5) of the act, amended December
- 3 18, 1968 (P.L.1247, No.396), are amended and the section is
- 4 amended by adding a clause to read:
- 5 Section 2. Definitions.--When used in this act, the
- 6 following words and phrases shall have the meanings ascribed to
- 7 them in this section unless the context clearly indicates
- 8 otherwise:
- 9 * * *
- 10 [(4) "Attorney General." The Attorney General shall include
- 11 counsel general, attorney general, deputy attorney general,
- 12 assistant attorney general, special attorney general or an
- 13 attorney at law, designated by the attorney general or as
- 14 provided for in section 16 of this act.]
- 15 (4.1) "Department." The Department of Agriculture of the
- 16 Commonwealth.
- 17 (5) "Director." The Director of the Bureau of Standard
- 18 Weights and Measures of the Department of [Internal Affairs.]
- 19 Agriculture.
- 20 * * *
- 21 Section 3. Section 3 of the act, amended June 23, 1970
- 22 (P.L.423, No.141), is amended to read:
- 23 Section 3. Systems of Weights and Measures.--The system of
- 24 weights and measures in customary use in the United States and
- 25 the metric system of weights and measures are jointly recognized
- 26 and one or both of these systems shall be used for all
- 27 commercial purposes in the Commonwealth of Pennsylvania. The
- 28 definitions of basic units of weight and measure, the tables of
- 29 weight and measure and weights and measures equivalents as
- 30 published by the National [Bureau of Standards] <u>Institute of</u>

- 1 <u>Standards and Technology</u> are recognized and shall govern
- 2 weighing and measuring equipment and transactions in the State.
- 3 Section 4. Section 4 of the act is amended to read:
- 4 Section 4. State Standards of Weight and Measure. -- Such
- 5 weights and measures in conformity with the standards of the
- 6 United States as have been supplied to the State by the Federal
- 7 government or otherwise obtained by the State for use as State
- 8 standards shall, when the same have been certified as being
- 9 satisfactory for use as such by the National [Bureau of
- 10 Standards] <u>Institute of Standards and Technology</u> be the State
- 11 standards of weight and measure. The State standards shall be
- 12 kept in a safe and suitable place in the office or laboratory of
- 13 the State Bureau of Standard Weights and Measures; shall not be
- 14 removed from the office or laboratory except for repairs or for
- 15 certification; and shall be submitted at least once in ten years
- 16 to the National [Bureau of Standards] Institute of Standards and
- 17 Technology for certification. The State standards shall be used
- 18 only in verifying the office standards and for scientific
- 19 purposes.
- 20 Section 5. Sections 6, 7, 8, 9, 10, 11, 12, 13, 14, 15, 16,
- 21 18, 19, 20(a) and 21(c) of the act, amended December 18, 1968
- 22 (P.L.1247, No.396), are amended to read:
- 23 Section 6. Director and Inspectors of Weights and
- 24 Measures. -- There shall be a director of weights and measures and
- 25 inspectors of weights and measures and necessary technical and
- 26 clerical personnel who shall be appointed by the [Attorney
- 27 General] department and who shall collectively comprise the
- 28 State Bureau of Standard Weights and Measures, of which the
- 29 director shall be the chief. The [Attorney General] department
- 30 shall be allowed such sums for salaries for the director, the

- 1 inspectors and the necessary technical and clerical employes,
- 2 for necessary equipment and supplies and for traveling and
- 3 contingent expenses, as shall be appropriated by the General
- 4 Assembly.
- 5 Section 7. General Powers and Duties of [Attorney General]
- 6 <u>Department.--[The Attorney General]</u> <u>The State Metrology</u>
- 7 Laboratory shall have the custody of the State standards of
- 8 weight and measure and of the other standards and equipment
- 9 provided for by this act and shall keep accurate records of the
- 10 same. The [Attorney General] department shall enforce the
- 11 provisions of this act[. He shall have] and keep a general
- 12 supervision over the weights and measures offered for sale, sold
- 13 or in use in the State.
- 14 Section 8. Specific Powers and Duties of [Attorney General]
- 15 <u>Department</u>; Regulations.--(a) The [Attorney General] <u>department</u>
- 16 shall issue from time to time regulations for the enforcement
- 17 and administration of this act, which regulations upon being
- 18 [filed with the Department of State under the procedures
- 19 established by the Administrative Agency Law, act of June 4,
- 20 1945 (P.L.1388), and its amendments, promulgated pursuant to
- 21 the act of July 31, 1968 (P.L.769, No.240), referred to as the
- 22 <u>Commonwealth Documents Law</u>, shall have the force and effect of
- 23 law. These regulations may include:
- 24 (1) Standards of net weight, measure, count and standards of
- 25 fill for any commodity in package form.
- 26 (2) Rules governing the technical and reporting procedures
- 27 to be followed and the report and record forms and marks of
- 28 approval and rejection to be used by inspectors of weights and
- 29 measures in the discharge of their official duties.
- 30 (3) Exemptions from the sealing or marking requirements of

