## THE GENERAL ASSEMBLY OF PENNSYLVANIA

# HOUSE BILL No. $2176{ }^{\circ} \mathrm{mmon}$ 

INTRODUCED BY DeWEESE, GIGLIOTTI, PERZEL, EVANS, BELARDI, BELFANTI, BUTKOVITZ, CALTAGIRONE, CAPPABIANCA, CARN, COHEN, COLAFELLA, COLAIZZO, COWELL, DALEY, DeLUCA, DERMODY, HALUSKA, HARPER, HAYDEN, HUGHES, ITKIN, JAMES, JAROLIN, LAUGHLIN, LESCOVITZ, LUCYK, MARKOSEK, McGEEHAN, McNALLY, MELIO, MICHLOVIC, MIHALICH, MURPHY, OLASZ, OLIVER, PESCI, PETRARCA, PISTELLA, PRESTON, RICHARDSON, RIEGER, ROBINSON, ROEBUCK, SALOOM, SCRIMENTI, STEIGHNER, STISH, STUBAN, SURRA, TANGRETTI, THOMAS, TRICH, VAN HORNE, VEON, WILLIAMS, KOSINSKI, LaGROTTA, TIGUE, KUKOVICH, JOSEPHS, LEVDANSKY, WOZNIAK, MRKONIC, KRUSZEWSKI, CESSAR, ANDERSON AND CORNELL, NOVEMBER 12, 1991

AS REPORTED FROM COMMITTEE ON FINANCE, HOUSE OF REPRESENTATIVES, AS AMENDED, NOVEMBER 18, 1991

## AN ACT

Authorizing limited gambling on excursion boats; imposing a tax on adjusted gross receipts from such gambling; requiring licenses; imposing fees; and providing penalties for violations.

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The General Assembly of the Commonwealth of Pennsylvania hereby enacts as follows:

Section 1. Short title.

This act shall be known and may be cited as the Excursion Boat Gambling Act for Waterfront Economic Development. Section 2. Definitions.

The following words and phrases when used in this act shall have the meanings given to them in this section unless the
context clearly indicates otherwise:
"Adjusted gross receipts." The gross receipts less winnings paid to wagerers.
"Applicant." A person, including an individual, partnership, corporation or association applying for an occupational license or applying for a license to operate an excursion gambling boat.
"Cheat." To alter the selection of criteria which determine the result of a gambling game or the amount or frequency of payment in a gambling game.
"Commission." The Excursion Boat Gambling Commission created under this act.
"Distributor." A person who sells, markets or otherwise distributes gambling games, devices or implements of gambling which are usable in the lawful conduct of gambling games pursuant to this act to a licensee authorized to conduct gambling games pursuant to this act.
"Dock." The location where an excursion gambling boat is continuously docked or where it moors for the purpose of embarking passengers for and disembarking passengers from a gambling excursion.
"Excursion gambling boat." A self-propelled excursion boat, having a capacity of at least 200 persons, on which lawful gambling is authorized and licensed as provided in this act.
"Exeursion season." The months of Januaxy through Deember. <-
"EXCURSION SEASON." THE PERIOD OF TIME BEGINNING MARCH 1 AND <ENDING NOVEMBER 30.
"Gambling device." A slot machine or video game of chance.
"Gambling game." Includes, but is not limited to, twentyone, poker, keno layout, dice, slot machine, video game of chance or roulette wheel and any other game as may be authorized
by this act.
"Gross receipts." The total sums wagered under this act.
"Holder of occupational license." A person licensed by the Excursion Boat Gambling Commission to perform an occupation which the commission has identified as requiring a license to engage in excursion boat gambling.
"Implements of gambling." Any product, device or component thereof the use of which directly influences the outcome of a gambling game.
"Law enforcement agency." Any State or local police department or law enforcement agency having the power to exercise jurisdiction over excursion boat gambling.
"Licensee." A person licensed under this act.
"Manufacturer." A person who designs, assembles, fabricates, produces, constructs or otherwise prepares a product or a component part of a product of any implement of gambling usable in the lawful conduct of gambling games pursuant to this act.
"Municipality." A city, borough, incorporated town ox township, regardless of form of government. The term shall not include counties.
"MUNICIPALITY." A CITY OF THE FIRST OR SECOND CLASS. \ll
"Operator." A person who is licensed to operate an excursion gambling boat that he owns.

Section 3. Application of act.
This act applies only to excursion boat gambling. It does not apply to horse racing, the State lottery, bingo or any other type of gambling. Section 4. Powers and authority.

