## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## **HOUSE BILL**

No. 838

Session of 1991

INTRODUCED BY CAPPABIANCA, LEVDANSKY, ROBINSON, BARLEY, SCRIMENTI, BATTISTO, DeLUCA, KRUSZEWSKI, KOSINSKI, ITKIN, WOZNIAK, OLASZ, VEON, STURLA, TANGRETTI, BELARDI, MICHLOVIC, MELIO, BILLOW, F. TAYLOR, BOWLEY, SERAFINI, PETRARCA, COLAIZZO, CALTAGIRONE, PHILLIPS, HALUSKA, VAN HORNE, PRESTON AND GRUPPO, MARCH 19, 1991

REFERRED TO COMMITTEE ON BUSINESS AND COMMERCE, MARCH 19, 1991

## AN ACT

Amending Title 15 (Corporations and Unincorporated Associations) 2 of the Pennsylvania Consolidated Statutes, requiring 3 nonprofit corporations to supply information as to 4 affiliation, activities and tax status to the Commonwealth; providing for powers and duties of the Department of State and the Department of Revenue; and providing for penalties. 7 The General Assembly of the Commonwealth of Pennsylvania hereby enacts as follows: 9 Section 1. Title 15 of the Pennsylvania Consolidated 10 Statutes is amended by adding a chapter to read: 11 CHAPTER 58 12 ACCOUNTABILITY 13 Sec. 14 5801. Legislative intent. 15 5802. Definitions.

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- 1 5806. Individual responsibility.
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- 4 5809. Duties of Department of State.
- 5 5810. Exchange of information and confidentiality.
- 6 5811. Regulations.
- 7 5812. Sanctions.
- 8 5813. Evidence of violation.
- 9 5814. Annual report.
- 10 § 5801. Legislative intent.
- In enacting this chapter, it is the intent of the General
- 12 Assembly to require the Department of Revenue to:
- 13 (1) Establish a data base on nonprofit corporations
- incorporated in this Commonwealth.
- 15 (2) Determine the extent to which affiliations exist
- between nonprofit and for-profit entities.
- 17 (3) Determine the level of commercial activity of
- 18 nonprofit corporations and their affiliates.
- 19 (4) Determine the fiscal impact of such activities on
- 20 Commonwealth revenue.
- 21 (5) Determine the number of nonprofit corporations and
- their affiliates operating on a tax-exempt basis in
- 23 Pennsylvania but not operating on a tax-exempt basis on the
- 24 Federal level.
- 25 § 5802. Definitions.
- 26 The following words and phrases when used in this chapter
- 27 shall have the meanings given to them in this section unless the
- 28 context clearly indicates otherwise:
- 29 "Affiliation." The relationship between corporations or
- 30 unincorporated associations, or both, when:

- 1 (1) a corporation or unincorporated association is
- 2 controlled by or controls another corporation or
- 3 unincorporated association;
- 4 (2) a corporation or unincorporated association, or
- both, are controlled by the same corporation or
- 6 unincorporated association; or
- 7 (3) a corporation or unincorporated association has a
- 8 contractual relationship with another corporation or
- 9 unincorporated association where the contract provides for
- 10 the distribution of profits among the parties to the
- 11 contract.
- 12 "Annual return." Annual return as defined by the Internal
- 13 Revenue Code of 1986 (Public Law 99-514, 26 U.S.C. § 1 et seq.)
- 14 and the regulations issued thereunder.
- 15 "Commercial activity." Any activity which provides a product
- 16 or service for a fee which could be obtained from a for-profit
- 17 business or any unrelated business and retail activities of
- 18 nonprofit corporations.
- 19 "Control." A corporation or unincorporated association has
- 20 control over another corporation or unincorporated association
- 21 if:
- 22 (1) the corporation or unincorporated association
- directly or indirectly or acting through one or more persons
- owns, controls or has power to vote 25% or more of any class
- of voting securities of the other corporation or
- 26 unincorporated association;
- 27 (2) the corporation or unincorporated association
- 28 controls in any manner the election of a majority of the
- 29 directors or trustees of the other corporation or
- 30 unincorporated association; or