- 1 section 14 of this act with respect to weights and measures of
- 2 such character or size that such sealing or marking would be
- 3 inappropriate, impracticable or damaging to the apparatus in
- 4 question.
- 5 (b) These regulations shall include specifications,
- 6 tolerances and regulations for weights and measures of the
- 7 character of those specified in section 10 of this act designed
- 8 to eliminate from use without prejudice to apparatus that
- 9 conforms as closely as practicable to the official standards
- 10 those (i) that are not accurate; (ii) that are of such
- 11 construction that they are faulty, that is, that are not
- 12 reasonably permanent in their adjustment or will not repeat
- 13 their indications correctly; or (iii) that facilitate the
- 14 perpetration of fraud. The specifications, tolerances and
- 15 regulations for commercial weighing and measuring devices,
- 16 together with amendments thereto as recommended by the National
- 17 [Bureau of Standards] Institute of Standards and Technology and
- 18 published in National [Bureau of Standards] <u>Institute of</u>
- 19 <u>Standards and Technology</u> Handbook 44, and supplements thereto,
- 20 or in any publication revising or superseding Handbook 44, shall
- 21 be the specifications, tolerances and regulations for commercial
- 22 weighing and measuring devices of the Commonwealth of
- 23 Pennsylvania except insofar as specifically modified, amended or
- 24 rejected by a regulation issued by the [Attorney General]
- 25 <u>department</u>. For the purposes of this act, apparatus shall be
- 26 deemed to be "correct" when it conforms to all applicable
- 27 requirements promulgated as specified in this section; other
- 28 apparatus shall be deemed to be "incorrect."
- 29 (c) Regulations [promulgated hereunder shall be effective
- 30 thirty days from the date of their filing with the Department of

- 1 State during which period interested parties may submit to the
- 2 Attorney General, in writing, any objections to the proposed
- 3 regulations and the reasons supporting such objections. In
- 4 addition, the Attorney General shall hold a hearing upon the
- 5 written request of three or more interested parties made within
- 6 said thirty day period, in which case the Attorney General may,
- 7 at his discretion, further postpone the effective date of the
- 8 regulation.] shall be promulgated in the manner provided in the
- 9 <u>Commonwealth Documents Law.</u>
- 10 Section 9. Testing and Inspecting of Standards.--The
- 11 [Attorney General] State Metrology Laboratory at least once
- 12 every five years shall test the standards of weight and measure
- 13 procured by any city or county for which a sealer of weights and
- 14 measures has been appointed and shall approve the same when
- 15 found to be correct; and he shall inspect such standards at
- 16 least once every two years.
- 17 Section 10. General Testing and Inspecting. -- When not
- 18 otherwise provided by law, the [Attorney General] department
- 19 shall have the powers to inspect and test to ascertain if they
- 20 are correct all weights and measures kept, offered or exposed
- 21 for sale. It shall be the duty of the [Attorney General]
- 22 <u>department</u> within a twelve-month period, or less frequently if
- 23 in accordance with a schedule issued by him and as much oftener
- 24 as he may deem necessary, to inspect and test to ascertain if
- 25 they are correct, all weights and measures commercially used (i)
- 26 in determining the weight, measurement or count of commodities
- 27 or things sold, offered or exposed for sale on the basis of
- 28 weight, measure or of count; or (ii) in computing the basic
- 29 charge or payment for services rendered on the basis of weight,
- 30 measure or of count. With respect to single-service devices,