The commission shall have full jurisdiction over and shall supervise all gambling operations governed by this act, and
shall have the following powers:
(1) To investigate and determine the eligibility of applicants for a license, and to select among competing applicants, the applicant or applicants which best serve the interests of the citizens of this Commonwealth.
(2) To license operators, to identify occupations within the excursion gambling boat operations which require licensing, to adopt standards for licensing the occupations, and to establish fees for the occupational licenses. The fees shall be paid to the commission and, net of the expenses of the commission and reimbursements to the Attorney General as provided below, the fees shall be deposited in the Lottery Fund for the benefit of senior citizens. All net revenue received by the commission from license fees and admission fees shall likewise be deposited in the special account in the Lottery Fund. The commission shall allocate a minimum of $\$ 1,000,000$ annually to be used for the treatment of compulsive behaviors in accordance with regulations adopted by the commission. The first such allocation shall be made in the first fiscal year commencing one year following the effective date of this act. The commission shall also allocate to the Office of Attorney General funds sufficient to reimburse the Office of Attorney General for its expenses incurred for law enforcement activities related to excursion gambling boats and the excursion gambling boat industry. The commission shall also entertain petitions from any other law enforcement agency which requests reimbursement from the commission for costs and expenses directly related to law enforcement activities resulting from excursion boat gambling.
(3) To adopt standards under which all excursion gambling boat operations shall be held and standards for the facilities within which the gambling operations shall be held. The commission may authorize the operation of gambling games on an excursion gambling boat which is also licensed to sell or serve alcoholic beverages, wine or beer.
(4) To regulate the wagering structure for gambling excursions, including providing a maximum wager of $\$ 5$ per hand or play and a maximum loss of $\$ 200$ per individual player per gambling excursion.
(5) To enter the office, excursion gambling boat, facilities or other places of business of a licensee to determine compliance with this act.
(6) To investigate alleged violations of this act or commission rules, regulations, orders or decisions, and, IN <THE COURSE OF SUCH INVESTIGATIONS, TO SEIZE AND IMPOUND BOOKS AND RECORDS OF OPERATIONS, SUPPLIES, EQUIPMENT, CASH BOXES, COUNTING ROOMS, GAMES OR GAMING DEVICES, AND to take appropriate disciplinary action against a licensee or a holder of an occupational license for a violation, or refer the same to the appropriate law enforcement agency.
(7) To require a licensee, an employee of a licensee or holder of an occupational license to remove a person violating a provision of this act or the commission rules, orders, final orders or other person deemed to be undesirable from the excursion gambling boat facilities.
(8) To require the removal of a licensee, an employee of a licensee or a holder of an occupational license for a violation of this act or a commission rule, regulation, order or decision or for engaging in a fraudulent practice.
(9) To impose fines upon any corporation, association or person participating in any way at any place where any excursion boat gambling is conducted, other than as a patron and whether licensed by the commission or not, for a violation of any provision of this act or the rules and regulations promulgated by the commission, not exceeding $\$ 5,000$ for each violation, which fines shall be paid into the State Treasury through the Department of Revenue and credited to the Lottery Fund.
(10) To require an operator to file an annual balance sheet and profit and loss statement pertaining to the operator's gambling activities in this Commonwealth, together with a list of the stockholders or other persons having any equity or beneficial interest in the gambling activities of each operator.
(11) To issue subpoenas for the attendance of witnesses and subpoenas duces tecum for the production of books, records and other pertinent documents and to administer oaths and affirmations to witnesses.
(12) To keep accurate and complete records of its proceedings and to certify the records as may be appropriate.
(13) To assess a fine and revoke or suspend licenses.
(14) To take any other action as may be reasonable or appropriate to enforce this act and commission rules, regulations, orders and decisions.
(15) To require all licensees of gambling game operations to utilize a cashless wagering system whereby all players' money is converted to tokens, electronic cards or chips which can be used only for wagering on the excursion gambling boat.
(16) To ensure that the gambling games authorized under this act are conducted fairly. No gambling device shall be set to pay out less than $80 \%$ of all wagers.
(17) To promulgate such regulations as may be necessary to implement this act.
(18) To appoint an executive director to hold office at its pleasure. The executive director shall have powers and duties as the commission shall prescribe and shall receive compensation as the commission shall determine. The executive director shall have the authority to employ personnel necessary to carry out the duties of the office. No executive director shall hold office unless he has a minimum of ten years administrative experience. The Pennsylvania State Police must also conduct a thorough background check on the individuals under consideration by the commission for the position of executive director. The executive director will be required to meet the same qualification criteria and give the same oath of office, and will be subject to the same disqualification criteria, as required of appointees to the commission under sections 20, 21 and 22.
(19) To require any applicant for the position of executive director or any other position for which a license is required under this act, to pay the cost of a criminal history record check, as required in 18 Pa.C.S. § 9151 (relating to right to access and review) and a record check conducted by the Federal Bureau of Investigations.
(20) To use funds derived from license and admission fees to acquire such furnishing, equipment, supplies, stationery, books, motor vehicles and any items or equipment it may deem necessary or desirable in carrying out its duties
as provided for in this act.
(21) To incur such other expenses, within the limits of available funds, as it may deem necessary.

Section 5. Statement of intent.
(a) General rule.--A person who intends to apply for a manufacturer's, distributor's or excursion gambling boat operator's license, must first file a statement of intent with the commission. The statement shall include:
(1) the name and address of the person, partnership or corporation which intends to file an application; and
(2) the type of license that will be applied for. (b) Fees.--
(1) The filing fees which must accompany the statement of intent shall be as follows:
(i) For manufacturers and distributors $\$ 2,500$.
(ii) For operators $\$ 25,000$.
(2) The filing fee shall be applied to the applicant's license fee if a license is subsequently approved by the commission.
(3) The full fee shall be refunded if the subsequent application is denied by the commission.
(4) An applicant may also withdraw the statement of intent at any time and shall be entitled to a full refund of the fee.
(c) When not required.--The statement of intent is not required for renewal of a license nor is it required of an applicant for an occupational license.
(d) Waiver.--The requirement of a statement of intent is waived 12 months after the effective date of this act if the commission certifies it has sufficient finances on hand to meet
the budget requirements of this act. The certification shall be published in the Pennsylvania Bulletin.

Section 6. Applications for excursion gambling boat operators' licenses.
(a) General rule.--A person may apply to the commission for a license to operate excursion gambling boats athin a county FROM A PORT IN A MUNICIPALITY AS described in section 9. The application shall be filed with the administrator of the commission at least 90 days before the first day of the next excursion season, shall identify each excursion gambling boat upon which gambling games will be authorized and shall include United States Coast Guard registration number of each such boat, shall specify the exact location where each excursion gambling boat will be docked, and shall be in a form and contain such information as the commission prescribes. Notwithstanding the foregoing, an operator's license issued under the terms of this act will restrict the licensee to operate not more than two excursion gambling boats in any under section 9.
(b) Initial license fee.--The initial license fee shall be $\$ 50,000$.
(c) Annual license fee.--The annual license fee to operate an excursion gambling boat shall be based on the passengercarrying capacity, including crew, for which the excursion gambling boat is registered. The initial annual fee shall be $\$ 25$ per person-capacity and shall be subject to change pursuant to section 13 (c).