- 1 (3) the Department of Revenue determines, after notice
- and opportunity for hearing, that the corporation or
- 3 unincorporated association directly or indirectly exercises a
- 4 controlling influence over the management or policies of the
- 5 other corporation or unincorporated association.
- 6 However, there shall be a presumption that any corporation or
- 7 unincorporated association which directly or indirectly owns,
- 8 controls or has power to vote less than 5% of any class of
- 9 voting securities of a given corporation or unincorporated
- 10 association does not have control over that corporation or
- 11 unincorporated association.
- 12 "Corporation." A corporation for profit or not-for-profit.
- "Organizational structure." The control structure within
- 14 which a corporation or unincorporated association exists. The
- 15 term includes the corporation or unincorporated association, its
- 16 affiliates and, if applicable, its parent, its subsidiaries and
- 17 all stockholders owning 5% or more of its outstanding stock.
- 18 "Parent." A corporation which owns more than 50% of the
- 19 voting stock of another corporation.
- 20 "Secretary." The Secretary of Revenue of the Commonwealth.
- 21 "Subsidiary." A corporation of which more than 50% of the
- 22 voting shares are owned by another corporation.
- 23 "Unincorporated association." The act of two or more persons
- 24 in uniting together for any of the purposes set forth in section
- 25 5301 (relating to purposes) which does not contemplate pecuniary
- 26 gain or profit, incidental or otherwise, and which is not
- 27 incorporated under the laws of this Commonwealth or any other
- 28 state.
- 29 § 5803. Department of Revenue.
- The Department of Revenue shall receive the reports required

- 1 by this chapter from nonprofit corporations and shall compile
- 2 information based on those reports.
- 3 § 5804. Reports.
- 4 (a) Initial.--A Pennsylvania nonprofit corporation which
- 5 files a 1990 annual return with the Internal Revenue Service
- 6 under the Internal Revenue Code of 1986 (Public Law 99-514, 26
- 7 U.S.C. § 1 et seq.) shall file with the Department of Revenue,
- 8 no later than the date it is required to file a 1990 annual
- 9 return with the Internal Revenue Service, including any
- 10 extension granted by the Internal Revenue Service, a copy of its
- 11 1990 annual return as filed with the Internal Revenue Service
- 12 and the following information if not included in such annual
- 13 return:
- 14 (1) The date when it was incorporated and a reference to
- any determination of its tax-exempt status under the Internal
- Revenue Code of 1986, including, if applicable, its Internal
- 17 Revenue tax exemption code number or other documentation
- 18 certified by the Internal Revenue Service and the tax-exempt
- 19 purposes as established with the Internal Revenue Service.
- 20 (2) The names of all corporations, unincorporated
- 21 associations or other affiliates within its organizational
- 22 structure, whether each corporation, unincorporated
- association or other affiliate is organized on a for-profit
- or not-for-profit basis and whether each corporation,
- 25 unincorporated association or other affiliate is organized as
- 26 a corporation or unincorporated association together with the
- 27 relationship of each corporation, unincorporated association
- or other affiliate within the organizational structure,
- including the relationship of the filing nonprofit
- 30 corporation to the other corporations, unincorporated

- 1 associations or other affiliates within the organizational
- 2 structure.
- 3 (3) Its relationship with any national nonprofit
- 4 corporation or unincorporated association.
- 5 (4) Whether any contracts exist, on the date of filing
- the report, between members of the organizational structure
- and, if so, a description of the nature of each contract and
- 8 the members which are parties to it.
- 9 (b) Annual.--A Pennsylvania nonprofit corporation which
- 10 files an annual return with the Internal Revenue Service under
- 11 the Internal Revenue Code of 1986 shall file, with the
- 12 Department of Revenue on an annual basis, a copy of its annual
- 13 return for the given tax year as filed with the Internal Revenue
- 14 Service, any change in its tax status with the Internal Revenue
- 15 Service and, if not included in the annual return, the
- 16 information required in subsection (a). The information required
- 17 by this subsection shall be filed with the Department of Revenue
- 18 no later than the date the nonprofit corporation is required to
- 19 file its annual return with the Internal Revenue Service,
- 20 including any extension granted in accordance with the Internal
- 21 Revenue Code of 1986.
- 22 (c) Amendment.--Any nonprofit corporation filing an annual
- 23 return under this chapter which, thereafter, files an amended
- 24 return with the Internal Revenue Service shall file a copy of
- 25 the amended return with the Department of Revenue within ten
- 26 days of its filing with the Internal Revenue Service.
- 27 (d) Unincorporated associations.--An unincorporated
- 28 association which is a member of the organizational structure of
- 29 or affiliated with a nonprofit corporation shall not be required
- 30 to file any report required by this section.