- 1 that is, devices designed to be used commercially only once and
- 2 to be then discarded, and with respect to devices uniformly
- 3 mass-produced, as by means of a mold or die and not susceptible
- 4 to individual adjustment, tests may be made on representative
- 5 samples of such devices and the lots of which such samples are
- 6 representative shall be held to be correct or incorrect upon the
- 7 basis of the results of the inspections and tests on such
- 8 samples.
- 9 Section 11. Investigations.--The [Attorney General]
- 10 <u>department</u> shall investigate complaints made to [him] <u>it</u>
- 11 concerning violations of the provisions of this act and shall
- 12 upon [his] its own initiative conduct such investigations as
- 13 [he] <u>it</u> deems appropriate and advisable, to develop information
- 14 on prevailing procedures in commercial quantity determination
- 15 and on possible violations of the provisions of this act, and to
- 16 promote the general objective of accuracy in the determination
- 17 and representation of quantity in commercial transactions.
- 18 Section 12. Inspection of Packages.--The [Attorney General]
- 19 <u>department</u> shall, from time to time, weigh or measure and
- 20 inspect packages or amounts of commodities kept, offered or
- 21 exposed for sale, sold or in the process of delivery, to
- 22 determine whether the same contain the amounts represented and
- 23 whether they be kept, offered or exposed for sale or sold in
- 24 accordance with law; and when such packages or amounts of
- 25 commodities are found not to contain the amounts represented or
- 26 are found to be kept, offered or exposed for sale in violation
- 27 of law, the [Attorney General] department may order them off
- 28 sale and may so mark or tag them as to show them to be illegal.
- 29 In carrying out the provisions of this section, the [Attorney
- 30 General, whenever possible, shall employ sampling procedures

- 1 recommended by the National Bureau of Standards, under which the
- 2 compliance of a given lot of packages will be determined on the
- 3 basis of the result obtained on a sample selected from and
- 4 representative of such lot.] <u>department shall use the National</u>
- 5 Institute of Standards and Technology Handbook 133, latest
- 6 edition, containing any amendments or supplements thereto, or
- 7 which may be superseded by a new handbook, except insofar as
- 8 specifically modified, amended or rejected by a regulation
- 9 <u>issued by the department</u>. No person shall (i) sell or keep,
- 10 offer or expose for sale in intrastate commerce any package or
- 11 amount of commodity that has been ordered off sale or marked or
- 12 tagged as provided in this section, unless and until such
- 13 package or amount of commodity has been brought into full
- 14 compliance with all legal requirements; or (ii) dispose of any
- 15 package or amount of commodity that has been ordered off sale or
- 16 marked or tagged as provided in this section and that has not
- 17 been brought into compliance with legal requirements in any
- 18 manner except with the specific approval of the [Attorney
- 19 General] department.
- 20 Section 13. Stop-Use, Stop-Removal and Removal Orders.--(a)
- 21 The [Attorney General] department shall have the power to issue
- 22 stop-use orders, stop-removal orders and removal orders with
- 23 respect to weights and measures being, or susceptible of being,
- 24 commercially used and to issue stop-removal orders and removal
- 25 orders with respect to packages or amounts of commodities kept,
- 26 offered or exposed for sale, sold or in the process of delivery,
- 27 whenever in the course of [his] the department's enforcement of
- 28 the provisions of this act [he] the department deems it
- 29 necessary or expedient to issue such orders.
- 30 (b) No person shall use, remove from the premises specified

- 1 or fail to remove from the premises specified any weight,
- 2 measure or package or amount of commodity contrary to the terms
- 3 of a stop-use order, stop-removal order or removal order issued
- 4 under the authority of this section.
- 5 (c) Whenever an aggrieved person shall appeal or seek to
- 6 enjoin enforcement of any order issued by the [Attorney General]
- 7 <u>department</u> pursuant to this section, such proceeding shall be
- 8 brought in the court of common pleas of the judicial district in
- 9 which the weight, measure or commodity was located at the time
- 10 of the issuance of the [Attorney General's] department's order.
- 11 Section 14. Disposition of Correct and Incorrect
- 12 Apparatus. -- (a) The [Attorney General] department shall approve
- 13 for use and seal or mark with appropriate devices such weights
- 14 and measures as [he] it finds upon inspection and test to be
- 15 "correct" as defined in section 8 of this act and shall reject
- 16 and mark or tag "rejected" such weights and measures as [he] it
- 17 finds upon inspection or test to be "incorrect" as defined in
- 18 section 8 of this act, but which in [his] its best judgment are
- 19 susceptible to satisfactory repair. Such sealing or marking
- 20 shall not be required with respect to such weights and measures
- 21 as may be exempted therefrom by a regulation of the [Attorney
- 22 General] <u>department</u> issued under the authority of section 8 of
- 23 this act.
- 24 (b) The [Attorney General] <u>department</u> shall condemn and may
- 25 seize and may destroy weights and measures found to be incorrect
- 26 that in [his] <u>its</u> best judgment are not susceptible to
- 27 satisfactory repair. Weights and measures that have been
- 28 rejected may be confiscated and may be destroyed by the
- 29 [Attorney General] <u>department</u> if not corrected as required by
- 30 section 20 of this act or if used or disposed of contrary to the