Section 7. Occupational, distributor and manufacturer licenses.
(a) License required.--A manufacturer or distributor of gambling games or implements of gambling and any person who will
be employed on a excursion gambling boat in an occupation designated by the commission shall apply for a license upon a form prescribed by the commission annually before January 1, and shall submit the appropriate license fee. A prospective licensee shall provide such information as the commission requires. The license fee for a distributor is $\$ 10,000$, and the license fee for a manufacturer is $\$ 10,000$. The license fee for an occupational license shall be established by the commission. The license fees shall be credited to the special account provided for in section 4(2).
(b) Limitations on operators.--
(1) An operator shall purchase all gambling games or implements of gambling from a distributor or manufacturer licensed pursuant to this act. An operator shall not sell, lease or give gambling games or implements of gambling to another licensee.
(2) An operator shall not be a manufacturer or distributor of gambling games or implements of gambling.
(3) A manufacturer shall not be a distributor or an operator.
(4) A distributor shall not be a manufacturer or an operator.
(c) Certification from crime commission.--Before a manufacturer's or distributor's license is issued pursuant to this section, the commission shall receive a certification from the Pennsylvania Crime Commission that the applicant is not connected to organized crime or involved in organized crime activities.
(d) Suspension or revocation of license.--The commission may suspend or revoke the license of a distributor or manufacturer
for a violation of this act or a rule adopted pursuant to this act committed by the distributor or manufacturer or an officer, director, employee or agent of the manufacturer or distributor.
(e) Procedures.--A manufacturer or distributor of gambling games who has been granted a license under this section shall have a representative within this Commonwealth to take delivery of gambling games or implements of gambling prior to delivery to an operator. The manufacturer or distributor shall provide the commission with a copy of the invoice showing the items shipped and a copy of the bill of lading. When received, the gambling games or implements of gambling shall be stored in a public warehouse in this Commonwealth until delivered to the operator or, after delivery is complete, the shipment may be transferred to an operator.

Section 8. Requirements of license applicant.
(a) Information.--An applicant to become a licensee, other than a holder of an occupational license, must produce information, documentation and assurances concerning the following:
(1) The full name, residence, date of birth, fingerprints and other personal identifying information as the commission deems necessary.
(2) A copy of the applicant's criminal history record information pursuant to 18 Pa.C.S. Ch. 91 (relating to criminal history record information). The applicant must also include copies of criminal history record information from any other jurisdiction where the applicant resided or had a principal place of business during a ten-year period immediately preceding the filing of the application. Where no such information exists, the applicant must submit a letter
so indicating from the respective law enforcement agency.
(3) Information, documentation and assurances concerning financial background and resources as may be required to establish by clear and convincing evidence the financial stability, integrity and responsibility of the applicant. Information under this paragraph includes, but is not limited to, bank references, business and personal income and disbursement schedules, tax returns and other reports filed with governmental agencies and business and personal accounting and check records and ledgers. In addition, the applicant must authorize in writing the examination of all bank accounts and records as deemed necessary by the commission. If a nonpublicly traded corporation has any equitable interest in the applicant, this paragraph applies to all stockholders of the corporation.
(4) Information, documentation and assurances as necessary to establish by clear and convincing evidence the integrity of all financial backers; investors; mortgages; bondholders; and holders of indentures, notes or other evidence of indebtedness, either in effect or proposed, which bears any relation to the excursion gambling boat proposal submitted by the applicant. The integrity of financial sources shall be judged upon the same standards as the applicant. The applicant must produce whatever information, documentation or assurances required to establish by clear and convincing evidence the adequacy of financial resources, both as to the completion of the excursion gambling boat and the operation of the excursion gambling boat.
(5) Information, documentation and assurances required to establish by clear and convincing evidence the applicant's
good character, honesty and integrity. Information under this paragraph includes, without limitation, information pertaining to family, habits, character, reputation, criminal and arrest record, business activities, financial affairs, business associates, professional associates and personal associates, covering at least the ten-year period immediately preceding the filing of the application. The applicant must notify the commission of any civil judgments obtained against the applicant pertaining to Federal, State or foreign antitrust or security regulation laws. If the applicant has conducted gaming operations in a jurisdiction which permits such activity, the applicant must produce letters of reference from the gaming or casino enforcement or control agency which specify the experiences of the agency with the applicant, the applicant's associates and the applicant's gaming operation. If the letters are not received within 60 days of request, the applicant may submit a statement under oath that, during the period such activities were conducted, the applicant was in good standing with the appropriate gaming or casino enforcement or control agency.
(6) Information, documentation and assurances as required to establish by clear and convincing evidence that the applicant has sufficient business ability and excursion gambling boat experience as to support the likelihood of creation and maintenance of a successful, efficient excursion gambling boat operation. The applicant must produce the names of all proposed excursion gambling boat employees as they become known, a description of their respective or proposed responsibilities and a full description of security systems and management controls proposed for the excursion gambling
boat and related facilities. This paragraph shall not apply to applicants for a distributor's license or a manufacturer's license.
(b) Applicant disqualification criteria.--The commission
shall deny a license to any applicant who is disqualified on the basis of any of the following criteria:
(1) Failure of the applicant to prove by clear and convincing evidence that the applicant is qualified in accordance with the provisions of this act.
(2) Failure of the applicant to provide information, documentation and assurances required by this act or requested by the commission; failure of the applicant to reveal any fact which is material to qualification; or supplying information which is untrue or misleading as to a material fact pertaining to the qualification criteria.
(3) The applicant or any person required to be qualified under this act as a condition of licensure has been convicted of, or pleaded guilty or no contest to, any of the following offenses or their equivalent in another jurisdiction:

Section $1134(a)(14),(30),(36)$ or (37) of the act of April 14, 1972 (P.L.233, No.64), known as The Controlled Substance, Drug, Device and Cosmetic Act.

