THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 2976 Session of 1990

INTRODUCED BY D. R. WRIGHT, TIGUE, BARLEY, HECKLER, GANNON AND DIETTERICK, NOVEMBER 12, 1990

REFERRED TO COMMITTEE ON EDUCATION, NOVEMBER 12, 1990

AN ACT

- Amending the act of March 10, 1949 (P.L.30, No.14), entitled "An 2 act relating to the public school system, including certain 3 provisions applicable as well to private and parochial schools; amending, revising, consolidating and changing the laws relating thereto, "providing for division and 5 organization of certain school districts. 6 The General Assembly of the Commonwealth of Pennsylvania
- hereby enacts as follows:
- Section 1. The act of March 10, 1949 (P.L.30, No.14), known 9
- 10 as the Public School Code of 1949, is amended by adding a
- section to read: 11
- 12 Section 223. Reorganization into Smaller School Districts .--
- (a) Any school district larger than four hundred (400) square 13
- 14 miles, or any three region district located entirely within a
- 15 county of the second class A and where the school tax rate
- levied in each municipality comprising the school district has 16
- 17 not been equal for each municipality for five consecutive years,
- may prepare a plan for the reorganization of that school 18
- district into two or more smaller school districts when the 19

- 1 district's board of directors finds that the proposed
- 2 reorganization will accelerate the progress of public education.
- 3 (b) The plan shall take into account the following factors:
- 4 topography, pupil population, community characteristics,
- 5 transportation of pupils, use of existing school buildings,
- 6 existing administrative units, potential population changes, and
- 7 the capability of providing a comprehensive program of
- 8 <u>education</u>.
- 9 (c) The proposed reorganization plans shall include for the
- 10 present district:
- 11 (1) The current budget.
- 12 (2) The current balance sheet.
- 13 (3) An explanation of all bonded debts, other debts, and
- 14 rental agreements.
- 15 (4) The student population by grade and by building for the
- 16 past three school years.
- 17 (5) A description of all buildings and other facilities.
- 18 (6) A map showing the district boundaries and the location
- 19 of all facilities.
- 20 (7) A statement of the number of and assignment of employes.
- 21 (8) A description of how the district meets the educational
- 22 needs of its students, including special education and
- 23 vocational education.
- 24 (d) Each proposed reorganization plan shall include:
- 25 (1) The projected budget for each new district.
- 26 (2) The projected balance sheet for each new district.
- 27 (3) An explanation of all bonded debts, other debts, and
- 28 rental agreements for each new district.
- 29 (4) The projected student population by grade and by
- 30 building for each new district.

- 1 (5) A description of all buildings and other facilities in
- 2 each new district.
- 3 (6) A map showing the boundaries of each new district and
- 4 the location of all facilities in each new district.
- 5 (7) A statement of the number of and assignment of employes
- 6 in each new district.
- 7 (8) A description of how each new district will meet the
- 8 educational needs of its students, including special education
- 9 <u>and vocational education</u>.
- 10 (9) A description of all additional facilities and personnel
- 11 which will be required as a result of the proposed
- 12 reorganization.
- 13 (10) The justification for implementation of the
- 14 reorganization.
- 15 (11) The proposed schedule for implementation of the
- 16 reorganization.
- 17 (12) Any other information which is deemed pertinent to
- 18 enable the State Board of Education to act on the proposed
- 19 reorganization plan.
- 20 <u>(e) (1) The proposed reorganization plan shall be submitted</u>
- 21 to the State Board of Education after the adoption of a
- 22 resolution, summarizing the conditions set forth in subsections
- 23 (c) and (d), by a majority of the directors. Prior to acting
- 24 upon the proposed reorganization plan, the State Board of
- 25 Education shall, within six months upon receipt of the
- 26 application, fix a day and time for a hearing within the
- 27 district at which the State Board may hear and consider
- 28 testimony from all interested parties as the board may deem
- 29 <u>advisable to enable it to make a decision. Five or more members</u>
- 30 of the State Board of Education shall constitute the State Board

- 1 for any hearing held hereunder. A verbatim transcript of the
- 2 hearing shall be made by the State Board of Education and a copy
- 3 thereof provided to the school district. Public notice of the
- 4 hearing shall be given within the district not later than twenty
- 5 (20) days before the date of the scheduled hearing.
- 6 (2) The State Board of Education shall prepare a written
- 7 <u>decision including its finding of facts and conclusions thereon</u>
- 8 and enter an appropriate order either approving the plan as
- 9 submitted by the school district, approving a plan modified by
- 10 the State Board of Education, or disapproving any plan for
- 11 reorganization into smaller administrative units.
- 12 (f) (1) A school district which considers itself aggrieved
- 13 by a plan of organization of administrative units approved by
- 14 the State Board of Education under this act shall have the right
- 15 to appeal therefrom within thirty (30) days after such approval
- 16 to the Commonwealth Court by petition setting forth that such
- 17 approval is arbitrary, capricious, an abuse of discretion, or
- 18 otherwise not in accordance with law, specifying the grounds
- 19 upon which it relies. The burden of proof shall be on the State
- 20 Board of Education to show that each modification it approved
- 21 was in the best interest of the students and taxpayers in each
- 22 of the affected proposed new districts. The prothonotary shall
- 23 forthwith transmit a copy of the appeal petition to the State
- 24 Board of Education which shall, within ten (10) days after
- 25 receipt thereof, certify to the court its entire record in the
- 26 <u>matter in which the appeal has been taken.</u>
- 27 (2) (i) The court, after hearing such additional testimony
- 28 as the parties may wish to present, and upon consideration of
- 29 the entire record, shall enter an order either affirming the
- 30 plan submitted by the school district, the plan as approved by