- 1 requirements of section 20 of this act.
- 2 Section 15. Police Powers; Right of Entry and Stoppage. -- (a)
- 3 With respect to the enforcement of this act and any other acts
- 4 dealing with weights and measures [that he is or may be
- 5 empowered to enforce, the Attorney General] the department may
- 6 seize for use as evidence without formal warrant, incorrect or
- 7 unsealed weights and measures or amounts or packages of
- 8 commodity found, prior to seizure, to be used, retained, offered
- 9 or exposed for sale or sold in violation of law.
- 10 (b) [In the performance of his official duties, the Attorney
- 11 General] The department is authorized to enter and go into or
- 12 upon, without formal warrant, any structure or premises and to
- 13 stop any person whatsoever and to require him to proceed with or
- 14 without any vehicle of which he may be in charge to the nearest
- 15 available testing apparatus tested and approved by the [Attorney
- 16 General] <u>department</u>, a city or a county.
- 17 <u>(c) The department shall utilize the method of sale of</u>
- 18 commodities as stated in the National Institute of Standards and
- 19 Technology Handbook 130, except insofar as specifically
- 20 modified, amended or rejected by a regulation issued by the
- 21 department.
- 22 Section 16. Powers and Duties of Director and Inspector .--
- 23 The powers and duties given to and imposed upon the [Attorney
- 24 General] department by sections 9, 10, 11, 12, 13, 14, 15, 19
- 25 and 37 of this act are hereby given to and imposed upon the
- 26 director and inspectors also when acting under the instructions
- 27 and at the direction of the [Attorney General] department.
- 28 Section 18. City and County Standards and Equipment.--(a)
- 29 The mayor of each city and the board of county commissioners of
- 30 each county for which a sealer has been appointed shall (i)

- 1 procure at the expense of the city or county, as the case may
- 2 be, such standards of weight and measure and such additional
- 3 equipment to be used for the enforcement of the provisions of
- 4 this act in such city or county as may be prescribed by the
- 5 [Attorney General] <u>department</u>; (ii) provide a suitable office
- 6 for the sealer; and (iii) make provisions for the necessary
- 7 clerical services, supplies and transportation and for defraying
- 8 contingent expenses incident to the official activities of the
- 9 sealer in carrying out the provisions of this act.
- 10 (b) When the standards of weight and measure required by
- 11 this section to be provided by a city or county shall have been
- 12 examined and approved by the [Attorney General] department, they
- 13 shall be the official standards for such city or county.
- 14 (c) It shall be the duty of the sealer to make or to arrange
- 15 to have made, at least as frequently as once a year, comparisons
- 16 between his field standards and appropriate standards of a
- 17 higher order belonging to his city or county, as the case may
- 18 be, or to the State in order to maintain such field standards in
- 19 accurate condition.
- 20 Section 19. Concurrent Jurisdiction. -- In cities and counties
- 21 for which sealers of weights and measures have been appointed as
- 22 provided for by local regulations, the [Attorney General]
- 23 <u>department</u> shall have concurrent authority to enforce the
- 24 provisions of the act.
- 25 Section 20. Duty of Owners of Incorrect Apparatus.--(a)
- 26 Weights and measures that have been rejected under the authority
- 27 of the [Attorney General] department or of a sealer shall remain
- 28 subject to the control of the rejecting authority until such
- 29 time as suitable repair or disposition thereof has been made as
- 30 required by this section.