18 Pa.C.S. § 911 (relating to corrupt organizations).
18 Pa.C.S. § 3301 (relating to arson and related offenses).

18 Pa.C.S. § 3302 (relating to causing or risking catastrophe).

18 Pa.C.S. § 3502 (relating to burglary).
18 Pa.C.S. § 3701 (relating to robbery).
18 Pa.C.S. § 3921 (relating to theft by unlawful
taking or disposition).
18 Pa.C.S. § 3922 (relating to theft by deception).
18 Pa.C.S. § 3923 (relating to theft by extortion).
18 Pa.C.S. § 3924 (relating to theft of property lost, mislaid, or delivered by mistake).

18 Pa.C.S. § 3925 (relating to receiving stolen property).

18 Pa.C.S. § 3926 (relating to theft of services).
18 Pa.C.S. § 3927 (relating to theft by failure to make required disposition of funds received).

18 Pa.C.S. § 3930 (relating to theft of trade secrets).

18 Pa.C.S. § 3932 (relating to theft of leased property).

18 Pa.C.S. § 3933 (relating to unlawful use of computer).

18 Pa.C.S. § 4101 (relating to forgery).
18 Pa.C.S. § 4104 (relating to tampering with records or identification).

18 Pa.C.S. § 4108 (relating to commercial bribery and breach of duty to act disinterestedly).

18 Pa.C.S. § 4112 (relating to receiving deposits in a failing financial institution).

18 Pa.C.S. § 4302 (relating to incest).
18 Pa.C.S. § 4701 (relating to bribery in official and political matters).

18 Pa.C.S. § 4702 (relating to threats and other improper influence in official and political matters).

18 Pa.C.S. § 4902 (relating to perjury).
18 Pa.C.S. § 4911 (relating to tampering with public
records or information).
18 Pa.C.S. § 5111 (relating to dealing in proceeds of unlawful activities).

18 Pa.C.S. § 5301 (relating to official oppression).
18 Pa.C.S. § 5302 (relating to speculating or wagering on official action or information).

18 Pa.C.S. § 5512 (relating to lotteries, etc.).
18 Pa.C.S. § 5513 (relating to gambling devices, gambling, etc.).

18 Pa.C.S. § 6312 (relating to sexual abuse of children).

18 Pa.C.S. § 6314 (relating to sentencing and penalties for trafficking drugs to minors).
(4) The applicant or any person required to be qualified under this act as a condition of licensure has been convicted of, or pleaded guilty or no contest to, any other offense under present Federal or State law which indicates that licensure of the applicant would be inimical to the policy of this act and to excursion gambling boat operations. The automatic disqualification provisions of this paragraph shall not apply with regard to:
(i) any conviction which did not occur within the ten-year period immediately preceding application for licensure and which the applicant demonstrates by clear and convincing evidence does not justify automatic disqualification pursuant to this subsection; or
(ii) any conviction or plea which has been the subject of a judicial order of expungement or sealing.
(5) Current prosecuting or pending charges in any jurisdiction of the applicant or of any person who is
required to be qualified under this act as a condition of licensure for any of the offenses enumerated in paragraph (3). At the request of the applicant or the person charged, the commission shall defer decision upon such application during the pendency of such charge.
(6) The pursuit, by the applicant or any person who is required to be qualified under this act as a condition of licensure, of economic gain in an occupational manner or context which is in violation of the criminal or civil public policies of this Commonwealth, if such pursuit creates a reasonable belief that the participation of the person in excursion gambling boat operations would be inimical to the policies of this act or to legalized gaming in this Commonwealth. For the purposes of this paragraph, "occupational manner" or "context" shall be defined as the systematic planning, administration, management or execution of an activity for financial gain.
(7) The commission by the applicant, or any person who is required to be qualified under this act as a condition of licensure, of any act which would constitute an offense under paragraph (3), even if such conduct has not or may not be prosecuted under the criminal laws of this Commonwealth.
(8) The applicant is a corporation and $10 \%$ of the stock of the corporation is subject to a contract or option to purchase at any time during the period for which the license is to be issued, unless the contract or option was disclosed to the commission and the commission approved the sale or transfer during the period of the license.
(9) The applicant has two other licenses issued under this act.
(c) Additional fee.--The commission shall charge the prospective licensee a fee to defray the costs associated with the search and classification of fingerprints and background investigations. This fee is in addition to any other license fee charged by the commission. The commission shall reimburse the Pennsylvania State Police for any costs or expenses connected with the search and classification of fingerprints and background investigations.
(d) Background investigation.--Before a license is granted, the Pennsylvania State Police shall conduct a thorough background investigation of the applicant for a license to operate an excursion gambling boat. The Pennsylvania State Police shall submit the fingerprints of the applicant to the Federal Bureau of Investigation for a background check. The applicant shall provide information on a form as required by the Pennsylvania State Police.
(e) Additional corporate requirements.--If the applicant for an operator's license is a corporation, before an operator's license is granted, the corporation:
(1) shall incorporate in Pennsylvania or create a Pennsylvania subsidiary corporation, which such subsidiary corporation may be a wholly or partially owned subsidiary of a corporation which is organized pursuant to the laws of another state of the United States;
(2) shall comply with all the requirements of the laws of the Commonwealth of Pennsylvania pertaining to corporations; and
(3) shall maintain all operating accounts required by the commission in a bank in the Commonwealth of Pennsylvania. (f) Tourism.--Before a license is granted, an operator of an
excursion gambling boat shall work with the Department of Commerce to promote tourism in this Commonwealth. Tourism information from local civic and private persons may be submitted for dissemination.
(g) Offense.--A person who knowingly makes a false statement in connection with the application commits a violation of 18 Pa.C.S. § 4903 (relating to false swearing).
(h) Certificate from crime commission.--Before an operator's license is granted, the commission shall receive a certification from the Pennsylvania Crime Commission that the applicant is not connected to organized crime or involved in organized crime activities.
(i) Warrantless search.--The operator or a holder of an occupational license shall consent to the search by an agent of the commission or law enforcement agency without a warrant of the operator or holder's person, personal property and effects, and premises which are located within the area of the excursion gambling boat where gambling is permitted for criminal violations of this chapter or violations of rules, regulations, orders or decisions of the commission.