- 1 § 5805. Exemption.
- 2 A Pennsylvania nonprofit corporation which is related to a
- 3 national nonprofit corporation or unincorporated association and
- 4 which does not file a separate annual return with the Internal
- 5 Revenue Service but is included in a consolidated return filed
- 6 by the national nonprofit corporation or unincorporated
- 7 association shall be exempted from the reporting requirements of
- 8 this chapter for any year in which the consolidated return is
- 9 filed upon the filing of a notarized statement to such effect
- 10 with the Department of Revenue, including the name of the
- 11 national nonprofit corporation or unincorporated association
- 12 with which it is affiliated.
- 13 § 5806. Individual responsibility.
- 14 If more than one nonprofit corporation subject to the
- 15 reporting requirements of this chapter exists within the same
- 16 organizational structure, each nonprofit corporation shall be
- 17 individually responsible for complying with the reporting
- 18 requirements of this chapter.
- 19 § 5807. Assignment of code numbers.
- The Department of Revenue shall assign a common code number
- 21 to the filing nonprofit corporation and to each member of its
- 22 organizational structure, together with alphabetical identifiers
- 23 to differentiate each member of the organizational structure.
- 24 § 5808. Audit authorized.
- 25 The secretary shall conduct a random annual audit of 1% of
- 26 the filing nonprofit corporations and the members of each of
- 27 their organizational structures to verify the information
- 28 contained in their annual reports. The secretary is further
- 29 empowered to conduct an audit of any filing nonprofit
- 30 corporation and the members of its organizational structure

- 1 whenever he considers it necessary to carry out the purposes of
- 2 this chapter.
- 3 § 5809. Duties of Department of State.
- 4 (a) Notification of existing nonprofit corporations. -- Within
- 5 90 days of the effective date of this chapter, the Department of
- 6 State shall notify each Pennsylvania nonprofit corporation of
- 7 the requirements of this chapter by certified mail, return
- 8 receipt requested, and include therein any forms necessary to
- 9 comply with the reporting requirements of this chapter.
- 10 (b) Notification of newly incorporated nonprofit
- 11 corporations. -- The Department of State shall notify each
- 12 Pennsylvania nonprofit corporation incorporated after the
- 13 effective date of this chapter of the requirements of this
- 14 chapter at the time of its incorporation and provide the
- 15 nonprofit corporations any forms necessary to comply with the
- 16 reporting requirements of this chapter at that time.
- 17 (c) Providing of list. -- The Department of State shall
- 18 provide a list to the Department of Revenue of all Pennsylvania
- 19 nonprofit corporations for which verification of notification
- 20 has been received under subsection (a) and shall thereafter
- 21 provide, on an annual basis, a list of all newly incorporated
- 22 Pennsylvania nonprofit corporations.
- 23 § 5810. Exchange of information and confidentiality.
- 24 The Department of State and the Department of Revenue are
- 25 authorized to enter into cooperative agreements for the exchange
- 26 of information with Federal and State agencies for the purpose
- 27 of implementation of this chapter. Any information obtained
- 28 under this chapter or as a result of any exchange of information
- 29 authorized by this section shall be subject to the same
- 30 requirements of confidentiality as exist for annual returns

- 1 filed under the Internal Revenue Code of 1986 (Public Law 99-
- 2 514, 26 U.S.C. § 1 et seq.) and tax returns filed under the act
- 3 of March 4, 1971 (P.L.6, No.2), known as the Tax Reform Code of
- 4 1971.
- 5 § 5811. Regulations.
- 6 The Department of State and the Department of Revenue may
- 7 promulgate either joint or separate regulations necessary and
- 8 appropriate to carry out the purposes of this chapter.
- 9 § 5812. Sanctions.
- 10 A nonprofit corporation which fails to comply with the
- 11 provisions of section 5804 (relating to reports) shall be
- 12 subject to a fine of \$10 a day for each day the report is late
- 13 up to a maximum of \$5,000 unless reasonable cause can be shown
- 14 for the late filing. Levying of the penalty shall be in
- 15 accordance with the provisions of 2 Pa.C.S. Ch. 5 Subch. A
- 16 (relating to practice and procedure of Commonwealth agencies).
- 17 § 5813. Evidence of violation.
- 18 If, in the course of performing its duties under this
- 19 chapter, the Department of Revenue believes a violation
- 20 enumerated in section 503 (relating to actions to revoke
- 21 corporate franchises) has occurred, it shall so inform the
- 22 Attorney General, who shall determine whether to institute
- 23 proceedings under that section.
- 24 § 5814. Annual report.
- Within 90 days after the end of the calendar year, the
- 26 secretary shall submit to the General Assembly a summary of the
- 27 annual reports filed under this chapter during the prior year,
- 28 which shall contain information on the subjects set forth in
- 29 section 5801 (relating to legislative intent) and on the number
- 30 of referrals under section 5813 (relating to evidence of

- 1 violation).
- Section 2. The provisions of 15 Pa.C.S. Ch. 58 shall expire 2
- 3 five years from the effective date of this act.
- 4 Section 3. This act shall take effect in 90 days.