- 1 * * *
- 2 Section 21. Method of Sale of Commodities.--* * *
- 3 (c) The [Attorney General] <u>department</u> may issue such
- 4 reasonable regulations as are necessary to assure that amounts
- 5 of commodity sold are determined in accordance with good
- 6 commercial practice and are so determined and represented as to
- 7 be accurate and informative to all parties at interest. In
- 8 <u>issuing these regulations</u>, the department shall recognize the
- 9 method of sale of commodities as stated in the National
- 10 Institute of Standards and Technology Handbook 130, except as
- 11 otherwise modified, amended or rejected by regulation.
- 12 Section 6. Sections 22 and 34 of the act, amended June 23,
- 13 1970 (P.L.423, No.141), are amended to read:
- 14 Section 22. Packages; Declarations of Quantity and Origin;
- 15 Variations; Exemptions.--(a) Except as otherwise provided in
- 16 this act, any commodity in package form introduced or delivered
- 17 for introduction into or received in intrastate commerce kept
- 18 for the purpose of sale or offered or exposed for sale in
- 19 intrastate commerce shall bear on the outside of the package
- 20 such definite, plain and conspicuous declarations of (1) the
- 21 identity of the commodity in the package unless the same can
- 22 easily be identified through the wrapper or container; (2) the
- 23 net quantity of the contents in terms of weight, measure or
- 24 count; and (3) in the case of any package kept, offered or
- 25 exposed for sale or sold any place other than on the premises
- 26 where packed, the name and place of business address of the
- 27 manufacturer, packer or distributor as may be prescribed by
- 28 regulation issued by the [Attorney General] <u>department</u>:
- 29 Provided, That, in connection with the declaration required
- 30 under clause (2), neither the qualifying term "when packed" or

- 1 any words of similar import nor any term qualifying a unit of
- 2 weight, measure or count (for example "jumbo," "giant," "full,"
- 3 and the like) that tends to exaggerate the amount of commodity
- 4 in a package shall be used.
- 5 (b) Under clause (2) of subsection (a) of this section, the
- 6 [Attorney General] <u>department</u> shall, by regulation, establish
- 7 (i) reasonable variations to be allowed which may include
- 8 variations below the declared weight or measure caused by
- 9 ordinary and customary exposure only after the commodity is
- 10 introduced into intrastate commerce to conditions that normally
- 11 occur in good distribution practice and that unavoidably result
- 12 in decreased weight or measure; (ii) exemptions as to small
- 13 packages; and (iii) exemptions as to commodities put up in
- 14 variable weights or sizes for sale intact and either customarily
- 15 not sold as individual units or customarily weighed or measured
- 16 at time of sale to the consumer.
- 17 (c) All commodities not considered as commodities in package
- 18 form within the meaning of the act or labeled as to net contents
- 19 at the time of sale, shall be counted, measured or weighed in
- 20 full view of the purchaser at the time of sale on a weighing or
- 21 measuring device approved by the department and inspected as to
- 22 accuracy by the several State, county and city inspectors of
- 23 weights and measures; and a statement of result of such count,
- 24 measure or weight shall be made to the purchaser by the person
- 25 making the sale. All commodities not considered as commodities
- 26 in package form within the meaning of the act or labeled as to
- 27 net contents at the time of sale, and which shall be ordered by
- 28 telephone or in some manner wherein the purchaser is not present
- 29 at the time the commodities are weighed, measured or counted,
- 30 shall have marked plainly thereon by the seller or his agent,

- 1 the contents either by weight, measure or count, or a written
- 2 memorandum of the same shall be delivered with the commodity to
- 3 purchaser.
- 4 Section 34. Hindering or Obstructing Officer; Penalties.--
- 5 Any person who shall hinder or obstruct in any way the [Attorney
- 6 General] <u>department</u>, the director or any one of the inspectors
- 7 or a sealer or deputy sealer in the performance of his official
- 8 duties shall upon conviction thereof, in a summary proceeding be
- 9 punished by a fine of not less than twenty dollars (\$20) or more
- 10 than two hundred dollars (\$200), or by imprisonment for not more
- 11 than three months, or by both such fine and imprisonment.
- 12 Section 7. Sections 35 and 37 of the act, amended December
- 13 18, 1968 (P.L.1247, No.396), are amended to read:
- 14 Section 35. Impersonation of Officer; Penalties.--Any person
- 15 who shall impersonate in any way the [Attorney General]
- 16 <u>department</u>, the director or any one of the inspectors or a
- 17 sealer or deputy sealer by the use of his seal or a counterfeit
- 18 of his seal or in any other manner shall be guilty of a
- 19 misdemeanor, and upon conviction thereof, shall be punished by a
- 20 fine of not less than one hundred dollars (\$100), or more than
- 21 five hundred dollars (\$500), or by imprisonment for not more
- 22 than one year, or by both such fine and imprisonment.
- 23 Section 37. Injunction.--The [Attorney General] <u>department</u>
- 24 is authorized to apply to any court of competent jurisdiction
- 25 for, and such court upon hearing and for cause shown may grant,
- 26 a temporary or permanent injunction restraining any person from
- 27 violating any provision of this act.
- 28 Section 8. This act shall take effect in 60 days.