Section 9. Terms and conditions of licenses; limitation of location; revocation.
(a) Issuance.--If the commission is satisfied that this act and its rules adopted under this act applicable to licensees have been or will be complied with, the commission shall issue the appropriate license. The commission shall decide the number, location and type of excursion gambling boats for operation en the rivers, lakes and reservoirs of IN this Commonwealth. The license shall set forth the name of the licensee, the type of license granted, the place where the excursion gambling boats
will operate and dock, and the time and number of days during the excursion season when gambling may be conducted by the licensee, provided, however, that an operator's license to conduct excursion boat gambling shall limit the operator to conduct excursion boat gambling only within a county which eontains either a city of the first class or a city of the second class, as such is determined under the act of June 25, 1895 (P.I.275), entitled "An act dividing the cities of this State into four classes with respect to their population, and designating the mode of ascertaining and changing the Classification thereof in accordance thexewith." FROM PORTS LOCATED WITHIN CITIES OF THE FIRST AND SECOND CLASS. An operator's license issued pursuant to the terms of this act shall be valid for five years from the date of issue, subject to the prompt payment by the operator licensee of the annual license fee described in section 6(c).
(b) Conditions.--A license shall be granted to an applicant only upon the express conditions that:
(1) The applicant shall not, by lease, contract, understanding or arrangement of any kind, grant, assign or turn over to any person the operation of an excursion gambling boat licensed under this section or the operation of the system of wagering described in section 12 . This section does not prohibit a management contract approved by the commission.
(2) The applicant shall not in any manner permit a person other than the operator to have a share, percentage or proportion of the money received for admissions to the excursion gambling boat.
(3) Notwithstanding section 10 , the sale, assignment,
transfer, pledge or other disposition of any security issued by a corporation which holds an operator's license shall be conditional and shall be ineffective if disapproved by the commission.
(4) Any violation of the provisions of this act committed by any employee of the operator of an excursion gambling boat shall be immediately reported by the operator to the appropriate law enforcement agencies whether or not the violation is a criminal violation or prosecuted as such.
(c) Pennsylvania resources, goods and services.--The commission shall require that an applicant utilize Pennsylvania resources, goods and services in the operation of an excursion gambling boat where feasible and obtainable. The commission shall develop standards to assure that a substantial amount of all resources and goods used in the operation of an excursion gambling boat come from Pennsylvania and that a substantial amount of all services and entertainment be provided by Pennsylvanians. The requirement of this subsection shall not limit hiring for essential crew positions related to the gambling operation, vessel operation or passenger safety. (d) Conditions.--The commission shall, as a condition of granting a license, require an applicant to provide written documentation that, on each excursion gambling boat:
(1) The applicant makes every effort to ensure that a substantial number of the staff and entertainers employed are residents of this Commonwealth.
(2) All security guards employed to supervise the gambling activities upon an excursion gambling boat are employees of the operator.
(3) A section is reserved for promotion and sale of
arts, crafts and gifts native to and made in this Commonwealth.
(4) NO MORE THAN 50\% OF THE SQUARE FOOTAGE SHALL BE USED FOR GAMBLING ACTIVITY UNLESS THE COMMISSION HAS APPROVED A GREATER PERCENTAGE UPON THE SUBMITTAL OF A PETITION FROM THE APPLICANT. WHEN REVIEWING SUCH A PETITION FOR SPACE

EXPANSION, THE COMMISSION SHALL TAKE INTO CONSIDERATION THE ACCOMMODATION OF THE PUBLIC.
(e) Wages.--All employees of an excursion gambling boat licensee who work on and within the premises of the excursion gambling boat shall be paid at least 25\% above the Federal minimum wage level.
(f) Loans prohibited.--An operator shall not loan to any person money or any other thing of value for the purpose of permitting that person to wager on any gambling game. This does not prohibit credit card or debit card transactions or cashing of checks in the ordinary course of business.
(g) Docking fee.--If a docking fee is charged by a municipality, the operator shall pay the docking fee one year in advance.
(h) Payment of taxes and fees.--An operator shall not be delinquent in the payment of property taxes or other taxes or fees or in the payment of any other contractual obligation or debt due or owed to a political subdivision $\theta f$ OR the Commonwealth.
(i) Requirements of State agencies.--An excursion gambling boat operated on waters of this Commonwealth shall be in compliance with all existing regulatory requirements of State agencies which have jurisdiction over boating activities in this Commonwealth.
(j) Revocation of license.--Upon a violation of any of the conditions listed in this section, the commission shall immediately revoke the license.

Section 10. Operators; filing of information concerning security transfers; necessity for commission approval.
(a) Security transfer filing.--Whenever a transfer of securities comprising an interest of $5 \%$ or more in an operator which is a licensed corporation, or comprising an interest of $5 \%$ or more in any corporation which leases to a licensed corporation the excursion boat at which it conducts excursion boat gambling or comprising an interest of $5 \%$ or more in any corporation which owns $25 \%$ or more of the securities of the licensed corporation shall be made, there shall be filed, simultaneously, with the corporation which issued such securities the following:
(1) In duplicate, an affidavit executed by the transferee of the interest stating that he is to be the sole beneficial owner thereof, and whether or not he:
(i) has been convicted of a crime involving moral turpitude;
(ii) has been engaged in bookmaking or other forms of illegal gambling;
(iii) has been found guilty of any fraud or misrepresentation in connection with excursion boat gambling;
(iv) has been guilty of any violation or attempt to violate any law, rule or regulation of any jurisdiction, for which suspension from excursion boat gambling might be imposed in such jurisdiction; or
(v) has violated any rule, regulation or order of the commission.