- 1 the State Board of Education or, in its discretion, creating a
- 2 plan consisting of a combination of the elements of both plans
- 3 that together are in the best interest of the students and
- 4 taxpayers of the entire undivided larger district. The order of
- 5 the court shall be a final order.
- 6 (ii) The court may also, in the interim before issuing its
- 7 final order, direct the affected district and the State Board of
- 8 Education to attempt to negotiate a settlement of the
- 9 <u>differences in their respective plans. If a compromise is</u>
- 10 reached and submitted to the court within forty-five (45) days,
- 11 the former appeal shall be dismissed and the compromise plan
- 12 <u>shall be submitted to the electorate for its approval.</u>
- 13 (g) An order of the State Board of Education approving a
- 14 plan of reorganization shall set forth all necessary quidelines
- 15 for the formation of the new districts including a timetable for
- 16 <u>implementation</u>, including any necessary transition periods
- 17 during which certain facilities of the existing district shall
- 18 be shared by two or more of the new districts until alternate
- 19 facilities can be acquired or constructed.
- 20 (h) The plan for division shall include an allocation of the
- 21 real and personal property of the district to the new school
- 22 districts. All rights of creditors against the former school
- 23 district shall be preserved against the new school districts.
- 24 All property theretofore vested in the former school district,
- 25 and all debts and taxes owing to the former school district,
- 26 uncollected in the former school district, and all moneys in the
- 27 treasury of the former school district shall be paid to the
- 28 appropriate treasurers of the newly constituted school
- 29 <u>districts</u>. All real and personal property, indebtedness and
- 30 rental obligations of an approved building authority or

- 1 nonprofit corporation, if any, of the former school district
- 2 shall become the property, indebtedness and rental obligations
- 3 of the appropriate newly constituted school district.
- 4 (i) Any school district that has had a petition for division
- 5 rejected by the electorate cannot submit another petition for a
- 6 period of five (5) years.
- 7 (j) (1) Upon approval of the plan by the State Board of
- 8 Education or the Commonwealth Court, the plan shall be certified
- 9 to the county board of elections who shall place the following
- 10 <u>question on the ballot at the next primary, municipal or general</u>
- 11 <u>election occurring more than one hundred twenty (120) days after</u>
- 12 <u>such certification</u>:
- 13 Shall the school district be divided in accordance with the
- 14 reorganization plan as approved by the State Board of Education?
- 15 (2) If a majority of the electors voting thereon within the
- 16 geographic boundaries of each proposed new district separately
- 17 approve the question, the school district shall be divided in
- 18 accordance with the resolution.
- 19 (k) (1) At least two weeks but not more than six weeks
- 20 prior to the consideration of the question by the electorate,
- 21 <u>public notice shall be given of the essential elements of the</u>
- 22 proposed reorganization plan by publishing notice once in a
- 23 newspaper of general circulation, as defined in 45 Pa.C.S. § 101
- 24 (relating to definitions), which is published and circulated in
- 25 the school district, or such newspaper of general circulation
- 26 which has a bona fide paid circulation equal to or greater than
- 27 any newspaper published in the school district in each of the
- 28 three months immediately preceding the submission of the
- 29 question to the electorate.
- 30 (2) In addition, a complete copy of the reorganization plan

- 1 shall be available to the general public for inspection or
- 2 copying during normal business hours in the school district
- 3 <u>administration building and the main office of each school</u>
- 4 building in the district during the entire period subsequent to
- 5 its certification to the county board of elections and prior to
- 6 the consideration of the question by the electorate. The cost of
- 7 any copies made shall be borne by the person requesting same.
- 8 Section 2. Section 308 of the act, amended December 7, 1965
- 9 (P.L.1034, No.385), is amended to read:
- 10 Section 308. Elections or Appointments in Newly Formed
- 11 Districts. -- At the first municipal election occurring more than
- 12 thirty (30) days subsequent to the formation of such new school
- 13 district, a board of school directors for such district shall be
- 14 elected or appointed, as provided in this act. Such school
- 15 directors shall be elected or appointed for such terms that the
- 16 number and terms of those whose places are to be filled at each
- 17 succeeding municipal election shall be the same as the number
- 18 and terms of those whose places are filled at the corresponding
- 19 election in other school districts of the same class. Incumbent
- 20 school directors of the former school district who reside in the
- 21 newly formed district shall be school directors of the newly
- 22 formed school district for the remainder of their terms. The
- 23 offices of school directors not filled by incumbents shall be
- 24 <u>filled in the manner prescribed for the filling of vacancies.</u>
- 25 When two or more school districts are combined into a single
- 26 district as the result of State Board approval, the directors
- 27 then in office in each component school district shall, until
- 28 the end of their respective terms, be directors of the newly
- 29 formed school district. Vacancies occurring in such incumbent
- 30 positions shall not be filled. At the first municipal election

- 1 following the date of establishment of the new district and at
- 2 each subsequent municipal election, three directors shall be
- 3 elected at large for six year terms. Their term of office shall
- 4 begin on the first Monday of December following their election.
- 5 The school directors of the component districts of the new
- 6 district before the date of establishment or the board of school
- 7 directors after establishment, may, if they choose, develop a
- 8 plan to divide the new school district into three or nine
- 9 regions in the same manner as provided in section 303 of this
- 10 act.
- 11 Section 3. This act shall take effect in 60 days.