If the transferee of the interest is not, or is not to be, the sole beneficial owner, there shall be annexed to the affidavit of the transferee, and expressly stated in such affidavit, a true and complete copy of all terms of the agreement pursuant to which the interest in the corporation is to be held by the transferee, including a detailed statement of the interest of each person who is to have any interest therein.
(2) In duplicate, an affidavit executed by each person for whom the interest is to be held by the transferee, setting forth whether or not the affiant:
(i) has been convicted of a crime involving moral turpitude;
(ii) has engaged in bookmaking or other forms of illegal gambling;
(iii) has been found guilty of any fraud or misrepresentation in connection with excursion boat gambling;
(iv) has been guilty of any violation or attempt to violate any law, rule or regulation of any racing jurisdiction, for which suspension from excursion boat gambling might be imposed in such jurisdiction; or
(v) has violated any rule, regulation or order of the commission.

To each of the affidavits shall be annexed, and expressly stated in such affidavit, a true and complete copy of all the terms of the agreement pursuant to which the interest is to be held by the transferee, including a detailed statement of
the interest of each person who is to have any interest therein. The corporation shall file with the commission one of each duplicate affidavits.
(b) New affidavit.--If, after the filing of any affidavit required to be filed, there shall be any change in the status of any affiant with respect to any of the matters set forth in subsection (a) (1) of the affidavit filed, the affiant shall file with the corporation with which his affidavit was so filed a new affidavit, executed by him in duplicate, setting forth the change of status and the corporation shall file one of these affidavits with the commission.
(c) Other filings.--Whenever any change shall be made in the amount, nature or of the interest of any person having an interest of $5 \%$ or more in any corporation, or any new interest of $5 \%$ or more shall be created therein, without a transfer as provided, the record owner of the securities, and each person whose interest has been attempted to be changed or created, shall file with the corporation which issued the securities, in duplicate, affidavits as provided by subsection (a)(1) and (2), except that these affidavits need not include the matter referred to in subsection (a) unless then required pursuant to subsection (b) and one copy thereof shall be filed by the corporation with the commission.
(d) Commission ordered security disposition.--
(1) If the commission determines that it is inconsistent with the public interest, convenience, or necessity, or with the best interest or excursion boat gambling generally, that any person continue to be a security holder of record, or the beneficial owner of any interest in securities standing in the name of another in any licensed corporation or of any
corporation which leases to such licensed corporation the excursion boat at which it conducts excursion boat gambling or which owns $25 \%$ or more of the securities of the licensee, the commission shall have full power and authority to order each security holder or beneficial owner to dispose of his securities or interest within a period of time to be specified by the appropriate commission, which period the appropriate commission shall have full power to extend.
(2) If the commission shall make any order or direction as provided in paragraph (1), the person aggrieved shall be given notice of the time and place of a hearing before the commission, at which time the commission will hear the person in reference thereto.

Section 11. Bond of operator.
An operator shall post a bond to the Commonwealth before the license is issued in such sum as the commission shall fix, with sureties to be approved by the commission. The bond shall be used to guarantee that the operator faithfully makes the payments, keeps its books and records, makes reports, and conducts its gambling games in conformity with this act and the rules adopted by the commission. The bond shall not be canceled by a surety on less than 30 -day notice in writing to the commission. If a bond is canceled and the operator fails to file a new bond with the commission in the required amount on or before the effective date of cancellation, the operator's license shall be revoked. The total and aggregate liability of the surety on the bond is limited to the amount specified in the bond.

Section 12. Wagering; minors prohibited.
(a) Wagering.--The operator shall permit no form of wagering
on gambling games, except as permitted in this section.
(b) Maximum wagers and losses.--Operators shall allow only a maximum wager of $\$ 5$ per hand or play and a maximum loss of $\$ 200$ per person during each gambling excursion. However, the commission may adopt rules allowing additional wagers consistent with generally accepted wagering options in the games of twentyone and dice.
(c) Wagerers to be present.--The operator may receive wagers only from persons present on an excursion gambling boat.
(d) Tokens, chips, etc.--The operator shall exchange the money of each wagerer for tokens, chips or other forms of credit to be wagered on the gambling games. The operator shall exchange the gambling tokens, chips or other forms of wagering credit for money at the request of the wagerer. Wagering shall not be conducted with money or other negotiable currency.
(e) Persons under 21 years.--A person under the age of 21 years shall not be permitted to make a wager on an excursion gambling boat. No person under the age of 21 years shall be allowed in the area of the excursion boat where gambling is being conducted except where authorized by the act of April 12, 1951 (P.L.90, No.21), known as the Liquor Code.
(f) Gambling when boat is docked.--An operator shall not conduct gambling games while the excursion gambling boat is docked during the excursion season unless it is only temporarily docked for embarking or disembarking passengers, crew or supplies, or for mechanical problems or adverse weather or other conditions adversely affecting safe navigation, during the course of an excursion cruise. At the operator's discretion, an <excursion gambling boat is permitted to remain docked during the months of December, January and February, provided that the
days during the excursion season.
(g) Additional prohibition.--Gaffed games are strictly prohibited.

Section 13. Admission fee; tax; local fees.
(a) State admission fee.--
(1) An operator shall collect and remit to the commission a State admission fee for each person embarking on an excursion gambling boat with a ticket of admission. The State admission fee shall be set by the commission.
(2) If tickets are issued which are good for more than one excursion, the State admission fee shall be paid for each person using the ticket on each excursion for which the ticket is used.
(3) If free passes or complimentary admission tickets are issued, the operator shall pay the same State fee upon the passes or complimentary tickets as if they were sold at the regular and usual admission rate, except that the operator may issue State fee-free passes to actual and necessary officials and employees of the operator and other persons actually working on the excursion gambling boat.
(4) The issuance of State fee-free passes is subject to the rules of the commission. A list of all persons to whom State fee-free passes are issued shall be filed with the commission.
(b) Local admission fee.--In addition to the State admission fee charged under subsection (a), a municipality may adopt, by ordinance, an admission fee not exceeding 50 ȩ $\$ 1$ for each person <embarking on an excursion gambling boat docked within the municipality.
(c) Determination of fees.--In determining the annual license fees and State admission fees to be charged, the commission shall use the amount appropriated to the commission as the basis for determining the amount of revenue to be raised from the license fees and State admission fees. It is the intent of the General Assembly that the commission shall be fully funded from the moneys produced by the annual license and admission fees.
(d) Prohibition against other taxes or fees.--No license tax, permit tax, occupation tax, excursion fee, or other tax or fee, GROSS RECEIPTS TAX OR EXCURSION FEE shall be levied, assessed or collected from an operator by a political subdivision except as provided in this section, nor shall any excise tax be levied, assessed or collected from the operator relating to gambling excursions or admission charges by a political subdivision except as provided in this section.
(E) SITUS OF EMPLOYMENT.--FOR THE PURPOSE OF DETERMINING LOCATION OF EMPLOYMENT, EMPLOYEES OF AN EXCURSION GAMBLING BOAT SHALL BE CONSIDERED EMPLOYED IN THE MUNICIPALITY WHICH CONTAINS THE PORT AT WHICH THE EXCURSION GAMBLING BOAT DOCKS. ALL RELEVANT TAX STATUTES SHALL SO APPLY. Section 14. Wagering tax; rate; credit.

A wagering tax is imposed on the adjusted gross receipts received from gambling games authorized under this act at the rate of $15 \%$ of adjusted gross receipts. The taxes imposed by this section shall be paid by the operator to the Department of Revenue within ten days after the close of the month when the wagers were made and shall be distributed as follows:
(1) (i) Twenty-five percent of the wagering tax shall be distributed to each county having either a home port
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or a port of call, A HOME PORT, WITH SUCH DISTRIBUTION based on the ratio of the number of passengers embarking from that port, to the total number of Statewide embarkations during each calendar month.
(ii) Twenty-five percent of the wagering tax shall be distributed to each municipality having either a home port or a port of call, A HOME PORT, WITH SUCH DISTRIBUTION based on the ratio of the number of passengers embarking from that port, to the total number of Statewide embarkations during each calendar month.
(iii) The city and county of Philadelphia shall be entitled to a distributive share under each of the formulas described in subparagraphs (i) and (ii).
(2) The remaining amount of the wagering tax shall be credited to the Lottery Fund of the Commonwealth as described in section 4(2).

Section 15. Books and records; reports; audits; supervision. (a) Books and records.--An operator shall keep its books and records so as to clearly show all of the following:
(1) The total number of admissions to gambling excursions conducted by the operator on each day, including the number of admissions upon free passes or complimentary tickets.
(2) The county and municipality of origin of each passenger admission whether paid, free or complimentary, excluding officials and employees of the operator.
(3) The amount received daily from admission fees.
(4) The total amount of money wagered during each excursion day and the adjusted gross receipts for the day. (b) Reports.--The operator shall furnish to the commission
reports and information as the commission may require with respect to its activities. The commission may designate a representative to board an excursion gambling boat, who shall have full access to all places within the enclosure of the boat and who shall supervise and check the admissions. The compensation of the representative shall be fixed and paid by the commission but the costs thereof shall be borne by the operator.
(c) Records to be public.--The information provided to the commission in this section shall be compiled on a monthly basis and be made public through an annual report to be published by the commission.
(d) Audits.--Within 90 days after the end of each month, the operator shall transmit to the commission an audit EXAMINATION <STATEMENT of the financial transactions and condition of the operator's books and records. Additionally, within 90 days after the end of the operator's fiscal year, the operator shall transmit to the commission an audit of the financial transactions and condition of the operator. All audits shall be conducted by certified public accountants who are certificated by the Department of State.

Section 16. Annual report of commission.
The commission shall make an annual report to the Governor for the period ending December 31 of each year. Included in the report shall be an account of the commission's actions, its financial position and results of operations under this act, the practical results attained under this act and any recommendations for legislation which the commission deems advisable.

Section 17. Prohibited activities; penalty.
(a) Prohibited conduct.--Any person who uses a device to assist in any of the following shall be ejected and barred for life from embarking upon an excursion gambling boat:
(1) Projecting the outcome of the game.
(2) Card counting.
(3) Analyzing the probability of the occurrence of an event relating to the gambling game.
(4) Analyzing the strategy for playing or betting used in the game, except as permitted by the commission.
(b) Misdemeanor offenses.--A person commits a misdemeanor of the second degree for any of the following:
(1) Operating a gambling excursion where wagering is permitted other than in the manner specified by section 12.
(2) Knowingly permitting a person under 21 years of age to make a wager.
(3) Wagering or accepting a wager at any location outside the excursion gambling boat.
(4) Cheating at a gambling game.
(c) Felony offenses.--A person commits a felony of the third degree and, in addition, shall be barred for life from excursion gambling boats under the jurisdiction of the commission, if he does any of the following:
(1) Offers, promises or gives anything of value or benefit to a person who is connected with an excursion gambling boat operator, including, but not limited to, an officer or employee of a licensee or holder of an occupational license, pursuant to an agreement or arrangement or with the intent that the promise or thing of value or benefit will influence the actions of the person to whom the offer, promise or gift was made in order to affect or attempt
to affect the outcome of a gambling game, or to influence official action of a member of the commission.
(2) Solicits or knowingly accepts or receives a promise of anything of value or benefit while the person is connected with an excursion gambling boat, including, but not limited to, an officer or employee of a licensee or holder of an occupational license, pursuant to an understanding or arrangement or with the intent that the promise or thing of value or benefit will influence the actions of the person to affect or attempt to affect the outcome of a gambling game, or to influence official action of a member of the commission.
(3) Manufactures, sells, or distributes any cards, chips, dice, game or device which is intended to be used to violate any provision of this act.
(4) Alters or misrepresents the outcome of a gambling game on which wagers have been made after the outcome is made sure but before it is revealed to the players.
(5) Places a bet after acquiring knowledge, not available to all players, of the outcome of the gambling game which is the subject of the bet or to aid a person in acquiring the knowledge for the purpose of placing a bet contingent on that outcome.
(6) Uses counterfeit chips or tokens in a gambling game.
(7) Knowingly uses, other than chips, tokens, coin, or other methods or credit approved by the commission, legal tender of the United States, or to use coin not of the denomination as the coin intended to be used in the gambling games.
(8) Has in his possession any device intended to be used
to violate a provision of this act.
(9) Except for an operator or employee of an operator acting in furtherance of the employee's employment, has in his possession any key or device designed for the purpose of opening, entering, or affecting the operation of a gambling game, drop box, or an electronic or mechanical device connected with the gambling game or for removing coins, tokens, chips or other contents of a gambling game.
(10) Acting, or employing a person to act, as a shill or decoy to encourage participation in a gambling game.
(d) Inference.--The possession of more than one of the devices described in subsection (c) (3), (8) or (9) permits a rebuttable inference that the possessor intended to use the devices for cheating.
(e) Exchanging tokens, chips, etc.--Except for wagers on gambling games or exchanges for money as provided in section 12(d), a licensee who exchanges tokens, chips, or other forms of credit to be used on gambling games for anything of value commits a misdemeanor of the third degree.

Section 18. Forfeiture of property.
(a) General rule.--Anything of value, including all traceable proceeds, including, but not limited to, real and personal property, moneys, negotiable instruments, securities, and conveyances, is subject to forfeiture to the Commonwealth if the item was used:
(1) in exchange for a bribe intended to affect the outcome of a gambling game; or
(2) in exchange for or to facilitate any other violation of this act.
(b) Presumption.--All moneys, coin and currency found in
close proximity of wagers or of records of wagers are presumed forfeited. The burden of proof is upon the claimant of the property to rebut this presumption.
(c) Knowledge as prerequisite.--Subsections (a) and (b) apply only if the act or omission which would give rise to the forfeiture was committed or omitted with the owner's knowledge and consent.

Section 19. Report of implementation.
The commission shall report to the General Assembly by April 1, 1993, the number of excursion gambling boat licenses which the commission has issued. The report shall also include the administrative rules which the commission proposes or has adopted to implement the provisions of this act. which the eommission proposes or has adopted to implement the provisions of this act.

Section 20. Commission.
The River Boat Gambling Commission is created, consisting of seven members, two of whom shall be appointed by the Governor under the provisions of section 207.1(d) of the act of April 9, 1929 (P.L.177, No.175), known as The Administrative Code of 1929. The remaining five members shall consist of one to be appointed by the President pro tempore of the Senate, one by the Speaker of the House of Representatives, one by the Minority Leader of the Senate and one by the Minority Leader of the House of Representatives. The remaining member shall be appointed by the Attorney General. The members of the commission shall serve three-year terms, except that the Governor's original appointments shall be one for four years and one for two years. One of the Governor's appointees shall be a certified public accountant with a minimum of ten years experience, who is
licensed to practice accountancy in this Commonwealth. The Governor's other appointee shall have comprehensive knowledge of the principles and practice of corporate finance and have a minimum of ten years experience in the field. The Attorney General's appointee shall have a minimum of ten years experience in the field of law enforcement. Commissioners may not serve on the commission for more than two terms, consecutively or otherwise.

Section 21. Qualifications for commission members.
(a) Qualifications enumerated.--The members of the commission shall meet the following requirements:
(1) The member must be a United States citizen and resident of this Commonwealth.
(2) The member must not be a member of the General Assembly, or hold any elective or appointed office in Federal, State or local government.
(3) The member shall not be a member of any committee of any political party or engage in any political party activity.
(4) The member shall not be pecuniarily interested in any business or organization holding an operator's, distributor's or manufacturer's license under this act or doing business with any person or organization licensed under this act.
(b) Oath of office.--An appointee, before entering upon the duties of commissioner, shall swear that he is not pecuniarily interested in any business or organization holding an operator's, distributor's or manufacturer's license or doing business with any such person or organization. The oath shall be filed in the Office of the Secretary of State.

Section 22. Disqualification.
Any member of the commission shall be removed from office by the Governor for incompetency, misconduct in office, willful neglect of duty or other conduct evidencing unfitness for the office.

Section 23. Exemption from State gambling laws. The possession of gambling devices and the conduct of gambling activities authorized by this act shall not be considered violations of 18 Pa.C.S. § 5513 (relating to gambling devices, gambling, etc.).

Section 24. Exemption from Federal regulation.

For the purposes of this act, the General Assembly declares that the Commonwealth is exempt from section 2 of the Gambling Devices Transportation Act (64 Stat. 1134,15 U.S.C. § 1172 et seq.). Shipments of video devices into this Commonwealth in compliance with sections 3 and 4 of the Gambling Devices Transportation Act (64 Stat. 1134, 15 U.S.C. §§ 1173 and 1174) shall be deemed legal shipments into this Commonwealth. Section 25. Effective date.

This act shall take effect immediately.

